# Public Employees Retirement Association of Minnesota

General Employees Retirement Plan Actuarial Valuation Report as of July 1, 2019





November 14, 2019

Public Employees Retirement Association of Minnesota Trustees of the General Employees Retirement Plan St. Paul, Minnesota

Dear Trustees of the General Employees Retirement Plan:

The results of the July 1, 2019 annual actuarial valuation of the General Employees Retirement Plan are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Plan only in its entirety and only with permission of the Board. GRS is not responsible for unauthorized use of this report.

The purpose of the valuation is to measure the Plan's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2019 according to the prescribed assumptions. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Trustees. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis section of this report. PERA is solely responsible for communicating to GRS any changes required thereto.

In a 2019 analysis of long-term rate of investment return and inflation assumptions, GRS determined that an investment return assumption of 7.50% was reasonable. Please see our experience study report dated June 27, 2019 for additional information. This report also concluded that the probability of exceeding the current 7.50% assumption over 10 years is 44%. If capital market assumptions decline from present levels, the 7.50% return assumption might not comply with actuarial standards for the July 1, 2020 valuation. For informational purposes, results based on a 6.50% assumption are shown on page 5.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in the Actuarial Basis section of this report. This report includes risk metrics on pages 6 through 9, but does not include a more robust assessment of the risks of future experience differing materially from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

The valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

Trustees of the General Employees Retirement Plan November 14, 2019 Page 2

The findings in this report are based on data and other information through June 30, 2019. The valuation was based upon information furnished by the Public Employees Retirement Association of Minnesota (PERA), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by PERA.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report is accurate and fairly presents the actuarial position of the General Employees Retirement Plan as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,

Brian B. Murphy, FSA, EA, FCA, MAAA, PhD

Bonita J. Wurst

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BBM/BJW:sc



#### **Other Observations**

# General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if there are no changes in benefits or contributions and all actuarial assumptions are met (including the assumption of the plan earning 7.50%), it is expected that:

- (1) The normal cost of the plan is expected to remain approximately level as a percent of pay;
- (2) The funded status of the plan is expected to gradually improve and is expected to be 100% funded within the next 29 years; and
- (3) The unfunded liability will grow initially as a dollar amount before beginning to decline.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitations of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



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#### **Contributions**

The following table summarizes important contribution information as described in the Development of Costs section.

	Actuarial Valuation as of				
Contributions	July 1, 2019	July 1, 2018			
Statutory Contributions - Chapter 353 (% of Payroll)	14.55%	14.58%			
Required Contributions - Chapter 356 (% of Payroll)	13.30%	13.45%			
Sufficiency/(Deficiency)	1.25%	1.13%			

The statutory contribution sufficiency improved slightly, from 1.13% of payroll to 1.25% of payroll. The improvement is primarily due to the assumption change described on page 3.

Based on the actuarial value of assets, scheduled contribution rates, and actuarial assumptions described in this report, statutory contributions are expected to bring the plan to full funding within the 29-year amortization period.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 7.2% for the plan year ending June 30, 2019. The AVA earned approximately 7.2% for the plan year ending June 30, 2019 as compared to the assumed rate of 7.5%.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting information prepared according to GASB Statements No. 67 and No. 68 will be provided in a separate report.



A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in Plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of				
		luly 1, 2019	Jı	ıly 1, 2018	
Contributions (% of Payroll )					
Statutory - Chapter 353		14.55%		14.58%	
Required - Chapter 356		13.30%		13.45%	
Sufficiency/(Deficiency)		1.25%		1.13%	
Funding Ratios (dollars in thousands)					
Accrued Benefit Funding Ratio					
- Current assets (AVA)	\$	21,979,022	\$	21,129,746	
- Current benefit obligations	\$	26,631,410	\$	25,794,566	
- Funding ratio		82.53%		81.92%	
Accrued Liability Funding Ratio					
- Current assets (AVA)	\$	21,979,022	\$	21,129,746	
- Market value of assets (MVA)	\$	22,440,968	\$	21,553,477	
- Actuarial accrued liability	\$	27,969,744	\$	27,101,067	
- Funding ratio (AVA)		78.58%		77.97%	
- Funding ratio (MVA)		80.23%		79.53%	
Projected Benefit Funding Ratio					
- Current and expected future assets	\$	33,264,106	\$	32,013,386	
- Current and expected future benefit obligations	\$	31,862,916	\$	30,786,600	
- Projected benefit funding ratio		104.40%		103.98%	
Participant Data					
Active members					
- Number		154,130		153,059	
- Annual valuation earnings (000s)	\$	6,375,125	\$	6,069,708	
- Projected annual earnings (000s)	\$ \$	6,684,972	\$	6,366,884	
<ul> <li>Average projected annual earnings</li> </ul>	\$	43,372	\$	41,598	
- Average age		46.2		46.3	
- Average service		9.6		9.7	
Service retirements		92,659		89,313	
Survivors		8,844		8,701	
Disability retirements		3,740		3,758	
Deferred retirements		63,311		61,066	
Terminated other non-vested		126,116		138,768	
Total		448,800		454,665	



#### **Effects of Changes**

The following changes in plan provisions and actuarial assumptions were recognized as of July 1, 2019:

- The mortality projection scale was updated from MP-2017 to MP-2018.
- Minneapolis Employees Retirement Fund (MERF) Employer Supplemental Contribution was changed prospectively, decreasing from \$31 million to \$21 million per year. The State's Contribution was changed prospectively, increasing from \$6 million to \$16 million per year.

Refer to the Actuarial Basis section of this report for a complete description of these changes. The change in MERF contributions did not impact results since the total contribution amount did not change. The impact of the above assumption change was to decrease the accrued liability by \$120 million and decrease the required contribution by 0.13% of pay, as follows:

(A. i.e. b.illi. a. a. a.)		Reflecting Assumption
(\$ in billions)	Before Changes	Changes
Normal Cost Rate, % of Pay	7.77%	7.75%
Amortization of Unfunded Accrued Liability,		
Level % of Pay to 2048	5.45%	5.34%
Expenses (% of Pay)	0.21%	0.21%
Total Required Contribution, % of Pay	13.43%	13.30%
Accrued Liability Funding Ratio	78.2%	78.6%
Projected Benefit Funding Ratio	104.0%	104.4%
Unfunded Actuarial Accrued Liability	\$6.1	\$6.0



#### **Valuation of Future Post-Retirement Benefit Increases**

The 2018 Omnibus Pension Bill, which was passed during the 2018 legislative session, revised the post-retirement benefit increases payable to retirees in the General Employees Retirement Plan (GERP). Effective January 1, 2019, benefit recipients receive a future annual post-retirement benefit increase equal to 50% of the Social Security Cost of Living Adjustment, not less than 1% and not more than 1.5%.

To determine an assumption regarding a future change in the post-retirement benefit increase, we examined the capital market inflation assumptions for 12 investment firms based on the GRS Capital Market Assumption Modeler (CMAM). Because GRS is a benefits consulting firm and does not develop or maintain its own capital market expectations, we request and monitor forward-looking expectations developed by several major investment firms. We update our CMAM on an annual basis. The capital market assumptions in the 2018 CMAM that were the basis for this analysis are from the following investment firms (in alphabetical order): Aon Hewitt, BNY Mellon, Callan, JPMorgan, Marquette Associates, Mercer, NEPC, PCA, RVK, Summit Strategies, Voya and Wilshire.

The average assumption for inflation was 2.20%, with a range of 1.95% to 2.50%, and the standard deviation was 1.69% (note that not every investment firm provided a standard deviation). However, the investment firms typically set their assumptions based on a shorter time horizon, while actuaries must make much longer projections.

We normalized these parameters slightly so that they would correspond to the current inflation assumption of 2.50%. Then, based on a Monte Carlo simulation (1,000 simulations) of the post-retirement benefit increases as described above, we determined that an annual COLA assumption of 1.25% would be appropriate to model the effect of the post-retirement benefit increases. This is only an assumption; actual increases will depend on actual experience.

Actual benefit increases since this plan provision was enacted are summarized in the table below:

Effective date:	Benefit increase:
January 1, 2019	1.4%



#### **Sensitivity Tests**

During the 2017 legislative session, the Legislative Commission on Pensions and Retirement (LCPR) enacted a new sensitivity disclosure requirement for PERA's valuations. Per the LCPR's requirement, we have calculated the liabilities associated with the following scenarios:

- 1) 6.5% interest rate assumption
- 2) 8.5% interest rate assumption

We also included an alternate post-retirement benefit increase scenario for informational purposes. The maximum benefit increase paid under current plan provisions is 1.5% per year. The financial impact of a 1.5% post-retirement benefit increase compared to the baseline assumption of 1.25% is shown below.

In each case, all other assumptions were unchanged from those used to develop the final valuation results in this report. Note that we believe the 8.5% interest rate assumption would not comply with Actuarial Standards of Practice.

\$ in billions	Final Valuation Assumptions	Final Valuation Assumptions with 6.5% interest	Final Valuation Assumptions with 8.5% interest	Final Valuation Assumptions with 1.5% COLA for all future years
Normal Cost Rate, % of Pay	7.75%	9.56%	6.46%	7.89%
Amortization of Unfunded Accrued Liability,				
Level % of Pay to 2048	5.34%	7.61%	3.03%	5.90%
Expenses, % of Pay	0.21%	0.21%	0.21%	0.21%
Total Required Contribution, % of Pay	13.30%	17.38%	9.70%	14.00%
Contribution Sufficiency/(Deficiency), % of Pay	1.25%	-2.83%	4.85%	0.55%
Accrued Liability Funding Ratio	78.6%	69.7%	87.8%	76.9%
Present Value of Projected Benefits	\$31.9	\$36.7	\$28.0	\$32.5
Present Value of Future Normal Costs	<u>\$3.9</u>	<u>\$5.2</u>	<u>\$3.0</u>	<u>\$3.9</u>
Actuarial Accrued Liability	\$28.0	\$31.5	\$25.0	\$28.6
Unfunded Accrued Liability	\$6.0	\$9.6	\$3.1	\$6.6



# Risks Associated with the Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- 1. Investment risk actual investment returns may differ from the expected returns;
- 2. Asset/Liability mismatch changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- 3. Contribution risk actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
- 4. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 5. Longevity risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- 6. Other demographic risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



The Required Contribution rate shown on page 1 may be considered as a minimum contribution rate that complies with Minnesota Statutes and the requirements of the Standards for Actuarial Work published by the LCPR. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

#### PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following. Additional maturity measures are shown on page nine.

_	2019	2018
Ratio of market value of assets to total payroll	3.44	3.42
Ratio of actuarial accrued liability to total payroll	4.29	4.30
Ratio of actives to retirees and beneficiaries	1.46	1.50
Ratio of net cash flow to market value of assets	-2.9%	-2.8%
Approximate modified duration* of:		
<ul> <li>Total projected benefits:</li> </ul>	13.64	13.65
<ul> <li>Actuarial accrued liability:</li> </ul>	11.62	11.68
<ul><li>Retiree liability:</li></ul>	7.94	7.94

<sup>\*</sup> Based on 7.5% interest.

#### RATIO OF MARKET VALUE OF ASSETS TO PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 5.0 times the payroll, a return on assets 5% different than assumed would equal 25% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of contribution rates to liability gains and losses. For example, if the actuarial accrued liability is 5.0 times the payroll, a change in liability 2% other than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.



#### RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

#### **DURATION OF ACTUARIAL LIABILITIES**

The modified duration (as opposed to the Macaulay duration) may be used to approximate the sensitivity of the liability to a small change in the assumed rate of return. For example, a modified duration of 10 indicates that the liability would change by approximately 10% if the assumed rate of return were changed by 1% (i.e. from 7.5% to 6.5%).

#### **ADDITIONAL RISK ASSESSMENT**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



#### **Risk Measures Summary (Dollars in Thousands)**

	(1)		(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
				Market		Market				
Valuation	Accrued			Value		Value			AAL/	Assets/
Date	Liabilities	Ma	rket Value of	Unfunded	Valuation	Funded	Retiree	RetLiab/	Payroll	Payroll
(6/30)	(AAL)		Assets	AAL	Payroll	Ratio (2)/(1)	Liabilities	AAL (6)/(1)	(1)/(4)	(2)/(4)
2010	\$17,180,956	\$	11,338,582	\$5,842,374	\$ 4,804,627	66.0%	\$ 7,900,020	46.0%	357.6%	236.0%
2011	\$17,898,849	\$	13,616,622	\$4,282,227	\$ 5,079,429	76.1%	\$ 8,315,059	46.5%	352.4%	268.1%
2012	\$18,598,897	\$	13,577,653	\$5,021,244	\$ 5,142,592	73.0%	\$ 8,870,045	47.7%	361.7%	264.0%
2013	\$19,379,769	\$	15,084,608	\$4,295,161	\$ 5,246,928	77.8%	\$ 9,351,606	48.3%	369.4%	287.5%
2014	\$21,282,504	\$	17,404,822	\$3,877,682	\$ 5,351,920	81.8%	\$10,229,051	48.1%	397.7%	325.2%
2015	\$23,560,951	\$	18,581,795	\$4,979,156	\$ 5,549,255	78.9%	\$12,092,665	51.3%	424.6%	334.9%
2016	\$24,848,409	\$	17,994,909	\$6,853,500	\$ 5,773,708	72.4%	\$13,066,753	52.6%	430.4%	311.7%
2017	\$25,615,722	\$	20,100,579	\$5,515,143	\$ 6,156,985	78.5%	\$13,896,408	54.2%	416.0%	326.5%
2018	\$27,101,067	\$	21,553,477	\$5,547,590	\$ 6,298,815	79.5%	\$15,150,455	55.9%	430.3%	342.2%
2019	\$27,969,744	\$	22,440,968	\$5,528,776	\$ 6,523,754	80.2%	\$15,839,879	56.6%	428.7%	344.0%

	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)
				Non-				
Valuation			Unfunded/	Investment	NICF/		5-Year	10-Year
Date	Portfolio Std	Std Dev	Payroll	Cash Flow	Assets	Market Rate	Trailing	Trailing
(6/30)	Dev	% of Pay (9) x (10)	(3) / (4)	(NICF)	(13)/(2)	of Return	Average	Average
2010			121.6%	\$ (298,297)	-2.6%	15.7%	N/A	N/A
2011			84.3%	\$ (329,963)	-2.4%	23.0%	N/A	N/A
2012			97.6%	\$ (359,950)	-2.7%	2.3%	2.3%	N/A
2013			81.9%	\$ (396,791)	-2.6%	14.2%	6.2%	N/A
2014			72.5%	\$ (441,245)	-2.5%	18.5%	14.5%	N/A
2015	14.1%	47.2%	89.7%	\$ (492,445)	-2.7%	4.4%	12.2%	N/A
2016	14.1%	43.9%	118.7%	\$ (566,466)	-3.1%	-0.2%	7.6%	N/A
2017	14.1%	46.0%	89.6%	\$ (577,882)	-2.9%	15.1%	10.2%	6.2%
2018	14.1%	48.2%	88.1%	\$ (610,740)	-2.8%	10.4%	9.4%	7.8%
2019	14.3%	49.2%	84.7%	\$ (659,887)	-2.9%	7.2%	7.3%	10.8%

(5) The Funded ratio is the most widely known measure of a plan's financial strength, but the trend in the funded ratio is much more important than the absolute ratio. The funded ratio should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return

(6) and (7) The ratio of Retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.

