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## **GASB STATEMENT NO. 67 REPORT**

**FOR THE**

**TEACHERS RETIREMENT ASSOCIATION**

**OF MINNESOTA**

**FOR ACCOUNTING PURPOSES**

**PREPARED AS OF JUNE 30, 2014**





# Cavanaugh Macdonald

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December 8, 2014

Ms. Laurie Hacking  
Teachers Retirement Association of Minnesota  
60 Empire Drive, Suite 400  
St. Paul, MN 55103

Dear Ms. Hacking:

Presented in this report is information to assist the Teachers Retirement Association of Minnesota (TRA) in meeting the requirements of the Governmental Accounting Standards Board (GASB) Statement No. 67 for the System. The information is presented for the plan year ending June 30, 2014. These calculations have been made on a basis that is consistent with our understanding of this accounting standard.

The annual actuarial funding valuation performed as of July 1, 2014 was used as the basis for much of the information presented as of June 30, 2014 in this report. The funding valuation was based upon data, furnished by the TRA staff concerning active, inactive and retired members along with pertinent financial information. This information was reviewed for completeness and internal consistency, but was not audited by us. The valuation results depend on the integrity of the data. If any of the information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

To the best of our knowledge, the information contained in this report is complete and accurate. These calculations were performed by, and under the supervision of, independent consulting actuaries with experience in performing valuations for public retirement systems. In addition, the valuation was prepared in accordance with generally accepted actuarial principles and practices as well as with Actuarial Standards of Practice prescribed by the Actuarial Standards Board.

Our calculation of the liability associated with the benefits described in this report was performed for the purpose of providing reporting and disclosure information that satisfies the requirements of GASB Statement No. 67 for accounting valuation purposes. The calculation of the plan's liability for this report may not be applicable for funding the plan. A calculation of the plan's liability for purposes other than satisfying the requirements of GASB No. 67 may produce significantly different results.



Ms. Hacking  
December 8, 2014  
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We, Patrice A. Beckham, FSA and Brent A. Banister, FSA, are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein. We are available to answer any questions on the material contained in this report or to provide explanations or further details as may be appropriate.

Respectfully submitted,

A handwritten signature in blue ink that reads 'Patrice Beckham' in a cursive script.

Patrice A. Beckham, FSA, EA, FCA, MAAA  
Principal and Consulting Actuary

A handwritten signature in blue ink that reads 'Brent A. Banister' in a cursive script.

Brent A. Banister, PhD, FSA, EA, FCA, MAAA  
Chief Pension Actuary



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**REPORT OF THE ANNUAL GASB STATEMENT NO. 67  
REQUIRED INFORMATION FOR THE  
TEACHERS RETIREMENT ASSOCIATION OF MINNESOTA**

**PREPARED AS OF JUNE 30, 2014**

**SUMMARY OF PRINCIPAL RESULTS**  
**(\$ IN THOUSANDS)**

	<b>2014</b>
<b>Valuation Date (VD):</b>	July 1, 2014
<b>Measurement Date (MD):</b>	June 30, 2014
<b>Membership Data:</b>	
Retirees and Beneficiaries	58,809
Inactive Vested Members	12,907
Inactive Nonvested Members	29,984
Active Employees	<u>77,243</u>
Total	178,943
<b>Single Equivalent Interest Rate (SEIR):</b>	
Long-Term Expected Rate of Return	8.25%
Municipal Bond Index Rate	N/A
Fiscal Year in which Plan's Fiduciary Net Position is projected to be depleted from future benefit payments for current members	N/A
Single Equivalent Interest Rate	8.25%
<b>Net Pension Liability:</b>	
Total Pension Liability (TPL)	\$24,901,612
Fiduciary Net Position (FNP)	<u>20,293,684</u>
Net Pension Liability (NPL = TPL – FNP)	\$4,607,928
FNP as a percentage of TPL	81.50%



**REPORT OF THE ANNUAL GASB STATEMENT NO. 67  
REQUIRED INFORMATION FOR THE  
TEACHERS RETIREMENT ASSOCIATION OF MINNESOTA**

**PREPARED AS OF JUNE 30, 2014**

**INTRODUCTION**

The Governmental Accounting Standards Board issued Statement No. 67 (GASB 67), “*Financial Reporting for Pension Plans*”, in June 2012. The effective date of the Standard is the plan year beginning after June 15, 2013, i.e., fiscal year end June 30, 2014 for the Teachers Retirement Association of Minnesota. Much of the material provided in this report is based on the data, assumptions and results of the annual actuarial funding valuation of the System performed as of July 1, 2014. The results of that valuation were detailed in a separate report.

GASB 67 replaces GASB 25, and represents a significant departure from the requirements of that older statement. GASB 25 was issued as a “funding friendly” statement that required pension plans to report items consistent with the results of the plan’s actuarial valuations, as long as those valuations met certain parameters. GASB 67 basically separates accounting from funding by creating disclosure and reporting requirements that may or may not be consistent with the basis used for funding the System.

A major provision in GASB 67 is the requirement to determine the Total Pension Liability (TPL) utilizing the Entry Age Normal actuarial cost method. The Net Pension Liability (NPL) is then set equal to the TPL minus the System’s Fiduciary Net Position (FNP) (basically the market value of assets). The benefit provisions recognized in the calculation of the TPL are summarized in Appendix B.

The TPL is determined using a discount rate equal to the System’s long term rate of return, as long as the FNP is not projected to be depleted when considering all future benefits payable to the members and beneficiaries on the Measurement Date under criteria set by GASB 67. Our calculation indicate the FNP is not projected to be depleted and, therefore, the long term rate of return of 8.25% was used as the discount rate for both the June 30, 2013 and June 30, 2014 TPL calculation.

The sections that follow provide the results of all the necessary calculations, presented in the order laid out in GASB 67 for note disclosure and Required Supplementary Information (RSI).



**SECTION I – FINANCIAL STATEMENT NOTES**

The material presented herein will follow the order presented in GASB 67. Paragraph numbers are provided for ease of reference.

**Paragraphs 30.a. (1)-(3):** This information will be supplied by the System.

**Paragraph 30.a. (4):** The data required regarding the membership of the System were furnished by the System. The following table summarizes the membership of the System as of July 1, 2013 and July 1, 2014, the dates of the valuations used to determine the June 30, 2013 and June 30, 2014 Total Pension Liability.

**Membership**

	Number as of July 1	
	2013	2014
Retirees Or Their Beneficiaries Currently Receiving Benefits	57,168	58,809
Inactive Members Entitled To But Not Yet Receiving Benefits	12,614	12,907
Inactive Nonvested Members	28,881	29,984
Active Members	76,765	77,243
Total	175,428	178,943

**Paragraphs 30.a. (5)-(6) and Paragraphs 30.b.-f.:** This information will be supplied by the System.

**Paragraph 31.a. (1)-(4):** This information is provided in the following table. As stated earlier, the NPL is equal to the TPL minus the FNP. That result, as of June 30, 2013 and June 30, 2014, is presented in the following table.

(\$ in Thousands)	Fiscal Year Ending June 30	
	2013	2014
Total Pension Liability	\$23,755,943	\$24,901,612
Fiduciary Net Position	<u>18,019,319</u>	<u>20,293,684</u>
Net Pension Liability	\$5,736,624	\$4,607,928
Ratio of Fiduciary Net Position to Total Pension Liability	75.85%	81.50%



**Paragraph 31.b.:** This paragraph requires information regarding the actuarial assumptions used to measure the TPL. The Total Pension Liability as of June 30, 2014 was determined based on the annual actuarial funding valuation report prepared as of July 1, 2014. The complete set of actuarial assumptions utilized in developing the TPL are outlined in Appendix C. The key actuarial assumptions are summarized below:

<b>Inflation</b>	3.00 percent
<b>Salary increases</b>	3.50 to 12.00 percent, including inflation
<b>Long-term Rate of Return</b>	8.25 percent compounded annually, net of investment expense, and including inflation
<b>Mortality</b>	<p>Pre-retirement mortality rates were based on the RP-2000 non-annuitant generational mortality table with white collar adjustment and male rates set back 5 years and female rates set back 7 years.</p> <p>Post-retirement mortality rates were based on the RP-2000 annuitant generational mortality table with white collar adjustment and male rates set back 2 years and female rates set back 3 years.</p> <p>Post-disability mortality rates were based on the RP-2000 disabled retiree mortality table, without adjustment.</p>
<b>Cost of Living Adjustment</b>	Once the funded ratio reaches 90% on a market value basis for two consecutive years, the COLA is scheduled by statute to increase from 2.0% to 2.5%. This is projected to occur in 2034 and is reflected in the TPL.

The actuarial assumptions used in the July 1, 2014 actuarial funding valuation are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Trustees. These were based on an experience study prepared October 30, 2009 for the period July 1, 2004 through June 30, 2008. A limited scope experience study that addressed only the inflation and long term rate of return (investment rate of return) assumptions for the GASB 67 valuation was prepared on August 29, 2014.



**Paragraph 31.b.(1)**

- (a) **Discount rate.** The Total Pension Liability is calculated using a discount rate called the Single Equivalent Interest Rate (SEIR). To determine the SEIR, the FNP must be projected into the future for as long as there are anticipated benefits payable under the plan's provisions applicable to the members and beneficiaries of the System on the Measurement Date. If the FNP is not projected to be depleted at any point in the future, the long term expected rate of return on plan investments expected to be used to finance the benefit payments may be used as the SEIR. Our calculations indicate that the FNP is not projected to be depleted. The discount rate used to measure the Total Pension Liability at both June 30, 2013 and June 30, 2014 was the long term rate of return, 8.25 percent.
- (b) **Projected cash flows:** The projection of cash flows used to determine the discount rate assumed that plan contributions from members and employers will be made at the current contribution rates as set out in state statute:
- a. Employee contribution rates: 11.00% for Basic members and 7.50% for Coordinated members.
  - b. Employer contribution rates: 15.14% for Basic members and 7.50% for Coordinated members.

Please note that supplemental contributions from the State, City and District were not reflected in the projected cash flows because they were not needed to determine that the Single Equivalent Interest Rate would be the long term rate of return.

- (c) **Long term rate of return:** The long-term expected rate of return on pension plan investments is reviewed regularly as part of the experience study. A limited scope experience study that addressed only the inflation and long term rate of return (investment rate of return) assumptions for the GASB 67 valuation was prepared on August 29, 2014. Generally, several factors are considered in evaluating the long term rate of return assumption including long term historical data, estimates inherent in current market data, and an analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) were developed using assumptions for each major asset class, as well as estimates of variability and correlations, provided by the System's investment consultant (the State Board of Investment). These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.



