## Minnesota State Retirement System

State Employees Retirement Fund Actuarial Valuation Report as of July 1, 2017





December 6, 2017

Minnesota State Retirement System State Employees Retirement Fund St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2017 annual actuarial valuation of the State Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report by persons other than the intended users as described above.

The purpose of the valuation is to measure the Fund's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2017 according to prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

Based on the current statutory contributions, the unfunded liability determined on an actuarial value of asset basis will not be eliminated if all actuarial assumptions are met.

The required contribution rate shown on page one was designed to comply with Minnesota Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

In our professional judgement, the statutory discount rate of 8.0% used in this report deviates materially from the guidance set forth in Actuarial Standards of Practice No. 27 (ASOP No. 27). In a 2017 analysis of long-term rate of investment return and inflation assumptions, GRS suggested that an investment return assumption in the range of 6.85% to 7.68% would be reasonable. Please see our letter dated September 11, 2017 for additional information. If a discount rate within the reasonable range were used in this valuation instead of 8.0%, the unfunded liability and contribution deficiency would be higher than shown. Note that estimated results based on a 7.0% discount rate are shown on page five.

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The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis of this report. This report includes risk metrics on pages five and six, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the plan's financial condition.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and presents the actuarial position of the State Employees Retirement Fund as of the valuation date according to prescribed assumptions, and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.



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We are available to answer any questions or provide further details.

Respectfully submitted,

Brian B. Murphy, FSA, EA, FCA, MAAA

Bonita J. Wurst, ASA, EA, FCA, MAAA

BBM/BJW:rmn



#### **Other Observations**

## General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the statutory assumption of the plan earning 8.00%), it is expected that:

- (1) The unfunded actuarial accrued liabilities will increase and not be eliminated,
- (2) The funded status of the plan will decrease, and
- (3) The plan may eventually become insolvent and unable to pay benefits.

As noted elsewhere in this report, we do not expect the earnings assumption of 8.00% to be met. The funded status of the plan based on a lower earnings assumption would deteriorate at a faster rate.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitations of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



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#### **Contributions**

The following table summarizes important contribution information as described in the Development of Costs section.

	Actuarial Valuation as of	Actuarial Valuation as of
Contributions	July 1, 2017	July 1, 2016
Statutory Contributions - Chapter 352 (% of Payroll)	11.00%	11.00%
Required Contributions - Chapter 356 (% of Payroll)	13.24%	14.49%
Sufficiency / (Deficiency)	(2.24)%	(3.49)%

The contribution deficiency decreased from (3.49)% of payroll to (2.24)% of payroll. The primary reason for the decreased contribution deficiency was the change in assumptions described in the Effects of Changes section. On a market value of assets basis, contributions are deficient by 1.98% of payroll.

Based on the actuarial value of assets and current contribution rates, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 25 years. Based on the current member and employer contribution rates and other statutory methods and assumptions described in this report, the unfunded liability will not be eliminated. Current contributions are not sufficient to cover interest on the unfunded liability, which will result in the unfunded liability growing indefinitely. If all actuarial assumptions are met and contributions are not increased, the plan will eventually become insolvent and unable to pay benefits. We recommend utilizing the contribution stabilizer provisions described in the Summary of Plan Provisions and/or modifying benefits to address the contribution deficiency.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 15.1% for the plan year ending June 30, 2017. The AVA earned approximately 9.9% for the plan year ending June 30, 2017 as compared to the assumed rate of 8.00%. The assumed rate is a prescribed assumption mandated by Minnesota Statutes, and is outside the upper end of the reasonable range. According to the NASRA survey, the most common assumption for statewide plans is currently 7.50%. Use of a 7.50% return assumption would produce a deficiency greater than shown above.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting and financial reporting information prepared according to GASB Statements No. 67 and No. 68 was provided to MSRS in a separate report dated December 1, 2017.



A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Valu	ctuarial ation as of y 1, 2017	Actuarial f Valuation as July 1, 2016				
Contributions (% of Payroll )							
Statutory - Chapter 352		11.00%		11.00%			
Required - Chapter 356		13.24%		14.49%			
Sufficiency / (Deficiency)		(2.24)%		(3.49)%			
Funding Ratios (dollars in thousands)							
Assets							
- Current assets (AVA)	\$	12,364,957	\$	11,676,370			
- Current assets (MVA)		12,485,614		11,223,065			
Accrued Benefit Funding Ratio							
- Current benefit obligations	\$	13,856,767	\$	13,752,949			
- Funding ratio (AVA)		89.23%		84.90%			
- Funding ratio (MVA)		90.10%		81.60%			
Accrued Liability Funding Ratio							
- Actuarial accrued liability	\$	14,509,150	\$	14,316,886			
- Funding ratio (AVA)		85.22%		81.56%			
- Funding ratio (MVA)		86.05%		78.39%			
Projected Benefit Funding Ratio							
- Current and expected future assets	\$	15,289,079	\$	14,479,681			
- Current and expected future benefit obligations		16,312,136		16,034,135			
- Projected benefit funding ratio (AVA)		93.73%		90.31%			
Participant Data							
Active Members							
- Number		50,578		49,472			
- Annual valuation earnings (000s)	\$	2,868,430	\$	2,743,866			
- Projected annual earnings (000s)	\$	3,023,449	\$	2,889,433			
- Average projected annual earnings	\$	59,778	\$	58,405			
- Average age		46.8		47.0			
- Average service		11.3		11.6			
Service Retirements		33,563		32,241			
Survivors		3,940		3,868			
Disability Retirements		1,830		1,843			
Deferred Retirements		17,006		17,019			
Terminated Other Non-Vested		9,468		7,571			
Total		116,385		112,014			



#### **Effects of Changes**

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2017:

- Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017.
- Loading factors to account for members with Combined Service Annuities were updated as follows:
  - o Active Members: Reduced from 1.2% of liabilities to 0.0% of liabilities
  - o Deferred Vested Members: Reduced from 40% of liabilities to 4% of liabilities
  - Non-Vested Terminated Members: Reduced from 40% of liabilities to 5% of liabilities
  - The Combined Service Annuity (CSA) assumption changes were approved by the LCPR based on an analysis completed by the LCPR actuary and documented in a report dated October 2016. The prior CSA assumptions were based on a 2001 study performed by a prior actuary.

Refer to the Actuarial Basis section of this report for a complete description of these changes. The combined impact of the above changes was to decrease the accrued liability by \$392 million and decrease the required contribution by 0.9% of pay, as follows:

		Reflecting	Reflecting
	Before	Assumption	Benefit
_	Changes	Changes	Change
Normal Cost Rate, % of Pay	8.2%	8.1%	8.2%
Amortization of Unfunded Accrued Liability,			
% of Pay	5.6%	4.6%	4.7%
Expenses (% of Pay)	0.3%	0.3%	0.3%
Total Required Contribution, % of Pay	14.1%	13.0%	13.2%
Accrued Liability Funding Ratio	83.0%	85.5%	85.2%
Projected Benefit Funding Ratio	91.5%	94.2%	93.7%
Unfunded Accrued Liability (in billions)	\$2.5	\$2.1	\$2.1



#### Valuation of Future Annual Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 2.00% post-retirement benefit increase. If the accrued liability funding ratio, determined on a market value of assets basis, reaches or exceeds 90% (based on a 2.50% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%. Benefit increases already granted, however, will not be affected.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00%;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 2.00% per year until the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that this plan is not expected to attain the accrued liability funding ratio threshold required to pay a 2.50% post-retirement benefit increase and will pay a 2.00% post-retirement benefit increase indefinitely. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.



#### **Sensitivity Tests**

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for MSRS' 2017 valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 7% interest rate assumption
- 2) 9% interest rate assumption
- 3) 2.5% post-retirement benefit increase for all future years

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 9% interest rate assumption is an unrealistic assumption.