(8) and (9) The ratios of liabilities and assets to payroll gives an indication of both maturity and volatility. Many systems have ratios between 500% and 700%. Ratios significantly above that range may indicate difficulty in supporting the benefit level as a level % of payroll.

(10) and (11) The portfolio standard deviation measures the volatility of investment return. When multiplied by the ratio of assets to payroll it gives the effect of a one standard deviation asset move as a percent of payroll. This figure helps users understand the difficulty of dealing with investment volatility and the challenges volatility brings to sustainability.

(12) The ratio of unfunded liability to payroll gives an indication of the plan sponsor's ability to actually pay off the unfunded liability. A ratio above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability within a reasonable time frame.

(13) and (14) The ratio of Non-Investment Cash Flow to assets is an important measure of sustainability. Negative ratios are common and expected for a maturing system. In the longer term, this ratio should be on the order of approximately -4%. A ratio that is significantly more negative than that for an extended period could be a leading indicator of potential exhaustion of assets.

(15), (16), and (17) Investment return is probably the largest single risk that most systems face. The year by year return and the 5-year and 10-year geometric average give an indicator of the realism of the systems assumed return. Of course, past performance is not a guarantee of future results, and may not ever be reflective of potential future results.



#### **Supplemental Information**

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the Plan's assets as reported by the Public Employees
  Retirement Association of Minnesota. The assets represent the portion of total fund liabilities that has
  been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- Development of costs shows the liabilities for Plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the Plan provisions, as well as the methods and assumptions used to value the Plan. The valuation is based on the premise that the Plan is ongoing.
- Additional schedules shows the Schedule of Funding Progress and Schedule of Contributions.
- Glossary defines the terms used in this report.



#### **Plan Assets**

#### Statement of Fiduciary Net Position (Dollars in Thousands)

	Market Value							
Assets in Trust	Ju	ine 30, 2019	June 30, 2018					
Cash, equivalents, short term securities	\$	628,277	\$	237,529				
Fixed income	\$	4,561,068	\$	5,230,420				
Equity	\$	13,944,842	\$	13,073,271				
Private Markets	\$	3,261,949	\$	2,976,338				
Other	\$	6,332	\$	6,504				
Total Assets in Trust	\$	22,402,468	\$	21,524,062				
Assets Receivable*	\$	50,077	\$	42,026				
Amounts Payable	\$	(11,577)	\$	(12,611)				
Net Assets Held in Trust for Pension Benefits	\$	22,440,968	\$	21,553,477				

<sup>\*</sup> Includes \$21 million Employer Supplemental Contribution receivable to be paid in July and December.



#### **Plan Assets**

#### Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibits show the revenue, expenses and resulting assets of the Fund as reported by the Public Employees Retirement Association for the prior two fiscal years.

Ch	ange in Assets	М	arket Value	Market Value		
Ye	ar Ending	Ju	ne 30, 2019	June 30, 2018		
1.	Fund balance at market value at beginning of year	\$	21,553,477	\$	20,100,579	
2.	Adjustment to match restated PERA fund balance	\$		\$		
3.	Fund balance at market value at beginning of year, as restated	\$	21,553,477	\$	20,100,579	
4.	Contributions					
	a. Member	\$	424,044	\$	409,423	
	b. Employer*	\$	515,444	\$	488,819	
	c. Other sources	\$	16,000	\$	16,000	
	d. Total contributions	\$	955,488	\$	914,242	
5.	Investment income					
	a. Investment income/(loss)	\$	1,568,587	\$	2,086,246	
	b. Investment expenses	\$	(21,363)	\$	(22,664)	
	c. Net subtotal	\$	1,547,224	\$	2,063,582	
6.	Other	\$	154	\$	56	
7.	Total income: (4.d.) + (5.c.) + (6.)	\$	2,502,866	\$	2,977,880	
8.	Benefits Paid					
	a. Annuity benefits	\$	(1,536,071)	\$	(1,470,450)	
	b. Refunds	\$	(65,834)	\$	(42,589)	
	c. Total benefits paid	\$	(1,601,905)	\$	(1,513,039)	
9.	Expenses					
	a. Other	\$	-	\$	-	
	b. Administrative	\$	(13,470)	\$	(11,943)	
	c. Total expenses	\$	(13,470)	\$	(11,943)	
10	Total disbursements: (8.c.) + (9.c.)	\$	(1,615,375)	\$	(1,524,982)	
11.	Transfer between funds	\$	-	\$	-	
12	Fund balance at market value at end of year	\$	22,440,968	\$	21,553,477	
13.	Approximate return on market value of assets		7.2%		10.4 %	

<sup>\*</sup> Includes \$21 million Employer Supplemental Contribution receivable to be paid in July and December.



#### **Plan Assets**

#### **Actuarial Asset Value (Dollars in Thousands)**

				June 30, 2019		lune 30, 2018
<ol> <li>Market value of assets available for benefits</li> <li>Determination of average balance</li> </ol>				22,440,968	\$	21,553,477
a. Total assets available at beginning of year	ar		\$	21,553,477	\$	20,100,579
b. Total assets available at end of year			\$	22,440,968	\$	21,553,477
c. Net investment income for fiscal year			\$	1,547,224	\$	2,063,582
d. Average balance [a. + b c.] / 2			\$	21,223,611	\$	19,795,237
3. Expected return [7.5%* x 2.d.]			\$	1,591,771	\$	1,583,619
4. Actual return			\$	1,547,224	\$	2,063,582
5. Current year asset gain/(loss) [4 3.]			\$	(44,547)	\$	479,963
6. Unrecognized asset returns						
		Original				
		Amount		Unrecognized	Amo	ount
a. Year ended June 30, 2019	\$	(44,547)	\$	(35,637)		N/A
b. Year ended June 30, 2018	\$	479,963	\$	287,978	\$	383,971
c. Year ended June 30, 2017	\$	1,266,388	\$	506,555	\$	759,833
d. Year ended June 30, 2016	\$	(1,484,753)	\$	(296,950)	\$	(593,901)
e. Year ended June 30, 2015	\$	(630,861)		N/A	\$	(126,172)
f. Unrecognized return adjustment			\$	461,946	\$	423,731
7. Actuarial value at end of year (1 6.f.)				21,979,022	\$	21,129,746
8. Approximate return on actuarial value of ass	r	7.2%		9.2%		
9. Ratio of actuarial value of assets to market value of assets				0.98		0.98

<sup>\* 8.0%</sup> for fiscal year ending June 30, 2018.



#### **Distribution of Active Members (Total)**

Years of Service as of June 30, 2019

	 *.				of Service	as (					
Age	<3*	3 - 4	5 - 9	10 - 14	15 - 19		20 - 24	25 - 29	30 - 34	35+	Total
< 25	6,759	399	25								7,183
Avg. Earnings	\$ 16,116	\$ 27,458	\$ 33,360								\$ 16,806
25 - 29	8,742	2,703	1,155	8							12,608
Avg. Earnings	\$ 27,042	\$ 37,641	\$ 42,575	\$ 42,410							\$ 30,747
30 - 34	6,917	3,387	3,807	832	19						14,962
Avg. Earnings	\$ 30,827	\$ 43,737	\$ 49,171	\$ 52,853	\$ 38,648						\$ 39,652
35 - 39	6,593	3,156	4,012	2,659	646		16				17,082
Avg. Earnings	\$ 28,711	\$ 43,329	\$ 51,857	\$ 60,934	\$ 57,657	\$	63,931				\$ 42,992
40 - 44	5,129	2,701	3,581	2,538	1,965		562	7			16,483
Avg. Earnings	\$ 28,452	\$ 38,667	\$ 47,126	\$ 60,103	\$ 68,318	\$	65,054	\$ 74,151			\$ 45,076
45 - 49	4,138	2,352	3,670	2,770	2,240		1,774	403	9		17,356
Avg. Earnings	\$ 27,751	\$ 37,146	\$ 40,465	\$ 51,648	\$ 64,683	\$	70,873	\$ 66,430	\$ 66,159		\$ 45,619
50 - 54	3,407	1,976	3,521	3,351	2,700		2,182	1,525	617	14	19,293
Avg. Earnings	\$ 29,059	\$ 37,463	\$ 38,336	\$ 44,487	\$ 53,481	\$	65,772	\$ 71,989	\$ 69,028	\$ 60,869	\$ 46,557
55 - 59	3,127	1,703	3,051	3,384	3,640		3,053	2,042	1,738	561	22,299
Avg. Earnings	\$ 26,476	\$ 34,858	\$ 38,650	\$ 40,591	\$ 45,783	\$	53,781	\$ 67,075	\$ 72,083	\$ 69,580	\$ 46,171
60 - 64	2,295	1,265	2,291	2,255	2,665		2,733	2,065	1,278	1,062	17,909
Avg. Earnings	\$ 23,238	\$ 32,627	\$ 37,315	\$ 41,848	\$ 43,833	\$	46,678	\$ 54,791	\$ 67,924	\$ 72,704	\$ 44,447
65 - 69	1,209	547	950	800	775		705	557	296	333	6,172
Avg. Earnings	\$ 14,998	\$ 22,496	\$ 28,352	\$ 37,906	\$ 43,112	\$	44,200	\$ 49,065	\$ 60,140	\$ 72,526	\$ 35,896
70+	777	372	597	370	242		151	108	67	99	2,783
Avg. Earnings	\$ 10,805	\$ 14,830	\$ 15,033	\$ 24,469	\$ 27,984	\$	40,147	\$ 41,339	\$ 53,208	\$ 61,996	\$ 21,179
Total	49,093	20,561	26,660	18,967	14,892		11,176	6,707	4,005	2,069	154,130
Avg. Earnings	\$ 25,875		\$ 42,641	\$ 48,617	\$ 52,724	\$	56,891	\$ 62,469	\$ 69,074	\$ 71,236	\$ 41,362

<sup>\*</sup> This exhibit does not reflect service earned in other PERA funds or service earned in a Combined Service Annuity arrangement. It should not be relied upon as an indicator of non-vested status.



#### **Distribution of Active Members (Basic)**

_				Years	of Service a	as of June 3	0, 2019			
Age	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
< 25										
Avg. Earnings										
25 - 29										
Avg. Earnings										
30 - 34										
Avg. Earnings										
35 - 39										
Avg. Earnings										
40 - 44										
Avg. Earnings										
45 - 49										
Avg. Earnings										
50 - 54										
Avg. Earnings										
55 - 59										
Avg. Earnings										
60 - 64										
Avg. Earnings										
65 - 69										
Avg. Earnings										
70+									3	3
Avg. Earnings									\$ 75,979	\$ 75,979
Total									3	3
Avg. Earnings									\$ 75,979	\$ 75,979

<sup>\*</sup> This exhibit does not reflect service earned in other PERA funds or service earned in a Combined Service Annuity arrangement. It should not be relied upon as an indicator of non-vested status.



#### **Distribution of Active Members (Coordinated)**

Years of Service as of June 30, 2019

					I Cais	UI SEIVICE a	is of June 3	0, 2013			
Age	<3*	3 - 4	5 - 9	:	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
< 25	6,759	399	25								7,183
Avg. Earnings	\$ 16,116	\$ 27,458	\$ 33,360								\$ 16,806
25 - 29	8,742	2,703	1,155		8						12,608
Avg. Earnings	\$ 27,042	\$ 37,641	\$ 42,575	\$	42,410						\$ 30,747
30 - 34	6,917	3,387	3,807		832	19					14,962
Avg. Earnings	\$ 30,827	\$ 43,737	\$ 49,171	\$	52,853	\$ 38,648					\$ 39,652
35 - 39	6,593	3,156	4,012		2,659	646	16				17,082
Avg. Earnings	\$ 28,711	\$ 43,329	\$ 51,857	\$	60,934	\$ 57,657	\$ 63,931				\$ 42,992
40 - 44	5,129	2,701	3,581		2,538	1,965	562	7			16,483
Avg. Earnings	\$ 28,452	\$ 38,667	\$ 47,126	\$	60,103	\$ 68,318	\$ 65,054	\$ 74,151			\$ 45,076
45 - 49	4,138	2,352	3,670		2,770	2,240	1,774	403	9		17,356
Avg. Earnings	\$ 27,751	\$ 37,146	\$ 40,465	\$	51,648	\$ 64,683	\$ 70,873	\$ 66,430	\$ 66,159		\$ 45,619
50 - 54	3,407	1,976	3,521		3,351	2,700	2,182	1,525	617	14	19,293
Avg. Earnings	\$ 29,059	\$ 37,463	\$ 38,336	\$	44,487	\$ 53,481	\$ 65,772	\$ 71,989	\$ 69,028	\$60,869	\$ 46,557
55 - 59	3,127	1,703	3,051		3,384	3,640	3,053	2,042	1,738	561	22,299
Avg. Earnings	\$ 26,476	\$ 34,858	\$ 38,650	\$	40,591	\$ 45,783	\$ 53,781	\$ 67,075	\$ 72,083	\$69,580	\$ 46,171
60 - 64	2,295	1,265	2,291		2,255	2,665	2,733	2,065	1,278	1,058	17,905
Avg. Earnings	\$ 23,238	\$ 32,627	\$ 37,315	\$	41,848	\$ 43,833	\$ 46,678	\$ 54,791	\$ 67,924	\$72,738	\$ 44,443
65 - 69	1,209	547	950		800	775	705	557	296	331	6,170
Avg. Earnings	\$ 14,998	\$ 22,496	\$ 28,352	\$	37,906	\$ 43,112	\$ 44,200	\$ 49,065	\$ 60,140	\$72,454	\$ 35,880
70+	777	372	597		370	242	151	108	67	94	2,778
Avg. Earnings	\$ 10,805	\$ 14,830	\$ 15,033	\$	24,469	\$ 27,984	\$ 40,147	\$ 41,339	\$ 53,208	\$61,306	\$ 21,082
Total	49,093	20,561	26,660		18,967	14,892	11,176	6,707	4,005	2,058	154,119
Avg. Earnings	\$ 25,875		-	Ļ		\$ 52,724			-	•	\$ 41,360

<sup>\*</sup> This exhibit does not reflect service earned in other PERA funds or service earned in a Combined Service Annuity arrangement. It should not be relied upon as an indicator of non-vested status.



#### **Distribution of Active Members (MERF)**

Years of Service as of June 30, 2019 <3\* 3 - 4 5 - 9 10 - 14 15 - 19 20 - 24 30 - 34 35+ Total Age < 25 Avg. Earnings 25 - 29 Avg. Earnings 30 - 34 Avg. Earnings 35 - 39 Avg. Earnings 40 - 44 Avg. Earnings 45 - 49 Avg. Earnings 50 - 54 Avg. Earnings 55 - 59 Avg. Earnings 60 - 64 Avg. Earnings 63,582 \$ 63,582 65 - 69 2 Avg. Earnings 84,409 \$ 70+ 2 2 Avg. Earnings **Total** 8 Avg. Earnings 71,261 \$ 71,261



<sup>\*</sup> This exhibit does not reflect service earned in other PERA funds or service earned in a Combined Service Annuity arrangement. It should not be relied upon as an indicator of non-vested status.