- (d) **Municipal bond rate:** the discount rate determination does not use a municipal bond rate. If it were required, the rate would be 4.35%.
- (e) **Periods of projected benefit payments:** Projected future benefit payments for all current plan members were projected through 2113.
- (f) **Assumed asset allocation:** The target asset allocation and best estimates of geometric real rates of return for each major asset class, as provided by the Minnesota State Board of Investment (SBI), are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Domestic Equities	45%	5.50%
International Equities	15%	6.00%
US Fixed Income	18%	1.45%
Alternative Investments	20%	6.40%
Cash	<u>2%</u>	0.50%
Total	100%	

\*Geometric mean

(g) **Sensitivity analysis:** disclosure of the sensitivity of the Net Pension Liability to changes in the discount rate. The following presents the Net Pension Liability of the System, calculated using the discount rate of 8.25 percent, as well as the System's Net Pension Liability calculated using a discount rate that is 1-percentage-point lower (7.25 percent) or 1-percentage-point higher (9.25 percent) than the current rate:

(\$ in Thousands)	1% Decrease (7.25%)	Current Discount Rate (8.25%)	1% Increase (9.25%)
Net Pension Liability	\$7,615,327	\$4,607,928	\$2,100,797

**Paragraph 31.c.:** The date of the actuarial funding valuation upon which the TPL is based is July 1, 2014.



## **SECTION II – REQUIRED SUPPLEMENTARY INFORMATION**

There are several tables of Required Supplementary Information (RSI) that need to be included in the System's financial statements:

**Paragraphs 32.a.-c.:** The required tables of schedules are provided in Appendix A.

**Paragraph 32.d.:** The money-weighted rates of return will be supplied by the System.

**Paragraph 34:** The following information should be noted regarding the RSI, particularly for the *Schedule of Employer Contributions*:

***Changes of benefit and funding terms:*** The following changes were made by the Minnesota Legislature and reflected in the valuation performed as of July 1 listed below:

2014: The increase in the post-retirement benefit adjustment (COLA) will be made once the System is 90% funded (on a market value basis) in two consecutive years, rather than just one year.

Legislation provided for the merger of the Duluth Teachers Retirement Fund Association into TRA. The merger will not occur until June 30, 2015, so it had no impact on the July 1, 2014 actuarial funding valuation results.

2013: The early retirement factors applicable to plan members were changed.

2010: The post-retirement benefit increases were suspended for 2011 and 2012, resuming in 2013 at 2.0%, and returning to 2.5% once the funding ratio of the plan reaches 90%. Also in 2010, changes were made to the interest rate credited on employee contributions, future increases on deferred vested benefits, and the requirement to receive a full post-retirement benefit adjustment. In addition, employee and employer contribution rates were increased 0.50% per year beginning July 1, 2011 through July 1, 2014. The legislation also created the "stabilizer" whereby the Board was also granted the authority to adjust contribution rates under certain conditions.

2006: The benefit multiplier for Coordinated members was increased, employee contribution rates were increased, and the deferred benefit increase rate was reduced.



***Changes in actuarial assumptions:***

7/1/2014 valuation:

- Cost of Living Adjustments are now assumed to increase from 2.0% annually to 2.5% annually once the legally specified criteria are met. This is estimated to occur July 1, 2034 for GASB calculations and July 1, 2031 for funding calculations.

7/1/2012 valuation:

- The investment return assumption was changed from 8.50% for all years to 8.00% for the next five years and 8.50% thereafter. This applies to funding calculations only.

7/1/2011 valuation:

- The salary increase assumption was changed to a service based assumption.
- The payroll growth assumption was decreased from 4.00% to 3.75%.
- The post-retirement mortality assumption was changed to the RP-2000 Mortality Tables, with white collar adjustments and male rates setback 2 years and female rates setback 3 years.
- The disabled mortality assumption was changed to the RP-2000 Disabled Retiree Mortality Tables.
- Assumed disability rates were changed to more closely reflect actual experience.
- Assumed retirement rates for Coordinated members were changed to more closely reflect actual experience.
- Assumed form of annuity election were changed to more closely reflect actual experience.
- Assumed difference in ages between spouses were changed to more closely reflect actual experience.

7/1/2008 valuation:

- Ultimate salary increase rates were lowered.
- The payroll growth assumption was lowered.
- Retirement rates were revised.

7/1/2006 valuation:

- The amortization date for the unfunded actuarial accrued liability was set at June 30, 2037.



***Method and assumptions used in calculations of actuarially determined contributions.***

The system is funded with contribution rates that vary by Basic vs Coordinated members and employers. The actuarially determined contributions in the *Schedule of Employer Contributions* are calculated as of the beginning of the fiscal year in which contributions are reported.

The following actuarial methods and assumptions were used to determine the actuarially determined employer contribution reported in the *Schedule of Employer Contributions* for the most recent fiscal year end, FY 2014, which was based on the July 1, 2013 valuation:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	24 years
Asset valuation method	5-year moving average
Inflation	3.00 percent
Salary increase	3.50 to 12.00 percent, including inflation
Investment rate of return	8.38% compounded annually to reflect an 8.00% assumption for four years and 8.50% thereafter.
Cost of Living Adjustment	2.00% per year

Please see the information presented earlier in regard to Paragraph 34 for detailed information on the benefit changes and assumption changes that may have impacted the actuarially determined employer contributions shown in the *Schedule of Employer Contributions*.



**APPENDIX A**

**REQUIRED  
SUPPLEMENTARY INFORMATION**



## Exhibit A

### GASB 67 Paragraph 32(a) and (b) SCHEDULE OF CHANGES IN THE EMPLOYERS' NET PENSION LIABILITY Fiscal Year Ended June 30 (\$ in Thousands)

	2014
<b>Total Pension Liability</b>	
Service Cost	\$367,621
Interest	1,895,469
Benefit term changes	0
Differences between expected and actual experience*	475,265
Assumption changes	0
Benefit payments, including member refunds	(1,592,686)
<b>Net change in Total Pension Liability</b>	<b>\$1,145,669</b>
<b>Total Pension Liability - beginning</b>	<b>\$23,755,943</b>
<b>Total Pension Liability - ending (a)</b>	<b>\$24,901,612</b>
<b>Plan Fiduciary Net Position</b>	
Employer contributions	\$299,300
Non-employer contributions - Direct Aid (State/City/District)	21,001
Employee contributions	294,632
Net investment income	3,257,693
Benefit payments, including member refunds	(1,592,686)
Administrative expenses	(9,430)
Other	3,855
<b>Net change in Plan Fiduciary Net Position</b>	<b>\$2,274,365</b>
<b>Plan Fiduciary Net Position - beginning</b>	<b>\$18,019,319</b>
<b>Plan Fiduciary Net Position - ending (b)</b>	<b>\$20,293,684</b>
<b>Net Pension Liability - ending (a) - (b)</b>	<b>\$4,607,928</b>
<b>Plan Fiduciary Net Position as a percentage of the Total Pension Liability</b>	<b>81.50%</b>
<b>Covered payroll</b>	<b>\$4,056,482</b>
<b>Employers' Net Pension Liability as a percentage of covered payroll</b>	<b>113.59%</b>

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

\* Includes impact of date change for expected increase in COLA to 2.50%.



**Exhibit B**

**GASB 67 Paragraph 32.c.**  
**SCHEDULE OF EMPLOYER AND NON-EMPLOYER CONTRIBUTIONS**  
**Fiscal Year Ended June 30**  
**(\$ in Thousands)**

	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005
Actuarially determined employer contribution	492,731	463,788	401,725	384,943	421,813	355,189	280,327	229,642	133,389	103,103
Actual non-employer contributions	21,001	19,954	21,726	21,510	21,550	20,448	21,845	21,880	21,264	21,191
Actual employer contributions	<u>299,300</u>	<u>270,708</u>	<u>244,935</u>	<u>222,723</u>	<u>220,538</u>	<u>220,270</u>	<u>209,717</u>	<u>187,339</u>	<u>179,022</u>	<u>136,502</u>
Total contributions	320,301	290,662	266,661	244,233	242,088	240,718	231,562	209,219	200,286	157,693
Annual contribution deficiency (excess)	<u>172,430</u>	<u>173,126</u>	<u>135,064</u>	<u>140,710</u>	<u>179,725</u>	<u>114,471</u>	<u>48,765</u>	<u>20,423</u>	<u>(66,897)</u>	<u>(54,590)</u>
Covered-employee payroll	4,056,482	3,917,310	3,871,809	3,838,111	3,787,757	3,761,484	3,645,230	3,532,159	3,430,645	3,121,571
Actual contributions as a percentage of covered-employee payroll	7.90%	7.42%	6.89%	6.36%	6.39%	6.40%	6.35%	5.92%	5.84%	5.05%



**APPENDIX B**

**SUMMARY OF BENEFIT PROVISIONS VALUED**

**BASIC MEMBERS**

This summary of provisions reflects our interpretation of applicable Statutes for purposes of preparing this valuation. This interpretation is not intended to provide a basis for administering the Plan.

*Plan year* July 1 through June 30

*Eligibility* Teachers first hired prior to July 1, 1978 employed by the Board of Education of Special School District No. 1, other than a charter school, and not covered by the Social Security Act. Certain part-time licensed employees of Special School District No. 1 are also covered. These members were transferred to TRA as part of the merger of the Minneapolis Teachers Retirement Fund Association (MTRFA) effective June 30, 2006.

*Contributions* Shown as a percent of Salary:

<u>Date of Increase</u>	<u>Member</u>	<u>Employer</u>
July 1, 2013	10.50%	14.64%
July 1, 2014	11.00%	15.14%

After June 30, 2015, the member and employer contribution rates may be adjusted using the stabilizer as follows:

- if a contribution sufficiency of at least 1% has existed for two consecutive years, the member and employer contribution rates may be decreased to a level that is necessary to maintain a 1% sufficiency
- if a contribution deficiency of at least 0.25% has existed for two consecutive years, the member and employer contribution rates may each be increased as shown:

<u>Contribution Deficiency</u>	<u>Allowable Increase in Member and Employer Contribution Rates</u>
<2% of pay	0.25% of pay
2% to 4% of pay	0.50% of pay
>4% of pay	0.75% of pay



## **BASIC MEMBERS**

Potential contribution increases after June 30, 2015 are not reflected in this valuation report.

Employee contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).

### ***Teaching service***

A year is earned during a calendar year if the member is employed in a covered position and employee contributions are deducted. Certain part-time service and military service is also included.

### ***Salary***

Periodic compensation used for contribution purposes excluding lump sum annual or sick leave payments, severance payments, any payments made in lieu of employer paid fringe benefits or expenses, and employer contributions to a Section 457 deferred compensation plan.

### ***Average salary***

Average of the five highest successive years of Salary.

### ***Retirement***

#### **Normal retirement**

##### ***Age/Service requirements***

Age 60, or any age with 30 years of Teaching Service

##### ***Amount***

2.50% of Average Salary for each year of Teaching Service.