	Final Valuation	Final Valuation Assumptions	Final Valuation Assumptions	Assumptions with 2.5% COLA for all future
	Assumptions	•	with 9% interest	
Normal Cost Rate, % of Pay Amortization of Unfunded Accrued Liability,	8.2%	10.3%	6.7%	8.6%
% of Pay	4.7%	7.9%	1.5%	6.2%
Expenses (% of Pay)	0.3%	0.3%	0.3%	0.3%
Total Required Contribution, % of Pay	13.2%	18.5%	8.5%	15.1%
Contribution Sufficiency/(Deficiency), % of Pay	(2.2)%	(7.5)%	2.5 %	(4.1)%
Accrued Liability Funding Ratio	85.2%	75.8%	95.1%	81.4%
Actuarial Accrued Liability (in billions)	\$14.5	\$16.3	\$13.0	\$15.2
Unfunded Accrued Liability (in billions)	\$2.1	\$4.0	\$0.6	\$2.8



#### **Risk Measures Summary (Dollars in Thousands)**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Valuation	Accrued	Market	Market Value		Market Value		RetLiab/	AAL/	Assets/
Date	Liabilities	Value of	Unfunded	Valuation	Funded Ratio	Retiree	AAL	Payroll	Payroll
(July 1)	(AAL)	Assets	AAL (1) - (2)	Payroll	(2) / (1)	Liabilities	(6) / (1)	(1) / (4)	(2) / (4)
2010	\$10,264,071	\$7,692,531	\$2,571,540	\$2,327,398	74.9%	\$4,535,401	44.2%	441.0%	330.5%
2011	\$10,576,481	9,197,664	1,378,817	2,440,580	87.0%	4,982,212	47.1%	433.4%	376.9%
2012	\$11,083,227	9,098,097	1,985,130	2,367,160	82.1%	5,489,756	49.5%	468.2%	384.3%
2013	\$11,428,641	10,033,499	1,395,142	2,483,000	87.8%	5,807,381	50.8%	460.3%	404.1%
2014	\$12,445,126	11,498,604	946,522	2,620,660	92.4%	6,471,998	52.0%	474.9%	438.8%
2015	\$13,092,702	11,638,319	1,454,383	2,714,418	88.9%	6,949,000	53.1%	482.3%	428.8%
2016	\$14,316,886	11,223,065	3,093,821	2,797,345	78.4%	7,746,511	54.1%	511.8%	401.2%
2017	\$14,509,150	12,485,614	2,023,536	2,939,455	86.1%	8,207,943	56.6%	493.6%	424.8%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)
				Non-			
Valuation		Std Dev	Unfunded /	Investment	NICF/	SBI Market	
Date	Portfolio	% of Pay	Payroll	Cash Flow	Assets	Rate of	SBI 5-Year
(July 1)	StdDev	(9) x (10)	(3) / (4)	(NICF)	(13) / (2)	Return	Average
2010			110.5%	\$(245,460)	(3.2%)	15.2%	3.4%
2011			56.5%	(259,174)	(2.8%)	23.3%	5.3%
2012			83.9%	(312,027)	(3.4%)	2.4%	2.3%
2013			56.2%	(339,906)	(3.4%)	14.2%	6.2%
2014			36.1%	(364,455)	(3.2%)	18.6%	14.5%
2015	14.1%	60.5%	53.6%	(361,470)	(3.1%)	4.4%	12.3%
2016	14.1%	56.6%	110.6%	(405,621)	(3.6%)	(0.1%)	7.7%
2017	14.1%	59.9%	68.8%	(405,013)	(3.2%)	15.1%	10.2%

#### Notes pertaining to numbered columns:

- (5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.
- (6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.
- (8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.
- (10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.
- (12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.
- (13) and (14) The ratio of non-investment cash flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.
- (15) and (16) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results. The performance data for the Combined Funds (pooled investments of major Minnesota Public Retirement Systems) is presented in these columns. The source of this data is the Minnesota State Board of Investment.

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.



## **Supplemental Information**

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the plan's assets as reported by the Minnesota State
   Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- Development of costs shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Additional schedules includes a summary of funding progress over the long term.
- Glossary defines the terms used in this report.



## **Plan Assets**

## Statement of Fiduciary Net Position (Dollars in Thousands)

	Market Value										
	Ju	ne 30, 2017	Ju	ne 30, 2016							
Assets		_									
Cash, equivalents, short term securities	\$	329,906	\$	252,758							
Fixed income		2,412,541		2,760,132							
Equity		9,711,222		8,179,738							
Other*		1,302,954		1,605,610							
Total cash, investments, and other assets	\$	13,756,623	\$	12,798,238							
Amounts Receivable	\$	23,944	\$	22,232							
Total Assets	\$	13,780,567	\$	12,820,470							
Amounts Payable*	\$	(1,294,953)	\$	(1,597,405)							
Net Position Restricted for Pensions	\$	12,485,614	\$	11,223,065							

<sup>\*</sup> Includes \$1,284,498 in Securities Lending Collateral as of June 30, 2017 and \$1,586,006 as of June 30, 2016.



## **Plan Assets**

## Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets Market Value							
Year Ending	Ju	ne 30, 2017	Ju	ne 30, 2016			
1. Fund balance at market value at beginning of year	\$	11,223,065	\$	11,638,319			
2. Contributions							
a. Member		161,670		153,854			
b. Employer		158,352		151,168			
c. Other sources		<u>-</u>		<u>-</u>			
d. Total contributions	\$	320,022	\$	305,022			
3. Investment income							
a. Investment income/(loss)		1,680,494		5,356			
b. Investment expenses		(12,932)		(14,989)			
c. Net investment income/(loss)	\$	1,667,562	\$	(9,633)			
4. Other		47,287		20,281			
5. Total income: (2.d.) + (3.c.) + (4.)	\$	2,034,871	\$	315,670			
6. Benefits Paid							
a. Annuity benefits		(750,526)		(707,361)			
b. Refunds		(11,576)		(13,345)			
c. Total benefits paid	\$	(762,102)	\$	(720,706)			
7. Expenses							
a. Other		(55)		(22)			
b. Administrative		(10,165)		(10,196)			
c. Total expenses	\$	(10,220)	\$	(10,218)			
8. Total disbursements: (6.c.) + (7.c.)		(772,322)		(730,924)			
9. Fund balance at market value at end of year (1.) + (5.) + (8.)	\$	12,485,614	\$	11,223,065			
10. State Board of Investment calculated investment return		15.1%		-0.1%			



## **Plan Assets**

## Actuarial Asset Value (Dollars in Thousands)

			Ju	ne 30, 2017			une 30, 2016
1. Market value of assets available			\$	12,485,614		\$	11,223,065
<ol> <li>Determination of average balance         <ul> <li>Total assets available at beging</li> <li>Total assets available at end of</li> <li>Net investment income for fiscond.</li> </ul> </li> <li>Expected return [8.0% x 2.d.]</li> <li>Actual return</li> <li>Current year asset gain/(loss) [4.</li> </ol>		:	11,223,065 12,485,614 1,667,562 11,020,559 881,645 1,667,562 785,917			11,638,319 11,223,065 (9,633) 11,435,509 914,841 (9,633) (924,474)	
6. Unrecognized asset returns							
	<b>~</b> * * * * * 1						
	Original	Unrecogn	ized A	Amount	Unrec	ogn	ized Amount
	Original Amount	Unrecogn %	ized /	\$ \$	Unrece <u>%</u>	ogn	\$
a. Year ended June 30, 2017	_	_	\$			ogn	
<ul><li>a. Year ended June 30, 2017</li><li>b. Year ended June 30, 2016</li></ul>	Amount	%		\$		ogn  \$	
	<b>Amount</b> \$ 785,917	<b>%</b> 80%		<b>\$</b> 628,734	%		\$
b. Year ended June 30, 2016	Amount \$ 785,917 (924,474)	% 80% 60%		\$ 628,734 (554,684)	<b>%</b> 80%		\$ (739,579)
b. Year ended June 30, 2016 c. Year ended June 30, 2015	Amount \$ 785,917 (924,474) (404,245)	% 80% 60% 40%		\$ 628,734 (554,684) (161,698)	% 80% 60%		\$ (739,579) (242,547)
<ul><li>b. Year ended June 30, 2016</li><li>c. Year ended June 30, 2015</li><li>d. Year ended June 30, 2014</li></ul>	Amount \$ 785,917 (924,474) (404,245) 1,041,524 561,056	% 80% 60% 40%		\$ 628,734 (554,684) (161,698) 208,305	80% 60% 40%		\$ (739,579) (242,547) 416,610
<ul><li>b. Year ended June 30, 2016</li><li>c. Year ended June 30, 2015</li><li>d. Year ended June 30, 2014</li><li>e. Year ended June 30, 2013</li></ul>	Amount \$ 785,917 (924,474) (404,245) 1,041,524 561,056 ent	% 80% 60% 40%	\$	\$ 628,734 (554,684) (161,698) 208,305 N/A	80% 60% 40%	\$	\$ (739,579) (242,547) 416,610 112,211
<ul> <li>b. Year ended June 30, 2016</li> <li>c. Year ended June 30, 2015</li> <li>d. Year ended June 30, 2014</li> <li>e. Year ended June 30, 2013</li> <li>f. Unrecognized return adjustm</li> </ul>	Amount \$ 785,917 (924,474) (404,245) 1,041,524 561,056 ent	% 80% 60% 40% 20%	\$	\$ 628,734 (554,684) (161,698) 208,305 N/A 120,657	80% 60% 40%	\$	\$ (739,579) (242,547) 416,610 112,211 (453,305)



