## R1S $\begin{aligned} & \text { Gabriel Roeder Smith \& Company } \\ & \text { Consultants \& Actuaries }\end{aligned}$

CORRECTIONAL EMPLOYEES RETIREMENT FUND
MINNESOTA STATE RETIREMENT SYSTEM
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2012

December 2012

Minnesota State Retirement System
Correctional Employees Retirement Fund
St. Paul, Minnesota

## Dear Board of Directors:

The results of the July 1, 2012 annual actuarial valuation of the Correctional Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Retirement Fund and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report.

The purpose of the valuation is to measure the Fund's funding progress, to determine the required contribution rate for the fiscal year beginning July 1, 2012, and to determine the actuarial information for Governmental Accounting Standards Board (GASB) Statement No. 25. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions, active members, terminated members, retirees, and beneficiaries. We checked for internal and year-to-year consistency, but did not otherwise audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law.

This report should not be relied on for any purpose other than the purpose described in the primary communication. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

The undersigned actuaries are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the Correctional Employees Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.
Respectfully submitted,


Bonita J. Wurst, ASA, EA, MAAA
BBM/BJW:sc

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## Summary of Valuation Results

## Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

| Contributions | Actuarial Valuation as of |  |
| :---: | :---: | :---: |
|  | July 1, 2012 | July 1, 2011 |
| Statutory Contributions - Chapter 352.92 (\% of Payroll) | 20.70\% | 20.70\% |
| Required Contributions - Chapter 356 (\% of Payroll) | 25.28\% | 26.00\% |
| Sufficiency / (Deficiency) | (4.58\%) | (5.30\%) |

The contribution deficiency decreased from (5.30\%) of payroll to (4.58\%) of payroll. The primary reason for the decreased contribution deficiency is the recognition of assumption changes. Please see page 3 for additional detail about these changes. A significant contribution deficiency remains. Without further changes or favorable actuarial experience, the funded status will deteriorate in the future and assets will be depleted.

Statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 26 years. Based on the current member and employer contribution rates and other methods and assumptions described in this report, an infinite number of years would be required to eliminate the unfunded liability (the unfunded liability will never be eliminated).

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the actuarial value of assets (AVA). The market value of assets (MVA) earned approximately $2.4 \%$ for the plan year ending June 30, 2012. The AVA earned approximately $4.6 \%$ for the plan year ending June 30, 2012 as compared to the assumed rate of $8.5 \%$. This statutory rate is mandated by Minnesota Statutes.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report. The Plan Accounting sections detail the required accounting information for the Plan under GASB No. 25 (as amended by GASB No. 50).

## Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

Actuarial Valuation as of

Contributions (\% of Payroll)
Statutory - Chapter 352
20.70\%
20.70\%

Required - Chapter 356
25.28\%

Sufficiency / (Deficiency)
(4.58\%)
26.00\%
(5.30\%)

## Funding Ratios (dollars in thousands )

Assets

- Current assets (AVA)
\$ 663,713
\$ 637,027
- Current assets (MVA)

659,523 646,582
Accrued Benefit Funding Ratio

- Current benefit obligations
\$ 911,227 \$ 874,921
- Funding ratio (AVA)
- Funding ratio (MVA)

Accrued Liability Funding Ratio

- Actuarial accrued liability
- Funding ratio (AVA)
- Funding ratio (MVA)

Projected Benefit Funding Ratio

- Current and expected future assets
- Current and expected future benefit obligations
- Projected benefit funding ratio (AVA)
72.84\% 72.81\%
72.38\% 73.90\%
\$ 968,166 \$ 907,012
68.55\% 70.23\%
68.12\% 71.29\%
\$ 1,050,067 \$ 989,551
1,199,216 1,169,736
87.56\% 84.60\%


## Participant Data

Active members

| - Number | 4,276 | 4,322 |
| :--- | ---: | ---: |
| - Projected annual earnings (000s) | 212,056 | 205,608 |
| - Average projected annual earnings | 49,592 | 47,572 |
| - Average age | 41.6 | 41.6 |
| - Average service | 8.7 | 8.6 |
| Service retirements | 1,773 | 1,621 |
| Survivors | 180 | 165 |
| Disability retirements | 244 | 230 |
| Deferred retirements | 1,180 | 1,035 |
| Terminated other non-vested | 473 | 501 |
| Total | $\mathbf{8 , 1 2 6}$ | $\mathbf{7 , 8 7 4}$ |

## Summary of Valuation Results

The 2011 valuation was prepared by Mercer. As part of the transition of actuarial work from Mercer to GRS, we replicated the 2011 valuation including a change from beginning of year decrement timing to mid-year decrement timing. The results of this replication are as follows:

## Valuation Results <br> As of July 1, 2011 (000's)

Present Value of Projected Benefits
Actuarial Accrued Liability
Required Contributions (\% of pay)

| Mercer | GRS | Ratio |
| ---: | ---: | ---: |
| $\$ 1,169,736$ | $\$ 1,179,840$ | $100.9 \%$ |
| 907,012 | 902,989 | $99.6 \%$ |
| $26.00 \%$ | $25.70 \%$ | $98.8 \%$ |

Differences in valuation results due to differences in actuarial software are not unexpected. The replication results indicate a high degree of consistency.

## Effects of Changes

The following changes in actuarial assumptions were recognized as of July 1, 2012:

- The investment return assumption was changed from $8.5 \%$ pre-retirement and $6.5 \%$ post-retirement to a 5 -year select and ultimate approach with rates of $8.0 \%$ pre-retirement and $6.0 \%$ post-retirement for the period July 1, 2012 to June 30, 2017 and 8.5\% pre-retirement and 6.5\% post-retirement thereafter.
- Healthy pre-retirement mortality was changed from 1983 Group Annuity Mortality set back five years for males and set back two years for females to RP-2000 employee generational mortality, white collar adjustment.
- Healthy post-retirement mortality was changed from 1983 Group Annuity Mortality set back two years for males and set back one year for females to RP-2000 annuitant generational mortality, white collar adjustment, set forward one year for males and set back one year for females.
- Disabled retired mortality was changed to RP-2000 disabled mortality. The previous table was based on the Combined Annuity Mortality table up to age 40, grading to healthy mortality for ages 60 and over.
- The salary scale assumption was changed from an age related table to a service related table that generally reflects lower expected salary increases.
- The payroll growth assumption was changed from $4.50 \%$ to $3.75 \%$.
- The form of benefit assumption for active married members changed as follows:

| Form of Payment | Male <br> Assumption <br> Last Year | Female <br> Assumption <br> Last Year | Male <br> Assumption <br> This Year | Female <br> Assumption <br> This Year |
| :--- | :---: | :---: | :---: | :---: |
| Straight Life Annuity | $50 \%$ | $90 \%$ | $40 \%$ | $50 \%$ |
| 50\% Joint \& Survivor | $25 \%$ | $5 \%$ | $10 \%$ | $10 \%$ |
| 75\% Joint \& Survivor | $0 \%$ | $0 \%$ | $10 \%$ | $10 \%$ |
| 100\% Joint \& Survivor | $25 \%$ | $5 \%$ | $40 \%$ | $30 \%$ |

- Retirement, termination and disability rates were adjusted to more closely reflect actual experience. Select termination rates were changed from $10 \%$ per year for the first three years of employment to $20 \%, 15 \%$, and $8 \%$, respectively.