#### **Early retirement**

##### ***Age/Service requirements***

Age 55 with less than 30 years of Teaching Service.

##### ***Amount***

The greater of (a) or (b):

- (a) 2.25% of Average Salary for each year of Teaching Service with reduction of 0.25% for each month before the Member would first be eligible for a normal retirement benefit.
- (b) 2.50% of Average Salary for each year of Teaching Service assuming augmentation to the age of first eligibility for a normal retirement benefit at 3.00% per year and actuarial reduction for each month before the member would be first eligible for a normal retirement benefit.

An alternative benefit is available to members who are at least age 50 and have seven years of Teaching Service. The benefit is based on the accumulation of the 6.50% "city deposits" to the Retirement Fund. Other benefits are also provided under this alternative depending on the member's age and Teaching Service.

#### **Form of payment**

Life annuity. Actuarially equivalent options are:

- (a) 10 or 15 year Certain and Life
- (b) 50%, 75% or 100% Joint and Survivor with bounce back feature (option is canceled if member is predeceased by beneficiary).



## BASIC MEMBERS

### Benefit increases

Benefit recipients received no annual increases in 2011 and 2012. Beginning January 1, 2013 the annual increase is 2.0% per year. When the funding ratio reaches 90% (on a Market Value of Assets basis) for two consecutive years, the annual increase will be 2.5%. A benefit recipient who has been receiving a benefit for at least 18 full months as of December 31 will receive a full increase. Members receiving benefits for at least six full months but less than 18 full months will receive a pro-rata increase.

### **Disability**

*Age/service requirement*

Total and permanent disability with three years of Teaching Service

*Amount*

An annuity actuarially equivalent to the continued accumulation of member and city contributions at the current rate for a period of 15 years (but not beyond age 65) plus an additional benefit equal to the smaller of 100% of the annuity provided by city contributions only or \$150 per month. A member with 20 years of Teaching Service also receives an additional \$7.50 per month.

Payments stop earlier if disability ceases or death occurs. Benefits may be reduced on resumption of partial employment.

*Form of payment*

Same as for retirement.

*Benefit increases*

Same as for retirement.

### **Death**

Choice of Benefit A, Benefit B or Benefit C

#### Benefit A

*Age/Service requirements*

Death before retirement.

*Amount*

The accumulation of member and city contributions plus 6.00% interest. Paid as a life annuity, 15-year Certain and Life, or lump sum. If an annuity is chosen the beneficiary also receives additional benefits.

#### Benefit B

*Age/Service requirements*

An active member with seven years of Teaching Service. A former member age 60 with seven years of Teaching Service who dies before retirement or disability benefits begin.

*Amount*

The actuarial equivalent of any benefits the member could have received if resignation occurred on the date of death.

#### Benefit C

*Age/Service requirements*

As an active member who dies and leaves surviving children.

*Amount*

A monthly benefit of \$248.30 to the surviving widow while caring for a child and an additional \$248.30 per month for each surviving dependent child. The maximum family benefit is \$579.30 per month.

Benefits to the widow cease upon death or when no longer caring for an eligible child. Benefits for dependent children cease upon marriage or age 18 (age 22 if a full time student).

*Benefit Increases*

Same as for retirement.



## **BASIC MEMBERS**

### ***Withdrawal***

#### *Refund of contribution*

*Age/Service requirements*

Termination of Teaching Service.

*Amount*

Member's contributions earn 4.00% interest compounded annually. For vested members, a deferred annuity may be elected in lieu of a refund.

#### *Deferred annuity*

*Age/Service Requirements*

Seven years of Teaching Service

*Amount*

The benefit is computed under law in effect at termination and increased by the following percentage compounded annually:

- (a) 3.00% therefore until the earlier of January 1 of the year following attainment of age 55 and June 30, 2012;
- (b) 5.00% thereafter until the earlier of June 30, 2012 and when the annuity begins; and
- (c) 2.00% beginning July 1, 2012.

In addition, the interest earned on the member and city contributions between termination and age 60 can be applied to provide an additional annuity.



## COORDINATED MEMBERS

This summary of provisions reflects our interpretation of applicable Statutes for purposes of preparing this valuation. This interpretation is not intended to provide a basis for administering the Plan.

**Plan year** July 1 through June 30

**Eligibility** A public school or MNSCU teacher who is covered by the Social Security Act, except for teachers employed by St. Paul or Duluth public schools or by the University of Minnesota. Charter school teachers employed in St. Paul or Duluth are covered by TRA.

No MNSCU teacher will become a new Member unless that person elects coverage as defined by Minnesota Statutes under Chapter 354B.

### **Contributions**

Shown as a percent of Salary:

<u>Date of Increase</u>	<u>Member</u>	<u>Employer</u>
July 1, 2013	7.00%	7.00%
July 1, 2014	7.50%	7.50%

Employer also contributes Supplemental amount equal to 3.64% of Salary (members employed by Special School District #1 only).

After June 30, 2015, the member and employer contribution rates may be adjusted using the stabilizer as follows:

- if a contribution sufficiency of at least 1% has existed for two consecutive years, the member and employer contribution rates may be decreased to a level that is necessary to maintain a 1% sufficiency
- if a contribution deficiency of at least 0.25% has existed for two consecutive years, the member and employer contribution rates may each be increased as shown:

<u>Contribution Deficiency</u>	<u>Allowable Increase in Member and Employer Contribution Rates</u>
<2% of pay	0.25% of pay
2% to 4% of pay	0.50% of pay
>4% of pay	0.75% of pay

Potential contribution increases after June 30, 2015 are not reflected in this valuation report.

Employee contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).

### **Teaching service**

A year is earned during a calendar year if the member is employed in a covered position and employee contributions are deducted. Certain part-time service and military service is also included.



## COORDINATED MEMBERS

### *Salary*

Periodic compensation used for contribution purposes excluding lump sum annual or sick leave payments, severance payments, any payments made in lieu of employer paid fringe benefits or expenses, and employer contributions to a Section 457 deferred compensation plan.

### *Average salary*

Average of the five highest successive years of Salary. Average salary is based on all Allowable Service if less than five years.

### *Retirement*

#### Normal retirement

##### *Age/Service requirements*

#### First hired before July 1, 1989:

- (a) Age 65 and three years of Allowable Service; or
- (b) Age 62 and 30 years of Allowable Service.

Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.

#### First hired after June 30, 1989:

The age when first eligible for full Social Security retirement benefits (but not to exceed age 66) and three years of Allowable Service.

Proportionate Retirement Annuity is available at normal retirement age and one year of Allowable Service.

#### Early retirement

##### *Age/Service requirements*

#### First hired before July 1, 1989:

- (a) Age 55 and three years of Allowable Service; or
- (b) Any age and 30 years of Allowable Service; or
- (c) Rule of 90: Age plus Allowable Service totals 90.

#### First hired after June 30, 1989:

- (a) Age 55 with three years of Allowable Service.



## COORDINATED MEMBERS

### *Retirement(continued)*

#### *Amount*

#### First hired before July 1, 1989:

The greater of (a), (b) or (c):

- (a) 1.20% of Average Salary for each of the first ten years of Allowable Service.  
1.70% of Average Salary for each year of Allowable Service in excess of 10 prior to July 1, 2006, and  
1.90% of Average Salary for years of Allowable Service after July 1, 2006.  
No actuarial reduction if age plus years of service totals 90. Otherwise reduction of 0.25% for each month the member is under age 65 (or 62 if 30 years of Allowable Service) at time of retirement.
- (b) 1.70% of Average Salary for each year of Allowable Service prior to July 1, 2006 and 1.90% for each year of Allowable Service beginning July 1, 2006, assuming augmentation to normal retirement age at 3.00% per year (2.50% per year for members hired after June 30, 2006) and actuarial reduction for each month the member is under the full Social Security benefit retirement age (not to exceed age 66). Beginning July 1, 2015, new early retirement reduction factors will apply, including special factors for members retiring at age 62 or later with at least 30 years of service.
- (c) For eligible members: the monthly benefit that is actuarially equivalent to 2.2 times the members' accumulated deductions plus interest thereon.

#### First hired after June 30, 1989:

1.70% of Average Salary for each year of Allowable Service prior to July 1, 2006 and 1.90% for each year of Allowable Service beginning July 1, 2006, assuming augmentation to normal retirement age at 3.00% per year (2.50% per year for members hired after June 30, 2006) and actuarial reduction for each month the member is under the full Social Security benefit retirement age (not to exceed age 66). Beginning July 1, 2015, new early retirement reduction factors will apply, including special factors for members retiring at age 62 or later with at least 30 years of service.



*Early Retirement Reduction Factors*

Age	Hired before 7/1/89	Hired from 7/1/89 to 6/30/06	Hired after 6/30/06
55	43.56%	51.55%	54.08%
58	33.59%	40.46%	42.74%
60	24.65%	30.75%	32.74%
62	13.68%	18.96%	20.53%
65	0.00%	4.21%	4.68%
66	0.00%	0.00%	0.00%

Members who are age 62 with 30 years of service are eligible for a special set of reduction factors:

Age	Hired before 7/1/89	Hired from 7/1/89 to 6/30/06	Hired after 6/30/06
62	10.40%	14.46%	16.11%
63	6.64%	10.40%	11.70%
64	3.18%	6.64%	7.55%
65	0.00%	3.18%	3.65%
66	0.00%	0.00%	0.00%

*Form of Payment*

Life annuity. Actuarially equivalent options are:

- (a) 50%, 75% or 100% Joint and Survivor with bounce back feature (option is canceled if member is predeceased by beneficiary).
- (b) 15 year Certain and Life
- (c) Guaranteed Refund.



## COORDINATED MEMBERS

### *Retirement(continued)*

#### *Benefit increases*

Benefit recipients received no annual increase in 2011 and 2012. Beginning January 1, 2013 the annual increase is 2.0% per year. When the funding ratio reaches 90% (on a Market Value of Assets basis) for two consecutive years, the annual increase will revert to 2.5%. A benefit recipient who has been receiving a benefit for at least 18 full months as of December 31 will receive a full increase. Members receiving benefits for at least six full months but less than 18 full months will receive a pro-rata increase.

### *Disability*

#### *Age/service requirement*

Total and permanent disability before Normal Retirement Age with three years of Allowable Service.

#### *Amount*

Normal Retirement Benefit based on Allowable Service and Average Salary at disability without reduction for commencement before Normal Retirement Age unless an optional annuity plan is selected.

Payments stop at Normal Retirement Age or the five year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be reduced on resumption of partial employment.

#### *Form of payment*

Same as for retirement.

#### *Benefit increases*

Same as for retirement.

### *Retirement after disability*

#### *Age/service requirement*

Normal Retirement Age or the five year anniversary of the effective date of the disability benefit, whichever is later.