#### **Distribution of Active Members**

Years of Service as of June 30, 2017

					 ears of Serv	/ice	as of June	30,	2017				
Age	<3*	3 - 4	5 - 9	10 - 14	15 - 19		20 - 24		25 - 29	30 - 34	35+		Total
< 25	1,209	31	2										1,242
Avg. Earnings	\$ 28,448	\$ 35,814	\$ 34,799									\$	28,642
25 - 29	2,924	774	293	3									3,994
Avg. Earnings	\$ 36,652	\$ 45,318	\$ 49,609	\$ 42,027								\$	39,286
30 - 34	2,414	1,195	1,436	322	4								5,371
Avg. Earnings	\$ 42,002	\$ 50,838	\$ 53,232	\$ 55,520	\$ 55,238							\$	47,791
35 - 39	1,817	997	1,518	1,144	295		2						5,773
Avg. Earnings	\$ 43,858	\$ 54,862	\$ 57,232	\$ 60,012	\$ 62,579	\$	49,156					\$	53,435
40 - 44	1,313	664	1,100	966	802		115		1				4,961
Avg. Earnings	\$ 46,712	\$ 57,821	\$ 60,947	\$ 64,135	\$ 67,857	\$	66,473	\$	53,791			\$	58,626
45 - 49	1,171	665	1,160	980	1,000		553		143	1			5,673
Avg. Earnings	\$ 45,290	\$ 58,088	\$ 59,661	\$ 63,355	\$ 69,695	\$	73,124	\$	73,063	\$ 49,289		\$	60,565
50 - 54	1,070	627	1,130	1,009	1,121		736		757	347	26		6,823
Avg. Earnings	\$ 44,919	\$ 55,570	\$ 59,280	\$ 63,572	\$ 67,504	\$	72,370	\$	72,833	\$ 69,586	\$ 66,122	\$	62,139
55 - 59	869	580	1,075	1,032	1,078		816		1,027	934	470		7,881
Avg. Earnings	\$ 46,112	\$ 54,796	\$ 59,031	\$ 61,479	\$ 65,986	\$	70,401	\$	71,561	\$ 72,166	\$ 64,333	\$	63,250
60 - 64	520	354	800	775	885		651		798	642	907		6,332
Avg. Earnings	\$ 44,470	\$ 54,466	\$ 59,041	\$ 61,867	\$ 64,876	\$	68,022	\$	70,435	\$ 70,996	\$ 67,404	\$	63,519
65 - 69	162	123	284	281	329		185		200	143	359		2,066
Avg. Earnings	\$ 31,836	\$ 51,224	\$ 54,975	\$ 61,486	\$ 67,359	\$	68,051	\$	67,967	\$ 70,188	\$ 71,592	\$	62,164
70+	85	30	56	60	57		38		38	23	75	_	462
Avg. Earnings	\$ 16,615	\$ 29,701	\$ 44,442	\$ 50,043	\$ 64,521	\$	60,635	\$	69,452	\$ 63,614	\$ 71,850	\$	50,363
Total	13,554	6,040	8,854	6,572	5,571		3,096		2,964	2,090	1,837		50,578
Avg. Earnings	\$ 40,936	\$ 53,271	\$ 57,596	\$ 61,856	\$ 66,928	\$	70,435	\$	71,380	\$ 71,138	\$ 67,600	\$	56,713

<sup>\*</sup> This exhibit does not reflect service earned in other MSRS Plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is valuation earnings for the fiscal year ending on the valuation date.



#### **Distribution of Service Retirements**

Years Retired as of June 30, 2017

Age		<1		1 - 4		5 - 9	:	10 - 14	15 - 19 20 - 24		20 - 24		25+		Total	
<50		1		7		13										21
Avg. Benefit	\$	2,531	\$	6,206	\$	4,220									\$	4,801
50 - 54		2		10		5										17
Avg. Benefit	\$	3,882	\$	5,662	\$	5,324									\$	5,353
55 - 59		240		602		35		1								878
Avg. Benefit	\$	20,778	\$	16,324	\$	10,442	\$	2,746							\$	17,292
60 - 64		796		2,252		1,070		24								4,142
Avg. Benefit	\$	21,283	\$	20,465	\$	18,156	\$	12,668							\$	19,981
65 - 69		934		4,127		3,416		1,169		19		1				9,666
Avg. Benefit	ċ		ċ	•	ċ	•	ċ	-	ç	15,887	\$	1,845			ċ	20,305
Avg. benefit	Ş	20,736	Ş	20,202	Ş	21,556	Ą	17,104	Ş	13,007	Ş	1,043			Ą	20,303
70 - 74		146		1,318		3,403		2,360		857		12				8,096
Avg. Benefit	\$	20,998	\$	19,403	\$	20,384	\$	20,440	\$	16,719	\$	18,179			\$	19,861
75 - 79		24		137		738		1,924		1,653		404		3		4,883
Avg. Benefit	\$	15,101	\$	17,563	\$	18,106	\$	18,747	\$	19,864	\$	18,419	\$	8,720	\$	18,944
80 - 84		5		39		101		361		1,339		913		234		2,992
Avg. Benefit	Ś		Ś		Ś		Ś		\$	18,901	\$	21,413	\$	26,027	Ś	19,552
, 1181 2 cm cm	7	_0,0	7	,	*	,=	τ.	_0,000	7	_0,50_	7	,	7	_0,0_/	*	
85 - 89		1		5		24		55		220		857		579		1,741
Avg. Benefit	\$	39,892	\$	18,819	\$	16,222	\$	10,264	\$	16,627	\$	21,312	\$	25,578	\$	21,723
00						2		40		22		466		044		4 40=
90+			,	1	,	3	,	13	۸,	33	<u>۲</u>	166	۲,	911		1,127
Avg. Benefit			\$	6,218	\$	17,041	\$	8,205	\$	12,336	\$	20,346	\$	21,531	Ş	20,908
Total		2,149		8,498		8,808		5,907		4,121		2,353		1,727		33,563
Avg. Benefit	\$		\$	-	\$	-	\$	-	\$	18,646	\$	-	\$	23,475		19,890

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.



#### **Distribution of Survivors**

Years Since Death as of June 30, 2017

Age		<1		1 - 4		5 - 9		LO - 14		•		20 - 24 25+			Total	
<45	ć	16	ć	43	ć	31	ċ	11					ć	2	,	103
Avg. Benefit	\$	4,801	\$	7,349	\$	7,649	\$	14,458					\$	16,782	\$	7,986
45 - 49		3		18		13		7		3						44
Avg. Benefit	\$		\$		\$		\$	15,107	\$	5,437					\$	9,323
50 - 54		5		22		23		6		5		2				63
Avg. Benefit	\$	12,939	\$	12,672	\$	8,739	\$	8,571	\$	4,843	\$	3,042			\$	9,939
55 - 59		24		63		43		23		6		8		1		168
Avg. Benefit	Ś		Ś		Ś		Ś		Ś		Ś		\$		Ś	11,423
/ Wg. Benefit	Υ	13,070	۲	11,007	Υ	3,02 :	Υ	12,323	۲	7,230	۲	3,030	Υ	3,333	*	,
60 - 64		28		107		83		59		26		15		2		320
Avg. Benefit	\$	16.732	\$		\$		\$		Ś		Ś		\$		Ś	15,574
S	•	,	•	,		,	·	,		,	•	,		,	·	•
65 - 69		51		123		160		104		50		19		5		512
Avg. Benefit	\$	18,668	\$	17,692	\$	17,339	\$	14,916	\$	12,352	\$	13,544	\$	4,324	\$	16,309
J		,		ŕ	•	,		,		ŕ		ŕ	•	,	·	•
70 - 74		63		150		135		131		61		31		12		583
Avg. Benefit	\$	19,578	\$	18,381	\$	16,430	\$	15,688	\$	16,256	\$	15,915	\$	11,458	\$	16,957
-																
75 - 79		35		146		157		105		74		55		20		592
Avg. Benefit	\$	20,179	\$	20,732	\$	17,975	\$	16,658	\$	15,876	\$	17,164	\$	19,642	\$	18,270
80 - 84		42		144		139		104		84		47		32		592
Avg. Benefit	\$	23,718	\$	22,469	\$	21,033	\$	21,153	\$	21,754	\$	20,393	\$	15,124	\$	21,326
85 - 89		18		119		121		84		71		55		50		518
Avg. Benefit	\$	13,988	\$	21,129	\$	22,143	\$	21,513	\$	22,143	\$	21,851	\$	18,782	\$	21,169
														_		_
90+		17		62		79		101		82		58		46		445
Avg. Benefit	\$	13,988	\$	23,170	\$	22,427	Ş	20,188	\$	22,227	Ş	18,536	\$	21,349	\$	21,044
Total		302		997		984		735		462		290		170		2.040
Total	Ļ		ķ		Ļ		Ļ		ķ		Ļ		Ļ	170 17 720	ķ	3,940
Avg. Benefit	<b>&gt;</b>	17,811	>	18,658	>	17,820	>	17,397	>	17,996	>	17,/18	>	17,/30	>	17,962

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.