## Summary of Valuation Results

## Effects of Changes (Concluded)

The combined impact of the above changes was to decrease the accrued liability by $\$ 8.3$ million and decrease the required contribution by $1.4 \%$ of pay, as follows:

|  | Before <br> Assumption <br> Changes | Reflecting <br> Assumption <br> Changes |
| :--- | :---: | :---: |
| Normal Cost Rate, \% of pay | $17.4 \%$ | $15.7 \%$ |
| Amortization of Unfunded Accrued | $9.0 \%$ | $9.3 \%$ |
| Liability, \% of pay | $0.3 \%$ | $0.3 \%$ |
| $\quad$ Expenses (\% of pay) | $26.7 \%$ | $25.3 \%$ |
| Total Required Contribution, \% of pay | $68.0 \%$ | $68.6 \%$ |
| Accrued Liability Funding Ratio | $83.3 \%$ | $87.6 \%$ |
| Projected Benefit Funding Ratio | $\$ 312.8$ | $\$ 304.5$ |

Refer to the Actuarial Basis section of this report for a complete description of these changes.

## Summary of Valuation Results

## Valuation of Future Post-Retirement Benefit Increases

A very important assumption affecting the valuation results is the expectation of future post-retirement benefit increases. The plan's accrued liability funding ratio (on a market value of assets basis and assuming $2.0 \%$ post-retirement benefit increases in all future years) is currently $68.1 \%$. If the plan reaches a funding ratio of $90 \%$ (on a market value of assets basis) in the future, post-retirement increases will revert to the $2.5 \%$ level.

The liabilities in this report are based on the assumption that the post-retirement benefit increase will remain at the reduced level of $2.0 \%$ indefinitely. We relied on direction from MSRS, including MSRS' interpretation of applicable Minnesota Statutes, on this issue. If we assumed future post-retirement benefit increases of $2.5 \%$ instead of $2.0 \%$, the actuarial accrued liability would be $\$ 991$ million instead of \$968 million, resulting in a funded ratio of 66.6\% (on a market value basis) as of July 1, 2012.

## Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- Membership data presents and describes the membership data used in the valuation.
- Development of costs shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- Plan accounting under GASB No. 25 (as amended by GASB No. 50) shows the disclosures required by GASB No. 25 as amended by GASB No. 50.
- Glossary defines the terms used in this report.


## Plan Assets

Statement of Plan Net Assets as of June 30, 2012 (Dollars in Thousands)

| Assets Held in Trust | Market Value |  |
| :--- | :--- | ---: |
| Cash, equivalents, short term securities | $\$$ | 15,273 |
| Fixed income |  | 146,439 |
| Equity | 497,802 |  |
| Other* | 59,745 |  |
| Total cash, investments, and other assets | $\$$ | $\mathbf{7 1 9 , 2 5 9}$ |
|  |  |  |
| Amounts Receivable | $\$$ | $\mathbf{7 2 0 , 5 5 4}$ |
| Total Assets |  | $\mathbf{6 1 , 0 3 1 )}$ |
| Amounts Payable* | $\$$ | $\mathbf{6 5 9 , 5 2 3}$ |

[^0]
## Plan Assets

## Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the Plan’s Fiscal Year July 1, 2011 to June 30, 2012.

## Change in Assets

1. Fund balance at market value at July 1, 2011
2. Contributions
a. Member
b. Employer
c. Other sources
d. Total contributions
3. Investment income
a. Investment income/(loss)
b. Investment expenses
c. Net investment income/(loss)
4. Other
5. Total income: (2.d.) + (3.c.) + (4.)
6. Benefits Paid
a. Annuity benefits
b. Refunds
c. Total benefits paid
7. Expenses
a. Other
b. Administrative
c. Total expenses
8. Total disbursements: (6.c.) + (7.c.)
9. Fund balance at market value at July 1, 2012: (1.) + (5.) + (8.)
$(1,257)$

| Market Value |  |
| :---: | ---: |
| $\$ \quad 646,582$ |  |
|  | 17,203 |
| 24,188 |  |
|  | 0 |
| $\$ \quad 41,391$ |  |

16,822
(896)

15,926

|  | 0 |
| ---: | ---: |
| $\$ \quad 57,317$ |  |

$(43,828)$

## Plan Assets

## Actuarial Asset Value (Dollars in Thousands)

June 30, 2012

1. Market value of assets available for benefits
2. Determination of average balance
a. Total assets available at July 1, 2011
b. Total assets available at June 30, 2012

646,582
c. Net investment income for fiscal year ending June 30, 2012

659,523
d. Average balance [a. + b. - c.] / 2

15,926
3. Expected return [8.5\% * 2.d.] 54,833
4. Actual return 15,926
5. Current year asset gain/(loss) [4. - 3.]
$(38,907)$
6. Unrecognized asset returns
a. Year ended June 30, 2012
b. Year ended June 30, 2011
c. Year ended June 30, 2010
d. Year ended June 30, 2009
e. Unrecognized return adjustment
7. Actuarial value at June 30, 2012 (1. - 6.e.)
\$ 659,523

| Original | \% Not <br> Amount <br> Recognized |
| :--- | :---: |

$(38,907) \quad 80 \%$
76,770 60\%
46,062
30,070 40\%
$(155,770)$
20\%
12,028
$(31,154)$
$(4,190)$
\$ 663,713