#### *Amount*

Any optional annuity continues. Otherwise, the larger of the disability benefit paid before Normal Retirement Age or the normal retirement benefit available at Normal Retirement Age, or an actuarially equivalent optional annuity.

#### *Benefit increases*

Same as for retirement.



## COORDINATED MEMBERS

### *Death*

#### Surviving spouse optional annuity

*Age/Service requirements*

Member or former member with three years of Allowable Service who dies before retirement or disability benefits commence.

*Amount*

Survivor's payment of the 100% Joint and Survivor benefit or an actuarial equivalent term certain annuity. If commencement is prior to age 65 (age 62 if 30 years of service), the benefit is reduced for early retirement with half the applicable reduction factor used from age 55 to actual commencement age. If no surviving spouse, then an actuarial equivalent dependent child benefit is paid to age 20 or for five years if longer.

*Benefit increase*

Same as for retirement.

### *Withdrawal*

#### Refund of contributions

*Age/Service requirements*

Thirty days following termination of teaching service.

*Amount*

Member's contributions earn 4.00% interest compounded annually. For vested members, a deferred annuity may be elected in lieu of a refund.

#### Deferred annuity

*Age/Service requirements*

Vested at date of termination. Current requirement is three years of Allowable Service.



## COORDINATED MEMBERS

### *Withdrawal (continued)*

#### *Amount*

For members first hired prior to July 1, 2006, the benefit is computed under law in effect at termination and increased by the following percentage compounded annually:

- (a) 3.00% therefore until the earlier of January 1 of the year following attainment of age 55 and June 30, 2012;
- (b) 5.00% thereafter until the earlier of June 30, 2012 and when the annuity begins; and
- (c) 2.00% from July 1, 2012 forward.

Amount is payable as a normal or early retirement.

A member who terminated service before July 1, 1997 whose benefit does not commence until after June 30, 1997 shall receive an actuarially equivalent increase to reflect the change from 5.00% to 6.00% in the post-retirement interest assumption; or

For eligible members; the monthly benefit that is actuarially equivalent to 2.2 times the members' accumulated deductions plus interest thereon.

For members first hired July 1, 2006 and after, the benefit computed under law in effect at termination is increased by 2.50% compounded annually until June 30, 2012 and increased by 2.00% from July 1, 2012 forward until the annuity begins.



## APPENDIX C

### STATEMENT OF ACTUARIAL ASSUMPTIONS

The following assumptions were used in valuing the liabilities and benefits under the plan. All assumptions are based on those prescribed for funding purposes by Statutes, the LCPR, or the Board of Trustees and were selected by the TRA Management. The assumptions prescribed are based on the last experience study, dated October 30, 2009, and a limited review of the economic assumptions dated August 29, 2014.

The Allowance for Combined Service Annuity was based on the recommendation of a prior actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of this assignment.

***Investment Return***

For funding purposes in July 1, 2014 valuation: 8.41% compounded annually to reflect an 8.0% assumption for three (3) years and 8.5% thereafter.

For GASB 67 purposes: 8.25%

***Future post-retirement adjustments***

Once the funded ratio reaches 90% on a market value basis for two consecutive years, the COLA is scheduled by statute to increase from 2.0% to 2.5%. Future assets and liabilities were projected using the 2014 actuarial funding valuation results as a starting point and assuming all actuarial assumptions are met in future years. These assumptions include a rate of return on assets of 8.0% for the next three years and 8.5% thereafter. In particular, there is no assumption that the stabilizer provisions will be utilized by the Board. Based on this methodology, the increased COLA is expected to be implemented with the July 1, 2031 (2034 for GASB 67 purposes) valuation, and coupled with legislation passed in 2014, the calculation in this valuation reflects the increased COLA at that date. For the July 1, 2013 valuation, the COLA was not expected to increase for at least 30 years. This fact, along with a lack of guidance or legislation, resulted in no reflection of an increase in the COLA in that valuation.

***Salary Increases***

Reported salary for prior fiscal year, with new hires annualized, is increased according to the salary increase table shown in the rate table for current fiscal year and annually for each future year. See table of sample rates.

***Payroll Growth***

3.75% per year

***Future Service***

Members are assumed to earn future service at a full-time rate.



**Summary of Actuarial Assumptions** *(continued)*

<b><i>Mortality:</i></b>	<b><i>Pre-retirement</i></b>	RP 2000 non-annuitant generational mortality, white collar adjustment, male rates set back 5 years and female rates set back 7 years.												
	<b><i>Post-retirement</i></b>	RP 2000 annuitant generational mortality, white collar adjustment, male rates set back 2 years and female rates set back 3 years.												
	<b><i>Post-disability</i></b>	RP 2000 disabled retiree mortality, without adjustment												
<b><i>Disability</i></b>		Age-related rates based on experience; see table of sample rates.												
<b><i>Withdrawal</i></b>		Select and ultimate rates based on actual plan experience. Ultimate rates after the third year are shown in the rate table. Select rates are as follows:												
		<table border="0" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th></th> <th style="text-align: center;"><u>First Year</u></th> <th style="text-align: center;"><u>Second Year</u></th> <th style="text-align: center;"><u>Third Year</u></th> </tr> </thead> <tbody> <tr> <td>Male</td> <td style="text-align: center;">45%</td> <td style="text-align: center;">12%</td> <td style="text-align: center;">6%</td> </tr> <tr> <td>Female</td> <td style="text-align: center;">40%</td> <td style="text-align: center;">10%</td> <td style="text-align: center;">8%</td> </tr> </tbody> </table>		<u>First Year</u>	<u>Second Year</u>	<u>Third Year</u>	Male	45%	12%	6%	Female	40%	10%	8%
	<u>First Year</u>	<u>Second Year</u>	<u>Third Year</u>											
Male	45%	12%	6%											
Female	40%	10%	8%											
<b><i>Expenses</i></b>		Prior year administrative expenses expressed as percentage of prior year payroll.												
<b><i>Retirement Age</i></b>		Graded rates beginning at age 55 as shown in rate table. Members who have attained the highest assumed retirement age will retire in one year.												
<b><i>Percentage Married</i></b>		85% of male members and 65% of female members are assumed to be married. Members are assumed to have no children.												
<b><i>Age Difference</i></b>		Females two years younger than males.												
<b><i>Allowance for Combined Service Annuity</i></b>		Liabilities for active members are increased by 1.40% and liabilities for former members are increased by 4.00% to account for the effect of some Participants being eligible for a Combined Service Annuity.												
<b><i>Refund of Contributions</i></b>		All employees withdrawing after becoming eligible for a deferred benefit are assumed to take the larger of their contributions accumulated with interest or the value of their deferred benefit.												
<b><i>Interest on member contributions</i></b>		Members and former members who are eligible for the money purchase annuity are assumed to receive interest credits equal to the Pre-Retirement interest rate. All other members and former members receive the interest crediting rate as specified in statutes.												
<b><i>Commencement of deferred benefits</i></b>		Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at unreduced retirement age.												





**Summary of Actuarial Assumptions** *(continued)*

<u>Age</u>	<b>Rate (%)</b>			
	<b>Ultimate Withdrawal</b>		<b>Disability</b>	
	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
20	3.70	4.50	0.00	0.00
25	3.20	4.50	0.00	0.00
30	2.70	4.50	0.00	0.00
35	2.50	3.90	0.01	0.01
40	2.35	2.75	0.03	0.03
45	2.10	2.10	0.05	0.05
50	1.85	1.85	0.10	0.10
55	0.00	0.00	0.16	0.16
60	0.00	0.00	0.25	0.25
65	0.00	0.00	0.00	0.00
70	0.00	0.00	0.00	0.00
75	0.00	0.00	0.00	0.00

<u>Age</u>	<b>Mortality Rates (%)</b>					
	<b>Pre-Retirement*</b>		<b>Post-Retirement**</b>		<b>Post-Disability</b>	
	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
20	0.0269	0.0155	0.0316	0.0184	2.2571	0.7450
25	0.0345	0.0188	0.0373	0.0194	2.2571	0.7450
30	0.0376	0.0197	0.0393	0.0223	2.2571	0.7450
35	0.0353	0.0235	0.0481	0.0363	2.2571	0.7450
40	0.0591	0.0401	0.0766	0.0527	2.2571	0.7450
45	0.0890	0.0562	0.1124	0.0763	2.2571	0.7450
50	0.1342	0.0837	0.1711	0.1229	2.8975	1.1535
55	0.1978	0.1344	0.5716	0.2681	3.5442	1.6544
60	0.2747	0.2015	0.5688	0.4253	4.2042	2.1839
65	0.4263	0.3107	0.9232	0.6736	5.0174	2.8026
70	0.6725	0.4979	1.5834	1.1211	6.2583	3.7635
75	0.9823	0.7591	2.6710	1.8784	8.2067	5.2230

\* Rates shown are RP 2000 employee mortality (base), white collar adjustment, set back 5 years for males and 7 years for females.

\*\* Rates shown are RP 2000 annuitant mortality (base), white collar adjustment, set back 2 years for males and 3 years for females.



**Summary of Actuarial Assumptions** *(continued)*

<b>Salary Scale</b>	
<b>Service</b>	<b>Salary Increase</b>
1	12.00%
2	9.00%
3	8.00%
4	7.50%
5	7.25%
6	7.00%
7	6.85%
8	6.70%
9	6.55%
10	6.40%
11	6.25%
12	6.00%
13	5.75%
14	5.50%
15	5.25%
16	5.00%
17	4.75%
18	4.50%
19	4.25%
20	4.00%
21	3.90%
22	3.80%
23	3.70%
24	3.60%
25 or more	3.50%



Summary of Actuarial Assumptions (continued)

Retirement Rate (%)					
	<b>Coordinated Members Eligible for Rule of 90</b>	<b>Coordinated Members Not Eligible for Rule of 90</b>	<b>Age</b>	<b>Basic Members Eligible for 30 and Out Provision</b>	<b>Basic Members Not Eligible for 30 and Out Provision</b>
55 & Under	50	7	55 & Under	40	5
56	55	7	56	40	5
57	45	7	57	40	5
58	45	8	58	40	5
59	45	10	59	40	5
60	40	12	60	25	25
61	45	16	61	25	25
62	45	20	62	25	25
63	40	18	63	25	25
64	45	20	64	25	25
65	40	40	65	40	40
66	35	35	66	40	40
67	30	30	67	40	40
68	30	30	68	40	40
69	30	30	69	40	40
70	35	35	70-74	60	60
71 & Over	100	100	75-79	60	100
			80 & Over	100	100



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**GASB STATEMENT NO. 68 REPORT**  
**FOR THE**  
**TEACHER RETIREMENT ASSOCIATION OF**  
**MINNESOTA**

**PREPARED AS OF JUNE 30, 2014**





# Cavanaugh Macdonald

CONSULTING, LLC

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February 18, 2015

Ms. Laurie Hacking  
Executive Director  
Teacher Retirement Association of Minnesota  
60 Empire Drive, Suite 400  
St. Paul, MN 55103

Dear Ms. Hacking:

Presented in this report is information to assist the Teacher Retirement Association of Minnesota (TRA) in providing information required under the Governmental Accounting Standards Board (GASB) Statement No. 68 to participating employers. GASB Statement No. 68 establishes accounting and financial reporting requirements for governmental employers who provide pension benefits to their employees through a trust. This report has been prepared as of June 30, 2014.