## **Distribution of Disability Retirements**

Years Disabled as of June 30, 2017

	rears Disabled as 01 June 30, 2017												
Age	<1		1 - 4		5 - 9	1	LO - 14	1	L5 - 19	 20 - 24	25+		Total
< 45 Avg. Benefit	\$ 4 7,466	\$	2 3,974	\$	5 5,691	\$	3 2,454					\$	14 5,259
45 - 49 Avg. Benefit	\$ 3 8,845	\$	9 11,623	\$	6 4,740	\$	5 5,121	\$	2 7,962			\$	25 8,044
50 - 54 Avg. Benefit	\$ 7 14,087	\$	38 10,086	\$	31 9,687	\$	18 7,632	\$	3 4,216	\$ 3 7,325		\$	100 9,542
55 - 59 Avg. Benefit	\$ 18 17,832	\$	93 14,646	\$	72 14,155	\$	51 11,473	\$	16 8,133	\$ 6 10,774	\$ 4 4,798	\$	260 13,467
60 - 64 Avg. Benefit	\$ 21 15,716	\$	113 14,884	\$	122 17,351	\$	83 13,435	\$	51 11,210	\$ 33 12,162	\$ 3 6,924	\$	426 14,642
65 - 69 Avg. Benefit	\$ 3 8,542	\$	49 15,857	\$	155 16,322	\$	161 16,821	\$	87 13,749	\$ 25 13,732	\$ 5 11,760	\$	485 15,750
70 - 74 Avg. Benefit				\$	45 15,144	\$	101 15,429	\$	64 14,418	\$ 32 15,986	\$ 20 15,914	\$	262 15,238
75+ Avg. Benefit						\$	27 12,727	\$	92 14,710	\$ 82 17,838	\$ 57 14,034	\$	258 15,347
Total Avg. Benefit	\$ 56 14,851	\$	304 14,200	\$	436 15,377	\$	449 14,434	\$	315 13,342	\$ 181 15,500	\$ 89 13,674	\$	1,830 14,513

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.



#### **Reconciliation of Members**

		Terminated*		R			
		Deferred	Other Non-	Service	Disability		
	Actives	Retirement	Vested	Retirement	Retirement	Survivor	Total
Members on July 1, 2016	49,472	17,019	7,571	32,241	1,843	3,868	112,014
New members	5,845	0	0	0	0	0	5,845
Return to active	316	(168)	(148)	0	0	0	0
Terminated non-vested	(1,943)	0	1,943	0	0	0	0
Service retirements	(1,345)	(627)	0	1,972	0	0	0
Unclassified retirements	0	0	0	100	0	0	100
Terminated deferred	(978)	978	0	0	0	0	0
Terminated refund/transfer	(683)	(168)	(379)	0	0	0	(1,230)
Deaths	(68)	(27)	(12)	(820)	(76)	(186)	(1,189)
New beneficiary	0	0	0	0	0	273	273
Disabled	(36)	0	0	0	36	0	0
Data adjustments	(2)	(1)	493	70	27	(15)	572
Net change	1,106	(13)	1,897	1,322	(13)	72	4,371
Members on July 1, 2017	50,578	17,006	9,468	33,563	1,830	3,940	116,385

<sup>\*</sup> Includes members in the General or Military Affairs Plans.
\*\* Includes members in the General, Military Affairs or Unclassified Plans.

	Deferred	Other Non-	
Terminated Member Statistics on June 30, 2017	Retirement	Vested	Total
Number	17,006	9,468	26,474
Average age	51.1	37.5	46.2
Average service	7.9	1.2	5.5
Average annual benefit, with augmentation to Normal			
Retirement Date and 4% CSA load	\$11,157	N/A	\$11,157
Average refund value, with 4% CSA load (5% CSA load for Non-Vested)	\$28,763	\$2,839	\$19,492



#### **Actuarial Valuation Balance Sheet (Dollars in Thousands)**

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. A **Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient.** The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 11% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

					Ju	une 30, 2017
A.	Actuarial Value of Assets				\$	12,364,957
В.	Expected Future Assets					
	1. Present value of expected future statutory supplemental	contr	ributions			1,121,136
	2. Present value of future normal cost contributions					1,802,986
	3. Total expected future assets: (1.) + (2.)				\$	2,924,122
C.	Total Current and Expected Future Assets					15,289,079
D.	Current Benefit Obligations*					
	1. Benefit recipients	Nor	n-Vested	 Vested		Total
	a. Service retirements	\$	-	\$ 7,352,530	\$	7,352,530
	b. Disability retirements		-	266,001		266,001
	c. Survivors		-	589,412		589,412
	2. Deferred retirements with augmentation		-	1,065,663		1,065,663
	3. Former members without vested rights**		10,622	-		10,622
	4. Active members		147,600	 4,424,939		4,572,539
	5. Total Current Benefit Obligations	\$	158,222	\$ 13,698,545	\$	13,856,767
E.	Expected Future Benefit Obligations					2,455,369
F.	Total Current and Expected Future Benefit Obligations***					16,312,136
G.	Unfunded Current Benefit Obligations: (D.5.) - (A.)					1,491,810
Н.	Unfunded Current and Future Benefit Obligations: (F.) - (C.)					1,023,057
I.	Accrued Benefit Funding Ratio: (A.)/(D.5.)					89.23%
J.	Projected Benefit Funding Ratio: (C.)/(F.)					93.73%

<sup>\*</sup> Present value of credited projected benefits (projected compensation, current service).



<sup>\*\*</sup> Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

<sup>\*\*\*</sup> Present value of projected benefits (projected compensation, projected service).

# Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

		uarial Present ue of Projected Benefits	Val		Α	ctuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)						
1. Active members						
a. Retirement annuities	\$	6,395,909	\$	1,322,086	\$	5,073,823
b. Disability benefits		217,061		82,937		134,124
c. Survivor's benefits		93,559		26,038		67,521
d. Deferred retirements		275,960		285,026		(9,066)
e. Refunds*		36,925		86,899		(49,974)
f. Total	\$	7,019,414	\$	1,802,986	\$	5,216,428
2. Deferred retirements with future augmentation		1,065,663		-		1,065,663
3. Former members without vested rights		10,622		-		10,622
4. Benefit recipients		8,207,943		-		8,207,943
5. Contingent actuarial accrued liability - UNCL Plan		8,494				8,494
6. Total	\$	16,312,136	\$	1,802,986	\$	14,509,150
B. Determination of Unfunded Actuarial Accrued Liability (UAA)	L)					
1. Actuarial accrued liability					\$	14,509,150
2. Current assets (AVA)						12,364,957
3. Unfunded actuarial accrued liability					\$	2,144,193
C. Determination of Supplemental Contribution Rate**						
1. Present value of future payrolls through the amortization						
date of June 30, 2042					\$	45,574,651
2. Supplemental contribution rate: (B.3.) / (C.1.)						4.70% ***

<sup>\*</sup> Includes non-vested refunds and non-married survivor benefits only.



<sup>\*\*</sup> The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

<sup>\*\*\*</sup> The amortization factor as of July 1, 2017 is 15.07373.

# Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	Year Ending June 30, 2017					
	Act	uarial Accrued		_	Unfun	ded Actuarial
		Liability	Cı	rrent Assets	Accr	ued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$	14,316,886	\$	11,676,370	\$	2,640,516
B. Changes due to interest requirements and current rate of funding						
1. Normal cost, including expenses		246,809		-		246,809
2. Benefit payments		(762,102)		(762,102)		-
3. Contributions		-		320,022		(320,022)
4. Interest on A., B.1., B.2. and B.3.		1,124,739		916,426		208,313
5. Total (B.1. + B.2. + B.3. + B.4.)	\$	609,446	\$	474,346	\$	135,100
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)	\$	14,926,332	\$	12,150,716	\$	2,775,616
D. Increase (decrease) due to actuarial losses (gains) because of						
experience deviations from expected						2.400
<ol> <li>Age and service retirements</li> <li>Disability retirements</li> </ol>						2,486 (1,290)
Death-in-service benefits						(1,290)
4. Withdrawals						383
5. Salary increases						(9,015)
6. Investment income						(214,241)
7. Mortality of annuitants						(9,596)
8. Other items						(8,420)
9. Total				•	\$	(239,715)
E. Unfunded actuarial accrued liability at end of year before plan amendn	ont	s and				
changes in actuarial assumptions (C. + D.9.)	icii.	s and			\$	2,535,901
F. Change in unfunded actuarial accrued liability due to changes in plan p	rovi	sions			Ţ	42,807
G. Change in unfunded actuarial accrued liability due to changes in actual		310113				42,007
assumptions						(434,515)
H. Change in unfunded actuarial accrued liability due to changes in actua	rial					(101,010)
methods	-					-
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*					\$	2,144,193

<sup>\*</sup> The unfunded actuarial accrued liability on a market value of assets basis is \$2,023,536.



#### Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in Minnesota Statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustrative purposes and equal percent of payroll multiplied by projected annual payroll.