#### **Distribution of Service Retirements (Total)**

Years Ref	tired as	of June	30, 2019
-----------	----------	---------	----------

Age		<1		1-4		5 - 9		10 - 14		15 - 19		20 - 24		25+		Total
<50													_			
Avg. Benefit																
50 - 54		9		8												17
Avg. Benefit	\$	5,286	\$	13,708											\$	9,249
55 - 59		710		1,260		38		1								2,009
Avg. Benefit	\$	16,279	\$	12,664	\$	10,695	\$	41,871							\$	13,919
60 - 64		2,153		5,229		2,428		78		9						9,897
Avg. Benefit	\$	16,307	\$	16,381	\$	14,229	\$	24,577	\$	40,721					\$	15,924
65 60		2 570		44 207		7.500		2 505		202		42				24 225
65 - 69	۲.	2,570	۲.	11,387	۲.	7,568	<u>ر</u>	2,595	۲.	202	۲.	13			,	24,335
Avg. Benefit	\$	15,077	\$	15,228	\$	15,958	\$	13,610	\$	33,664	\$	40,831			\$	15,433
70 - 74		403		3,755		9,958		5,675		2,415		119		2		22,327
Avg. Benefit	\$	12,408	\$	13,141	\$	14,355	\$	14,668	\$	15,998	\$	45,159	\$	22,830	\$	14,538
75 - 79		75		626		2,495		5,388		4,300		1,796		21		14,701
Avg. Benefit	\$	8,931	\$	9,469	\$	11,475	\$	12,199	\$	14,200	\$	16,026	\$	42,783	\$	13,040
80 - 84		32		205		550		1,257		3,775		3,100		954		9,873
Avg. Benefit	\$	8,086	\$	5,496	\$	8,204	\$	8,936	\$	11,379	\$	16,270	\$	23,587	\$	13,473
85 - 89		7		60		201		305		759		2,514		2,112		5,958
Avg. Benefit	\$	6,452	\$	5,099	\$	5,978	\$	6,421	\$	9,330	\$	13,657	\$	23,684	\$	15,936
Serieilt	~	5, 152	~	2,033	7	5,570	~	٥, ١٢٢	7	2,000	7	_0,007	~	_5,00 +	7	,
90+		1		8		30		78		167		398		2,860		3,542
Avg. Benefit	\$	37,738	\$	4,734	\$	5,619	\$	6,348	\$	6,298	\$	11,020	\$	20,369	\$	18,191
<b>T</b>		F 060		22 522		22.255		45.077		44 62=		7.040		E 0.40		02.650
Total	Ļ	5,960	Ļ	22,538	Ļ	23,268	ė	15,377	ė	11,627	Ļ	7,940	ė	5,949	Ļ	92,659
Avg. Benefit	\$	15,348	\$	14,725	\$	14,320	\$	13,002	\$	13,585	\$	15,597	\$	22,142	\$	14,785



#### **Distribution of Service Retirements (Basic)**

		 	 Ye	ars	Retired as	of J	une 30, 20	)19			 
Age	<1	1-4	5-9		10 - 14		15 - 19		20 - 24	25+	Total
<50											
Avg. Benefit											
50 - 54											
Avg. Benefit											
55 - 59											
Avg. Benefit											
60 - 64											
Avg. Benefit											
65 - 69					1		1				2
Avg. Benefit				\$	46,070	\$	26,771				\$ 36,421
70 - 74		2	13		32		131		12		190
Avg. Benefit		\$ 45,292	\$ 20,322	\$	35,784	\$	44,056	\$	31,450		\$ 40,256
75 - 79		2	14		61		223		262	5	567
Avg. Benefit		\$ 87,266	\$ 36,549	\$	30,942	\$	39,614	\$	45,988	\$ 19,036	\$ 41,537
80 - 84			4		15		109		401	282	811
Avg. Benefit			\$ 39,737	\$	26,463	\$	31,916	\$	45,020	\$ 49,721	\$ 44,524
85 - 89			2		5		32		183	591	813
Avg. Benefit			\$ 76,988	\$	26,175	\$	31,433	\$	30,554	\$ 46,345	\$ 42,155
90+							7		26	785	818
Avg. Benefit						\$	30,019	\$	38,493	\$ 37,313	\$ 37,288
Total		4	33		114		503		884	1,663	3,201
Avg. Benefit		\$ 66,279	\$ 32,994	\$	31,635	\$	38,423	\$	41,936	\$ 42,572	\$ 41,286



#### **Distribution of Service Retirements (Coordinated)**

Ye	ars Retired as	of June 30, 20	19		
9	10 - 14	15 - 19	20 - 24	25+	

Ago				1 /				10 14				20 24		25+		Total
Age		<1		1-4		5 - 9		10 - 14		15 - 19	<u> </u>	20 - 24		<b>4</b> 5†		Total
<50																
Avg. Benefit																
50 - 54		9		8												17
Avg. Benefit	\$	5,286	\$	13,708											\$	9,249
FF F0		740		4 200		20										2 000
55 - 59		710		1,260		38										2,008
Avg. Benefit	\$	16,279	\$	12,664	\$	10,695									\$	13,905
60 - 64		2,151		5,214		2,406		42								9,813
Avg. Benefit	¢	16,279	Ċ	16,279	\$	13,960	\$	12,109							\$	15,692
Avg. belletit	Ţ	10,273	Ţ	10,273	Ţ	13,500	Ţ	12,103							Ţ	13,032
65 - 69		2,568		11,354		7,505		2,445		57						23,929
Avg. Benefit	Ś	15,086	Ś	15,198	\$	15,781	\$	11,975	\$	13,749					\$	15,036
0	•	7	•	-,	·	-, -	•	,	•	-, -					•	-,
70 - 74		403		3,741		9,874		5,491		2,043		12				21,564
Avg. Benefit	\$	12,408	\$	13,042	\$	14,255	\$	13,930	\$	10,769	\$	17,622			\$	13,599
75 - 79		75		622		2,455		5,272		3,893		1,426				13,743
Avg. Benefit	\$	8,931	\$	9,001	\$	11,080	\$	11,792	\$	11,817	\$	7,552			\$	11,090
80 - 84		32		204		541		1,228		3,578		2,555		622		8,760
Avg. Benefit	\$	8,086	\$	5,403	\$	7,622	\$	8,525	\$	10,301	\$	10,637	\$	9,372	\$	9,797
85 - 89		7		60		199		296		709		2,231		1,374		4,876
Avg. Benefit	\$	6,452	\$	5,099	\$	5,264	\$	5,877	\$	7,878	\$	11,241	\$	11,998	\$	10,313
00				0		20		76		450		255		4 0 4 0		0.474
90+		1		8		30		76		153		355		1,848		2,471
Avg. Benefit	\$	37,738	\$	4,734	\$	5,619	\$	5,380	\$	4,576	\$	8,032	\$	11,332	\$	10,177
Total		5,956		22,471		23,048		14,850		10,433		6,579		3,844		87,181
Avg. Benefit	ċ	15,342	ċ	14,656	\$	23,048 14,132	\$	12,193	\$	10,433	\$	10,046	\$	3,844 11,253	\$	13,177
Avg. Denemit	Þ	15,542	Ģ	14,000	Ģ	14,132	Þ	12,193	Þ	10,729	Þ	10,046	Þ	11,255	Þ	15,177



#### **Distribution of Service Retirements (MERF)**

					lune 30, 2	2019	•		
Age	<1	1-4	5 - 9	10 - 14	 15 - 19		20 - 24	25+	Total
<50									
Avg. Benefit									
50 - 54									
Avg. Benefit									
55 - 59				1					1
Avg. Benefit				\$ 41,871					\$ 41,871
60 - 64	2	15	22	36	9				84
Avg. Benefit	\$ 46,113	\$ 51,866	\$ 43,675	\$ 39,123	\$ 40,721				\$ 42,928
65 - 69	2	33	63	149	144		13		404
Avg. Benefit	\$ 3,182	\$ 25,678	\$ 37,050	\$ 40,216	\$ 41,594	\$	40,831		\$ 38,863
70 - 74		12	71	152	241		95	2	573
Avg. Benefit		\$ 38,544	\$ 27,290	\$ 36,904	\$ 45,066	\$	50,369	\$ 22,830	\$ 41,363
75 - 79		2	26	55	184		108	16	391
Avg. Benefit		\$ 77,369	\$ 35,303	\$ 30,420	\$ 33,813	\$	55,221	\$ 50,203	\$ 40,241
80 - 84		1	5	14	88		144	50	302
Avg. Benefit		\$ 24,567	\$ 45,956	\$ 26,180	\$ 29,740	\$	36,139	\$ 53,040	\$ 36,735
85 - 89				4	18		100	147	269
Avg. Benefit				\$ 21,994	\$ 27,233	\$	36,634	\$ 41,810	\$ 38,615
90+				2	7		17	227	253
Avg. Benefit				\$ 43,110	\$ 20,217	\$	31,404	\$ 35,336	\$ 34,715
Total	4	63	187	413	691		477	442	2,277
Avg. Benefit	\$ 24,648	\$ 	\$ 34,119	\$ _	\$ 38,621	\$		\$	\$ 39,108



#### **Distribution of Survivors (Total)**

Years Since Death as of June 30, 2019

						I Cai	3 311	ice Death	as	or Julie 30	, 20.	LJ				
Age		<1		1-4		5-9	:	10 - 14		15 - 19		20 - 24		25+		Total
<45		17		99		43		17		11		7		3		197
Avg. Benefit	\$	6,605	\$	6,466	\$	4,038	\$	5,436	\$	6,128	\$	9,484	\$	11,548	\$	6,025
45 - 49		7		23		30		10		4		5		6		85
Avg. Benefit	\$	9,767	\$	6,815	\$		\$		\$	6,726	\$	8,841	\$	15,293	\$	8,055
50 - 54		22		47		41		24		9		6		7		156
Avg. Benefit	\$	8,389	\$		\$	4,837	\$	7,824	\$	10,252	\$	8,918	\$	6,090	\$	7,416
55 - 59		32		128		77		30		16		10		10		303
Avg. Benefit	\$		\$	10,020	\$	9,027	\$	7,430	\$	8,343	\$	10,647	\$	14,667	\$	9,906
60 - 64		74		207		180		92		33		27		16		629
	۲		۲		۲		Ļ		۲		Ļ		Ļ		,	
Avg. Benefit	<b>&gt;</b>	12,024	<b>&gt;</b>	14,501	\$	10,664	\$	10,210	\$	8,518	\$	14,477	<b>&gt;</b>	13,922	<b>&gt;</b>	12,154
65 - 69		102		316		274		148		82		31		35		988
Avg. Benefit	\$	13,851	\$	12,197	\$	11,755	\$	13,333	\$	13,977	\$	17,542	\$	22,052	\$	13,080
70 - 74		97		370		311		187		114		50		56		1,185
Avg. Benefit	\$	14,115	\$	13,266	\$	13,115	\$		\$	12,871	\$	20,536	\$	20,709	\$	13,923
75 - 79		104		325		306		179		141		67		107		1,229
	۲.		۲.		۲.		Ļ		۲.		۲.		۲.		,	•
Avg. Benefit	Þ	14,212	Þ	13,991	Þ	13,795	\$	13,339	Þ	12,764	Ş	17,674	\$	22,697	\$	14,684
80 - 84		107		363		324		178		167		109		190		1,438
Avg. Benefit	\$	14,534	\$	16,965	\$	14,252	\$	16,910	\$	16,056	\$	20,251	\$	26,027	\$	17,507
85 - 89		59		267		288		166		155		114		228		1,277
Avg. Benefit	\$	14,625	\$	19,209	\$	20,944	\$	17,186	\$	19,972	\$	21,948	\$	22,275	\$	20,010
90+		45		174		253		194		194		134		363		1,357
Avg. Benefit	Ś	23,024	\$	21,386	\$	20,219	\$	18,548	\$	22,789	\$	20,359	\$	24,161	\$	21,658
	т		т	,_,	т.	,	т	,0	т_	, 30	т		т	,	-	,
Total		666		2,319		2,127		1,225		926		560		1,021		8,844
Avg. Benefit	\$	14,089	\$	14,574	\$	14,357	\$	14,519	\$	16,428	\$	19,382	\$	23,205	\$	15,973



#### **Distribution of Survivors (Basic)**

Years Since Death as of June 30, 2019

Age	<1	1-4	5-9	10 - 14	15 - 19	 20 - 24	25+	Total
<45 Avg. Benefit	\$ 1 1,007							\$ 1 1,007
45 - 49			1				3	4
Avg. Benefit			\$ 53,347				\$ 26,286	\$ 33,051
50 - 54		1				1	1	3
Avg. Benefit		\$ 17,751				\$ 8,172	\$ 18,564	\$ 14,829
55 - 59	1	2			2	1	1	7
Avg. Benefit	\$ 18,040	\$ 25,198			\$ 8,546	\$ 4,909	\$ 38,327	\$ 18,395
60 - 64	1	2	1		1	1	3	9
Avg. Benefit	\$ 73,696	\$ 11,438	\$ 13,061		\$ 2,126	\$ 16,656	\$ 25,910	\$ 22,905
65 - 69	1	4	5	5	4	3	9	31
Avg. Benefit	\$ 11,308	\$ 30,384	\$ 11,624	\$ 16,019	\$ 9,031	\$ 28,060	\$ 33,919	\$ 22,472
70 - 74	6	18	15	9	11	3	18	80
Avg. Benefit	\$ 35,728	\$ 24,205	\$ 27,087	\$ 28,928	\$ 36,236	\$ 34,226	\$ 29,452	\$ 29,352
75 - 79	14	43	47	35	26	9	44	218
Avg. Benefit	\$ 27,935	\$ 31,286	\$ 27,534	\$ 26,499	\$ 27,403	\$ 32,733	\$ 31,329	\$ 29,099
80 - 84	19	77	66	51	43	26	68	350
Avg. Benefit	\$ 29,614	\$ 35,799	\$ 26,864	\$ 36,163	\$ 33,815	\$ 40,692	\$ 31,150	\$ 33,048
85 - 89	14	70	111	49	61	46	77	428
Avg. Benefit	\$ 21,160	\$ 36,474	\$ 34,873	\$ 31,510	\$ 36,157	\$ 36,961	\$ 29,388	\$ 33,722
90+	13	59	89	84	95	69	154	563
Avg. Benefit	\$ 39,222	\$ 31,297	\$ 34,695	\$ 29,151	\$ 35,542	\$ 30,215	\$ 26,880	\$ 31,072
Total	70	276	335	233	243	159	378	1,694
Avg. Benefit	\$	\$	\$ 31,513	\$	\$	\$	\$ 28,963	\$ 31,520