The annual actuarial valuation used as a basis for much of the information presented in this report, including the Net Pension Liability, was performed as of July 1, 2014. The valuation was based upon data, furnished by the TRA staff, concerning active, inactive and retired members along with pertinent financial information. This information was reviewed for completeness and internal consistency, but was not audited by us. The valuation results depend on the integrity of the data. If any of the information is inaccurate or incomplete, our results may be different and our calculations may need to be revised.

To the best of our knowledge, this report is complete and accurate. We note that the allocation of Net Pension Liability, pension expense, and deferred inflows and outflows to participating employers under GASB 68 will be provided by TRA and, therefore, is not included in this report.

The actuarial calculations were performed by qualified actuaries according to generally accepted actuarial principles and practices, as well as in conformity with Actuarial Standards of Practice issued by the Actuarial Standards Board. The calculations are based on the current provisions of the Plan, and on actuarial assumptions that are, internally consistent and individually reasonable based on the actual experience of the Plan. In addition, the calculations were completed in compliance with the laws governing the Plan and, in our opinion, meet the requirements of GASB 68. The undersigned are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

3906 Raynor Pkwy, Suite 106, Bellevue, NE 68123

Phone (402) 905-4461 • Fax (402) 905-4464

[www.CavMacConsulting.com](http://www.CavMacConsulting.com)

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Board of Trustees  
February 18, 2015  
Page 2

These results are only for financial reporting and may not be appropriate for funding purposes or other types of analysis. Calculations for purposes other than satisfying the requirements of GASB 68 may produce significantly different results. Future actuarial results may differ significantly from the current results presented in this report due to such factors as changes in plan experience or changes in economic or demographic assumptions.

Respectfully submitted,

A handwritten signature in blue ink that reads 'Patrice Beckham'.

Patrice A. Beckham, FSA, EA, FCA, MAAA  
Principal and Consulting Actuary

A handwritten signature in blue ink that reads 'Brent A. Banister'.

Brent A. Banister, PhD, FSA, EA, FCA, MAAA  
Chief Pension Actuary



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**GASB STATEMENT NO. 68  
TEACHER RETIREMENT ASSOCIATION OF MINNESOTA**

**PREPARED AS OF JUNE 30, 2014**

**SECTION I - SUMMARY OF PRINCIPAL RESULTS**  
(\$ IN THOUSANDS)

<b>Valuation Date (VD):</b>	July 1, 2014
<b>Measurement Date (MD):</b>	June 30, 2014
<b>Membership Data:</b>	
Retirees and Beneficiaries	58,809
Inactive Vested Members	12,907
Inactive Nonvested Members	29,984
Active Employees	<u>77,243</u>
Total	178,943
<b>Single Equivalent Interest Rate (SEIR):</b>	
Long-Term Expected Rate of Return	8.25%
Municipal Bond Index Rate	N/A
Fiscal Year in which Plan's Fiduciary Net Position is projected to be depleted from future benefit payments for current members	N/A
Single Equivalent Interest Rate	8.25%
<b>Net Pension Liability:</b>	
Total Pension Liability (TPL)	\$24,901,612
Fiduciary Net Position (FNP)	<u>20,293,684</u>
Net Pension Liability (NPL = TPL – FNP)	\$4,607,928
FNP as a percentage of TPL	81.50%
<b>Pension Expense:</b>	\$247,110
<b>Deferred Outflows of Resources:</b>	\$393,181
<b>Deferred Inflows of Resources:</b>	(\$1,448,686)



## **SECTION II – INTRODUCTION**

The Governmental Accounting Standards Board issued Statement No. 68 (GASB 68), “*Accounting and Financial Reporting For Pensions*” in June 2012. GASB 68’s effective date for employers is the first fiscal year beginning after June 15, 2014. This report, prepared as of June 30, 2014 (the Measurement Date), presents information to assist TRA in providing the required information under GASB 68 to participating employers. Much of the material provided in this report, including the Net Pension Liability, is based on the results of the GASB 67 report for TRA, which was issued December 8, 2014. See that report for more information on the member data, actuarial assumptions and methods used in developing the GASB 67 results.

GASB 68 replaces GASB 27, and also represents a significant departure from the requirements of the prior statement. GASB 27 required employers providing benefits through pension plans to report items consistent with the results of the plan’s actuarial valuations for funding, as long as those valuations met certain parameters. Employers participating in a cost-sharing multiple employer plan, such as TRA, only had to disclose the amount of the required contribution as well as the actual contribution. GASB 68 creates disclosure and reporting requirements that may or may not be consistent with the basis used for funding the Plan. In fact, GASB 68 paragraph 159 states:

“The Board concluded that it is not within the scope of its activities to set standards that establish a specific method of financing pensions (that being a policy decision for government officials or other responsible authorities to make) or to regulate a government’s compliance with the financing policy or method it adopts. Accordingly, the Board established standards in this Statement within the context of accounting and financial reporting, not within the context of the funding of pensions.”

Two major changes in GASB 68 are the requirements to include a proportionate share of the Net Pension Liability (NPL) on the participating employer’s balance sheet and to determine a Pension Expense (PE), which may bear little relationship to the funding requirements for TRA. In fact, it is possible in some years for the NPL to be an asset or the PE to be an income item. The NPL is set equal to the Total Pension Liability (TPL) minus the Fiduciary Net Position (FNP). The benefit provisions recognized in the calculation of the TPL are summarized in Appendix B. TRA is a cost-sharing multiple employer plan so the NPL and PE are allocated among the participating employers and non-employer entities. Those amounts, which are needed for the employer’s financial statements, will be determined by TRA.

Pension Expense includes amounts for service cost (the Normal Cost under EAN for the year), interest on the TPL, changes in the benefit structure, recognition of increases/decreases in liability due to actual vs expected experience, actuarial assumption changes, and investment gains/losses on the market value of assets. The actual experience and assumption change impacts are recognized over the average expected remaining service life of the system membership as of the Measurement Date, while investment gains/losses are recognized equally over five years. The development of the PE is shown in Section III of this report.



The unamortized portions of each year's experience, assumption changes and investment gains/losses are used to develop deferred inflows and outflows, which also must be included on the employer's balance sheet.

Among the assumptions needed for the Total Pension Liability calculation is a Single Equivalent Interest Rate (SEIR). To determine the SEIR, the FNP must be projected into the future for as long as there are anticipated benefits payable under the plan's provision applicable to the membership and beneficiaries of the system on the Measurement Date. If the FNP is projected to not be depleted at any point in the future, the long term expected rate of return on plan investments expected to be used to finance the benefit payments may be used as the SEIR.

If, however, the FNP is projected to be depleted, the SEIR is determined as the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by discounting all projected benefit payments through the date of depletion by the long term expected rate of return, and the present value determined by discounting those benefits after the depletion date by a 20-year tax-exempt municipal bond (rating AA/Aa or higher) rate. The rate used, if necessary, for this purpose is the Bond Buyer General Obligation 20-year Municipal Bond index published monthly by the Board of Governors of the Federal Reserve System.

The sections that follow provide the results of all the required aggregate calculations, presented in the order laid out in GASB 68 for note disclosure and Required Supplementary Information (RSI). **TRA will prepare the calculation of the proportionate share of the NPL, Pension Expense and Deferred Inflows and Outflows for each participating employer or non-employer contributing entity.**



### **SECTION III – PENSION EXPENSE**

As noted earlier, the collective Pension Expense (PE) consists of a number of different items. GASB 68 refers to the first as Service Cost, which is the Normal Cost using the Entry Age Normal (EAN) actuarial funding method. The second item is interest on the TPL at the long term rate of return in effect as of the prior Measurement Date.

The next three items refer to any changes that occurred in the TPL (i.e., actuarial accrued liability (AAL) under EAN) due to:

- benefit changes,
- actual versus expected experience or
- changes in actuarial assumptions.

Benefit changes, which are reflected immediately in PE, can be positive, if there is a benefit improvement for existing Plan members, or negative if there is a benefit reduction. For the year ended June 30, 2014 there were no benefit changes to be recognized.

The next item to be recognized is the portion of current year changes in TPL due to actual versus expected experience for the year. The portion to recognize in the current year is determined by spreading the total change over the average expected remaining service life of the entire Plan membership. The remaining service life of active members is the average number of years the active members are expected to remain active. For the year ended June 30, 2014 this number is 13.49. The remaining average expected service life of the inactive members is, of course, zero. Therefore, the number to use for the amortization is the weighted average of these two amounts, or 5.79.

The last item under changes in TPL are changes in actuarial assumptions. The portion to recognize in the current year is determined by spreading the total change over the average expected remaining service life of the entire Plan membership, similar to the way experience gains and losses are recognized.

Member contributions for the year and projected earnings on the FNP at the discount rate serve to reduce the expense. One-fifth of current-period differences between actual and projected earnings on the FNP are recognized in the pension expense.

The current year portions of previously determined experience, assumption and earnings amounts, recognized as deferred inflows and outflows are included. Deferred inflows are subtracted from the PE while deferred outflows are added to the PE. Finally, administrative expenses and other miscellaneous items are included.

The calculation of the collective Pension Expense for the year ended June 30, 2014 is shown in the following table.



**Collective Pension Expense**  
**For the Year Ended June 30, 2014**  
(\$ thousands)

(\$ in thousands)	2014
Service Cost	\$367,621
Interest on the Total Pension Liability	1,895,469
Current-period Benefit Changes	0
Expensed portion of current-period difference between expected and actual experience in the total pension liability	82,084
Expensed portion of current-period changes of assumptions	0
Member Contributions	(294,632)
Projected Earnings on Plan Investments	(1,446,835)
Expensed portion of current-period differences between actual and projected earnings on plan investments	(362,172)
Administrative Expense	9,430
Other	(3,855)
Recognition of beginning deferred outflows of resources as pension expense	0
Recognition of beginning deferred inflows of resources as pension expense	0
<b>Total Pension Expense</b>	<b>\$247,110</b>

Note: Average expected remaining service life for all members is 5.79.



**SECTION IV – NOTES TO FINANCIAL STATEMENTS**

The material presented herein will follow the order presented in GASB 68. Paragraph numbers are provided for ease of reference. Amounts are shown in the aggregate. TRA will determine the proportionate share of certain amounts for individual employers as required by GASB 68.