	Percent of Payroll	Dollar Amount
A. Statutory contributions - Chapter 352	_	
1. Employee contributions	5.50%	\$ 166,290
2. Employer contributions	5.50%	166,290
3. Total	11.00%	\$ 332,580
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	6.20%	\$ 187,454
b. Disability benefits	0.34%	10,280
c. Survivors	0.12%	3,628
d. Deferred retirement benefits	1.16%	35,072
e. Refunds*	0.37%	11,187
f. Total	8.19%	\$ 247,621
2. Supplemental contribution amortization of		
Unfunded Actuarial Accrued Liability by June 30, 2042	4.70%	\$ 142,102
3. Allowance for expenses	0.35%	10,582
4. Total	13.24%	\$ 400,305
C. Contribution Sufficiency/(Deficiency) (A.3 B.4.)	(2.24%)	\$ (67,725)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$3,023,449 (based on methods prescribed in the LCPR Standards for Actuarial Work).



<sup>\*</sup> Includes non-vested refunds and non-married survivor benefits only.

<sup>\*\*</sup> The required contribution on a market value of assets basis is 12.98% of payroll.

#### **Special Groups - Military Affairs Calculation**

Section 352.85 of Chapter 352 of Minnesota Statutes provides that certain military affairs personnel may retire, with an unreduced benefit, at age 60. In addition, they may receive disability benefits upon being found disqualified for retention in active military duty. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 60, we have assumed that all military affairs personnel will retire at age 60, or if over age 60, one year from the valuation date.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Ye	ear Ending
	Jur	ne 30, 2017
A. Projected annual earnings	\$	361,111
B. Total normal cost		
1. Dollar amount	\$	41,311
2. Percent of payroll		11.44%
C. Normal cost of State Employees Retirement Fund (percent of payroll)		8.19%
D. Difference in normal cost (B C., not less than zero)		3.25%

	Active
Active Military Affairs Statistics	Members
Number	5
Average Age, in years	41.4
Average Service, in years	6.4



#### **Special Groups - Pilots Calculation**

Section 352.86 of Chapter 352 of Minnesota Statutes provides that certain transportation department pilots may retire, with an unreduced benefit, at age 62. In addition, they may receive disability benefits upon being found disqualified for retention as pilots. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

This group is closed to new entrants effective June 1, 2008. As of July 1, 2017, there are no remaining active members affected by this plan provision.



#### **Special Groups - Fire Marshals Calculation**

Section 352.87 of Chapter 352 of Minnesota Statutes provides that deputy state fire marshals may retire, with an unreduced benefit (with respect to service after July 1, 1999), at age 55. Credited Service after July 1, 1999 accrues retirement benefits at a rate of 2.00% per year, and disability benefits are based on a minimum of 15 years of service (20 years if duty related). To fund these special benefits, members contribute an extra 2.78% of payroll and employers contribute an extra 4.20% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 55, we have assumed that all fire marshals will retire in accordance with the retirement assumptions which apply to the members of the Correctional Employees Retirement Fund.

The unfunded liability for these members, if any, is reflected in the total unfunded liability shown on page 16.

	Y	ear Ending
	Ju	ne 30, 2017
A. Projected annual earnings	\$	1,093,677
B. Total normal cost		
1. Dollar amount	\$	175,754
2. Percent of payroll		16.07%
C. Normal cost of State Employees Retirement Fund (percent of payroll)		8.19%
D. Difference in normal cost (B C.)		7.88%

Active Fire Marshals Statistics	Active Members
Number	15
Average Age, in years	53.0
Average Service, in years	12.6



# Special Groups - Unclassified Plan Contingent Liability Calculation (Dollars in Thousands)

Section 352D.02 of Chapter 352D of Minnesota Statutes provides that members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund (General Plan) prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service if hired prior to July 1, 2010 and has no more than 7 years of service if hired after June 30, 2010. Unclassified Plan members contribute 5.50% of payroll and employers contribute 6% of payroll. Certain members (Judges and Legislators) are not eligible to elect coverage under the State Employees Retirement Fund.

To recognize the effect of the option to elect coverage under the General Plan, we have assumed that all eligible Unclassified Plan members will elect coverage under the General Plan if such election provides the member with a greater economic present value than the accumulated contribution balance under the Unclassified Plan. The liabilities were measured using the actuarial assumptions that are applied to the State Employees Retirement Fund.

	Year Ending	
	June 30, 2017	
A. Number of active eligible members		1,363
B. Account balances for active members	\$	161,834
C. Accrued liability for active members	\$	170,328
D. Number of inactive members and ineligible active members*		1,932
E. Account balances for inactive members	\$	143,194
F. Net assets held in trust for Unclassified Plan members	\$	304,590
G. Contingent liability (C B.)	\$	8,494
H. Projected annual earnings for active members		105,389
I. Normal cost		
1. Dollar amount	\$	12,120
2. Percent of payroll		11.50%
J. Normal cost of State Employee Retirement Fund (percent of payroll)		8.19%
K. Difference in normal cost (I.2 J.)		3.31%

<sup>\*</sup> Includes 1,691 terminated members, 229 active Legislators and 12 active Judges that are not eligible to elect coverage.

Unclassified Member Statistics	Active Eligible Members
Number	1,363
Average Age, in years	43.5
Average Service, in years	8.4
Average Unclassified Account Balance	\$ 118,733



#### **Actuarial Methods**

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

#### **Actuarial Cost Method**

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of the normal cost, expenses, and the payment toward the UAAL.

#### <u>Valuation of Future Post-Retirement Benefit Increases</u>

If the plan has reached the accrued liability funding ratio threshold (determined on a market value of assets basis) required to pay a 2.50% benefit increase, Minnesota Statutes require the 2.50% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the accrued liability funding ratio threshold required to pay a 2.50% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the accrued liability funding ratio threshold, and the expected reversion to a 2.50% benefit increase rate must be reflected in the liability calculations.

#### **Funding Objective**

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.



#### **Actuarial Methods (Concluded)**

#### **Asset Valuation Method**

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

#### Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2042 assuming payroll increases of 3.50% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

#### **Changes in Methods since Prior Valuation**

There have been no changes in actuarial methods since the prior valuation.



#### **Summary of Actuarial Assumptions**

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. Unless noted otherwise, the assumptions prescribed are based on the last experience study, dated June 30, 2015. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

Investment return	8.00% per annum.		
Benefit increases after retirement	2.00% per annum		
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.		
Inflation	2.75% per year.		
Payroll growth	3.50% per year.		
Mortality rates			
Healthy Pre-retirement	RP-2014 employee generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward one year for males and no age adjustment for females.		
Healthy Post-retirement	RP-2014 annuitant generational mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, white collar adjustment, set forward two years for males and no age adjustment for females.		
Disabled	RP-2014 disabled mortality table projected with mortality improvement Scale MP-2015 from a base year of 2014, set forward two years for males and four years for females.		
	The RP-2014 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 18 to 80 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have extended the annuitant mortality table as needed for members younger than age 50 who are receiving a benefit by deriving rates based on the employee table and the juvenile table. Similarly, we have extended the employee table as needed for members older than age 80 by deriving rates based on the annuitant table.		
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.		
Withdrawal	Service-related rates based on experience; see table of sample rates.		
Disability	Age-related rates based on experience; see table of sample rates.		



## **Summary of Actuarial Assumptions (Continued)**

Allowance for Combined Service Annuity	Liabilities for former, vested members are increased by 4.00%, and liabilities for former, non-vested members are increased by 5.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.			
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.			
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.			
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at normal retirement age.			
Percentage married	80% of active male members and 65% of female members are assumed to be married. Actual marital status is used for members in payment status.			
Age of spouse	Male members are assumed to have a beneficiary three years younger and female members are assumed to have a beneficiary two years older.			
Form of payment	Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:			
	Males: 15% elect 50% Joint & Survivor option 15% elect 75% Joint & Survivor option 50% elect 100% Joint & Survivor option			
	Females: 15% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 30% elect 100% Joint & Survivor option			
	Remaining married members and unmarried members are assumed to elect the Straight Life option. Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a life annuity.			
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.			
Decrement operation	Withdrawal decrements do not operate during retirement eligibility. Decrements are assumed to occur mid-fiscal year.			
Service credit accruals	It is assumed that members accrue one year of service credit per year.			
Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.			



#### **Summary of Actuarial Assumptions (Continued)**

#### Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions were applied:

#### Data for active members:

There were 146 members reported with zero or invalid salary (<\$100). We used prior year salary (73 members), if available, otherwise, high five salary with a 10% load to account for salary increases (67 members). If neither pay or high five salary was available, we assumed a value of \$35,000 (6 members).

There were 8 members reported with zero or negative service. Due to the small number of members with zero service, and based on direction from MSRS, we used service of 0 years for these members.

There were also 108 members reported without a gender and 47 members reported with an invalid date of birth. We assumed the member was hired at age 37 and female gender.

#### Data for terminated members:

There were 462 members reported with a missing or invalid benefit. If available, we calculated benefits for these members using the reported Average Salary, Credited Service and Termination Date provided. If Average Salary was not reported or invalid (446 members), we assumed a value of \$30,000. If termination date was not reported (11 members), we assumed the member terminated at age 40 (or current age if younger than 40). If credited service was either not reported or invalid (12 members), we assumed a value of 7.5 years.

There were no members with a missing date of birth, and no members with an invalid gender.