## Membership Data

## Distribution of Active Members

Years of Service as of June 30, 2012

| Age | 这 |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | <3* | 3-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | 30-34 | 35+ | Total |
| $<25$ | 83 | 4 |  |  |  |  |  |  |  | 87 |
| Avg. Earnings | 28,801 | 31,592 |  |  |  |  |  |  |  | 28,929 |
| 25-29 | 289 | 142 | 129 |  |  |  |  |  |  | 560 |
| Avg. Earnings | 32,294 | 38,897 | 41,351 |  |  |  |  |  |  | 36,055 |
| 30-34 | 159 | 134 | 341 | 38 |  |  |  |  |  | 672 |
| Avg. Earnings | 35,021 | 41,167 | 43,766 | 50,487 |  |  |  |  |  | 41,559 |
| 35-39 | 86 | 69 | 243 | 138 | 20 |  |  |  |  | 556 |
| Avg. Earnings | 38,008 | 42,548 | 43,909 | 52,104 | 62,022 |  |  |  |  | 45,513 |
| 40-44 | 75 | 63 | 179 | 129 | 117 | 15 |  |  |  | 578 |
| Avg. Earnings | 35,032 | 42,940 | 46,321 | 52,859 | 58,628 | 65,859 |  |  |  | 48,945 |
| 45-49 | 73 | 62 | 172 | 131 | 125 | 79 | 21 |  |  | 663 |
| Avg. Earnings | 36,867 | 44,873 | 49,418 | 52,297 | 58,737 | 61,590 | 65,529 |  |  | 51,898 |
| 50-54 | 62 | 55 | 148 | 118 | 115 | 99 | 72 | 17 |  | 686 |
| Avg. Earnings | 39,230 | 45,027 | 51,989 | 54,532 | 56,428 | 62,737 | 65,626 | 64,587 |  | 54,754 |
| 55-59 | 27 | 40 | 112 | 74 | 50 | 23 | 11 | 11 | 2 | 350 |
| Avg. Earnings | 46,215 | 50,124 | 55,053 | 56,312 | 55,861 | 56,187 | 64,764 | 62,697 | 86,700 | 54,991 |
| 60-64 | 11 | 9 | 36 | 24 | 13 | 7 | 1 | 1 |  | 102 |
| Avg. Earnings | 52,154 | 45,967 | 57,960 | 63,294 | 63,509 | 57,484 | 60,054 | 62,926 |  | 58,275 |
| 65-69 | 3 |  | 9 | 4 | 1 |  |  |  |  | 17 |
| Avg. Earnings | 49,088 |  | 57,084 | 60,934 | 63,245 |  |  |  |  | 56,941 |
| 70+ |  | 2 | 2 |  | 1 |  |  |  |  | 5 |
| Avg. Earnings |  | 30,196 | 20,281 |  | 41,595 |  |  |  |  | 28,510 |
| Total | 868 | 580 | 1,371 | 656 | 442 | 223 | 105 | 29 | 2 | 4,276 |
| Avg. Earnings | 34,885 | 42,319 | 46,843 | 53,572 | 58,042 | 61,701 | 65,463 | 63,813 | 86,700 | 47,358 |

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

## Membership Data

## Distribution of Service Retirements*

Years Retired as of June 30, 2012

| Age | <1 | 1-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25+ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| <50 |  |  |  |  |  |  |  |  |
| Avg. Benefit |  |  |  |  |  |  |  |  |
| 50-54 | 30 | 43 | 1 |  |  |  |  | 74 |
| Avg. Benefit | 19,601 | 23,988 | 8,158 |  |  |  |  | 21,996 |
| 55-59 | 92 | 247 | 54 |  |  |  |  | 393 |
| Avg. Benefit | 24,190 | 24,803 | 25,022 |  |  |  |  | 24,690 |
| 60-64 | 26 | 119 | 334 | 37 |  |  |  | 516 |
| Avg. Benefit | 11,938 | 16,559 | 22,641 | 19,883 |  |  |  | 20,501 |
| 65-69 | 14 | 69 | 88 | 231 | 2 |  |  | 404 |
| Avg. Benefit | 10,152 | 9,332 | 14,484 | 19,906 | 6,223 |  |  | 16,513 |
| 70-74 | 1 | 12 | 37 | 56 | 60 | 1 |  | 167 |
| Avg. Benefit | 5,937 | 12,923 | 12,809 | 19,997 | 25,564 | 19,047 |  | 19,806 |
| 75-79 |  |  | 6 | 37 | 25 | 39 |  | 107 |
| Avg. Benefit |  |  | 14,108 | 19,788 | 19,581 | 28,592 |  | 22,630 |
| 80-84 |  |  | 1 | 3 | 7 | 22 | 27 | 60 |
| Avg. Benefit |  |  | 2,539 | 6,987 | 21,815 | 20,273 | 28,756 | 23,310 |
| 85-89 |  |  |  |  |  | 4 | 26 | 30 |
| Avg. Benefit |  |  |  |  |  | 15,980 | 27,709 | 26,145 |
| 90+ |  |  |  |  |  |  | 13 | 13 |
| Avg. Benefit |  |  |  |  |  |  | 16,845 | 16,845 |
| Total | 163 | 490 | 521 | 364 | 94 | 66 | 66 | 1,764 |
| Avg. Benefit | 20,073 | 20,260 | 20,647 | 19,799 | 23,282 | 24,910 | 25,998 | 20,812 |

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

[^1]
## Membership Data

## Distribution of Survivors*

Years Since Death as of June 30, 2012

| Age | <1 | 1-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25+ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $<45$ | 1 | 6 | 3 | 1 |  |  |  | 11 |
| Avg. Benefit | 7,701 | 6,266 | 3,804 | 2,291 |  |  |  | 5,364 |
| 45-49 | 1 | 1 | 3 | 2 |  |  |  | 7 |
| Avg. Benefit | 20,135 | 3,688 | 8,354 | 8,109 |  |  |  | 9,300 |
| 50-54 | 1 | 9 | 2 | 1 | 2 |  |  | 15 |
| Avg. Benefit | 8,573 | 10,414 | 14,583 | 14,045 | 10,214 |  |  | 11,063 |
| 55-59 | 5 | 14 | 12 | 4 | 1 |  |  | 36 |
| Avg. Benefit | 8,452 | 15,083 | 14,525 | 7,529 | 7,440 |  |  | 12,924 |
| 60-64 | 2 | 7 | 15 | 4 | 3 | 1 |  | 32 |
| Avg. Benefit | 14,847 | 10,002 | 11,079 | 18,199 | 6,354 | 9,242 |  | 11,469 |
| 65-69 | 6 | 7 | 9 | 5 | 3 | 1 |  | 31 |
| Avg. Benefit | 18,470 | 14,938 | 14,532 | 11,684 | 16,176 | 6,396 |  | 14,823 |
| 70-74 | 2 | 2 | 3 | 3 | 2 |  |  | 12 |
| Avg. Benefit | 9,434 | 18,726 | 14,387 | 27,288 | 13,631 |  |  | 17,384 |


| $75-79$ | 2 | 3 | 5 | 4 | 3 | 1 | 1 | $\mathbf{1 9}$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Avg. Benefit | 18,457 | 32,614 | 17,971 | 15,622 | 10,457 | 12,988 | 20,483 | $\mathbf{1 8 , 5 2 3}$ |


| $80-84$ | 1 | 1 | 3 | 1 | $\mathbf{6}$ |
| :---: | ---: | ---: | ---: | ---: | ---: |
| Avg. Benefit | 11,528 | 7,729 | 9,902 | 6,456 | $\mathbf{9 , 2 3 6}$ |


| $85-89$ | 2 | 1 | 2 | 1 | $\mathbf{6}$ |
| :---: | ---: | ---: | ---: | ---: | ---: |
| Avg. Benefit | 13,588 | 15,112 | 14,561 | 8,517 | $\mathbf{1 3 , 3 2 1}$ |


| $90+$ |  | 1 |  |  |  | 3 | 4 |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Avg. Benefit |  | 11,329 |  |  |  |  | 8,466 |
|  |  |  |  | $\mathbf{9 , 1 8 2}$ |  |  |  |
| Total | $\mathbf{2 1}$ | 53 | 55 | $\mathbf{2 5}$ | $\mathbf{1 6}$ | $\mathbf{4}$ | $\mathbf{5}$ |
| Avg. Benefit | $\mathbf{1 3 , 6 4 2}$ | $\mathbf{1 3 , 2 5 0}$ | $\mathbf{1 2 , 7 2 1}$ | $\mathbf{1 4 , 1 3 4}$ | $\mathbf{1 1 , 4 5 1}$ | $\mathbf{9 , 2 8 6}$ | $\mathbf{1 0 , 4 6 8}$ | $\mathbf{1 2 , 9 3 0}$