**Paragraph 74:** The information required is to be prepared by TRA and/or the individual employer.

**Paragraph 75:** The information required is to be prepared by the individual employer.

**Paragraph 76(a) – (d):** The information required is to be supplied by TRA.

**Paragraph 77:** This paragraph requires information regarding the significant actuarial assumptions used to measure the TPL. The complete set of actuarial assumptions utilized in developing the TPL are outlined in Appendix C. The total pension liability was determined by an actuarial valuation performed as of July 1, 2014, using the following key actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00 percent
Salary increases	3.50 – 12.00 percent, including inflation
Long-term Rate of Return	8.25 percent, compounded annually, net of investment expense, and including inflation
Cost of Living	COLA is assumed to increase from 2.0% to 2.5% in 2034
Mortality	Pre-retirement mortality rates were based on the RP-2000 non-annuitant generational mortality table with white collar adjustment and male rates set back 5 years and female rates set back 7 years.  Post-retirement mortality rates were based on the RP-2000 annuitant generational mortality table with white collar adjustment and males set back 2 years and female rates set back 3 years.

The actuarial assumptions used in the July 1, 2014 actuarial funding valuation are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Trustees. These were based on the results of an experience study prepared October 30, 2009 for the period July 1, 2004 through June 30, 2008. A limited scope experience study that addressed only the inflation and long term rate of return (investment rate of return) assumption for the GASB 67 valuation was prepared on August 29, 2014.



## Paragraph 78

**(a) Discount rate.** The discount rate used to measure the total pension liability at June 30, 2014 was 8.25%. This is the same discount rate used to measure the total pension liability at June 30, 2013.

**(b) Projected cash flows.** The projection of cash flows used to determine the discount rate assumed that plan contributions from members and employers will be made at the current contribution rates as set out in state statute:

- a. Employee contribution rates: 11.00% for Basic members and 7.50% for Coordinated members.
- b. Employer contribution rates: 15.14% for Basic members and 7.50% for Coordinated members.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**(c) Long term rate of return.** The long-term expected rate of return on pension plan investments is reviewed regularly as part of the experience study. A limited scope experience study that addressed only the inflation and long term rate of return (investment rate of return) assumptions for the GASB 67 valuation was prepared on August 29, 2014. Generally, several factors are considered in evaluating the long term rate of return assumption including long term historical data, estimates inherent in current market data, and an analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) were developed using assumptions for each major asset class, as well as estimates of variability and correlations, provided by the System's investment consultant (the State Board of Investment). These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The assumption is intended to be a long term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.



**(d) Municipal bond rate.** A municipal bond rate was not used in determining the discount rate.

**(e) Period of projected benefit payments.** Projected future benefit payments for all current plan members were projected through 2113.

**(f) Assumed asset allocation.** The target asset allocation and best estimates of geometric real rates of return for each major asset class, as provided by the Minnesota State Board of Investment (SBI), are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Domestic Equities	45%	5.50%
International Equities	15%	6.00%
US Fixed Income	18%	1.45%
Alternative Investments	20%	6.40%
Cash	<u>2%</u>	0.50%
Total	100%	

\*Geometric mean

**(g) Sensitivity analysis.** This paragraph requires disclosure of the sensitivity of the net pension liability to changes in the discount rate. The following presents the collective net pension liability of the Plan, calculated using the discount rate of 8.25 percent, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.25 percent) or 1-percentage-point higher (9.25 percent) than the current rate (\$ thousands). TRA will provide the individual employer's proportionate share calculation.

(\$ in Thousands)	1% Decrease (7.25%)	Current Discount Rate (8.25%)	1% Increase (9.25%)
Net Pension Liability	\$7,615,327	\$4,607,928	\$2,100,797



**Paragraph 79:** The required information will be supplied by TRA.

**Paragraph 80:**

(a)-(b) This information will be supplied by TRA.

(c) The measurement date of the collective NPL is June 30, 2014. The TPL as of June 30, 2014 was determined based on the annual actuarial funding valuation report prepared as of June 30, 2014.

(d) There was no change in the actuarial assumptions that affected the measurement of the total pension liability since the prior measurement date.

(e) There was no change in the benefit terms that affected measurement of the total pension liability since the prior measurement date. The provision regarding the increase in the COLA to 2.5% was modified to reflect a requirement of 90% funded for two consecutive years (previously just one year). However, this did not have an impact on the TPL calculation as no increase in the COLA was assumed last year. Actual plan experience changed the outlook for the systems funding, and therefore, the COLA is assumed to increase to 2.5% in 2034.

(f) The information will be supplied by TRA.

(g) Please see Section III for the development of the collective pension expense. TRA will provide the individual employer amounts.

(h) Since certain expense items are recognized over closed periods each year, the deferred portions of these items must be tracked annually. If the amounts serve to reduce pension expense they are labeled deferred inflows. If they will increase pension expense they are labeled deferred outflows. The recognition of these amounts is accomplished on a level dollar basis, with no interest included in the deferred amounts. Experience gains/losses and the impact of changes in actuarial assumptions, if any, are recognized over the average expected remaining service life of the active and inactive Plan members at the beginning of the fiscal year. Investment gains and losses are recognized over a fixed five year period.

The following table provides a summary of the collective deferred inflows and outflows as of June 30, 2014 (\$ thousands).



(\$ in thousands)	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$393,181	\$0
Changes of assumptions	0	0
Net difference between projected and actual earnings on plan investments	<u>0</u>	<u>(1,448,686)</u>
Total	\$393,181	(\$1,448,686)

TRA will provide the individual employer's balances of the collective deferred inflows and outflows.

(i): Collective amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future years as follows:

Year Ended June 30:	Deferred Outflows of Resources	Deferred Inflows of Resources
2015	\$82,084	(\$362,172)
2016	82,084	(362,172)
2017	82,084	(362,172)
2018	82,084	(362,170)
2019	64,845	0
Thereafter	0	0

TRA will provide the individual employers' balances of the deferred outflows and inflows of resources.

(j). This will be provided by TRA.



## **SECTION V – REQUIRED SUPPLEMENTARY INFORMATION**

There are several tables of Required Supplementary Information (RSI) that need to be included in the System's financial statements:

**Paragraphs 81(a) and (b):** This information will be provided by TRA.

**Paragraph 82:** Information about factors that significantly affect trends in the amounts reported in the schedules required by paragraph 81 should be presented as notes to the schedules. At this point only one year is being reported, but comments on additional years will be added as they occur.

***Changes of benefit and funding terms:*** The following changes were made by the Minnesota Legislature and reflected in the valuation performed as of July 1 listed below:

2014: The increase in the post-retirement benefit adjustment (COLA) will be made once the System is 90% funded (on a market value basis) in two consecutive years, rather than just one year.

Legislation provided for the merger of the Duluth Teachers Retirement Fund Association into TRA. The merger will not occur until June 30, 2015, so it had no impact on the July 1, 2014 actuarial funding valuation results.

***Changes in actuarial assumptions:***

7/1/2014 valuation:

- Cost of Living Adjustments are now assumed to increase from 2.0% annually to 2.5% annually once the legally specified criteria are met. This is estimated to occur July 1, 2034 for GASB calculations and July 1, 2031 for funding calculations.

***Method and assumptions used in calculations of actuarially determined contributions.***

- The system is funded with contribution rates that vary by Basic vs Coordinated members and employers. The actuarially determined contributions in the *Schedule of Employer Contributions* are calculated as of the beginning of the fiscal year in which contributions are reported.
- The following actuarial methods and assumptions were used to determine the actuarially determined employer contribution reported in the *Schedule of Employer Contributions* for the most recent fiscal year end, FY 2014, which was based on the July 1, 2013 valuation:



Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	24 years
Asset valuation method	5-year moving average
Inflation	3.00 percent
Salary increase	3.50 to 12.00 percent, including inflation
Investment rate of return	8.38% compounded annually to reflect an 8.00% assumption for four years and 8.50% thereafter.
Cost of Living Adjustment	2.00% per year



**APPENDIX A**

**ADDITIONAL INFORMATION**

**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY**

**Fiscal Year Ended June 30**  
**(\$ in Thousands)**

<b>(\$ in thousands)</b>	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) – (b)</b>
Balances at June 30, 2013	\$23,755,943	\$18,019,319	\$5,736,624
Changes for the year:			
Service cost	367,621		367,621
Interest	1,895,469		1,895,469
Benefit changes	0		0
Difference between expected and actual experience	475,265		475,265
Changes in assumptions	0		0
Contributions - employer		299,300	(299,300)
Contributions - non-employer		21,001	(21,001)
Contributions - member		294,632	(294,632)
Net investment income		3,257,693	(3,257,693)
Benefit payments, including refunds of employee contributions	(1,592,686)	(1,592,686)	0
Administrative expense		(9,430)	9,430
Other changes		3,855	(3,855)
Net changes	<u>1,145,669</u>	<u>2,274,365</u>	<u>(1,128,696)</u>
Balances at June 30, 2014	\$24,901,612	\$20,293,684	\$4,607,928



**APPENDIX B**

**SUMMARY OF BENEFIT PROVISIONS VALUED**

**BASIC MEMBERS**

This summary of provisions reflects our interpretation of applicable Statutes for purposes of preparing this valuation. This interpretation is not intended to provide a basis for administering the Plan.

*Plan year* July 1 through June 30

*Eligibility* Teachers first hired prior to July 1, 1978 employed by the Board of Education of Special School District No. 1, other than a charter school, and not covered by the Social Security Act. Certain part-time licensed employees of Special School District No. 1 are also covered. These members were transferred to TRA as part of the merger of the Minneapolis Teachers Retirement Fund Association (MTRFA) effective June 30, 2006.

*Contributions* Shown as a percent of Salary:

<u>Date of Increase</u>	<u>Member</u>	<u>Employer</u>
July 1, 2013	10.50%	14.64%
July 1, 2014	11.00%	15.14%

After June 30, 2015, the member and employer contribution rates may be adjusted using the stabilizer as follows:

- if a contribution sufficiency of at least 1% has existed for two consecutive years, the member and employer contribution rates may be decreased to a level that is necessary to maintain a 1% sufficiency
- if a contribution deficiency of at least 0.25% has existed for two consecutive years, the member and employer contribution rates may each be increased as shown:

<u>Contribution Deficiency</u>	<u>Allowable Increase in Member and Employer Contribution Rates</u>
<2% of pay	0.25% of pay
2% to 4% of pay	0.50% of pay
>4% of pay	0.75% of pay



## **BASIC MEMBERS**

Potential contribution increases after June 30, 2015 are not reflected in this valuation report.

Employee contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).

### ***Teaching service***

A year is earned during a calendar year if the member is employed in a covered position and employee contributions are deducted. Certain part-time service and military service is also included.

### ***Salary***

Periodic compensation used for contribution purposes excluding lump sum annual or sick leave payments, severance payments, any payments made in lieu of employer paid fringe benefits or expenses, and employer contributions to a Section 457 deferred compensation plan.