#### Data for members receiving benefits:

There were 16 members reported without a gender. We assumed female gender for the valuation. No retired members were reported with an invalid date of birth.

There were 5 members reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.



#### **Summary of Actuarial Assumptions (Continued)**

## Unknown data for certain members

Data for members receiving benefits:

There were 8 survivor members reported with a certain end date prior to the valuation date. These members were excluded from the valuation.

There were 110 retirees reported with a survivor option and a survivor date of death. We assumed no benefit was payable to the survivor, and the member benefit already reflected the increase to the life annuity (i.e., "bounce back"), if applicable.

There were 122 retirees reported with a bounce back annuity but were not reported with a reasonable reduction factor. A factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.

There were retired members reported with a survivor option and an invalid or missing survivor gender (4,276 members) and/or survivor date of birth (3,765 members). We used the valuation assumptions if the survivor gender or date of birth was missing or invalid.

## Changes in actuarial assumptions

The Combined Service Annuity (CSA) loads were 1.20% for active member liability and 40% for vested and non-vested deferred member liability. The revised CSA loads are now 0.00% for active member liability, 4.00% for vested deferred member liability, and 5.00% for non-vested deferred member liability.



#### **Summary of Actuarial Assumptions (Continued)**

Percent of Members Dying Each Year\*

	Hea	lthy	Healthy		Disability	
Age in	Post-Retirement Mortality**		Pre-Retirement Mortality**		Mortality**	
2017	Male	Female	Male	Female	Male	Female
20	0.03%	0.01%	0.03%	0.01%	0.08%	0.06%
25	0.04	0.02	0.03	0.01	0.28	0.18
30	0.06	0.05	0.03	0.02	0.59	0.38
35	0.09	0.08	0.04	0.02	0.97	0.61
40	0.14	0.11	0.04	0.03	1.34	0.84
45	0.20	0.15	0.07	0.05	1.68	1.07
50	0.29	0.20	0.12	0.09	1.99	1.33
55	0.42	0.27	0.21	0.14	2.35	1.63
60	0.59	0.38	0.36	0.20	2.78	1.96
65	0.89	0.63	0.63	0.30	3.37	2.53
70	1.47	1.00	1.10	0.52	4.32	3.60

<sup>\*</sup> Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

## Percent of Members Decrementing Each Year

Disability Retirement		
Male Female		
0.00%	0.00%	
0.01	0.01	
0.01	0.01	
0.02	0.02	
0.06	0.06	
0.11	0.11	
0.22	0.22	
0.32	0.32	
0.47	0.47	
0.00	0.00	
	Male 0.00% 0.01 0.01 0.02 0.06 0.11 0.22 0.32 0.47	



<sup>\*\*</sup> Rates are adjusted for mortality improvements using Scale MP-2015 from a base year of 2014.

# **Summary of Actuarial Assumptions (Continued)**

**Percent Retiring Each Year** 

_		T CICCIT NCTITING Lacti Teal	
Age	Rule of 90 Eligible	Hired prior to 7/1/1989	Hired after 6/30/1989
55	15.0%	4.0%	4.0%
56	15.0	4.0	4.0
57	12.5	4.0	4.0
58	12.5	4.0	4.0
59	15.0	6.0	5.0
60	15.0	8.0	5.0
61	20.0	10.0	10.0
62	30.0	20.0	15.0
63	25.0	18.0	15.0
64	25.0	18.0	15.0
65	35.0	35.0	20.0
66	30.0	30.0	30.0
67	25.0	25.0	25.0
68	25.0	25.0	25.0
69	22.0	22.0	22.0
70	30.0	30.0	30.0
71+	100.0	100.0	100.0



# **Summary of Actuarial Assumptions (Concluded)**

### Percent of Members

Sala	ry Scale	Terminating (Withdrawing) Each Year							
Year	Increase	Year	Males	Females					
-	-			_					
1	14.00%	1	20.00%	24.00%					
2	11.50	2	15.00	18.00					
3	6.25	3	11.00	13.00					
4	5.50	4	8.50	11.00					
5	5.25	5	7.75	9.00					
6	5.15	6	6.50	8.50					
7	5.00	7	5.75	7.50					
8	4.75	8	5.00	5.75					
9	4.50	9	4.00	5.00					
10	4.25	10	3.25	4.50					
11	4.20	11	3.00	4.00					
12	4.15	12	2.75	4.00					
13	4.10	13	2.50	3.00					
14	4.05	14	2.50	2.75					
15	4.00	15	2.50	2.50					
16	3.95	16	2.00	2.25					
17	3.90	17	2.00	2.25					
18	3.85	18	2.00	2.25					
19	3.80	19	2.00	2.25					
20	3.75	20	1.50	2.25					
21	3.70	21	1.50	2.00					
22	3.65	22	1.50	2.00					
23	3.60	23	1.00	1.50					
24	3.55	24	1.00	1.50					
25+	3.50	25	1.00	1.50					
		26	1.00	1.50					
		27	1.00	1.25					
		28	1.00	1.25					
		29	1.00	1.25					
		30+	1.00	1.00					



### **Summary of Plan Provisions**

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan Year	July 1 through June 30	).				
Eligibility	State employees, non-academic staff of the University of Minnesota and employees of certain Metro level government units, unless excluded by law.					
Contributions	Shown as a percent of	salary:				
	<u>Member</u>	<u>Employer</u>				
	5.50%	5.50%				
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).					
Allowable Service	Service during which member contributions were made. May also include certain leaves of absence, military service and periods while temporary Worker's Compensation is paid. Excludes lump sum vacation and severance pay at termination.					
Average Salary	Average of the five highest successive years of Salary. Average Salary is based on all Allowable Service if less than five years.					
Salary	Includes wages, allowances and fees. Excludes lump sum payments at separation, employer contributions to deferred compensation and tax-sheltered annuity plans and benevolent vacation and sick leave donation programs.					
Retirement						
Normal retirement benefit						
Age/Service requirement	First hired before July	1, 1989:				
	(a.) Age 65 and three years of Allowable Service.					
	(b.) Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.					
	First hired after June 30, 1989:					
	(a.) The greater of age 65 or the age eligible for full Social Security retirement benefits (but not higher than age 66) and three years of Allowable Service (five years if hired after June 30, 2010).					
	(b.) Proportionate Re one year of Allov	tirement Annuity is available at normal retirement age and vable Service.				
Amount	1.70% of Average Salary for each year of Allowable Service.					



### **Summary of Plan Provisions (Continued)**

#### **Retirement (Continued)**

#### **Early retirement**

#### Age/Service requirement

First hired before July 1, 1989:

- (a.) Age 55 and three years of Allowable Service.
- (b.) Any age with 30 years of Allowable Service.
- (c.) Rule of 90: Age plus Allowable Service totals 90.

First hired after June 30, 1989:

(a.) Age 55 and three years (five years if hired after June 30, 2010) of Allowable Service.

#### **Amount**

First hired before July 1, 1989:

The greater of (a) or (b):

- (a.) 1.20% of Average Salary for each of the first ten years of Allowable Service and 1.70% of Average Salary for each subsequent year with reduction of 0.25% for each month the member is under age 65 at time of retirement or under age 62 if 30 or more years of Allowable Service. No reduction if age plus years of Allowable Service totals 90.
- (b.) 1.70% of Average Salary for each year of Allowable Service assuming augmentation to age 65 at 3.00% per year and actuarial reduction for each month the member is under age 65.

First hired after June 30, 1989:

1.70% of Average Salary for each year of Allowable Service assuming augmentation to the age eligible for full Social Security retirement benefit (but not higher than age 66) at 3.00% (2.50% if hired after June 30, 2006) per year and actuarial reduction for each month the member is under the normal retirement age.

#### Form of payment

Life annuity with return on death of any balance of member contributions over aggregate monthly payments. Actuarially equivalent options are:

- (a.) 50%, 75%, or 100% Joint and Survivor with bounce back feature without additional reduction.
- (b.) 15-year Certain and Life.

#### **Benefit increases**

Since 2011, benefit recipients have received annual 2.00% benefit increases. When the accrued liability funding ratio reaches or exceeds 90% (determined on a market value of assets basis) for two consecutive years, the benefit increase will revert to 2.50%. If, after reverting to a 2.50% increase, the accrued liability funding ratio (determined on a market value of assets basis) declines to 80% or less for the most recent actuarial valuation year or 85% or less for two consecutive years, the benefit increase will decrease to 2.00%.



### **Summary of Plan Provisions (Continued)**

#### **Retirement (Continued)**

#### **Benefit increases (Continued)**

A benefit recipient who has been receiving a benefit for at least 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of the June 30 of the calendar year immediately before the adjustment will receive a pro rata increase.

Prior to 2002, members who retired under the laws in effect before July 1, 1973, received an additional lump sum payment each year. In 1989, this lump sum payment was the greater of \$25 times each full year of Allowable Service or \$400 per full year of service less any Social Security benefits received or annuity from a Minnesota public employee pension plan. In each following year, the lump sum payment was increased by the same percentage increase that was applied to regular annuities paid from the Minnesota Post Retirement Investment Fund. Effective January 1, 2002, the annual lump sum payment was divided by 12 and paid as a monthly life annuity in the annuity form elected.