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

* Exhibit excludes 1 individual reported in 2012 with an expired benefit.


## Membership Data

## Distribution of Disability Retirements*

Years Disabled as of June 30, 2012

| Age |  | $\mathbf{1 - 4}$ | $\mathbf{5 - 9}$ | $\mathbf{1 0 - 1 4}$ | $\mathbf{1 5 - 1 9}$ | $\mathbf{2 0 - 2 4}$ | $\mathbf{2 5 +}$ | Total |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $<45$ | 5 | 18 | 8 | 8 |  |  | $\mathbf{3 9}$ |  |
| Avg. Benefit | 15,635 | 16,359 | 15,914 | 18,129 |  |  | $\mathbf{1 6 , 5 3 8}$ |  |
|  |  |  |  |  |  |  | $\mathbf{3 2}$ |  |
| $45-49$ | 3 | 5 | 14 | 7 | 3 | $\mathbf{1 7 , 8 9 7}$ |  |  |


| $50-54$ | 7 | 14 | 12 | 9 | 3 | 45 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |

$\begin{array}{llllll}\text { Avg. Benefit } & 19,378 & 18,848 & 19,223 & 21,193 & 21,349\end{array} \mathbf{1 9 , 6 6 6}$

| $55-59$ | 3 | 20 | 14 | 11 | 6 | 54 |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Avg. Benefit | 13,636 | 17,319 | 19,676 | 21,931 | 17,681 | $\mathbf{1 8 , 7 0 5}$ |


| $60-64$ | 1 | 8 | 19 | 16 | 3 | 1 | 48 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |


| Avg. Benefit | 20,802 | 14,221 | 19,462 | 17,883 | 20,442 | 20,072 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |$\quad \mathbf{1 8 , 1 6 4}$


| 65-69 | 1 | 1 | 5 | 9 | 2 |
| :---: | ---: | ---: | ---: | ---: | ---: |
| Avg. Benefit | 17,048 | 13,842 | 20,871 | 18,349 | 16,444 |


| $70-74$ | 2 | 1 | 3 | 6 |
| :--- | :--- | :--- | :--- | :--- |


| Avg. Benefit | $\mathbf{1 3 , 5 0 2}$ | 19,308 | 25,397 |
| :--- | :--- | :--- | :--- |


| 75+ |  |  |  |  |  |  | 1 | 1 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Avg. Benefit |  |  |  |  |  |  | 24,274 | 24,274 |
| Total | 20 | 66 | 74 | 61 | 20 | 1 | 1 | 243 |
| Avg. Benefit | 17,298 | 16,947 | 18,801 | 19,317 | 19,317 | 20,072 | 24,274 | 18,373 |

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

* Exhibit excludes 1 individual reported in 2012 without a benefit.


## Membership Data

## Reconciliation of Members*

|  |  | Terminated |  | Recipients |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actives | Deferred Retirement | Other NonVested | Service Retirement | Disability Retirement | Survivor |  |
| Members on 7/1/2011 | 4,322 | 1,035 | 501 | 1,621 | 230 | 165 | 7,874 |
| Additions | 461 | 195 | 122 | 178 | 22 | 4 | 982 |
| Return to active | 15 | (9) | (6) | 0 | 0 | 0 | 0 |
| Terminated non-vested | (86) | 0 | 0 | 0 | 0 | 0 | (86) |
| Service retirements | (148) | (27) | (2) | 0 | 0 | 0 | (177) |
| Terminated deferred | (150) | 42 | (42) | 0 | 0 | 0 | (150) |
| Terminated refund/transfer | (116) | (12) | (100) | 0 | 0 | 0 | (228) |
| Deaths | (7) | (2) | (2) | (16) | (9) | (6) | (42) |
| New beneficiary | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Disabled | (17) | (3) | 0 | 0 | 0 | 0 | (20) |
| Data correction | (2) | (40) | 2 | (4) | 0 | 17 | (27) |
| Net change | (50) | 144 | (28) | 158 | 13 | 15 | 252 |
| Preliminary Members on 6/30/2012* | 4,272 | 1,179 | 473 | 1,779 | 243 | 180 | 8,126 |
| GRS Data Adjustment | 4 | 1 | 0 | (6) | 1 | 0 | 0 |
| Final Number as of 6/30/12 | 4,276 | 1,180 | 473 | 1,773 | 244 | 180 | 8,126 |

* Provided by MSRS and checked by GRS for reasonableness.

| Terminated Member Statistics | Deferred <br> Retirement | Other Non- |  |
| :--- | :---: | ---: | ---: |
| Vested |  |  |  | Total | Number | 1,180 | 473 | 1,653 |
| :--- | ---: | ---: | ---: |
| Average age | 44.9 | 37.0 | 42.6 |
| Average service | 5.5 | 0.9 | 4.2 |
| Average annual benefit, with augmentation to Normal |  |  |  |
| Retirement Date and 30\% CSA load | $\$ 11,626$ | N/A | $\$ 11,626$ |
| Average refund value, with 30\% CSA load | $\$ 24,648$ | $\$ 3,493$ | $\$ 18,594$ |

## Development of Costs

## Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B. 2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B. 1 is the present value of the total $20.70 \%$ statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.