### ***Average salary***

Average of the five highest successive years of Salary.

### ***Retirement***

#### ***Normal retirement***

##### ***Age/Service requirements***

Age 60, or any age with 30 years of Teaching Service

##### ***Amount***

2.50% of Average Salary for each year of Teaching Service.

#### ***Early retirement***

##### ***Age/Service requirements***

Age 55 with less than 30 years of Teaching Service.

##### ***Amount***

The greater of (a) or (b):

- (a) 2.25% of Average Salary for each year of Teaching Service with reduction of 0.25% for each month before the Member would first be eligible for a normal retirement benefit.
- (b) 2.50% of Average Salary for each year of Teaching Service assuming augmentation to the age of first eligibility for a normal retirement benefit at 3.00% per year and actuarial reduction for each month before the member would be first eligible for a normal retirement benefit.

An alternative benefit is available to members who are at least age 50 and have seven years of Teaching Service. The benefit is based on the accumulation of the 6.50% "city deposits" to the Retirement Fund. Other benefits are also provided under this alternative depending on the member's age and Teaching Service.

#### ***Form of payment***

Life annuity. Actuarially equivalent options are:

- (a) 10 or 15 year Certain and Life
- (b) 50%, 75% or 100% Joint and Survivor with bounce back feature (option is canceled if member is predeceased by beneficiary).



## BASIC MEMBERS

### Benefit increases

Benefit recipients received no annual increases in 2011 and 2012. Beginning January 1, 2013 the annual increase is 2.0% per year. When the funding ratio reaches 90% (on a Market Value of Assets basis) for two consecutive years, the annual increase will be 2.5%. A benefit recipient who has been receiving a benefit for at least 18 full months as of December 31 will receive a full increase. Members receiving benefits for at least six full months but less than 18 full months will receive a pro-rata increase.

### **Disability**

*Age/service requirement*

Total and permanent disability with three years of Teaching Service

*Amount*

An annuity actuarially equivalent to the continued accumulation of member and city contributions at the current rate for a period of 15 years (but not beyond age 65) plus an additional benefit equal to the smaller of 100% of the annuity provided by city contributions only or \$150 per month. A member with 20 years of Teaching Service also receives an additional \$7.50 per month.

Payments stop earlier if disability ceases or death occurs. Benefits may be reduced on resumption of partial employment.

*Form of payment*

Same as for retirement.

*Benefit increases*

Same as for retirement.

### **Death**

Choice of Benefit A, Benefit B or Benefit C

#### Benefit A

*Age/Service requirements*

Death before retirement.

*Amount*

The accumulation of member and city contributions plus 6.00% interest. Paid as a life annuity, 15-year Certain and Life, or lump sum. If an annuity is chosen the beneficiary also receives additional benefits.

#### Benefit B

*Age/Service requirements*

An active member with seven years of Teaching Service. A former member age 60 with seven years of Teaching Service who dies before retirement or disability benefits begin.

*Amount*

The actuarial equivalent of any benefits the member could have received if resignation occurred on the date of death.

#### Benefit C

*Age/Service requirements*

As an active member who dies and leaves surviving children.

*Amount*

A monthly benefit of \$248.30 to the surviving widow while caring for a child and an additional \$248.30 per month for each surviving dependent child. The maximum family benefit is \$579.30 per month.

Benefits to the widow cease upon death or when no longer caring for an eligible child. Benefits for dependent children cease upon marriage or age 18 (age 22 if a full time student).

*Benefit Increases*

Same as for retirement.



## BASIC MEMBERS

### *Withdrawal*

#### Refund of contribution

*Age/Service requirements*

Termination of Teaching Service.

*Amount*

Member's contributions earn 4.00% interest compounded annually. For vested members, a deferred annuity may be elected in lieu of a refund.

#### Deferred annuity

*Age/Service Requirements*

Seven years of Teaching Service

*Amount*

The benefit is computed under law in effect at termination and increased by the following percentage compounded annually:

- (a) 3.00% therefore until the earlier of January 1 of the year following attainment of age 55 and June 30, 2012;
- (b) 5.00% thereafter until the earlier of June 30, 2012 and when the annuity begins; and
- (c) 2.00% beginning July 1, 2012.

In addition, the interest earned on the member and city contributions between termination and age 60 can be applied to provide an additional annuity.



## COORDINATED MEMBERS

This summary of provisions reflects our interpretation of applicable Statutes for purposes of preparing this valuation. This interpretation is not intended to provide a basis for administering the Plan.

***Plan year*** July 1 through June 30

***Eligibility*** A public school or MNSCU teacher who is covered by the Social Security Act, except for teachers employed by St. Paul or Duluth public schools or by the University of Minnesota. Charter school teachers employed in St. Paul or Duluth are covered by TRA.

No MNSCU teacher will become a new Member unless that person elects coverage as defined by Minnesota Statutes under Chapter 354B.

### ***Contributions***

Shown as a percent of Salary:

<u>Date of Increase</u>	<u>Member</u>	<u>Employer</u>
July 1, 2013	7.00%	7.00%
July 1, 2014	7.50%	7.50%

Employer also contributes Supplemental amount equal to 3.64% of Salary (members employed by Special School District #1 only).

After June 30, 2015, the member and employer contribution rates may be adjusted using the stabilizer as follows:

- if a contribution sufficiency of at least 1% has existed for two consecutive years, the member and employer contribution rates may be decreased to a level that is necessary to maintain a 1% sufficiency
- if a contribution deficiency of at least 0.25% has existed for two consecutive years, the member and employer contribution rates may each be increased as shown:

<u>Contribution Deficiency</u>	<u>Allowable Increase in Member and Employer Contribution Rates</u>
<2% of pay	0.25% of pay
2% to 4% of pay	0.50% of pay
>4% of pay	0.75% of pay

Potential contribution increases after June 30, 2015 are not reflected in this valuation report.

Employee contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).

### ***Teaching service***

A year is earned during a calendar year if the member is employed in a covered position and employee contributions are deducted. Certain part-time service and military service is also included.



## COORDINATED MEMBERS

### *Salary*

Periodic compensation used for contribution purposes excluding lump sum annual or sick leave payments, severance payments, any payments made in lieu of employer paid fringe benefits or expenses, and employer contributions to a Section 457 deferred compensation plan.

### *Average salary*

Average of the five highest successive years of Salary. Average salary is based on all Allowable Service if less than five years.

### *Retirement*

#### Normal retirement

##### *Age/Service requirements*

#### First hired before July 1, 1989:

- (a) Age 65 and three years of Allowable Service; or
- (b) Age 62 and 30 years of Allowable Service.

Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.

#### First hired after June 30, 1989:

The age when first eligible for full Social Security retirement benefits (but not to exceed age 66) and three years of Allowable Service.

Proportionate Retirement Annuity is available at normal retirement age and one year of Allowable Service.

#### Early retirement

##### *Age/Service requirements*

#### First hired before July 1, 1989:

- (a) Age 55 and three years of Allowable Service; or
- (b) Any age and 30 years of Allowable Service; or
- (c) Rule of 90: Age plus Allowable Service totals 90.

#### First hired after June 30, 1989:

- (a) Age 55 with three years of Allowable Service.



## COORDINATED MEMBERS

### *Retirement(continued)*

#### *Amount*

#### First hired before July 1, 1989:

The greater of (a), (b) or (c):

- (a) 1.20% of Average Salary for each of the first ten years of Allowable Service.  
1.70% of Average Salary for each year of Allowable Service in excess of 10 prior to July 1, 2006, and  
1.90% of Average Salary for years of Allowable Service after July 1, 2006.  
No actuarial reduction if age plus years of service totals 90. Otherwise reduction of 0.25% for each month the member is under age 65 (or 62 if 30 years of Allowable Service) at time of retirement.
- (b) 1.70% of Average Salary for each year of Allowable Service prior to July 1, 2006 and 1.90% for each year of Allowable Service beginning July 1, 2006, assuming augmentation to normal retirement age at 3.00% per year (2.50% per year for members hired after June 30, 2006) and actuarial reduction for each month the member is under the full Social Security benefit retirement age (not to exceed age 66). Beginning July 1, 2015, new early retirement reduction factors will apply, including special factors for members retiring at age 62 or later with at least 30 years of service.
- (c) For eligible members: the monthly benefit that is actuarially equivalent to 2.2 times the members' accumulated deductions plus interest thereon.

#### First hired after June 30, 1989:

1.70% of Average Salary for each year of Allowable Service prior to July 1, 2006 and 1.90% for each year of Allowable Service beginning July 1, 2006, assuming augmentation to normal retirement age at 3.00% per year (2.50% per year for members hired after June 30, 2006) and actuarial reduction for each month the member is under the full Social Security benefit retirement age (not to exceed age 66). Beginning July 1, 2015, new early retirement reduction factors will apply, including special factors for members retiring at age 62 or later with at least 30 years of service.



*Early Retirement Reduction Factors*

Age	Hired before 7/1/89	Hired from 7/1/89 to 6/30/06	Hired after 6/30/06
55	43.56%	51.55%	54.08%
58	33.59%	40.46%	42.74%
60	24.65%	30.75%	32.74%
62	13.68%	18.96%	20.53%
65	0.00%	4.21%	4.68%
66	0.00%	0.00%	0.00%

Members who are age 62 with 30 years of service are eligible for a special set of reduction factors:

Age	Hired before 7/1/89	Hired from 7/1/89 to 6/30/06	Hired after 6/30/06
62	10.40%	14.46%	16.11%
63	6.64%	10.40%	11.70%
64	3.18%	6.64%	7.55%
65	0.00%	3.18%	3.65%
66	0.00%	0.00%	0.00%

*Form of Payment*

Life annuity. Actuarially equivalent options are:

- (a) 50%, 75% or 100% Joint and Survivor with bounce back feature (option is canceled if member is predeceased by beneficiary).
- (b) 15 year Certain and Life
- (c) Guaranteed Refund.



## COORDINATED MEMBERS

### *Retirement(continued)*

#### *Benefit increases*

Benefit recipients received no annual increase in 2011 and 2012. Beginning January 1, 2013 the annual increase is 2.0% per year. When the funding ratio reaches 90% (on a Market Value of Assets basis) for two consecutive years, the annual increase will revert to 2.5%. A benefit recipient who has been receiving a benefit for at least 18 full months as of December 31 will receive a full increase. Members receiving benefits for at least six full months but less than 18 full months will receive a pro-rata increase.

### *Disability*

#### *Age/service requirement*

Total and permanent disability before Normal Retirement Age with three years of Allowable Service.

#### *Amount*

Normal Retirement Benefit based on Allowable Service and Average Salary at disability without reduction for commencement before Normal Retirement Age unless an optional annuity plan is selected.

Payments stop at Normal Retirement Age or the five year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be reduced on resumption of partial employment.