#### Disability

**Disability benefit** 

**Age/Service requirement** Total and permanent disability before normal retirement age with three years

of Allowable Service (five years if hired after June 30, 2010).

Amount Normal Retirement benefit based on Allowable Service and Average Salary at

disability without reduction for commencement before normal retirement

age.

Payments stop if disability ceases or death occurs. Payments revert to a retirement annuity at normal retirement age. Benefits may be reduced on

resumption of partial employment.

**Retirement after disability** 

**Age/Service requirement** Normal retirement age with continued disability.

**Amount** Any optional annuity continues. Otherwise, a normal retirement benefit equal

to the disability benefit paid before normal retirement age, or an actuarially

equivalent optional annuity.

**Form of payment** Same as for retirement.

**Benefit Increases** Same as for retirement.



### **Summary of Plan Provisions (Continued)**

#### Death

#### Surviving spouse optional benefit

**Age/Service requirement** Member or former member who dies before retirement or disability benefits

commence with three years of Allowable Service (five years if hired after June 30, 2010). If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately,

regardless of age.

**Amount** Surviving spouse receives the 100% joint and survivor benefits using the

Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that

one-half the monthly reduction factor is used from age 55 to the

commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest

or an actuarially equivalent term certain annuity.

**Benefit increases** If a member dies prior to July 1, 1997, and the beneficiary was not eligible to

commence a survivor benefit as of July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to

6.00%.

Same as for retirement.

#### Surviving dependent children's benefit

Age/Service requirement If no surviving spouse, all children (biological or adopted) below age 20 who

are dependent for more than half of their support on deceased member.

Amount Actuarially equivalent 100% joint and survivor annuity to surviving spouse

payable to the later of age 20 or five years. The amount is proportionally

divided among surviving children.

**Benefit increases** Same as for retirement.

**Refund of contributions** 

**Age/Service requirement** Active member dies and survivor benefits are not payable or a former

member dies before annuity begins or former member who is not entitled to

an annuity dies.

**Amount** Member's contributions with 6.00% interest through June 30, 2011,

compounded daily. Beginning July 1, 2011, a member's contributions increase

at 4.00% interest compounded daily.



## **Summary of Plan Provisions (Continued)**

Death (Continued)							
Refund of contributions (Continued)							
Age/Service requirement	Retired or disabled annuitant who did not select an optional annuity dies, or the remaining recipient of an option dies.						
Amount	The excess of the member's contributions over all benefits paid.						
Unclassified Plan Provision	Eligible members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service (no more than seven years of service if hired after June 30, 2010).						
Termination							
Refund of contributions							
Age/Service requirement	Termination of state service.						
Amount	Member's contributions with 6.00% interest through June 30, 2011, compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.						
Deferred benefit							
Age/Service requirement	Three years of Allowable Service if hired prior to June 30, 2010, five years of Allowable Service if hired after June 30, 2010.						
Amount	Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:						
	(a.) 0.00% before July 1, 1971;						
	(b.) 5.00% from July 1, 1971 to January 1, 1981;						
	(c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier;						
	(d.) 5.00% thereafter until the annuity begins (2.50% if hired after June 30, 2006), but before January 1, 2012. Amount is payable as a normal or early retirement; and						
	(e.) 2.00% from January 1, 2012, thereafter.						
	Amount is payable at normal or early retirement.						
	If a member terminated employment prior to July 1, 1997, but was not eligible						



to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

# **Summary of Plan Provisions (Concluded)**

the longest applicable service credit vesting requirement;  (b.) Have at least six months of allowable service credit in each plan worked under; and  (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.  Members who meet the above requirements must have their benefit based of the following:  (a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.  (b.) Average salary is based on the high five consecutive years during their enservice in all covered plans.  Actuarially equivalent factors based on RP-2014 mortality for healthy annuitate white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement interest, and 8.00% pre-retirement interest. Based upon statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.  Contribution Stabilizer  The following is a summary of the contribution stabilizer provisions in Minnes Statute 352.045:  If a contribution sufficiency of at least 1.00% of covered payroll exists, member and employer contributions may be adjusted by the MSRS Board of Directors level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses.  If a contribution deficiency of at least 0.50% of covered payroll exists, the member and employer contribution rates may be increased equally by the MS Board of Directors to eliminate the deficiency.  Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alte the change in rates, the adjustment becomes effective on the first day of the 1 full payroll period of the fiscal year following receipt of the actuarial valuation that gave rise to the adjustment.		
applicable service credit vesting requirement of the retirement plan wit the longest applicable service credit vesting requirement;  (b.) Have at least six months of allowable service credit in each plan worked under; and  (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.  Members who meet the above requirements must have their benefit based o the following:  (a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.  (b.) Average salary is based on the high five consecutive years during their en service in all covered plans.  Actuarial Equivalent Factors  Actuarially equivalent factors based on RP-2014 mortality for healthy annuitar white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement, interest, and 8.00% pre-retirement interest. Based upon statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.  Contribution Stabilizer  The following is a summary of the contribution stabilizer provisions in Minnes Statute 352.045:  If a contribution sufficiency of at least 1.00% of covered payroll exists, membe and employer contributions may be adjusted by the MSRS Board of Directors level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses.  If a contribution deficiency of at least 0.50% of covered payroll exists, the member and employer contribution rates may be increased equally by the MS Board of Directors to eliminate the deficiency.  Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alte the change in rates, the adjustment the comes effective on the sixt day of the full payroll period of the fiscal year fo	Combined Service Annuity	Members are eligible for combined service benefits if they:
under; and  (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.  Members who meet the above requirements must have their benefit based o the following:  (a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.  (b.) Average salary is based on the high five consecutive years during their en service in all covered plans.  Actuarial Equivalent Factors  Actuarially equivalent factors based on RP-2014 mortality for healthy annuitar white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement interest, and 8.00% pre-retirement interest. Based upon statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.  Contribution Stabilizer  The following is a summary of the contribution stabilizer provisions in Minnes Statute 352.045:  If a contribution sufficiency of at least 1.00% of covered payroll exists, member and employer contributions may be adjusted by the MSRS Board of Directors level necessary to maintain a 1.00% sufficiency. Member and employer contributions may not be less than the sum of normal cost and administrative expenses.  If a contribution deficiency of at least 0.50% of covered payroll exists, the member and employer contribution rates may be increased equally by the MS Board of Directors to eliminate the deficiency.  Any adjustment to the contribution rates must be reported to the Legislative Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alte the change in rates, the adjustment becomes effective on the first day of the full payroll period of the fiscal year following receipt of the actuarial valuation that gave rise to the adjustment.		applicable service credit vesting requirement of the retirement plan with
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Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alte the change in rates, the adjustment becomes effective on the first day of the full payroll period of the fiscal year following receipt of the actuarial valuation that gave rise to the adjustment.		member and employer contribution rates may be increased equally by the MSRS
Character No. 12 and Advantage Color		Commission on Pensions and Retirement (LCPR) by January 15 following the most recent valuation report. If the LCPR does not recommend against or alter the change in rates, the adjustment becomes effective on the first day of the first full payroll period of the fiscal year following receipt of the actuarial valuation
interest assumptions, effective January 1, 2017.	Changes in Plan Provisions	Actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017.