* Present value of credited projected benefits (projected compensation, current service)
** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date
*** Present value of projected benefits (projected compensation, projected service)


## Development of Costs

## Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (Dollars in Thousands)

|  | Actuarial Present Value of Projected Benefits | Actuarial Present <br> Value of Future <br> Normal Costs | Actuarial Accrued Liability |
| :---: | :---: | :---: | :---: |
| A. Determination of Actuarial Accrued Liability (AAL) |  |  |  |
| 1. Active members |  |  |  |
| a. Retirement annuities | \$ 540,020 | \$ 157,296 | \$ 382,724 |
| b. Disability benefits | 52,799 | 30,598 | 22,201 |
| c. Survivor's benefits | 7,389 | 2,580 | 4,809 |
| d. Deferred retirements | 45,179 | 32,806 | 12,373 |
| e. Refunds* | 1,661 | 7,770 | $(6,109)$ |
| f. Total | \$ 647,048 | \$ 231,050 | \$ 415,998 |
| 2. Deferred retirements with future augmentation | 94,021 | 0 | 94,021 |
| 3. Former members without vested rights | 1,652 | 0 | 1,652 |
| 4. Benefit recipients | 456,495 | 0 | 456,495 |
| 5. Total | \$1,199,216 | \$ 231,050 | \$ 968,166 |
| B. Determination of Unfunded Actuarial Accrued Liability (UAAL) |  |  |  |
| 1. Actuarial accrued liability |  |  | \$ 968,166 |
| 2. Current assets (AVA) |  |  | 663,713 |
| 3. Unfunded actuarial accrued liability |  |  | \$ 304,453 |
| C. Determination of Supplemental Contribution Rate** |  |  |  |
| 1. Present value of future payrolls through the amortization date of June 30, 2038 |  |  | \$3,255,844 |
| 2. Supplemental contribution rate: (B.3.) / (C.1.) |  |  | 9.35\% *** |

* Includes non-vested refunds and non-married survivor benefits only.
** The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.
*** The amortization factor as of July 1, 2012 is 15.3537.


## Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)
Year Ending ..... 6/30/2012A. Unfunded actuarial accrued liability at beginning of year\$ 269,985
B. Changes due to interest requirements and current rate of funding

1. Normal cost and expenses ..... 37,341
2. Contributions$(41,391)$
3. Interest on A., B.1. and B.2. ..... 22,7774. $\operatorname{Total}($ B.1. + B.2. + B.3.)18,727
C. Expected unfunded actuarial accrued liability at end of year (A. + B.4.) ..... 288,712
D. Increase (decrease) due to actuarial losses (gains) because of experience deviationsfrom expected
4. Age and Service Retirements ..... 6,270
5. Disability Retirements ..... $(1,206)$
6. Death-in-Service Benefits(42)
7. Withdrawals$(3,879)$
8. Salary increases ..... 3,055
9. Investment income ..... 24,921
10. Mortality of annuitants ..... $(1,058)$
11. Other items ..... 469
12. Total ..... 28,530
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.5.) ..... 317,242
F. Change in unfunded actuarial accrued liability due to changes in plan provisions
G. Change in unfunded actuarial accrued liability due to changes in actuarialassumptions$(8,295)$
H. Change in unfunded actuarial accrued liability due to changes in actuarial asset method
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*\$ 304,453
[^2]
## Development of Costs

## Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses.

|  | Percent of Payroll | Dollar <br> Amount |  |
| :---: | :---: | :---: | :---: |
| A. Statutory contributions - Chapter 352 |  |  |  |
| 1. Employee contributions | 8.60\% | \$ | 18,237 |
| 2. Employer contributions | 12.10\% |  | 25,659 |
| 3. Total | 20.70\% | \$ | 43,896 |
| B. Required contributions - Chapter 356 |  |  |  |
| 1. Normal cost |  |  |  |
| a. Retirement benefits | 10.91\% | \$ | 23,135 |
| b. Disability benefits | 2.21\% |  | 4,686 |
| c. Survivors | 0.17\% |  | 360 |
| d. Deferred retirement benefits | 1.87\% |  | 3,965 |
| e. Refunds* | 0.50\% |  | 1,060 |
| f. Total | 15.66\% | \$ | 33,206 |
| Unfunded |  |  |  |
| Actuarial Accrued Liability by June 30, 2038 | 9.35\% | \$ | 19,827 |
| 3. Allowance for expenses | 0.27\% |  | 573 |
| 4. Total | 25.28\% ** | \$ | 53,606 |
| C. Contribution Sufficiency/(Deficiency) (A.3. - B.4.) | (4.58\%) | \$ | $(9,710)$ |

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$212,056.

* Includes non-vested refunds and non-married survivor benefits only.
** The required contribution on a market value of assets basis is $25.41 \%$ of payroll.


## Actuarial Basis

## Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

## Actuarial Cost Method

An actuarial cost method is a set of techniques used by the actuary to develop contribution levels under a retirement plan. The actuarial cost method used in this valuation for all purposes is the Entry Age Actuarial Cost Method. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an unfunded actuarial accrued liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

## Select and Ultimate Discount Rate Methodology

Based on direction from the LCPR's actuary, the select and ultimate discount rate methodology was applied to the entry age normal results as follows:

1. The present value of projected benefits was calculated using the prescribed select and ultimate discount rates.
2. An equivalent single interest rate that produced approximately the same present value of projected benefits was determined.
3. The equivalent single interest rate was used to determine the entry age normal accrued liability and normal cost.

The equivalent single interest rate used in this valuation was $8.36 \%$.

## Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

## Decrement Timing

All decrements are assumed to occur mid-year.

## Actuarial Basis

## Actuarial Methods (Concluded)

## Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20\% per year;
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

The Minnesota Post Retirement Investment Fund (MPRIF) was dissolved on June 30, 2009. For the purpose of determining the actuarial value of assets, the MPRIF asset loss for the fiscal year ending June 30, 2009 is recognized incrementally over five years at $20 \%$ per year, similar to the smoothing described above. Prior to June 30, 2009, MPRIF asset gains and losses were not smoothed.

## Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2038 assuming payroll increases of $3.75 \%$ per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

## Changes in Methods since Prior Valuation

Decrement timing was changed from beginning of year to mid-year.

## Actuarial Basis

## Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated February 2012, prepared by a former actuary.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment.

| Investment return | Select and Ultimate Rates: <br> July 1, 2012 to June 30, 2017 <br> $6.00 \%$ per annum post-retirement <br> 8.00\% per annum pre-retirement <br> July 1, 2017 and later <br> 6.50\% per annum post-retirement <br> 8.50\% per annum pre-retirement |
| :---: | :---: |
| Benefit increases after retirement | Payment of $2.00 \%$ annual benefit increases after retirement are accounted for by using the $6.50 \%$ post-retirement assumption ( $6.00 \%$ during 5 -year select period), as required by Minnesota Statute. Mathematically, this assumption funds a postretirement benefit increase of $1.9 \%$ instead of $2.0 \%$. |
| Salary increases | Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service. |
| Payroll growth | 3.75\% per year. |
| Mortality rates |  |
| Healthy Pre-retirement | RP-2000 employee generational mortality table, white collar adjustment. |
| Healthy Post-retirement | RP-2000 annuitant generational mortality table, white collar adjustment, set forward one year for males and set back one year for females. |
|  | The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 95 . We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50 . |
| Disabled | RP-2000 disabled mortality table. |
| Retirement | Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year. |
| Withdrawal | Select and Ultimate rates based on actual experience. Ultimate rates after the third year are shown in rate table. Select rates in the first three years are: |
|  | $\frac{\text { Year }}{1} \quad \frac{\text { Select Witawal Rates }}{20 \%}$ |
|  | 2 15\% |
|  | 3 8\% |