#### *Form of payment*

Same as for retirement.

#### *Benefit increases*

Same as for retirement.

### *Retirement after disability*

#### *Age/service requirement*

Normal Retirement Age or the five year anniversary of the effective date of the disability benefit, whichever is later.

#### *Amount*

Any optional annuity continues. Otherwise, the larger of the disability benefit paid before Normal Retirement Age or the normal retirement benefit available at Normal Retirement Age, or an actuarially equivalent optional annuity.

#### *Benefit increases*

Same as for retirement.



## COORDINATED MEMBERS

### *Death*

#### Surviving spouse optional annuity

*Age/Service requirements*

Member or former member with three years of Allowable Service who dies before retirement or disability benefits commence.

*Amount*

Survivor's payment of the 100% Joint and Survivor benefit or an actuarial equivalent term certain annuity. If commencement is prior to age 65 (age 62 if 30 years of service), the benefit is reduced for early retirement with half the applicable reduction factor used from age 55 to actual commencement age. If no surviving spouse, then an actuarial equivalent dependent child benefit is paid to age 20 or for five years if longer.

*Benefit increase*

Same as for retirement.

### *Withdrawal*

#### Refund of contributions

*Age/Service requirements*

Thirty days following termination of teaching service.

*Amount*

Member's contributions earn 4.00% interest compounded annually. For vested members, a deferred annuity may be elected in lieu of a refund.

#### Deferred annuity

*Age/Service requirements*

Vested at date of termination. Current requirement is three years of Allowable Service.



## COORDINATED MEMBERS

### *Withdrawal (continued)*

#### *Amount*

For members first hired prior to July 1, 2006, the benefit is computed under law in effect at termination and increased by the following percentage compounded annually:

- (a) 3.00% therefore until the earlier of January 1 of the year following attainment of age 55 and June 30, 2012;
- (b) 5.00% thereafter until the earlier of June 30, 2012 and when the annuity begins; and
- (c) 2.00% from July 1, 2012 forward.

Amount is payable as a normal or early retirement.

A member who terminated service before July 1, 1997 whose benefit does not commence until after June 30, 1997 shall receive an actuarially equivalent increase to reflect the change from 5.00% to 6.00% in the post-retirement interest assumption; or

For eligible members; the monthly benefit that is actuarially equivalent to 2.2 times the members' accumulated deductions plus interest thereon.

For members first hired July 1, 2006 and after, the benefit computed under law in effect at termination is increased by 2.50% compounded annually until June 30, 2012 and increased by 2.00% from July 1, 2012 forward until the annuity begins.



## APPENDIX C

### STATEMENT OF ACTUARIAL ASSUMPTIONS

The following assumptions were used in valuing the liabilities and benefits under the plan. All assumptions are based on those prescribed for funding purposes by Statutes, the LCPR, or the Board of Trustees and were selected by the TRA Management. The assumptions prescribed are based on the last experience study, dated October 30, 2009, and a limited review of the economic assumptions dated August 29, 2014.

The Allowance for Combined Service Annuity was based on the recommendation of a prior actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of this assignment.

***Investment Return***

For funding purposes in July 1, 2014 valuation: 8.41% compounded annually to reflect an 8.0% assumption for three (3) years and 8.5% thereafter.

For GASB 67 purposes: 8.25%

***Future post-retirement adjustments***

Once the funded ratio reaches 90% on a market value basis for two consecutive years, the COLA is scheduled by statute to increase from 2.0% to 2.5%. Future assets and liabilities were projected using the 2014 actuarial funding valuation results as a starting point and assuming all actuarial assumptions are met in future years. These assumptions include a rate of return on assets of 8.0% for the next three years and 8.5% thereafter. In particular, there is no assumption that the stabilizer provisions will be utilized by the Board. Based on this methodology, the increased COLA is expected to be implemented with the July 1, 2031 (2034 for GASB 67 purposes) valuation, and coupled with legislation passed in 2014, the calculation in this valuation reflects the increased COLA at that date. For the July 1, 2013 valuation, the COLA was not expected to increase for at least 30 years. This fact, along with a lack of guidance or legislation, resulted in no reflection of an increase in the COLA in that valuation.

***Salary Increases***

Reported salary for prior fiscal year, with new hires annualized, is increased according to the salary increase table shown in the rate table for current fiscal year and annually for each future year. See table of sample rates.

***Payroll Growth***

3.75% per year

***Future Service***

Members are assumed to earn future service at a full-time rate.



**Summary of Actuarial Assumptions** *(continued)*

<b><i>Mortality:</i></b>	<b><i>Pre-retirement</i></b>	RP 2000 non-annuitant generational mortality, white collar adjustment, male rates set back 5 years and female rates set back 7 years.												
	<b><i>Post-retirement</i></b>	RP 2000 annuitant generational mortality, white collar adjustment, male rates set back 2 years and female rates set back 3 years.												
	<b><i>Post-disability</i></b>	RP 2000 disabled retiree mortality, without adjustment												
<b><i>Disability</i></b>		Age-related rates based on experience; see table of sample rates.												
<b><i>Withdrawal</i></b>		Select and ultimate rates based on actual plan experience. Ultimate rates after the third year are shown in the rate table. Select rates are as follows:												
		<table border="0" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th></th> <th style="text-align: center;"><u>First Year</u></th> <th style="text-align: center;"><u>Second Year</u></th> <th style="text-align: center;"><u>Third Year</u></th> </tr> </thead> <tbody> <tr> <td>Male</td> <td style="text-align: center;">45%</td> <td style="text-align: center;">12%</td> <td style="text-align: center;">6%</td> </tr> <tr> <td>Female</td> <td style="text-align: center;">40%</td> <td style="text-align: center;">10%</td> <td style="text-align: center;">8%</td> </tr> </tbody> </table>		<u>First Year</u>	<u>Second Year</u>	<u>Third Year</u>	Male	45%	12%	6%	Female	40%	10%	8%
	<u>First Year</u>	<u>Second Year</u>	<u>Third Year</u>											
Male	45%	12%	6%											
Female	40%	10%	8%											
<b><i>Expenses</i></b>		Prior year administrative expenses expressed as percentage of prior year payroll.												
<b><i>Retirement Age</i></b>		Graded rates beginning at age 55 as shown in rate table. Members who have attained the highest assumed retirement age will retire in one year.												
<b><i>Percentage Married</i></b>		85% of male members and 65% of female members are assumed to be married. Members are assumed to have no children.												
<b><i>Age Difference</i></b>		Females two years younger than males.												
<b><i>Allowance for Combined Service Annuity</i></b>		Liabilities for active members are increased by 1.40% and liabilities for former members are increased by 4.00% to account for the effect of some Participants being eligible for a Combined Service Annuity.												
<b><i>Refund of Contributions</i></b>		All employees withdrawing after becoming eligible for a deferred benefit are assumed to take the larger of their contributions accumulated with interest or the value of their deferred benefit.												
<b><i>Interest on member contributions</i></b>		Members and former members who are eligible for the money purchase annuity are assumed to receive interest credits equal to the Pre-Retirement interest rate. All other members and former members receive the interest crediting rate as specified in statutes.												
<b><i>Commencement of deferred benefits</i></b>		Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at unreduced retirement age.												





**Summary of Actuarial Assumptions** *(continued)*

<u>Age</u>	<b>Rate (%)</b>			
	<b>Ultimate Withdrawal</b>		<b>Disability</b>	
	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
20	3.70	4.50	0.00	0.00
25	3.20	4.50	0.00	0.00
30	2.70	4.50	0.00	0.00
35	2.50	3.90	0.01	0.01
40	2.35	2.75	0.03	0.03
45	2.10	2.10	0.05	0.05
50	1.85	1.85	0.10	0.10
55	0.00	0.00	0.16	0.16
60	0.00	0.00	0.25	0.25
65	0.00	0.00	0.00	0.00
70	0.00	0.00	0.00	0.00
75	0.00	0.00	0.00	0.00

<u>Age</u>	<b>Mortality Rates (%)</b>					
	<b>Pre-Retirement*</b>		<b>Post-Retirement**</b>		<b>Post-Disability</b>	
	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
20	0.0269	0.0155	0.0316	0.0184	2.2571	0.7450
25	0.0345	0.0188	0.0373	0.0194	2.2571	0.7450
30	0.0376	0.0197	0.0393	0.0223	2.2571	0.7450
35	0.0353	0.0235	0.0481	0.0363	2.2571	0.7450
40	0.0591	0.0401	0.0766	0.0527	2.2571	0.7450
45	0.0890	0.0562	0.1124	0.0763	2.2571	0.7450
50	0.1342	0.0837	0.1711	0.1229	2.8975	1.1535
55	0.1978	0.1344	0.5716	0.2681	3.5442	1.6544
60	0.2747	0.2015	0.5688	0.4253	4.2042	2.1839
65	0.4263	0.3107	0.9232	0.6736	5.0174	2.8026
70	0.6725	0.4979	1.5834	1.1211	6.2583	3.7635
75	0.9823	0.7591	2.6710	1.8784	8.2067	5.2230

\* Rates shown are RP 2000 employee mortality (base), white collar adjustment, set back 5 years for males and 7 years for females.

\*\* Rates shown are RP 2000 annuitant mortality (base), white collar adjustment, set back 2 years for males and 3 years for females.



**Summary of Actuarial Assumptions** *(continued)*

<b>Salary Scale</b>	
<b>Service</b>	<b>Salary Increase</b>
1	12.00%
2	9.00%
3	8.00%
4	7.50%
5	7.25%
6	7.00%
7	6.85%
8	6.70%
9	6.55%
10	6.40%
11	6.25%
12	6.00%
13	5.75%
14	5.50%
15	5.25%
16	5.00%
17	4.75%
18	4.50%
19	4.25%
20	4.00%
21	3.90%
22	3.80%
23	3.70%
24	3.60%
25 or more	3.50%



Summary of Actuarial Assumptions (continued)

<b>Retirement Rate (%)</b>					
	<b>Coordinated Members Eligible for Rule of 90</b>	<b>Coordinated Members Not Eligible for Rule of 90</b>		<b>Basic Members Eligible for 30 and Out Provision</b>	<b>Basic Members Not Eligible for 30 and Out Provision</b>
<u>Age</u>			<u>Age</u>		
55 & Under	50	7	55 & Under	40	5
56	55	7	56	40	5
57	45	7	57	40	5
58	45	8	58	40	5
59	45	10	59	40	5
60	40	12	60	25	25
61	45	16	61	25	25
62	45	20	62	25	25
63	40	18	63	25	25
64	45	20	64	25	25
65	40	40	65	40	40
66	35	35	66	40	40
67	30	30	67	40	40
68	30	30	68	40	40
69	30	30	69	40	40
70	35	35	70-74	60	60
71 & Over	100	100	75-79	60	100
			80 & Over	100	100