#### **Distribution of Survivors (Coordinated)**

Years Since Death as of June 30, 2019

A	 	4 .				15 40		25.	Tatal
Age	<1	1-4	5-9	 10 - 14	-	15 - 19	 20 - 24	25+	Total
<45	16	97	43	17		11	7	3	194
Avg. Benefit	\$ 6,955	\$ 6,087	\$ 4,038	\$ 5,436	\$	6,128	\$ 9,484	\$ 11,548	\$ 5,857
45 - 49	7	23	28	10		4	5	3	80
Avg. Benefit	\$ 9,767	\$ 6,815	\$ 6,837	\$ 3,217	\$	6,726	\$ 8,841	\$ 4,300	\$ 6,659
50 - 54	22	46	40	24		9	5	6	152
Avg. Benefit	\$ 8,389	\$ 8,264	\$ 4,068	\$ 7,824	\$	10,252	\$ 9,067	\$ 4,011	\$ 7,084
55 - 59	31	124	77	29		14	8	9	292
Avg. Benefit	\$ 12,787	\$ 9,462	\$ 9,027	\$ 6,516	\$	8,315	\$ 8,679	\$ 12,039	\$ 9,410
60 - 64	73	202	175	90		31	21	12	604
Avg. Benefit	\$ 11,179	\$ 14,313	\$ 10,179	\$ 9,496	\$	7,930	\$ 8,774	\$ 10,820	\$ 11,429
65 - 69	99	305	261	139		66	20	19	909
Avg. Benefit	\$ 13,638	\$ 11,659	\$ 10,989	\$ 12,296	\$	11,762	\$ 9,802	\$ 13,484	\$ 11,784
70 - 74	89	332	279	176		98	36	22	1,032
Avg. Benefit	\$ 12,275	\$ 11,076	\$ 11,093	\$ 11,861	\$	8,837	\$ 14,455	\$ 10,463	\$ 11,277
75 - 79	84	265	245	143		112	49	40	938
Avg. Benefit	\$ 10,505	\$ 9,956	\$ 9,779	\$ 10,088	\$	8,952	\$ 11,772	\$ 9,892	\$ 9,951
80 - 84	80	260	248	127		117	74	65	971
Avg. Benefit	\$ 8,340	\$ 9,275	\$ 9,471	\$ 9,179	\$	8,792	\$ 10,935	\$ 10,275	\$ 9,371
85 - 89	40	179	167	117		93	65	88	749
Avg. Benefit	\$ 8,648	\$ 9,717	\$ 10,480	\$ 11,187	\$	9,464	\$ 10,848	\$ 8,262	\$ 9,955
90+	24	93	149	110		99	64	117	656
Avg. Benefit	\$ 8,520	\$ 12,150	\$ 9,676	\$ 10,447	\$	10,552	\$ 9,090	\$ 11,908	\$ 10,554
Total	565	1,926	1,712	982		654	354	384	6,577
Avg. Benefit	\$ 10,831	\$ 10,562	\$ 9,875	\$ 10,455	\$	9,399	\$ 10,732	\$ 10,365	\$ 10,272



#### **Distribution of Survivors (MERF)**

Years Since Death as of June 30, 2019

Age		<1		1-4		5 - 9		10 - 14		15 - 19		20 - 24		25+		Total
<45				2												2
Avg. Benefit			\$	24,856											\$	24,856
45 - 49						1										1
Avg. Benefit					\$	19,784									\$	
50 - 54						1										1
Avg. Benefit					\$	35,591									\$	35,591
FF F0				•								4				_
55 - 59 Avg. Benefit			\$	2 29,471			Ś	1 33,950			\$	1 32,129			Ś	4 31,255
, B. 20e			*	_5,			*	33,333			*	52,123			•	0_,_0
60 - 64				3		4		2		1		5		1		16
Avg. Benefit			\$	29,160	\$	31,264	\$	42,366	\$	33,133	\$	37,996	\$	15,185	\$	33,473
65 - 69		2		7		8		4		12		8		7		48
Avg. Benefit	\$	25,647	\$	25,235	\$	36,825	\$	46,016	\$	27,808	\$	32,948	\$	30,051	\$	31,547
70 - 74		2		20		17		2		5		11		16		73
Avg. Benefit	\$		\$		\$		\$	46,636	\$		\$		\$	24,962	\$	34,414
75 - 79		6		17		14		1		3		9		23		73
Avg. Benefit	\$		\$		\$		\$	17,536	\$		\$		\$	28,451	\$	_
00.04		0		26		40				-		0				447
80 - 84 Avg. Benefit	Ļ	8 40 657	Ļ	26	Ļ	10 49,588			۲	7 28,381	ç	9	Ļ	57 27.977	Ļ	117 38,539
Avg. belletit	Þ	40,057	Ş	38,079	Ş	49,300			Ş	20,301	Ş	37,800	Þ	37,877	\$	30,333
85 - 89		5		18		10				1		3		63		100
Avg. Benefit	\$	44,141	\$	46,471	\$	41,078			\$	9,960	\$	32,255	\$	33,154	\$	36,634
90+		8		22		15						1		92		138
Avg. Benefit	\$		\$		\$						\$	61,470	\$	35,191	\$	
								·								
Total		31		117		80		10		29		47		259		573
Avg. Benefit	\$	38,251	\$	36,786	\$	38,437	\$	41,355	\$	29,747	\$	36,183	\$	33,840	\$	35,438



#### **Distribution of Disability Retirements (Total)**

Years Disabled\* as of June 30, 2019

	Years Disabled as of June 30, 2019														
Age		<1		1-4		5 - 9	:	10 - 14	:	15 - 19	:	20 - 24	25+		Total
< 45 Avg. Benefit	\$	1 1,039	\$	9 6,435	\$	9 5,485	\$	2 2,404						\$	21 5,387
45 - 49 Avg. Benefit	\$	7 8,385	\$	20 13,204	\$	14 7,889	\$	2 4,837	\$	4 5,045				\$	47 9,853
50 - 54 Avg. Benefit	\$	13 12,129	\$	51 12,065	\$	37 8,974	\$	22 6,139	\$	11 4,102	\$	1 5,759	\$ 1 5,076	\$	136 9,530
55 - 59 Avg. Benefit	\$	28 19,668	\$	153 14,865	\$	95 10,884	\$	55 9,537	\$	30 7,181	\$	10 5,899	\$ 7 6,846	\$	378 12,450
60 - 64 Avg. Benefit	\$	31 19,218	\$	208 17,708	\$	202 15,173	\$	152 10,969	\$	93 10,078	\$	40 8,724	\$ 20 8,124	\$	746 14,021
65 - 69 Avg. Benefit	\$	189 14,252	\$	566 14,091	\$	63 13,732	\$	33 9,834	\$	14 8,254	\$	12 13,108	\$ 8 23,107	\$	885 13,917
70 - 74 Avg. Benefit			\$	125 11,951	\$	577 13,719	\$	17 12,661	\$	4 19,196	\$	8 37,126	\$ 12 28,510	\$	743 13,918
75+ Avg. Benefit					\$	67 13,292	\$	359 13,645	\$	193 16,648	\$	107 17,584	\$ 58 24,300	\$	784 15,680
Total Avg. Benefit	\$	269 15,083	\$	1,132 14,456	\$	1,064 13,404	\$	642 12,118	\$	349 13,248	\$	178 15,447	\$ 106 20,301	\$	3,740 13,901

<sup>\*</sup> Based on effective date as provided by PERA; "Years Disabled" may reflect years since age 65 for members over age 65.



#### **Distribution of Disability Retirements (Basic)**

	Years	s Disabled* a	s of June 30,	2019		
1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Total

<1	1 - 4		5 - 9		10 - 14		L5 - 19		20 - 24		25+		Total
			8										8
		\$	44,063									\$	44,063
			2		15		20		17		13		67
		\$	33,463	\$	47,185	\$	44,440	\$	37,048	\$	41,497	\$	42,280
			10		15		20		17		12		75
		\$	41,943	\$		\$		\$		\$		\$	42,471
	<1	ζ1 1-4	\$	8 \$ 44,063 2 \$ 33,463	8 \$ 44,063 2 \$ 33,463 \$	8 \$ 44,063 2 15 \$ 33,463 \$ 47,185 10 15	8 \$ 44,063 2 15 \$ 33,463 \$ 47,185 \$	8 \$ 44,063 2 15 20 \$ 33,463 \$ 47,185 \$ 44,440 10 15 20	8 \$ 44,063 2 15 20 \$ 33,463 \$ 47,185 \$ 44,440 \$	8 \$ 44,063 2 15 20 17 \$ 33,463 \$ 47,185 \$ 44,440 \$ 37,048 10 15 20 17	8 \$ 44,063 2 15 20 17 \$ 33,463 \$ 47,185 \$ 44,440 \$ 37,048 \$	8 \$ 44,063 2 15 20 17 13 \$ 33,463 \$ 47,185 \$ 44,440 \$ 37,048 \$ 41,497	8 \$ 44,063 \$ \$ 2 15 20 17 13 \$ 33,463 \$ 47,185 \$ 44,440 \$ 37,048 \$ 41,497 \$

<sup>\*</sup> Based on effective date as provided by PERA; "Years Disabled" may reflect years since age 65 for members over age 65.



#### **Distribution of Disability Retirements (Coordinated)**

Years Disabled\* as of June 30, 2019

Age	<1	1-4	5-9	10 - 14	15 - 19	20 - 24	25+	Total	
< 45 Avg. Benefit	\$ 1 1,039	\$ 9 6,435	\$ 9 5,485	\$ 2 2,404				\$	21 5,387
45 - 49 Avg. Benefit	\$ 7 8,385	\$ 20 13,204	\$ 14 7,889	\$ 2 4,837	\$ 4 5,045			\$	47 9,853
50 - 54 Avg. Benefit	\$ 13 12,129	\$ 51 12,065	\$ 37 8,974	\$ 22 6,139	\$ 11 4,102	\$ 1 5,759	\$ 1 5,076	\$	136 9,530
55 - 59 Avg. Benefit	\$ 28 19,668	\$ 153 14,865	\$ 95 10,884	\$ 55 9,537	\$ 30 7,181	\$ 10 5,899	\$ 7 6,846	\$	378 12,450
60 - 64 Avg. Benefit	\$ 31 19,218	\$ 206 17,733	\$ 202 15,173	\$ 152 10,969	\$ 93 10,078	\$ 40 8,724	\$ 20 8,124	\$	744 14,018
65 - 69 Avg. Benefit	\$ 189 14,252	\$ 566 14,091	\$ 53 11,704	\$ 33 9,834	\$ 14 8,254	\$ 9 6,274	\$ 2 11,313	\$	866 13,636
70 - 74 Avg. Benefit		\$ 125 11,951	\$ 569 13,292	\$ 17 12,661	\$ 2 2,361			\$	713 13,011
75+ Avg. Benefit			\$ 65 12,672	\$ 344 12,182	\$ 169 13,362	\$ 85 12,910	\$ 20 10,636	\$	683 12,566
Total Avg. Benefit	\$ 269 15,083	\$ 1,130 14,455	\$ 1,044 13,025	\$ 627 11,279	\$ 323 11,134	\$ 145 10,810	\$ 50 9,016	\$	3,588 13,009

<sup>\*</sup> Based on effective date as provided by PERA; "Years Disabled" may reflect years since age 65 for members over age 65.



#### **Distribution of Disability Retirements (MERF)**

Years Disabled\* as of June 30, 2019

Age	<1	1 - 4	5 - 9	10 - 14	:	15 - 19	:	20 - 24	25+	Total
< 45										
Avg. Benefit										
8. =										
45 - 49										
Avg. Benefit										
50 - 54										
Avg. Benefit										
55 - 59										
Avg. Benefit										
60 - 64		2								2
Avg. Benefit		\$ 15,146								\$ 15,146
65 - 69			10					3	6	19
Avg. Benefit			\$ 24,476				\$	33,612	\$ 27,039	\$ 26,728
70 - 74						2		8	12	22
Avg. Benefit					\$	36,032	\$	37,126	\$ 28,510	\$ 32,327
75+						4		5	25	34
Avg. Benefit					\$	16,547	\$	30,868	\$ 26,289	\$ 25,816
Total		2	10			6		16	43	77
Avg. Benefit		\$ 15,146	\$ 24,476		\$	23,042	\$	34,512	\$ 27,013	\$ 27,624

<sup>\*</sup> Based on effective date as provided by PERA; "Years Disabled" may reflect years since age 65 for members over age 65.



#### **Reconciliation of Members**

		Termi	nated		Recipients		
		Deferred	Other Non-	Service	Disability		
	Actives	Retirement	Vested	Retirement	Retirement	Survivor	Total
GERP Members on 7/1/2018	153,059	61,066	138,768	89,313	3,758	8,701	454,665
New members	18,124	0	0	0	0	0	18,124
Return to active	3,091	(927)	(2,164)	0	0	0	0
Terminated non-vested	(9,325)	0	9,325	0	0	0	0
Service retirements	(3,068)	(2,553)	0	5,621	0	0	0
Terminated deferred	(5,004)	5,004	0	0	0	0	0
Terminated refund/transfer	(2,468)	(928)	(20,113)	0	0	0	(23,509)
Deaths	(187)	(134)	(347)	(2,425)	(149)	(538)	(3,780)
New beneficiary	0	0	0	0	0	714	714
Disabled	(95)	0	0	0	95	0	0
Data adjustments	3	1,783	647	150	36	(33)	2,586
Net change	1,071	2,245	(12,652)	3,346	(18)	143	(5,865)
GERP Members on 6/30/2019	154,130	63,311	126,116	92,659	3,740	8,844	448,800

### **Summary of Membership**

		Basic	Coo	rdinated	ı	MERF		
Active Member Statistics	M	embers	M	embers	M	embers		Total
Number		3		154,119		8	-	154,130
Average age		71.8		46.2		66.1		46.2
Average service		51.8		9.6		44.0		9.6
Average salary	\$	75,979	\$	41,360	\$	71,261	\$	41,362

Deferred Retirement	Basic	Coordinated	MERF	
Terminated Member Statistics	Members	Members	Members	Total
Number	13	63,287	11	63,311
Average age	75.4	50.4	65.4	50.4
Average service	2.3	6.7	7.6	6.7
Average annual benefit, with augmentation to				
December 31, 2019 and 15% CSA load	\$ 6,75	3 \$ 5,572	\$ 12,726	\$ 5,574
Average refund value, with 15% CSA load	\$ 73	3 \$ 11,413	\$ 19,052	\$ 11,412



#### **Summary of Membership**

	Basic	Coordinated	MERF	
Service Retiree Member Statistics	Members	Members	Members	Total
Number	3,201	87,181	2,277	92,659
Average age	84.8	72.4	77.1	72.9
Average annual benefit	\$ 41,286	\$ 13,177	\$ 39,108	\$ 14,785
	Basic	Coordinated	MERF	
Disabled Retiree Member Statistics	Members	Members	Members	Total
Number	75	3,588	77	3,740
Average age	83.1	67.4	75.0	67.9
Average annual benefit	\$ 42,471	\$ 13,009	\$ 27,624	\$ 13,901
	Basic	Coordinated	MERF	
Survivor Member Statistics	Members	Members	Members	Total
Number	1,694	6,577	573	8,844
Average age	85.5	73.7	81.6	76.5
Average annual benefit	\$ 31,520	\$ 10,272	\$ 35,438	\$ 15,973



### **Actuarial Valuation Balance Sheet (Dollars in Thousands)**

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. A Projected Benefit Funding Ratio less than 100% indicates that contributions are insufficient. The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 14.55% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

					Ju	ıne 30, 2019
A. Actuarial Value of Assets					\$	21,979,022
B. Expected Future Assets						
Present value of expected future statutory supplemental co	ntrihution	c*			\$	7,391,912
Present value of future normal cost contributions	THE TOTAL OF THE	3			\$	3,893,172
3. Total expected future assets: (1.) + (2.)					\$	11,285,084
					•	,,
C. Total Current and Expected Future Assets (A.+ B.3)					\$	33,264,106
D. Current Benefit Obligations**						
1. Benefit recipients	No	n-Vested		Vested		Total
a. Service retirements	\$	-	\$	14,242,466	\$	14,242,466
b. Disability retirements	\$	-	\$	498,636	\$	498,636
c. Survivors	\$	-	\$	1,098,777	\$	1,098,777
2. Deferred retirements with augmentation	\$	-	\$	2,060,833	\$	2,060,833
3. Former members without vested rights	\$	43,406	\$	-	\$	43,406
4. Active members	\$	330,420	\$	8,356,872	\$	8,687,292
5. Total Current Benefit Obligations	\$	373,826	\$	26,257,584	\$	26,631,410
E. Expected Future Benefit Obligations					\$	5,231,506
F. Total Current and Expected Future Benefit Obligations***				\$	31,862,916	
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)					\$	4,652,388
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)					\$	(1,401,190)
I. Accrued Benefit Funding Ratio: (A.)/(D.)						82.53%
J. Projected Benefit Funding Ratio: (C.)/(F.)						104.40%

- \* Per the LCPR Standards for Actuarial Work, calculated assuming the current contribution toward the unfunded liability continues for the entire amortization period.
- \*\* Present value of credited projected benefits (projected compensation, current service).
- \*\*\* Present value of projected benefits (projected compensation, projected service).



# Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits		Actuarial Present Value of Future Normal Costs		Actuarial Accrued Liability	
A. Determination of Actuarial Accrued Liability (AAL)						
1. Active members						
a. Retirement annuities	\$	12,611,161	\$	2,684,510	\$	9,926,651
b. Disability benefits	\$	348,429	\$	126,281	\$	222,148
c. Survivor's benefits	\$	188,194	\$	50,919	\$	137,275
d. Deferred retirements	\$	672,909	\$	728,436	\$	(55,527)
e. Refunds*	\$	98,105	\$	303,026	\$	(204,921)
f. Total	\$	13,918,798	\$	3,893,172	\$	10,025,626
2. Deferred retirements with future augmentation	\$	2,060,833	\$	-	\$	2,060,833
3. Former members without vested rights	\$	43,406	\$	-	\$	43,406
4. Annuitants	\$	15,839,879	\$		\$	15,839,879
5. Total	\$	31,862,916	\$	3,893,172	\$	27,969,744
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)						
1. Actuarial accrued liability					\$	27,969,744
2. Current assets (AVA)					\$	21,979,022
3. Unfunded actuarial accrued liability					\$	5,990,722
C. Determination of Supplemental Contribution Rate**						
1. Present value of future payrolls through the amortization						
date of June 30, 2048					\$	112,168,623
2. Supplemental contribution rate: (B.3.) / (C.1.)						5.34 % ***

<sup>\*</sup> Includes non-vested refunds and non-married survivor benefits only.



<sup>\*\*</sup> The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

<sup>\*\*\*</sup> The amortization factor as of June 30, 2019 is 16.77922.

# Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

Year Ending June 30, 2019 **Actuarial Accrued Unfunded Actuarial** Liability **Current Assets Accrued Liability** \$ \$ A. At beginning of year 27,101,067 \$ 21,129,746 5,971,321 B. Changes due to interest requirements and current rate of funding 508,207 1. Normal cost, including expenses \$ 508,207 \$ \$ 2. Benefit payments (1,601,905)\$ (1,601,905)\$ \$ \$ \$ 3. Contributions 955,488 (955,488)\$ \$ 4. Interest on A., B.1., B.2., and B.3. 1,991,566 1,560,490 431,076 \$ \$ \$ 5. Total (B.1. + B.2. + B.3. + B.4.) 897,868 914,073 (16,205)C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.) \$ 5,955,116 D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected 1. Age and service retirements \$ 17,986 \$ 2. Disability retirements (469)\$ 3. Death-in-service benefits (8,230)\$ 4. Withdrawals (32,767)\$ 5. Salary increases 70,237 \$ 6. Investment income 64,797 \$ 7. Mortality of annuitants (37,052)8. Other items\* \$ 81,266 \$ 9. Total 155,768 E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.) \$ 6,110,884 F. Change in unfunded actuarial accrued liability due to changes in plan provisions \$ G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions \$ (120, 162)H. Change in unfunded actuarial accrued liability due to changes in methodology \$ I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)\*\* \$ 5,990,722



<sup>\*</sup> Includes a loss of approximately \$23.4 million due to greater than expected increases to retiree benefits effective January 1, 2019. Benefits increased 1.4% and were expected to increase 1.25%.

<sup>\*\*</sup> The unfunded actuarial accrued liability on a market value of assets basis is \$5,528,776.

# **Determination of Contribution Sufficiency/(Deficiency) – Total (Dollars in Thousands)**

The required contribution is defined in Minnesota statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses. The dollar amounts shown are for illustration purposes and equal percent-of-payroll multiplied by projected annual payroll. The exhibit below is a compilation of the results for Basic, Coordinated and MERF members, presented on subsequent pages.

	Percent-of- Payroll		Dollar Amount
A. Statutory Contributions - Chapter 353			
1. Employee contributions	6.50%	\$	434,548
2. Employer contributions	7.50%	\$	501,397
3. Employer supplemental contributions	0.31%	\$	21,000
4. State contributions	0.24%	\$ \$	16,000
5. Total	14.55%	\$	972,945
B. Required Contributions - Chapter 356  1. Normal cost			
a. Retirement benefits	5.55%	\$	371,015
b. Disability benefits	0.23%	\$	15,390
c. Survivors	0.10%	\$	6,685
d. Deferred retirement benefits	1.30%	\$	86,915
e. Refunds*	0.57%	\$	38,107
f. Total	7.75%	\$ \$	518,112
Supplemental Contribution Amortization of Unfunded			
Actuarial Accrued Liability by June 30, 2048	5.34%	\$	356,978
3. Allowance for Expenses	0.21%	\$	14,038
4. Total	13.30% **	\$	889,128
C. Contribution Sufficiency/(Deficiency) (A.5 B.4.)	1.25 %	\$	83,817

 $<sup>\</sup>hbox{* Includes non-vested refunds and non-married survivor benefits only.}$ 

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$6,684,972 (determined according to requirements of the LCPR Standards for Actuarial Work).



<sup>\*\*</sup> The required contribution on a market value of assets basis is 12.89% of payroll.

# **Determination of Normal Cost – Basic (Dollars in Thousands)**

This exhibit compares statutory contributions to normal cost for the group of Basic Plan active members. This closed plan includes members not covered under the Social Security Act.

	Percent-of-	Dollar Amount	
	Payroll		
A. Statutory contributions - Chapter 353			
1. Employee contributions	9.10%	\$	21
2. Employer contributions	11.78%	\$	28
3. Total	20.88%	\$	49
B. Required contributions - Chapter 356			
1. Normal cost			
a. Retirement benefits	4.06%	\$	9
b. Disability benefits	0.18%	\$	-
c. Survivors	0.05%	\$	-
d. Deferred retirement benefits	2.73%	\$	6
e. Refunds*	0.65%	\$	2
f. Total	7.67%	\$	17

<sup>\*</sup> Includes non-vested refunds and non-married survivor benefits only.

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$235.



# **Determination of Normal Cost – Coordinated (Dollars in Thousands)**

This exhibit compares statutory contributions to normal cost for the group of Coordinated Plan active members.

	Percent-of- Payroll		Dollar Amount
A. Statutory contributions - Chapter 353			
1. Employee contributions	6.50%	\$	434,469
2. Employer contributions	7.50%	\$	501,311
3. Total	14.00%	\$	935,780
B. Required contributions - Chapter 356  1. Normal cost			
a. Retirement benefits	5.55%	\$	370,970
b. Disability benefits	0.23%	\$	15,374
c. Survivors	0.10%	\$	6,684
d. Deferred retirement benefits	1.30%	\$	86,894
e. Refunds*	0.57%	\$	38,100
f. Total	7.75%	\$	518,022

<sup>\*</sup> Includes non-vested refunds and non-married survivor benefits only.

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$6,684,146.



# **Determination of Normal Cost – MERF (Dollars in Thousands)**

This exhibit compares statutory contributions to normal cost for the MERF Plan active members.

	Percent-of- Payroll	Dollar Imount
A. Statutory contributions - Chapter 353		
1. Employee contributions	9.75%	\$ 58
2. Employer contributions	9.75%	\$ 58
3. Employer supplemental contributions	3,553.30%	\$ 21,000
4. State contributions	2,707.28%	\$ 16,000
5. Total	6,280.08%	\$ 37,116
B. Required contributions - Chapter 356  1. Normal cost		
a. Retirement benefits	6.15%	\$ 36
b. Disability benefits	2.70%	\$ 16
c. Survivors	0.22%	\$ 1
d. Deferred retirement benefits	2.55%	\$ 15
e. Refunds*	0.79%	\$ 5
f. Total	12.41%	\$ 73

<sup>\*</sup> Includes non-vested refunds and non-married survivor benefits only.

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$591.



### **Actuarial Methods**

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the Board of Trustees. Different methodologies may also be reasonable and results based on other methodologies would be different.

### **Actuarial Cost Method**

Actuarial Accrued Liability and required contributions in this report are computed using the Entry Age Normal Cost Method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage-of-pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent-of-payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

#### **Valuation of Future Post-Retirement Benefit Increases**

Benefit increases after retirement will equal 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019. Stochastic modeling was used to determine the assumption that benefit increases will equal 1.25% per year. This is only an assumption; actual increases will depend on actual experience.

#### **Funding Objective**

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.



## **Actuarial Methods (Concluded)**

#### **Asset Valuation Method**

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

### **Payment on the Unfunded Actuarial Accrued Liability**

Payment equals a level percentage-of-payroll each year to the statutory amortization date of June 30, 2048 assuming payroll increases of 3.25% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage-of-payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended.

As required by the Standards for Actuarial Work, projected payroll is 1) determined by increasing reported payroll for each member by one full year's assumed pay increase according to the actuarial salary scale and 2) multiplied by 0.962 in the determination of the present value of future payroll to account for timing differences.

### **Changes in Methods since Prior Valuation**

There were no changes in actuarial methods since the prior valuation.



### **Summary of Actuarial Assumptions – Basic and Coordinated**

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the Board of Trustees. These parties are responsible for selecting the assumptions used for this valuation. Unless noted otherwise, the assumptions prescribed are based on the last experience study dated June 30, 2015. An experience study for the 2014-2018 period was issued on June 27, 2019. This report recommended changes to economic and demographic assumptions, expected to be effective at a future date. The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

Investment return	7.50% per annum.
Benefit increases after retirement	1.25% per annum.
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service earned during the year.
Inflation	2.50% per year.
Payroll growth	3.25% per year.
Mortality rates	
Healthy pre-retirement	RP-2014 Employee Mortality Table, adjusted for white collar and mortality improvements using projection scale MP-2018, from a base year of 2014. Rates are set forward one year for males and set back one year for females.
Healthy post-retirement	RP-2014 Healthy Annuitant Mortality Table, adjusted for white collar and mortality improvements using projection scale MP-2018, from a base year of 2014. Rates are set forward two years for males. Female rates are multiplied by a factor of 0.90.
Disabled retirees	RP-2014 Disabled Mortality Table, adjusted for mortality improvements using projection scale MP-2018, from a base year of 2014. Rates are set forward one year for males and set forward six years for females.
Notes	The RP-2014 Employee Mortality Table as published by the Society of Actuaries (SOA) contains mortality rates for ages 18 to 80 and the annuitant mortality table contains mortality rates for ages 50 to 120. We have extended the annuitant mortality table as needed for members younger than age 50 who are receiving a benefit by deriving rates based on the employee table and the juvenile table. Similarly, we have extended the employee table as needed for members older than age 80 by deriving rates based on the annuitant table.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the tables. Members who have attained the highest assumed retirement age are assumed to retire in one year. Note that significant plan changes reflected in this report may result in behavior changes that are not anticipated in the current retirement rates.



# **Summary of Actuarial Assumptions – Basic and Coordinated (Continued)**

Withdrawal	Service-related rates based on experience; see table of sample rates.			
Disability	Age-related rates based on experience; see table of sample rates.			
Allowance for combined service annuity	Liabilities for former members are increased by 15.0% for vested members and 3.0% for non-vested members to account for the effect of some participants having eligibility for a Combined Service Annuity.			
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.			
Refund of contributions	Account balances accumulate interest until normal retirement dates at the rates described in the Summary of Plan Provisions and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit are assumed to take the larger of contributions accumulated with interest or the value of the deferred benefit.			
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at Normal Retirement.			
Percentage married	80% of male and 70% of female active members are assumed to be married. Actual marital status is used for members in payment status.			
Age of spouse	Males are assumed to have a beneficiary three years younger, while females are assumed to have a beneficiary two years older. For members in payment status, actual spouse date of birth is used, if provided.			
Eligible children	Retiring members are assumed to have no dependent children.			
Form of payment	Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:			
	Males: 10% elect 25% Joint & Survivor option 15% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 35% elect 100% Joint & Survivor option 10% elect 25% Joint & Survivor option 10% elect 50% Joint & Survivor option 5% elect 75% Joint & Survivor option 15% elect 100% Joint & Survivor option			
	Remaining married members and unmarried members are assumed to elect the Straight Life option.			
	Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a straight life annuity.			
Eligibility testing				
Eligibility testing  Decrement operation	deferred members) are assumed to elect a straight life annuity.  Eligibility for benefits is determined based upon the age nearest birthday			



### **Summary of Actuarial Assumptions – Basic and Coordinated (Continued)**

Pay increases	Pay increases are assumed to happen at the beginning of the fiscal year. This is equivalent to assuming that reported earnings are pensionable earnings for the year ending on the valuation date.
Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions, based on average results for applicable members at the time of the last experience study, were applied:

#### Data for active members:

There were 3,910 members reported with a salary less than \$100. We used prior year salary (2,340 members), if available; otherwise high five salary with a 10% load to account for salary increases (913 members). If neither prior year salary or high five salary was available, we assumed a value of \$30,000.

There were also 2,922 members reported without a gender and 321 members reported with an invalid date of birth. We assumed a date of birth based on an entry age of 36 and female gender.

#### Data for terminated members:

We calculated benefits for these members using the reported Average Salary and credited service. If Average Salary was not reported (145 members), we assumed a value of \$24,000. If credited service was not reported (169 members), we assumed credited service was elapsed time from hire to termination date (115 members); if elapsed time was not available, we assumed nine years. If termination date was invalid or not reported (123 members), we assumed the termination date was equal to hire date plus credited service; otherwise the valuation date unless they are noted as a pre-July 1, 1989 hire, then June 30, 1989. If reported termination date occurs prior to reported hire date, the two dates were swapped.

There were 190 members reported with an invalid date of birth and 490 members reported without a gender. We assumed a date of birth of July 1, 1967 and female gender.