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

| Disability | Age-related rates based on experience; see table of sample rates. All incidences are assumed to be duty-related. |
| :---: | :---: |
| Allowance for combined service annuity | Liabilities for former members are increased by $30.00 \%$ to account for the effect of some participants having eligibility for a Combined Service Annuity. |
| Administrative expenses | Prior year administrative expenses expressed as percentage of prior year projected payroll. |
| Refund of contributions | All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit. Account balances for deferred members accumulate interest until normal retirement date and are discounted back to the valuation date. |
| Commencement of deferred benefits | Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55 . |
| Percentage married | $85 \%$ of active members are assumed to be married. Actual marital status is used for members in payment status. |
| Age of spouse | Females are assumed to be three years younger than their male spouses. |
| Form of payment | Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows: |
|  | Males: $\quad 10 \%$ elect $50 \%$ Joint \& Survivor option 10\% elect 75\% Joint \& Survivor option $40 \%$ elect $100 \%$ Joint \& Survivor option |
|  | Females: $10 \%$ elect $50 \%$ Joint \& Survivor option |
|  | 10\% elect 75\% Joint \& Survivor option |
|  | 30\% elect 100\% Joint \& Survivor option |
|  | Remaining married members and unmarried members are assumed to elect the Straight Life option. |
|  | Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a straight life annuity, except that current terminated deferred members who terminated prior to July 1, 1997 are assumed to receive the Level Social Security option to age 62. |
| Eligibility testing | Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur. |
| Decrement operation | Withdrawal decrements do not operate during retirement eligibility. |
| Service credit accruals | It is assumed that members accrue one year of service credit per year. |

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

There are no members reported with missing gender or birth dates. In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:
There were 6 members reported with missing salary and zero members reported with missing service; due to the small number of members with missing salary and/or service, and based on direction from MSRS, we made no adjustment to the reported data for active members.

## Data for terminated members:

There were 110 members reported without a benefit. If available, we calculated benefits for these members using the reported Average Salary and credited service. If Average Salary was also not reported (94 members), we assumed a value of $\$ 30,000$. If termination date was not reported ( 20 members), we assumed the member terminated at age 40 (or current age, if younger than age 40). There were no members reported without credited service.

There were 37 members who terminated after June 30, 1997 and who were reported with a benefit in the Level Social Security option to age 62. Based on direction from MSRS, we adjusted benefits for these members to reflect the assumed life annuity election.

Data for members receiving benefits:
There were 11 members reported without a benefit, one beneficiary benefit had ceased as of the valuation date. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

Changes in actuarial assumptions

The investment return assumption was changed from $8.5 \%$ pre-retirement and $6.5 \%$ post-retirement to a select and ultimate approach with rates of $8.0 \%$ pre-retirement and $6.0 \%$ post-retirement for the period July 1, 2012 to June 30, 2017 and $8.5 \%$ preretirement and $6.5 \%$ post-retirement thereafter.

Healthy pre-retirement mortality was changed from 1983 Group Annuity Mortality set back five years for males and set back two years for females to RP-2000 employee generational mortality, white collar adjustment.

Healthy post-retirement mortality was changed from 1983 Group Annuity Mortality set back two years for males and set back one year for females to RP-2000 annuitant generational mortality, white collar adjustment, set forward one year for males and set back one year for females.

Disabled retired mortality was changed to RP-2000 disabled mortality. The previous table was based on the Combined Annuity Mortality table up to age 40, grading to healthy mortality for ages 60 and over.

The salary scale assumption was changed from an age related table to a service related table that generally reflects lower expected salary increases.

The payroll growth assumption was changed from $4.50 \%$ to $3.75 \%$.

The form of benefit assumption for active married members was changed as follows:

|  | Male <br> Assumption <br> Last Year | Female <br> Fssumption of Payment <br> Last Year | Male <br> Assumption <br> This Year | Female <br> Assumption <br> This Year |
| :--- | :---: | :---: | :---: | :---: |
| Straight Life Annuity | $50 \%$ | $90 \%$ | $40 \%$ | $50 \%$ |
| 50\% Joint \& Survivor | $25 \%$ | $5 \%$ | $10 \%$ | $10 \%$ |
| 75\% Joint \& Survivor | $0 \%$ | $0 \%$ | $10 \%$ | $10 \%$ |
| 100\% Joint \& Survivor | $25 \%$ | $5 \%$ | $40 \%$ | $30 \%$ |

Retirement, termination, and disability rates were adjusted to more closely reflect actual experience. Select termination rates were changed from 10\% per year for the first three years of employment to $20 \%, 15 \%$, and $8 \%$, respectively.

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

Rate (\%)

| Age | Rate (\%) |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Healthy <br> Pre-Retirement Mortality* |  | Post-Disability Mortality |  |
|  | Male | Female | Male | Female |
| 20 | 0.03\% | 0.02\% | 2.26\% | 0.75\% |
| 25 | 0.04 | 0.02 | 2.26 | 0.75 |
| 30 | 0.04 | 0.03 | 2.26 | 0.75 |
| 35 | 0.06 | 0.05 | 2.26 | 0.75 |
| 40 | 0.09 | 0.06 | 2.26 | 0.75 |
| 45 | 0.13 | 0.10 | 2.26 | 0.75 |
| 50 | 0.20 | 0.16 | 2.90 | 1.15 |
| 55 | 0.27 | 0.24 | 3.54 | 1.65 |
| 60 | 0.43 | 0.38 | 4.20 | 2.18 |
| 65 | 0.67 | 0.59 | 5.02 | 2.80 |
| 70 | 0.98 | 0.88 | 6.26 | 3.76 |

* These rates were adjusted for mortality improvements using projection scale AA.

| Age | Withdrawal Rates After Third Year |  | Disability Retirement |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Male | Female | Male | Female |
| 20 | 13.20\% | 8.80\% | 0.05\% | 0.05\% |
| 25 | 8.10 | 7.80 | 0.08 | 0.08 |
| 30 | 5.00 | 7.45 | 0.11 | 0.11 |
| 35 | 3.45 | 7.10 | 0.15 | 0.15 |
| 40 | 2.55 | 5.70 | 0.24 | 0.24 |
| 45 | 1.95 | 3.50 | 0.39 | 0.39 |
| 50 | 0.00 | 0.00 | 0.67 | 0.67 |
| 55 | 0.00 | 0.00 | 1.17 | 1.17 |
| 60 | 0.00 | 0.00 | 1.88 | 1.88 |
| 65 | 0.00 | 0.00 | 0.00 | 0.00 |