## **Additional Schedules**

# Schedule of Funding Progress<sup>1</sup> (Dollars in Thousands)

Actuarial Valuation Date			Unfunded tuarial Accrued (Overfunded) .iability (AAL) AAL (UAAL) (b) (b) - (a)			Rati	Funded Ratio (a)/(b)		Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)	
7-1-1991	\$	2,304,311	\$	2,883,603	\$	579,292	79.9	1%	\$	1,370,964	42.25%
7-1-1992		2,613,472		3,125,299		511,827	83.6	2%		1,409,108	36.32%
7-1-1993		2,905,578		3,563,492		657,914	81.5	4%		1,482,005	44.39%
7-1-1994		3,158,068		3,876,584		718,516	81.4	7%		1,536,978	46.75%
7-1-1995		3,462,098		3,795,926		333,828	91.2	1%		1,514,177	22.05%
7-1-1996		3,975,832		4,087,273		111,441	97.2	7%		1,560,369	7.14%
7-1-1997		4,664,519		4,519,542		(144,977)	103.2	1%		1,568,747	(9.24%)
7-1-1998		5,390,526		5,005,165		(385,361)	107.7	0%		1,557,880	(24.74%)
7-1-1999		5,968,692		5,464,207		(504,485)	109.2	3%		1,649,469	(30.58%)
7-1-2000		6,744,165		6,105,703		(638,462)	110.4	6%		1,733,054	(36.84%)
7-1-2001		7,366,673		6,573,193		(793,480)	112.0	7%		1,834,042	(43.26%)
7-1-2002		7,673,028		7,340,397		(332,631)	104.5	3%		1,915,350	(17.37%)
7-1-2003		7,757,292		7,830,671		73,379	99.0	6%		2,009,975	3.65%
7-1-2004		7,884,984		7,878,363		(6,621)	100.0	8%		1,965,546	(0.34%)
7-1-2005		8,081,736		8,455,336		373,600	95.5	8%		1,952,320	19.14%
7-1-2006		8,486,756		8,819,161		332,405	96.2	3%		2,016,588	16.48%
7-1-2007		8,904,517		9,627,305		722,788	92.4	9%		2,095,310	34.50%
7-1-2008		9,013,456		9,994,602		981,146	90.1	8%		2,256,528	43.48%
7-1-2009		9,030,401		10,512,760		1,482,359	85.9	0%		2,329,499	63.63%
7-1-2010		8,960,391		10,264,071		1,303,680	87.3	0%		2,327,398	56.01%
7-1-2011		9,130,011		10,576,481		1,446,470	86.3	2%		2,440,580	59.27%
7-1-2012		9,162,301		11,083,227		1,920,926	82.6	7%		2,367,160 <sup>2</sup>	81.15%
7-1-2013		9,375,780		11,428,641		2,052,861	82.0	4%		2,483,000 <sup>2</sup>	82.68%
7-1-2014		10,326,272		12,445,126		2,118,854	82.9	7%		2,620,660 <sup>2</sup>	80.85%
7-1-2015		11,223,285		13,092,702		1,869,417	85.7	2%		2,714,418 <sup>3</sup>	68.87%
7-1-2016		11,676,370		14,316,886		2,640,516	81.5	6%		2,797,345 <sup>3</sup>	94.39%
7-1-2017		12,364,957		14,509,150		2,144,193	85.2	2%		2,939,455 <sup>3</sup>	72.95%

<sup>&</sup>lt;sup>1</sup> Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.
<sup>2</sup> Assumed equal to actual member contributions divided by 5.00%.
<sup>3</sup> Assumed equal to actual member contributions divided by 5.50%.



## **Additional Schedules**

# Schedule of Contributions from the Employer and Other Contributing Entities<sup>1</sup> (Dollars in Thousands)

Actuarially				Actual	Actual					
Plan Year	Required	A	Actual Covered	Member		<b>Annual Required</b>	Employer		Percentage	
Ended	<b>Contribution Rate</b>		Payroll		tributions	Contributions	Contributions <sup>2</sup>		Contributed	
June 30	(a)		(b)		(c)	[(a)x(b)] - (c) = (d)		(e)	(e)/(d)	
1991	8.17%	\$	1,370,964	\$	56,895	\$ 55,113	\$	57,986	105.21%	
1992	7.86%		1,409,108		58,478	52,278		59,244	113.33%	
1993	8.27%		1,482,005		59,132	63,430		58,982	92.99%	
1994	8.93%		1,536,978		62,555	74,697		60,741	81.32%	
1995	9.15%		1,514,177		61,627	76,920		63,161	82.11%	
1996	8.05%		1,560,369		63,507	62,103		65,557	105.56%	
1997	7.21%		1,568,747		63,848	49,259		66,568	135.14%	
1998	7.13%		1,557,880		62,901	48,176		62,315	129.35%	
1999	6.48%		1,649,469		66,823	40,063		65,979	164.69%	
2000	6.12%		1,733,054		70,378	35,685		69,322	194.26%	
2001	7.12%		1,834,042		74,364	56,220		73,362	130.49%	
2002	6.79%		1,915,350		79,487	50,565		76,614	151.52%	
2003	8.34%		2,009,975		83,850	83,782		80,399	95.96%	
2004	9.43%		1,965,546		82,103	103,248		78,622	76.15%	
2005	9.33%		1,952,323		83,101	99,051		80,312	81.08%	
2006	10.55%		2,016,588		85,379	127,371		82,645	64.88%	
2007	10.11%		2,095,310		89,447	122,389		86,492	70.67%	
2008	11.76%		2,256,528		99,280	166,088		96,746	58.25%	
2009	12.39%		2,329,499		108,866	179,759		107,211	59.64%	
2010	14.85%		2,327,398		115,180	230,439		113,716	49.35%	
2011	10.99%		2,440,580		122,029	146,191		118,563	81.10%	
2012	11.03%		2,367,160 <sup>3</sup>		118,358	142,740		115,159	80.68%	
2013	12.32%		2,483,000 <sup>3</sup>		124,150	181,756		121,673	66.94%	
2014	12.45%		2,620,660 <sup>3</sup>		131,033	195,239		128,037	65.58%	
2015	12.82%		2,714,418 4		149,293	198,695		146,333	73.65%	
2016	12.44%		2,797,345 <sup>4</sup>		153,854	194,136		151,168	77.87%	
2017	14.49%		2,939,455 <sup>4</sup>		161,670	264,257		158,352	59.92%	
2018	13.24%		N/A		N/A	N/A		N/A	N/A	

Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
 Includes contributions from other sources (if applicable).
 Assumed equal to actual member contributions divided by 5.00%.
 Assumed equal to actual member contributions divided by 5.50%.



## **Glossary of Terms**

**Accrued Benefit Funding Ratio** The ratio of assets to Current Benefit Obligations.

**Accrued Liability Funding Ratio**The ratio of assets to Actuarial Accrued Liability.

Actuarial Accrued Liability (AAL) The difference between the Actuarial Present Value of Future Benefits,

and the Actuarial Present Value of Future Normal Costs.

Actuarial Assumptions Assumptions about future plan experience that affect costs or liabilities,

such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not

specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method**A procedure for allocating the Actuarial Present Value of Future Benefits

between the Actuarial Present Value of future Normal Costs and the

Actuarial Accrued Liability.

**Actuarial Equivalent** Of equal Actuarial Present Value, determined as of a given date and

based on a given set of Actuarial Assumptions.

**Actuarial Present Value (APV)**The amount of funds required to provide a payment or series of

payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed

probability each payment will be made.

**Actuarial Present Value of Projected** 

**Benefits** 

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** The determination, as of a valuation date, of the Normal Cost, Actuarial

Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for developing and monitoring a retirement system's funding policy, such as the Funded

Ratio and the Annual Required Contribution (ARC).

**Actuarial Value of Assets**The value of the assets as of a given date, used by the actuary for

valuation purposes. This may be the market or fair value of plan assets or

a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the Funded Ratio and the Annual Required

Contribution (ARC).

**Amortization Method** A method for determining the Amortization Payment. Under the Level

Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.



## **Glossary of Terms (Continued)**

Amortization Payment That portion of the plan contribution or ARC which is designed to pay

interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** The period used in calculating the Amortization Payment.

Annual Required Contribution

(ARC)

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ARC consists

of the Employer Normal Cost and Amortization Payment.

**Augmentation** Annual increases to deferred benefits.

**Closed Amortization Period** A specific number of years that is reduced by one each year, and declines

to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the

end of two years, etc.

**Current Benefit Obligations** The present value of benefits earned to the valuation date, based on

current service and including future salary increases to retirement

(comparable to a Projected Unit Credit measurement).

**Employer Normal Cost** The portion of the Normal Cost to be paid by the employer. This is equal to

the Normal Cost less expected member contributions.

**Expected Assets** The present value of anticipated future contributions intended to fund

benefits for current members.

**Experience Gain/Loss** A measure of the difference between actual experience and that expected

based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience; e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience; i.e., actual results that produce Unfunded

Actuarial Accrued Liabilities which are larger than projected.

**GASB** Governmental Accounting Standards Board.

GASB Statements No. 25 These are the governmental accounting standards that set the accounting

and No. 27 and financial reporting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the

accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves. These statements remain in effect only for pension plans that are not administered as trusts or equivalent

arrangements. Please refer to the definition of GASB Statements No. 67

and No. 68 on the following page.



## **Glossary of Terms (Concluded)**

**GASB Statement No. 50** The accounting standard governing a state or local governmental

employer's accounting for pensions. This statement remains in effect only for pension plans that are not administered as trusts. Please refer to the

definition of GASB Statements No. 67 and No. 68.

GASB Statements No. 67 and No. 68

Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25, No. 27 and No. 50, respectively, for pension plans administered as trusts. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting and financial reporting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting and financial reporting information prepared according to Statements No. 67 and No. 68 is provided in a separate report beginning with the June 30, 2014 actuarial valuation.

**GASB Statement No. 82** Statement No. 82, issued in March 2016, is an amendment to Statements

No. 67, No. 68, and No. 73, and is intended to improve consistency in the

application of the accounting statements.

Normal Cost The annual cost assigned, under the Actuarial Cost Method, to the current

plan year.

Projected Benefit Funding

Ratio

The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A ratio less than 100%

indicates that contributions are insufficient.

**Unfunded Actuarial Accrued** 

Liability

The difference between the Actuarial Accrued Liability and Actuarial Value

of Assets.

**Valuation Date** The date as of which the Actuarial Present Value of Future Benefits are

determined. The benefits expected to be paid in the future are discounted

to this date.