#### Data for retired members:

There were 138 members reported without a gender. We assumed retirees are female and beneficiaries are male. There were three members reported with an invalid date of birth. We assumed a date of birth of July 1, 1944.



# **Summary of Actuarial Assumptions – Basic and Coordinated (Continued)**

Unknown data for certain members (Concluded)	Data for retired members (Continued):  Because PERA reclassifies disabled members as retirees once the member reaches  Normal Retirement Age, we compare the members that PERA reports as retirees to our disabled group from the last valuation. If a member was disabled in the prior valuation, we reclassify that member as a disabled retiree in this year's valuation. We reclassified 2,180 retirees as disabled retirees in this valuation.
Changes in actuarial assumptions	The mortality projection scale was changed from MP-2017 to MP-2018.



# **Summary of Actuarial Assumptions – Basic and Coordinated (Continued)**

Percentage of Members Dying Each Year\*

Health	Healthy Post-		Healthy Pre-		oility
Retiremen	t Mortality	Retirement Mortality		Mortality	
Male	Female	Male	Female	Male	Female
0.04%	0.01%	0.03%	0.01%	0.07%	0.12%
0.05	0.03	0.04	0.02	0.27	0.29
0.08	0.05	0.04	0.02	0.64	0.53
0.12	0.08	0.04	0.03	1.11	0.81
0.17	0.11	0.05	0.03	1.52	1.06
0.22	0.14	0.08	0.05	1.79	1.25
0.31	0.18	0.13	0.08	2.02	1.46
0.43	0.25	0.21	0.13	2.35	1.80
0.61	0.36	0.37	0.20	2.79	2.29
0.93	0.59	0.66	0.29	3.37	3.02
1.51	0.91	1.13	0.47	4.19	4.25
2.55	1.51	1.96	0.81	5.57	6.33
4.54	2.65	3.54	1.43	7.92	9.47
8.44	4.81	7.41	3.48	11.86	14.03
15.30	8.83	13.81	8.25	18.14	20.66
	Retirement Male  0.04% 0.05 0.08 0.12 0.17 0.22 0.31 0.43 0.61 0.93 1.51 2.55 4.54 8.44	Retirement Mortality           Male         Female           0.04%         0.01%           0.05         0.03           0.08         0.05           0.12         0.08           0.17         0.11           0.22         0.14           0.31         0.18           0.43         0.25           0.61         0.36           0.93         0.59           1.51         0.91           2.55         1.51           4.54         2.65           8.44         4.81	Retirement Mortality         Retirement           Male         Female         Male           0.04%         0.01%         0.03%           0.05         0.03         0.04           0.12         0.08         0.04           0.17         0.11         0.05           0.22         0.14         0.08           0.31         0.18         0.13           0.43         0.25         0.21           0.61         0.36         0.37           0.93         0.59         0.66           1.51         0.91         1.13           2.55         1.51         1.96           4.54         2.65         3.54           8.44         4.81         7.41	Retirement Mortality         Retirement Mortality           Male         Female         Male         Female           0.04%         0.01%         0.03%         0.01%           0.05         0.03         0.04         0.02           0.08         0.05         0.04         0.02           0.12         0.08         0.04         0.03           0.17         0.11         0.05         0.03           0.22         0.14         0.08         0.05           0.31         0.18         0.13         0.08           0.43         0.25         0.21         0.13           0.61         0.36         0.37         0.20           0.93         0.59         0.66         0.29           1.51         0.91         1.13         0.47           2.55         1.51         1.96         0.81           4.54         2.65         3.54         1.43           8.44         4.81         7.41         3.48	Retirement Mortality         Retirement Mortality         Mortality           Male         Female         Male         Female         Male           0.04%         0.01%         0.03%         0.01%         0.07%           0.05         0.03         0.04         0.02         0.27           0.08         0.05         0.04         0.02         0.64           0.12         0.08         0.04         0.03         1.11           0.17         0.11         0.05         0.03         1.52           0.22         0.14         0.08         0.05         1.79           0.31         0.18         0.13         0.08         2.02           0.43         0.25         0.21         0.13         2.35           0.61         0.36         0.37         0.20         2.79           0.93         0.59         0.66         0.29         3.37           1.51         0.91         1.13         0.47         4.19           2.55         1.51         1.96         0.81         5.57           4.54         2.65         3.54         1.43         7.92           8.44         4.81         7.41         3.48 <t< td=""></t<>

<sup>\*</sup> Generally, mortality rates are expected to increase as age increases. These standard mortality rates have been adjusted slightly to prevent decreasing mortality rates. If the rates were not adjusted as described, we would not expect the valuation results to be materially different.

Rates of Disability Retirement

Age	Male	Female
20	0.01%	0.01%
25	0.01	0.01
30	0.01	0.01
35	0.03	0.02
40	0.05	0.04
45	0.08	0.05
50	0.15	0.10
55	0.34	0.16
60	0.53	0.28
65	0.00	0.00
70	0.00	0.00



# **Summary of Actuarial Assumptions – Basic and Coordinated (Continued)**

**Rates of Service Retirement** 

	Rates of Service Retirement					
Age	Rule of 90 Eligible	Tier 1	Tier 2	_		
55	20.0%	5.0%	5.0%			
56	15.0%	5.0%	5.0%			
57	15.0%	5.0%	5.0%			
58	15.0%	6.0%	5.0%			
59	15.0%	7.0%	6.0%			
60	15.0%	8.0%	7.0%			
61	18.0%	10.0%	9.0%			
62	35.0%	20.0%	15.0%			
63	25.0%	20.0%	15.0%			
64	25.0%	25.0%	15.0%			
65	32.5%	32.5%	25.0%			
66	25.0%	25.0%	25.0%			
67	20.0%	20.0%	20.0%			
68	17.5%	17.5%	17.5%			
69	15.0%	15.0%	15.0%			
70	17.5%	17.5%	17.5%			
71+	100.0%	100.0%	100.0%			



# **Summary of Actuarial Assumptions – Basic and Coordinated (Concluded)**

Sala	ary Scale		Rates of	Rates of Termination			
Year	Increase	Year	Male	Female			
1	11.25%	1	25.00%	25.00%			
2	8.25	2	20.00	20.00			
3	6.75	3	15.00	15.00			
4	5.75	4	10.00	11.00			
5	5.25	5	9.00	10.00			
6	4.95	6	7.00	9.00			
7	4.65	7	5.50	7.50			
8	4.55	8	5.00	6.50			
9	4.45	9	4.50	5.50			
10	4.25	10	4.00	5.00			
11	4.00	11	3.25	4.25			
12	3.85	12	3.00	4.00			
13	3.75	13	2.75	3.75			
14	3.65	14	2.50	3.50			
15	3.65	15	2.50	3.25			
16	3.60	16	2.25	3.00			
17	3.55	17	2.00	2.75			
18	3.50	18	1.75	2.50			
19	3.50	19	1.50	2.50			
20	3.50	20	1.50	2.25			
21	3.50	21	1.50	2.25			
22	3.45	22	1.50	2.25			
23	3.35	23	1.00	2.00			
24	3.35	24	1.00	2.00			
25	3.35	25	1.00	1.75			
26+	3.25	26	1.00	1.75			
		27	1.00	1.50			
		28	1.00	1.50			
		29	1.00	1.50			
		30	1.00	1.50			



# **Summary of Actuarial Assumptions – MERF**

The following assumptions were used in valuing the liabilities and benefits under the plan for MERF members only. Assumptions regarding investment return, mortality, benefit increases, and Combined Service Annuity (CSA) are the same as shown in the Basic and Coordinated Plan assumption summary.

Salary increases	Total reported pay for prior calendar year increased 1.86% (half year of 3.75%, compounded) to prior fiscal year and 3.75% annually for each future year.
Retirement	Active members are assumed to retire at age 61, or immediately if currently age 61 or older.
Withdrawal	Rates are shown in rate table.
Disability	Age-related rates based on experience; see table of sample rates.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 60.
Percentage married	66.67% of active members are assumed to be married. Actual marital status is used for members in payment status.
Age of spouse	Females are assumed to be three years younger than their male spouses. For members in payment status, actual spouse date of birth is used, if provided.
Eligible children	Retiring members are assumed to have no dependent children.
Form of payment	Members are assumed to elect a life annuity.
Unknown data for certain members	To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.
	In cases where submitted data was missing or incomplete, the following assumptions were applied:
	There were no members with missing or invalid dates of birth.
	<u>Data for active members:</u> There were no active members with missing salary or service.
	<u>Data for terminated members:</u> Benefits were provided by PERA for all members.
	<u>Data for Retired members:</u> There were five members reported without a gender. We assumed male gender.
	Because PERA reclassifies disabled members as retirees once the member reaches Normal Retirement Age, we compare the members that PERA reports as retirees to our disabled group from the last valuation. If a member was disabled in the prior valuation, we reclassify that member as a disabled retiree in this year's valuation. We reclassified 77 retirees as disabled retirees in this valuation.



# **Summary of Actuarial Assumptions – MERF (Concluded)**

	Rates of Te	rmination	Rates of Disability Retirement			
Age	Male	Female	Male	Female		
20	21.00%	21.00%	0.21%	0.21%		
25	11.00	11.00	0.21	0.21		
30	5.00	5.00	0.23	0.23		
35	1.50	1.50	0.30	0.30		
40	1.00	1.00	0.41	0.41		
45	1.00	1.00	0.61	0.61		
50	1.00	1.00	0.93	0.93		
55	1.00	1.00	1.60	1.60		
60	1.00	1.00	0.00	0.00		
65	0.00	0.00	0.00	0.00		
70	0.00	0.00	0.00	0.00		



# **Summary of Plan Provisions – Basic**

Following is a summary of the major plan provisions used in the valuation of this report. PERA is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report. Many of the plan provisions described below are no longer relevant due to the age and/or service of remaining Basic active members.

Plan year	July 1 through June 30					
Eligibility	A public employee who is not covered under the Social Security Act. General exceptions are employees covered by other public funds, certain part-time employees and full-time students under age 23.					
Contributions	Shown as a percent of salary:					
	Member 9.10% of salary					
	Employer 11.78% of salary					
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).					
Allowable service	Service during which member contributions were made. May also include certain leaves of absence and military service.					
Salary	Includes amounts deducted for deferred compensation or supplemental retirement plans, net income from fees and sick leave payments funded by the employer. Excludes unused annual leaves and sick leave payments, severance payments, Workers' Compensation benefits and employer-paid flexible spending accounts and employer-paid deferred compensation deposits, cafeteria plans, healthcare expense accounts, day-care expenses, fringe benefits and the cost of insurance coverage.					
Average salary	Average of the five highest successive years of annual salary. Average salary is based on all Allowable Service if less than five years.					
Vesting	Hired before July 1, 2010: 100% vested after 3 years of Allowable Service.					
	Hired after June 30, 2010: 100% vested after 5 years of Allowable Service.  (Not applicable since all Basic members were hired before 1968.)					
Retirement Normal retirement benefit						
Age/service requirement	Age 65 and vested. Proportionate retirement annuity is available at age 65 and one year of Allowable Service.					
Amount	2.70% of Average Salary for each year of Allowable Service.					
Early retirement benefit						
Age/service requirement	<ul><li>(a.) Age 55 and vested.</li><li>(b.) Any age with 30 years of Allowable Service.</li><li>(c.) Rule of 90: Age plus Allowable Service totals 90.</li></ul>					



## Summary of Plan Provisions - Basic (Continued)

#### **Retirement (Continued)**

<u>Early retirement benefit</u> (Continued)

**Amount** 

The greater of (a) and (b):

- (a.) 2.20% of Average Salary for each of the first ten years of Allowable Service and 2.70% of Average Salary for each subsequent year with reduction of 0.25% for each month if the Member is under age 65 at time of retirement and has less than 30 years of Allowable Service or if the Member is under age 62 and has 30 or more years of Allowable Service. No reduction if age plus years of Allowable Service totals 90.
- (b.) 2.70% of Average Salary for each year of Allowable Service assuming augmentation to age 65 at 3.00% per year and actuarial reduction for each month the Member is under age 65. Augmentation adjustment is phased out over a five-year period starting July 1, 2019, resulting in no augmentation adjustment after June 30, 2024.

Life annuity with return on death of any balance of contributions over aggregate monthly payments. Actuarially equivalent options are:

elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan.

25%, 50%, 75% or 100% Joint and Survivor. If a Joint and Survivor benefit is

Benefit recipients will receive a future annual increase equal to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.

For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors).

A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase. Members retired under laws in effect before July 1, 1973 receive an additional lump sum payment each year. In 1989, this lump sum payment is the greater of \$25 times each full year of Allowable Service or the difference between \$400 times each full year of Allowable Service and the sum of benefits paid from any Minnesota public pension plan plus cash payments from the Social Security Administration for the preceding fiscal year July 1, 1988 through June 30, 1989. In each following year, the lump sum payment will increase by the same percentage increase that is applied to regular annuities paid from the fund. Effective January 1, 2002, annual lump sum payment is divided by 12 and paid as a monthly life annuity in the annuity form elected.

### Form of payment

Benefit increases



## **Summary of Plan Provisions – Basic (Continued)**

### Disability

#### Disability benefit

Age/service requirement

Total and permanent disability before normal retirement age if vested. Since all remaining active Basic members are over normal retirement age, none are eligible for disability benefits.

Amount

Normal Retirement benefit based on Allowable Service and Average Salary at disability without reduction for commencement before Normal Retirement Age. Supplemental benefit of \$25 per month payable to the later of the normal retirement age or the five-year anniversary of commencement of disability. The disability benefit is reduced to that amount which, when added to Workers' Compensation, does not exceed the salary the disabled Member received as of the date of the disability or the salary currently payable for the same employment position substantially similar to the one the person held as of the date of the disability, whichever is greater.

If a member becomes disabled prior to July 1, 1997 but did not commence his or her benefit before July 1, 1997, the benefit payable is calculated under the laws in effect at the time the Member became disabled and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Payments stop earlier if disability ceases. If death occurs prior to age 65, or within five years of disability, the surviving spouse can receive a refund or a survivor benefit. Dependent children are entitled to dependent child benefits subject to the 70.00% family maximum. Payments revert to a retirement annuity at normal retirement age. Benefits may be reduced on resumption of partial employment.

Form of payment

Same as for retirement.

Benefit increases

Same as for retirement, except benefit increases are paid prior to Normal

Retirement.



## Summary of Plan Provisions – Basic (Continued)

### **Disability (Concluded)**

Retirement after disability

Age/service requirement

Normal retirement age.

Amount Any optional annuity continues. Otherwise, the larger of the disability benefit

paid before normal retirement age or the normal retirement benefit available

at normal retirement age, or an actuarially equivalent optional annuity.

Benefit increases Same as for retirement, except benefit increases are paid prior to Normal

Retirement.

Death

Surviving spouse benefit

Age/service requirement

Active Member with 18 months of Allowable Service or while Member is

receiving a disability benefit.

Amount 50.00% of salary averaged over last six months. Family benefit is maximum of

70.00% and minimum of 50.00% of average salary. Benefit paid until spouse's

death but no payments while spouse is remarried prior to July 1, 1991.