## Actuarial Basis

## Summary of Actuarial Assumptions (Concluded)

| Age | Percent Retiring | Salary Scale |  |
| :---: | :---: | :---: | :---: |
|  |  | Year | Increase |
| 50 | 5\% | 1 | 6.00\% |
| 51 | 3 | 2 | 5.85 |
| 52 | 3 | 3 | 5.70 |
| 53 | 3 | 4 | 5.55 |
| 54 | 5 | 5 | 5.40 |
| 55 | 55 | 6 | 5.25 |
| 56 | 12 | 7 | 5.10 |
| 57 | 12 | 8 | 4.95 |
| 58 | 10 | 9 | 4.80 |
| 59 | 10 | 10 | 4.65 |
| 60 | 10 | 11 | 4.55 |
| 61 | 10 | 12 | 4.45 |
| 62 | 30 | 13 | 4.35 |
| 63 | 30 | 14 | 4.25 |
| 64 | 30 | 15 | 4.15 |
| 65 | 50 | 16 | 4.05 |
| 66 | 50 | 17 | 3.95 |
| 67 | 50 | 18 | 3.85 |
| 68 | 50 | 19+ | 3.75 |
| 69 | 50 |  |  |
| 70+ | 100 |  |  |

## Actuarial Basis

## Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

| Plan year | July 1 through June 30 |
| :---: | :---: |
| Eligibility | State employees in covered correctional service. Certain state employees with 75 percent working time spent in direct contact with inmates or patients are also eligible. |
| Contributions | Member Employer |
|  | Percent of Salary $\quad \overline{8.60 \%} \quad \overline{12.10 \%}$ |
|  | Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h). |
| Allowable service | Service during which member contributions were made. May also include certain leave of absence, military service and periods while temporary Worker's Compensation is paid. |
| Salary | Includes wages, allowances and fees. Excludes lump sum payments of separation and reduced salary while receiving Worker's Compensation benefits. |
| Average salary | Average of the five highest successive years of Salary. Average Salary is based on all Allowable Service if less than five years. |
| Vesting | Hired before July 1, 2010: $100 \%$ vested after 3 years of Allowable Service. Hired after June 30, 2010: $50 \%$ vested after 5 years of Allowable Service; $60 \%$ vested after 6 years of Allowable Service; $70 \%$ vested after 7 years of Allowable Service; $80 \%$ vested after 8 years of Allowable Service; $90 \%$ vested after 9 years of Allowable Service; $100 \%$ vested after 10 years of Allowable Service. |

## Retirement

## Normal retirement benefit

Age/Service requirement Age 55 and vested. Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.

Amount $\quad 2.40 \%(2.20 \%$ if first hired after June 30, 2010) of Average Salary for each year of Allowable Service, pro-rata for completed months.
Early retirement
Age/Service requirement Age 50 and vested.
Amount Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date reduced by $2 / 10 \%$ ( $5 / 12 \%$ if first hired after June 30, 2010 or if hired before July 1, 2010 and retire after June 30, 2015) per month for each month that the member is under age 55 .

## Actuarial Basis

## Summary of Plan Provisions (Continued)

| Retirement (Continued) |  |
| :---: | :---: |
| Form of payment | Life annuity. |
|  | Actuarially equivalent options are: |
|  | $50 \%, 75 \%$, or $100 \%$ Joint and Survivor, or $15-$ year certain. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan. |
| Benefit increases | Benefit recipients receive future annual $2.0 \%$ benefit increases. If the accrued liability funding ratio reaches $90 \%$ (on a Market Value of Assets basis), the benefit increase will revert to $2.5 \%$. A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase. |
| Disability |  |
| Duty Disability |  |
| Age/Service requirement | Physically or mentally unable to perform normal job duties as a direct result of a disability relating to an incident while performing the duties of the job. Members who become disabled after June 30, 2009 will have disability benefits converted to retirement benefits at age 55 instead of age 65 . |
| Amount | $50.00 \%$ of Average Salary plus $2.40 \%$ ( $2.20 \%$ if first hired after June 30, 2010) of Average Salary for each year in excess of 20 years and 10 months of Allowable Service (pro rata for completed months). |
|  | Payment begins at disability and ends at age 55 (age 65 if disabled prior to July 1, 2009) or the five-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability. |
|  | Member is reclassified from disabled to retired at age 55 (age 65 if disabled prior to July 1, 2009). Optional amount continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option. |
| Regular Disability |  |
| Age/Service requirement | At least one year of covered Correctional service for employees hired before July 1, 2009, or a vested Correctional employee hired after June 30, 2009, and the employee is determined to have a regular disability not related to an incident while performing the duties of the job. |

## Actuarial Basis

## Summary of Plan Provisions (Continued)

## Disability (Continued) Amount

Death
Surviving spouse benefit
Age/Service requirement

Normal retirement benefit based on covered Correctional Service (minimum of 15 years if hired prior to July 1, 2009) and Average Salary at disability.

Payment begins at disability and ends at age 55 (age 65 if disabled prior to July 1, 2009) or the five-year anniversary of the effective date of the disability benefit, whichever is later. Payments stop earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability. Member is reclassified from disabled to retired at age 55 (age 65 if disabled prior to July 1, 2009). Optional amount continues. Otherwise, normal retirement benefit equal to the disability benefit paid, or an actuarially equivalent option.

Same as for retirement.

Member at any age or former member age 50 or older who dies before retirement or disability benefit commences and was vested. If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately, regardless of age.
Amount Surviving spouse receives the $100 \%$ joint and survivor benefits using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 50 to the commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest or an actuarially equivalent term certain annuity (lump sum payable to estate at death).

Benefit increases Same as for retirement.

Surviving dependent children's benefit

Age/service requirement
Amount

Benefit increases
Refund of contributions with interest

Age/service requirement

If no surviving spouse, all dependent children (biological or adopted) below age 20 who are dependent for more than half of their support on deceased member.

Actuarially equivalent to surviving spouse $100 \%$ joint and survivor annuity payable to the later of age 20 or five years. The amount is to be proportionally divided among surviving children.

Same as for retirement.

Active employee dies and survivor benefits are not payable or a former employee dies before annuity begins. If accumulated member contributions with interest exceed total payments to the surviving spouse and children, then the remainder is paid out.

## Actuarial Basis

## Summary of Plan Provisions (Concluded)

| Death (Continued) |  |
| :---: | :--- |
| Amount | Member’s contributions with $6.00 \%$ interest compounded daily until July 1, 2011 <br> and $4.00 \%$ thereafter. |

## Termination

Refund of contributions
Age/Service requirement Termination of state service.
Amount Member's contributions with 6.00\% interest through June 30, 2011 compounded daily. Beginning July 1, 2011 a member's contributions will increase at $4.00 \%$ interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.