If a member becomes deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefit as of July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest

rates from 5.00% to 6.00%.

Surviving spouse optional annuity may be elected in lieu of this benefit.

Benefit increases Same as for retirement, except benefit increases are paid prior to Normal

Retirement.

Surviving dependent children's benefit

Age/service requirement

equirement Active Member with 18 months of Allowable Service or while Member is

receiving a disability benefit.

Amount 10.00% of salary averaged over last six months for each child. Family benefit

minimum (including spouse's benefit) of 50.00% of salary and maximum of 70.00% of average salary. Benefits paid until child marries, dies, or attains age

18 (age 22 if full-time student).



## Summary of Plan Provisions – Basic (Continued)

# Death (Concluded)

Surviving dependent children's benefit (Concluded)

Amount (Concluded)

If a member becomes deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefit before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases

Same as for retirement, except benefit increases are paid prior to Normal Retirement.

#### Surviving spouse optional

annuity

Age/service requirement

Member or former Member who dies before retirement benefits commence and other survivor annuity is waived by spouse.

**Amount** 

Survivor's payment of the 100% joint and survivor benefit the Member could have elected if terminated or an actuarial equivalent term certain annuity. If commencement is prior to age 65 (age 62 if 30 years of service), the benefit is reduced the same as early retirement with half the applicable reduction factor used from age 55 to the actual commencement age. If no surviving spouse, then an actuarial equivalent dependent child benefit is paid to age 20 or for five years if longer.

If a member becomes deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefit as of July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases

Same as for retirement, except benefit increases are paid prior to Normal Retirement.

### Refund of contributions

with interest

Age/service requirement

Member dies before receiving any retirement benefits and survivor benefits

are not payable.

Amount The ex

The excess of the Member's contributions with 6.00% interest until June 30, 2011; 4.00% through June 30, 2018; 3.00% thereafter over any disability or survivor benefits paid.



# **Summary of Plan Provisions – Basic (Continued)**

#### **Termination**

### Refund of contributions

Age/service requirement

Termination of public service.

**Amount** 

Member's contributions with 6.00% interest through June 30, 2011, compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. Beginning July 1, 2018, a member's contributions increase at 3.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.

#### Deferred benefit

Age/service requirement

Fully vested.

**Amount** 

Benefit computed under law in effect at termination and increased by the following "augmentation" percentage compounded annually for terminations prior to 2012:

- (a.) 0.00% before July 1, 1971;
- (b.) 5.00% from July 1, 1971 to January 1, 1981;
- (c.) 3.00% thereafter until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012;
- (d.) 5.00% thereafter until the earlier of the date the annuity begins and January 1, 2012;
- (e.) 1.00% from January 1, 2012 through December 31, 2018; and
- (f.) 0.00% from January 1, 2019, thereafter.

Members who terminate after 2011 will receive no future augmentation.

Members active with a public employer the day prior to the privatization of the employer become vested immediately and receive enhanced augmentation (unless the enhancement results in a net loss to the Plan). Amount is payable at a normal or early retirement. Augmentation equals 2.00% compounded annually, unless the enhancement results in a net loss to the Plan, in which case augmentation equals 1.00% compounded annually. If privatization occurred prior to January 1, 2011, augmentation occurs at the rate of 4.00% compounded annually through the year the Member turns age 55 and 6.00% thereafter until the annuity begins. If privatization occurred prior to January 1, 2007 (or January 1, 2008 for Hutchinson Area Health Care), augmentation occurs at the rate of 5.50% compounded annually through the year the Member turns age 55 and 7.50% thereafter until the annuity begins.



# **Summary of Plan Provisions – Basic (Continued)**

Termination	
(Concluded)	
<u>Deferred benefit</u>	
(Concluded)	
Amount (Concluded)	If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997 and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.
Form of payment	Same as for retirement.
Actuarial equivalent factors	Effective July 1, 2019, actuarially equivalent factors based on the RP-2014 mortality table for healthy annuitants for a member turning age 62 in 2021, reflecting projected mortality improvements using Scale MP-2017, white collar adjustment, male rates set forward two years, female rates multiplied by 0.90, blended 40% males, 6.17% post-retirement interest, and 7.50% pre-retirement interest. Reflecting statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.
Combined service annuity	Members are eligible for combined service benefits if they:
·	<ul><li>(a.) Meet minimum retirement age for each plan participated in and total public service meets the vesting requirements of each plan; or</li><li>(b.) Have three or more years of service under PERA and the covered fund(s) (if hired prior to July 1, 2010).</li></ul>
	Other requirements for combined service include:
	<ul><li>(a.) Member must have at least six months of allowable service credit in each plan worked under; and</li><li>(b.) Member may not be in receipt of a benefit from another plan.</li></ul>
	Members who meet the above requirements must have their benefits based on the following:
	(a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.
	(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Changes in plan provisions	There have been no changes in plan provisions since the prior valuation.



# **Summary of Plan Provisions – Coordinated**

Following is a summary of the major plan provisions used in the valuation of this report. PERA is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1	L through June 30			
Eligibility	A public employee who is covered under the Social Security Act. General exceptions are employees covered by other public funds, certain part-time employees and full-time students under age 23. City managers and persons holding certain elective office positions may choose to become Members.				
Contributions Effective date	Show	n as a percent of salary:			
	Mem	<u>Employer</u>			
January 1, 2015	6.5	0% 7.50%			
	Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h).				
Allowable service		ce during which member contributions are deducted. May also include in leaves of absence and military service.			
Salary	retire empl paym spen cafet	des amounts deducted for deferred compensation or supplemental ement plans, net income from fees and sick leave payments funded by the loyer. Excludes unused annual leave and sick leave payments, severance nents, Workers' Compensation benefits and employer-paid flexible ding accounts and employer-paid deferred compensation deposits, eria plans, healthcare expense accounts, day-care expenses, fringe fits and the cost of insurance coverage.			
Average salary	Average of the five highest successive years of annual salary. Average sale based on all Allowable Service if less than five years.				
Vesting	Hired	before July 1, 2010: 100% vested after three years of Allowable Service.			
	Hired after June 30, 2010: 100% vested after five years of Allowable Service.				
Retirement  Normal retirement benefit  Age/service  requirement	·				
Amount 1.70% of Average Salary for each year of Allowable Service.					



## **Summary of Plan Provisions – Coordinated (Continued)**

### **Retirement (Continued)**

#### Normal retirement benefit

#### (Continued)

Age/service requirement

First hired after June 30, 1989:

- (a.) The greater of age 65 or the age eligible for full Social Security retirement benefits but no later than age 66 and vested.
- (b.) Proportionate Retirement Annuity is available at normal retirement age and one year of Allowable Service.

**Amount** 

1.70% of Average Salary for each year of Allowable Service.

#### Early retirement benefit

Age/service requirement

First hired before July 1, 1989:

- (a.) Age 55 and vested.
- (b.) Any age with 30 years of Allowable Service.
- (c.) Rule of 90: Age plus Allowable Service totals 90.

First hired after June 30, 1989:

(a.) Age 55 and vested.

Amount

First hired before July 1, 1989:

The greater of (a) or (b):

- (a.) 1.20% of Average Salary for each of the first ten years of Allowable Service and 1.70% of Average Salary for each subsequent year with reduction of 0.25% for each month the Member is under age 65 at time of retirement or under age 62 if 30 years of Allowable Service. No reduction if age plus years of Allowable Service totals 90.
- (b.) 1.70% of Average Salary for each year of Allowable Service assuming augmentation to age 65 at 3.00% per year and actuarial reduction for each month the Member is under age 65. Augmentation adjustment is phased out over a five-year period starting July 1, 2019, resulting in no augmentation adjustment after June 30, 2024.

First hired after June 30, 1989:

(a.) 1.70% of Average Salary for each year of Allowable Service assuming augmentation to the age eligible for full Social Security retirement benefit (but not higher than age 66) at 3.00% (2.50% if hired after June 30, 2006) per year and actuarial reduction for each month the member is under the normal retirement age. Augmentation adjustment is phased out over a five-year period starting July 1, 2019, resulting in no augmentation adjustment after June 30, 2024.



### **Summary of Plan Provisions – Coordinated (Continued)**

#### **Retirement (Concluded)**

#### Form of payment

Life annuity with return on death of any balance of contributions over aggregate monthly payments. Actuarially equivalent options are:

25%, 50%, 75% or 100% Joint and Survivor. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan.

#### Benefit increases

Benefit recipients receive a future annual increase equal to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.

For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors).

A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase.

Members retired under laws in effect before July 1, 1973 will receive an additional lump sum payment each year. In 1989, this lump sum payment is \$25 times each full year of Allowable Service. In each following year, the lump sum payment will increase by the same percentage increase that is applied to regular annuities paid from the fund.

### Disability

### Disability benefit

Age/service requirement

Total and permanent disability before normal retirement age if vested.

#### **Amount**

Normal Retirement benefit based on Allowable Service and Average Salary at disability without reduction for commencement before normal retirement age. The disability benefit is reduced to that amount which, when added to Workers' Compensation, does not exceed the salary the disabled Member received as of the date of the disability or the salary currently payable for the same employment position substantially similar to the one the person held as of the date of the disability, whichever is greater.

If a Member becomes disabled prior to July 1, 1997 but did not commence his or her benefit before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.



## **Summary of Plan Provisions – Coordinated (Continued)**

### **Disability (Concluded)**

Disability benefit

(Concluded)

Amount Payments stop if disability ceases or death occurs. Payments change to a (Concluded) retirement annuity at normal retirement age. Benefits may be reduced on

resumption of partial employment.

Form of payment Same as for retirement.

Benefit increases Same as for retirement, except benefit increases are paid prior to Normal

Retirement.

Retirement after disability

Age/service requirement

Normal retirement age.

Amount Any optional annuity continues. Otherwise, the larger of the disability benefit

paid before normal retirement age or the normal retirement benefit available

at normal retirement age, or an actuarially equivalent optional annuity.

Benefit increases Same as for retirement, except benefit increases are paid prior to Normal

Retirement.

Death

Surviving spouse optional

<u>annuity</u>

Age/service requirement

Member or former Member who dies before retirement or disability benefits

commence.

Amount Survivor's payment of the 100% joint and survivor benefit the Member could

have elected if terminated or an actuarial equivalent term certain annuity. If commencement is prior to age 65 (age 62 if 30 years of service), the benefit is reduced the same as early retirement with half the applicable reduction factor used from age 55 to the actual commencement age. If no surviving spouse, then an actuarial equivalent dependent child benefit is paid to age 20 or for

five years if longer.

If a member becomes deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefit before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest

rates from 5.00% to 6.00%.

Benefit increases Same as for retirement, except benefit increases are paid prior to Normal

Retirement.



## **Summary of Plan Provisions – Coordinated (Continued)**

Death (Concluded)
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### **Refund of contributions**

Age/service requirement

Member dies before receiving any retirement benefits and survivor benefits

are not payable.

Amount The excess of the Member's contributions with 6.00% interest until June 30,

2011; 4.00% through June 30, 2018; 3.00% thereafter over any disability or

survivor benefits paid.

#### **Termination**

#### Refund of contributions

Age/service requirement

Termination of public service.

Amount Member's contributions with 6.00% interest through June 30, 2011,

compounded daily. Beginning July 1, 2011, a member's contributions increase at 4.00% interest compounded daily. Beginning July 1, 2018, a member's contributions increase at 3.00% interest compounded daily. If a member is

vested, a deferred annuity may be elected in lieu of a refund.

Deferred benefit

Age/service requirement

Fully vested.

Amount Benefit computed under law in effect at termination and increased by the

following percentage (augmentation) compounded annually for terminations

prior to 2012:

- (a.) 0.00% before July 1, 1971;
- (b.) 5.00% from July 1, 1971 to January 1, 1981;
- (c.) 3.00% (2.50% if hired after June 30, 2006) thereafter until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012;
- (d.) 5.00% (2.50% if hired after June 30, 2006) thereafter until the earlier of the date the annuity begins and January 1, 2012; or
- (e.) 1.00% from January 1, 2012 through December 31, 2018; and
- (f.) 0.00% from January 1, 2019, thereafter.

Members who terminate after 2011 will receive no future augmentation.



## **Summary of Plan Provisions – Coordinated (Continued)**

# Termination (Concluded)

<u>Deferred benefit</u> (Concluded)

# Amount (Concluded)

Members active with a public employer the day prior to the privatization of the employer become vested immediately and receive enhanced augmentation (unless the enhancement results in a net loss to the Plan). Amount is payable at a normal or early retirement. Augmentation equals 2% compounded annually, unless the enhancement results in a net loss to the Plan, in which case augmentation equals 1.00% compounded annually. If privatization occurred prior to January 1, 2011, augmentation occurs at the rate of 4.00% compounded annually through the year the Member turns age 55 and 6.00% thereafter until the annuity begins. If privatization occurred prior to January 1, 2007 (or January 1, 2008 for Hutchinson Area Health Care), augmentation occurs at the rate of 5.50% compounded annually through the year the Member turns age 55 and 7.50% thereafter until the annuity begins.

If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997 and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

#### Form of payment

#### Same as for retirement.

#### **Actuarial equivalent factors**

Effective July 1, 2019, actuarially equivalent factors based on the RP-2014 mortality table for healthy annuitants for a member turning age 62 in 2021, reflecting projected mortality improvements using Scale MP-2017, white collar adjustment, male rates set forward two years, female rates multiplied by 0.90, blended 40% males, 6.17% post-retirement interest, and 7.50% pre-retirement interest. Reflecting statutory requirements, joint and survivor factors are based on an interest assumption of 6.50%.



### **Summary of Plan Provisions – Coordinated (Concluded)**

#### **Combined service annuity**

Members are eligible for combined service benefits if they:

- (a.) Meet minimum retirement age for each plan participated in and total public service meets the vesting requirements of each plan; or
- (b.) Have three or more years of service under PERA and the covered fund(s) (if hired prior to July 1, 2010).

Other requirements for combined service include:

- (a.) Member must have at least six months of allowable service credit in each plan worked under; and
- (b.) Member may not be in receipt of a benefit from another plan.

Members who meet the above requirements must have their benefit based on the following:

- (a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.
- (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

#### Changes in plan provisions

There have been no changes in plan provisions since the prior valuation.



## **Summary of Plan Provisions of Minneapolis Employees Retirement Fund (MERF)**

Following is a summary of the major plan provisions used in the valuation of this report. PERA is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30					
Eligibility/employee rule	An employee of the City of Minneapolis, the Metropolitan Airports Commission, the Met Council/Environmental Services, the Municipal Employees Retirement Fund, and Special School District No. 1 if covered prior to July 1, 1978. Employees covered July 1, 1978 or later are covered by the Public Employees Retirement Association (PERA) Plan.					
	Effective July 1, 1992, licensed peace officers at employed by the Metropolitan Airports Commi Minneapolis Employees Retirement Fund will redisability, or survivor benefits under:	ssion and covered by the				
	a) The Minneapolis Employees Retirement Fun	d; or				
	b) The Public Employees Retirement Association (PERA) Police & Fire Plan.					
Full consolidation	The MERF Division fully merged with PERA's Ge Plan, effective January 1, 2015. Upon consolidations were revised as shown herein.					
Contributions						
Member	9.75% of salary					
Employer	9.75% of salary (Employer Regular Contributions)  Employer Regular and Additional Contributions will be paid as long as there a active members.  Employer Supplemental Contributions equal \$21,000,000 per year through September 2031.					
<b>Contribution allocation</b>	Employer Supplemental Contributions are alloc	ated to the employers in				
proportion to their share of the actuarial accrued liability of MERF on 2009, as follows:						
	Employer	Allocation				
	City of Minneapolis	54.78%				
	Minneapolis Park Board	10.33%				
	Met Council 1.74%					
	Metropolitan Airport Commission 5.76%					
	Municipal Building Commission 1.08%					
	Minneapolis School District No. 1 23.04%					
	Hennepin County 3.17%					
	MnSCU 0.10%					
	Total	100.00%				



# Summary of Plan Provisions of Minneapolis Employees Retirement Fund (MERF) (Continued)

State contributions	The State's contributions equal \$16,000,000 and are payable by September 30 each year through September 15, 2031.				
Allowable service	Service during which member contributions were made. Allowable Service may also include certain leaves of absence, military service and service prior to becoming a member. Allowable service also includes time on duty disability provided that the member returns to active service if the disability ceases.				
Salary	All amounts of salary, wages or compensation.				
Average salary	Average of the five highest calendar years of salary out of the last ten calendar years.				
Retirement Normal retirement benefit					
Age/service requirement	Age 60 and 10 years of employment. Any age with 30 years of employment. Proportionate retirement annuity is available at age 65 and one year allowable service.				
Amount	2.00% of average salary for the first 10 years of allowable service plus 2.50% of average salary for each subsequent year of allowable service.				



# Summary of Plan Provisions of Minneapolis Employees Retirement Fund (MERF) (Continued)

#### Disability

Disability benefit

Age/service requirement

Total and permanent disability before age 60 with five years of allowable

service, or no allowable service if a work-related disability.

Amount 2.00% of average salary for the first 10 years of disability service plus 2.50% of

average salary for each subsequent year of disability service. Disability service

is the greater of (a) or (b) where:

(a.) equals allowable service plus service projected to age 60, subject to a

maximum of 22 years, and

(b.) equals allowable service.

Benefit is reduced by Workers' Compensation benefits.

Payments stop at age 60 or earlier if disability ceases or death occurs. Benefits

may be reduced on resumption of partial employment.

**Disability after separation** 

Age/service requirement

Total and permanent disability after electing to receive a retirement benefit

but before age 60.

Amount Actuarial equivalent of total credit to member's account.

Retirement after disability

Age/service requirement

Total and permanent disability after electing to receive a retirement benefit

but before age 60. Employee is still disabled after age 60.

Amount Benefit continues according to the option selected.



# Summary of Plan Provisions of Minneapolis Employees Retirement Fund (MERF) (Continued)

#### Death

Pre-retirement survivor's

spouse benefit

Age/service requirement Active member with 18 months of allowable service.

**Amount** 30% of salary averaged over the last six months to the surviving spouse plus

10% of salary averaged over the last six months to each surviving child.

Maximum benefit is \$900 per month.

Pre-retirement survivor's

spouse annuity

Active member or former member who dies before retirement with 20 years of Age/service requirement

allowable service.

**Amount** Actuarial equivalent of a single life annuity which would have been paid as a

> retirement benefit on the date of death without regard to eligibility age for retirement benefit. If there is no surviving spouse, the designated beneficiary

may be a dependent child or dependent parent.

Refund of accumulated

city contributions

Age/service Active member or former member dies after 10 years of allowable service and

requirement prior to retirement.

**Amount** Present value of the City's annual installments of \$60 or, in the case of a former

member, the net accumulation of city deposits. This benefit is not payable if

survivor's benefits are paid.

Lump sum

Age/service Death prior to service or disability retirement without an eligible surviving

requirement beneficiary.

**Amount** \$750 with less than 10 years allowable service, or \$1,500 with 10 or more years

of allowable service.

Refund of member contributions at death

Age/service requirement Active member or former member dies before retirement.

The excess of the member's contributions (exclusive of the contributions to the Amount

survivor's account) plus interest to the date of death.



# Summary of Plan Provisions of Minneapolis Employees Retirement Fund (MERF) (Concluded)

Termination	
<u>Deferred benefit</u> Age/service requirement	Three years of allowable service.
Amount	Benefit computed under law in effect at termination and increased by the following percentage (augmentation), compounded annually:
	<ul><li>(a.) 0.00% prior to July 1, 1971,</li><li>(b.) 5.00% from July 1, 1971 to January 1, 1981, and</li><li>(c.) 3.00% thereafter until the annuity begins.</li></ul>
	Amount is payable at or after age 60.
Refund of member contributions upon termination Age/service requirement	Termination of public service.
Amount	Member's contributions with interest. A deferred annuity may be elected in lieu of a refund if vested.
Form of payment	<ul> <li>Life annuity.</li> <li>Life annuity with 3, 5, 10 or 15 years guaranteed.</li> <li>Life annuity with lump sum death benefit.</li> <li>Joint &amp; Survivor (with or without bounce back feature).</li> </ul>
Optional form conversion factors	1986 PET mortality table with a one-year setback, blended 50% male and 50% female, and 5% interest.
Two dollar bill and annuity	Optional Two Dollar Bill money purchase annuity available at age 55 with 20 years of service if member had service prior to June 28, 1973. According to PERA, this option is rarely utilized. We have assumed that remaining active members will not elect this optional benefit.
Benefit increases	Benefit recipients will receive a future annual increase equal to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
	For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors).
Changes in plan provisions	The Employer Supplemental Contribution was changed prospectively, decreasing from \$31,000,000 to \$21,000,000 per year. The State's Contribution was changed prospectively, increasing from \$6,000,000 to \$16,000,000 per year.



# **Additional Schedules**

# Schedule of Funding Progress<sup>1</sup> (Dollars in Thousands)

Actuarial Valuation	Actuarial lue of Assets	Actu	arial Accrued Liability (AAL)	Unfunded (Overfunded) AAL (UAAL)	Funded Ratio		ctual Covered Payroll Previous FY)	UAAL as a Percentage of Covered Payroll
Date	(a)	(b)		(b) - (a)	(a)/(b)	•	(c)	[(b)-(a)]/(c)
7-1-1997	\$ 6,658,410	\$	8,049,666	\$ 1,391,256	82.72 %	\$	2,979,260	46.70 %
7-1-1998	\$ 7,636,668	\$	8,769,303	\$ 1,132,635	87.08	\$	3,271,737	34.62
7-1-1999	\$ 8,489,177	\$	9,443,678	\$ 954,501	89.89	\$	3,302,808	28.90
7-1-2000	\$ 9,609,367	\$	11,133,682	\$ 1,524,315	86.31	\$	3,437,954	44.34
7-1-2001	\$ 10,527,270	\$	12,105,337	\$ 1,578,067	86.96	\$	3,466,587	45.52
7-1-2002	\$ 11,017,414	\$	12,958,105	\$ 1,940,691	85.02	\$	3,809,864	50.94
7-1-2003	\$ 11,195,902	\$	13,776,198	\$ 2,580,296	81.27	\$	4,387,649	58.81
7-1-2004	\$ 11,477,961	\$	14,959,465	\$ 3,481,504	76.73	\$	3,968,034	87.74
7-1-2005	\$ 11,843,936	\$	15,892,555	\$ 4,048,619	74.53	\$	4,096,138	98.84
7-1-2006	\$ 12,495,207	\$	16,737,757	\$ 4,242,550	74.65	\$	4,247,109	99.89
7-1-2007	\$ 12,985,324	\$	17,705,627	\$ 4,720,303	73.34	\$	4,448,954	106.10
7-1-2008	\$ 13,048,970	\$	17,729,847	\$ 4,680,877	73.60	\$	4,722,432	99.12
7-1-2009	\$ 13,158,490	\$	18,799,416	\$ 5,640,926	69.99	\$	4,778,708	118.04
7-1-2010	\$ 13,126,993	\$	17,180,956	\$ 4,053,963	76.40	\$	4,804,627	84.38
7-1-2011	\$ 13,455,753	\$	17,898,849	\$ 4,443,096	75.18	\$	5,079,429 <sup>2</sup>	87.47
7-1-2012	\$ 13,661,682	\$	18,598,897	\$ 4,937,215	73.45	\$	5,142,592 <sup>3</sup>	96.01
7-1-2013	\$ 14,113,295	\$	19,379,769	\$ 5,266,474	72.82	\$	5,246,928 <sup>3</sup>	100.37
7-1-2014	\$ 15,644,540	\$	21,282,504	\$ 5,637,964	73.51	\$	5,351,920 <sup>3</sup>	105.34
7-1-2015	\$ 17,974,439	\$	23,560,951	\$ 5,586,512	76.29	\$	5,549,255 <sup>4</sup>	100.67
7-1-2016	\$ 18,765,863	\$	24,848,409	\$ 6,082,546	75.52	\$	5,773,708 <sup>5</sup>	105.35
7-1-2017	\$ 19,916,322	\$	25,615,722	\$ 5,699,400	77.75	\$	6,156,985 <sup>5</sup>	92.57
7-1-2018	\$ 21,129,746	\$	27,101,067	\$ 5,971,321	77.97	\$	6,298,815 <sup>5</sup>	94.80
7-1-2019	\$ 21,979,022	\$	27,969,744	\$ 5,990,722	78.58	\$	6,523,754 <sup>5</sup>	91.83

Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

Assumed equal to actual member contributions divided by 6.125%.

Assumed equal to actual member contributions divided by 6.250%.

Assumed equal to actual member contributions divided by 6.375%.

Assumed equal to actual member contributions divided by 6.500%.



# **Additional Schedules**

# Schedule of Contributions from the Employer and Other Contributing Entities<sup>1</sup> (Dollars in Thousands)

	Actuarially Required										
Plan Year	Contribution	A	Actual Covered		Act	ual Member	Aı	nnual Required	A	ctual Employer	Percentage
Ended	Rate Payroll				Co	ontributions	Contributions		Contributions <sup>2</sup>		Contributed
June 30	(a)		(b)			(c)	[(a	a)x(b)] - (c) = (d)		(e)	(e)/(d)
1997	9.75 %	\$	2,979,260		\$	128,234	\$	162,244	\$	136,686	84.25%
1998	9.62	\$	3,271,737		\$	140,385	\$	174,356	\$	151,499	86.89
1999	9.63	\$	3,302,808		\$	158,475	\$	159,585	\$	173,370	108.64
2000	9.22	\$	3,437,954		\$	171,073	\$	145,906	\$	186,637	127.92
2001	11.84	\$	3,466,587		\$	173,380	\$	237,064	\$	188,208	79.39
2002	11.85	\$	3,809,864		\$	191,422	\$	260,047	\$	206,982	79.59
2003	11.52	\$	4,387,649		\$	205,963	\$	299,494	\$	221,689	74.02
2004	12.25	\$	3,968,034		\$	215,697	\$	270,387	\$	225,745	83.49
2005	12.72	\$	4,096,138		\$	216,701	\$	304,328	\$	232,963	76.55
2006	13.26	\$	4,247,109		\$	235,901	\$	327,266	\$	255,531	78.08
2007	13.41	\$	4,448,954		\$	260,907	\$	335,698	\$	283,419	84.43
2008	13.86	\$	4,722,432		\$	280,007	\$	374,522	\$	303,304	80.98
2009	14.22	\$	4,778,708		\$	298,381	\$	381,151	\$	328,603	86.21
2010	15.55	\$	4,804,627		\$	303,571	\$	443,548	\$	342,678	77.26
2011	12.46	\$	5,079,429	3	\$	311,115	\$	321,782	\$	357,596	111.13
2012	13.47	\$	5,142,592	4	\$	321,412	\$	371,295	\$	368,037	99.12
2013	14.46	\$	5,246,928	4	\$	327,933	\$	430,773	\$	372,652	86.51
2014	15.15	\$	5,351,920	4	\$	334,495	\$	476,321	\$	382,251	80.25
2015	15.80	\$	5,549,255	5	\$	353,765	\$	523,017	\$	435,115	83.19
2016	15.89	\$	5,773,708	6	\$	375,291	\$	542,151	\$	465,978	85.95
2017	16.49	\$	6,156,985	6	\$	400,204	\$	615,083	\$	483,888	78.67
2018	16.18	\$	6,298,815	6	\$	409,423	\$	609,725	\$	504,819	82.79
2019	13.45	\$	6,523,754	6	\$	424,044	\$	453,401	\$	531,444	117.21
2020	13.30										

<sup>&</sup>lt;sup>1</sup> Information prior to 2012 provided by prior actuary. See prior reports for additional detail. Includes contributions from other sources (if applicable).



Assumed equal to actual member contributions divided by 6.125%.

Assumed equal to actual member contributions divided by 6.25%.

Assumed equal to actual member contributions divided by 6.375%.

<sup>&</sup>lt;sup>6</sup> Assumed equal to actual member contributions divided by 6.500%.

# **Glossary of Terms**

Accrued Benefit Funding Ratio

The ratio of assets to Current Benefit Obligations.

Accrued Liability Funding Ratio

The ratio of assets to Actuarial Accrued Liability.

Actuarial Accrued Liability (AAL)

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** 

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method** 

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.

Actuarial Equivalent

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value (APV)

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

Actuarial Present Value of Projected Benefits The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** 

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).

Actuarial Value of Assets

The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).



# **Glossary of Terms (Continued)**

**Amortization Method** A method for determining the Amortization Payment. Under the Level

Percentage-of-Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all

active members is assumed to increase.

**Amortization Payment** That portion of the plan contribution or ARC which is designed to pay interest

on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** The period used in calculating the Amortization Payment.

Annual Required Contribution

(ARC)

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB No.

25. The ARC consists of the Employer Normal Cost and Amortization

Payment.

**Augmentation** Annual increases to deferred benefits.

**Closed Amortization Period** A specific number of years that is reduced by one each year, and declines to

zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two

years, etc.

Current Benefit Obligations The present value of benefits earned to the valuation date, based on current

service and including future salary increases to retirement (comparable to a

Projected Unit Credit measurement).

Employer Normal Cost The portion of the Normal Cost to be paid by the employer. This is equal to

the Normal Cost less expected member contributions.

**Expected Assets** The present value of anticipated future contributions intended to fund benefits

for current members.

Experience Gain/Loss A measure of the difference between actual experience and that expected

based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets

earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable

experience, i.e., actual results that produce Unfunded Actuarial Accrued

Liabilities which are larger than projected.



# **Glossary of Terms (Concluded)**

**GASB** Governmental Accounting Standards Board.

GASB No. 25 and GASB No. 27 These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.

GASB No. 50

The accounting standard governing a state or local governmental employer's accounting for pensions.

GASB No. 67 and GASB No. 68 Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25 and No. 27, respectively. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting information prepared according to Statements No. 67 and No. 68 will be provided in a separate report.

**Normal Cost** 

The annual cost assigned, under the Actuarial Cost Method, to the current plan year.

Projected Benefit Funding Ratio

The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits. A Ratio less than 100% indicates that contributions are insufficient.

Unfunded Actuarial Accrued Liability

The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.

Valuation Date

The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.