Deferred benefit
Age/service requirement Partially or fully vested.
Amount Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:
(a.) $0.00 \%$ before July 1, 1971;
(b.) $5.00 \%$ from July 1, 1971 to January 1, 1981;
(c.) $3.00 \%$ thereafter ( $2.50 \%$ if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier; and
(d.) $5.00 \%$ thereafter until the annuity begins ( $2.50 \%$ if hired after June 30, 2006), but before January 1, 2012;
(e.) $2.00 \%$ from January 1, 2012 thereafter.

Amount is payable at normal or early retirement.

| Optional form conversion <br> factors | Actuarially equivalent factors based on the 1983 Group Annuity Mortality, <br> blended $75 \%$ male and $25 \%$ female (set forward two years), and 6\% interest. |
| :--- | :--- |
| Combined service annuity | Members are eligible for combined service benefits if they: |

(a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;
(b.) Have at least six months of allowable service credit in each plan worked under; and
(c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.
Members who meet the above requirements must have their benefit based on the following:
(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Changes in plan provisions None.

## Plan Accounting Under GASB No. 25 (as amended by GASB No. 50)

Provided below is information required under GASB Statement No. 25 as amended by GASB Statement No. 50 - Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans as amended by GASB Statement No. 50.

## Schedule of Funding Progress ${ }^{1}$ (Dollars in Thousands)

| Actuarial <br> Valuation <br> Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | Unfunded (Overfunded) AAL (UAAL) <br> (b) - (a) | Funded Ratio <br> (a)/(b) | Actual Covered Payroll (Previous FY) (c) | UAAL as Percentag of Covere Payroll [(b)-(a)]/( |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 7-1-1991 | \$ 105,925 | \$ 112,171 | \$ 6,246 | 94.43\% | \$ 43,429 | 14.38 |
| 7-1-1992 | 121,051 | 123,515 | 2,464 | 98.01 | 47,592 | 5.18 |
| 7-1-1993 | 135,939 | 134,280 | $(1,659)$ | 101.24 | 52,122 | (3.18) |
| 7-1-1994 | 148,163 | 152,702 | 4,539 | 97.03 | 54,673 | 8.30 |
| 7-1-1995 | 165,427 | 153,491 | $(11,936)$ | 107.78 | 66,939 | (17.83) |
| 7-1-1996 | 193,833 | 170,959 | $(22,874)$ | 113.38 | 72,959 | (31.35) |
| 7-1-1997 | 241,916 | 212,638 | $(29,278)$ | 113.77 | 112,408 | (26.05) |
| 7-1-1998 | 295,291 | 261,869 | $(33,422)$ | 112.76 | 105,796 | (31.59) |
| 7-1-1999 | 335,408 | 307,408 | $(28,000)$ | 109.11 | 106,131 | (26.38) |
| 7-1-2000 | 386,964 | 359,885 | $(27,079)$ | 107.52 | 112,587 | (24.05) |
| 7-1-2001 | 431,134 | 398,633 | $(32,501)$ | 108.15 | 120,947 | (26.87) |
| 7-1-2002 | 457,416 | 446,426 | $(10,990)$ | 102.46 | 124,373 | (8.84) |
| 7-1-2003 | 470,716 | 484,974 | 14,258 | 97.06 | 131,328 | 10.86 |
| 7-1-2004 | 486,617 | 524,215 | 37,598 | 92.83 | 133,172 | 28.23 |
| 7-1-2005 | 503,573 | 546,118 | $42,545{ }^{2}$ | 92.21 | 132,335 | 32.15 |
| 7-1-2006 | 535,357 | 647,480 | 112,123 | 82.68 | 145,879 | 76.86 |
| 7-1-2007 | 559,852 | 708,292 | 148,440 | 79.04 | 167,727 | 88.50 |
| 7-1-2008 | 572,719 | 760,363 | 187,644 | 75.32 | 194,391 | 96.53 |
| 7-1-2009 | 590,399 | 821,250 | 230,851 | 71.89 | 193,445 | 119.34 |
| 7-1-2010 | 603,863 | 851,086 | 247,223 | 70.95 | 192,450 | 128.46 |
| 7-1-2011 | 637,027 | 907,012 | 269,985 | 70.23 | 197,702 | 136.56 |
| 7-1-2012 | 663,713 | 968,166 | 304,453 | 68.55 | 200,035 | 152.20 |

[^3]
## Plan Accounting Under GASB No. 25 (as amended by GASB N. 50)

## Schedule of Contributions from the Employer and Other Contributing Entities ${ }^{1}$ (Dollars in Thousands)

The GASB Statement No. 25 required and actual contributions are as follows:

| Plan Year <br> Ended <br> June 30 | Actuarially <br> Required <br> Contribution Rate <br> (a) | Actual Covered <br> Payroll <br> (b) | Actual <br> Member <br> Contributions <br> (c) | Annual Required <br> Contributions <br> ((a)x(b)] -(c) $=$ (d) | Actual <br> Employer <br> Contributions <br> (e) | Percentage <br> Contributed |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\mathbf{( e ) / ( d )}$ |  |  |  |  |  |  |

${ }^{1}$ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
${ }^{2}$ Assumed equal to actual member contributions divided by $8.60 \%$.

## Glossary of Terms

Accrued Benefit Funding Ratio<br>Accrued Liability Funding Ratio<br>Actuarial Accrued Liability (AAL)

Actuarial Assumptions

## Actuarial Cost Method

## Actuarial Equivalent

## Actuarial Present Value (APV)

## Actuarial Present Value of Projected Benefits

The ratio of assets to Current Benefit Obligations.

The ratio of assets to Actuarial Accrued Liability.

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).

## Glossary of Terms (Continued)

Actuarial Value of Assets

Amortization Method

Amortization Payment

Amortization Period
Annual Required
Contribution (ARC)

## Augmentation

Closed Amortization Period

The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

The period used in calculating the Amortization Payment.
The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB No. 25. The ARC consists of the Employer Normal Cost and Amortization Payment.

Annual increases to deferred benefits.

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

The present value of anticipated future contributions intended to fund benefits for current members.

## Glossary of Terms (Concluded)

Experience Gain/Loss

## GASB

GASB No. 25 and
GASB No. 27

GASB No. 50

Normal Cost

Projected Benefit Funding Ratio

## Unfunded Actuarial Accrued Liability

Valuation Date

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Governmental Accounting Standards Board.
These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.

The accounting standard governing a state or local governmental employer's accounting for pensions.

The annual cost assigned, under the Actuarial Cost Method, to the current plan year.

The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits.

The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.

The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.


[^0]:    * Includes \$59,745 in Securities Lending Collateral.

[^1]:    * Exhibit excludes 9 individuals reported in 2012 without a benefit.

[^2]:    * The unfunded actuarial accrued liability on a market value of assets basis is \$308,643.

[^3]:    ${ }^{1}$ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.
    ${ }^{2}$ Provided by MSRS instead of prior actuary.
    ${ }^{3}$ Assumed equal to actual member contributions divided by $8.60 \%$.

