MINNESOTA LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN

ACTUARIAL VALUATION REPORT AS OF JULY 1, 2012

November 2012

Public Employees Retirement Association of Minnesota
Local Government Correctional Service Retirement Plan
St. Paul, Minnesota

## Dear Trustees of the Local Government Correctional Service Retirement Plan:

The results of the July 1, 2012 annual actuarial valuation of the Local Government Correctional Service Retirement Plan are presented in this report. This report was prepared at the request of the Board and is intended for use by the Retirement Plan and those designated or approved by the Board. This report may be provided to parties other than the Plan only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report.

The purpose of the valuation is to measure the Plan's funding progress, to determine the required contribution rate for the fiscal year beginning July 1, 2012, and to determine the actuarial information required by Governmental Accounting Standards Board (GASB) Statement No. 25. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

The valuation was based upon information furnished by the Public Employees Retirement Association of Minnesota (PERA), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not otherwise audit the data. We are not responsible for the accuracy or completeness of the information provided by PERA.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215 the Legislative Commission on Pensions and Retirement (LCPR), and the Trustees. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. PERA is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law.

This report should not be relied on for any purpose other than the purpose described in the primary communication. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

The undersigned actuaries are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the Local Government Correctional Service Retirement Plan as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.
Respectfully submitted,

## Bic Bimpgs

Brian B. Murphy, ISO, EA, MAAA

## Bonita \&. Wurst

Bonita J. Wurst, ASA, EA, MAAA
BBM/BJW:sc

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## Summary of Valuation Results

## Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

|  | Actuarial Valuation as of |  |  |  |
| :--- | :--- | :---: | :---: | :---: |
|  | Contributions | July 1, 2012 |  | July 2011 |
| Statutory Contributions - Chapter 353E (\% of Payroll) |  | $14.58 \%$ |  | $14.58 \%$ |
| Required Contributions - Chapter 356 (\% of Payroll) |  | $14.45 \%$ |  | $13.42 \%$ |
| Sufficiency / (Deficiency) |  | $0.13 \%$ |  | $1.16 \%$ |

The contribution sufficiency decreased from $1.16 \%$ of payroll to $0.13 \%$ of payroll. The primary reason for the decreased contribution sufficiency is the recognition of new assumptions. See page 3 for additional information about these changes.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the actuarial value of assets (AVA). The market value of assets (MVA) earned approximately 2.6\% for the plan year ending June 30, 2012. The AVA earned approximately 4.9\% for the plan year ending June 30, 2012 as compared to the assumed rate of $8.5 \%$. The assumed rate is mandated by Minnesota Statutes.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report. The Plan Accounting sections detail the required accounting information for the Plan under GASB No. 25 (as amended by GASB No. 50).

## Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

|  | Actuarial Valuation as of |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | July 1, 2012 |  | July 1, 2011 |  |
| Contributions (\% of Payroll ) |  |  |  |  |
| Statutory - Chapter 353E |  | 14.58\% |  | 14.58\% |
| Required - Chapter 356 |  | 14.45\% |  | 13.42\% |
| Sufficiency / (Deficiency) |  | 0.13\% |  | 1.16\% |
| Funding Ratios (dollars in thousands) |  |  |  |  |
| Assets |  |  |  |  |
| - Current assets (AVA) | \$ | 306,454 | \$ | 274,704 |
| - Current assets (MVA) |  | 305,408 |  | 280,031 |
| Accrued Benefit Funding Ratio |  |  |  |  |
| - Current benefit obligations | \$ | 303,950 | \$ | 264,480 |
| - Funding ratio (AVA) |  | 100.82\% |  | 103.87\% |
| - Funding ratio (MVA) |  | 100.48\% |  | 105.88\% |
| Accrued Liability Funding Ratio |  |  |  |  |
| - Actuarial accrued liability | \$ | 343,199 | \$ | 284,593 |
| - Funding ratio (AVA) |  | 89.29\% |  | 96.53\% |
| - Funding ratio (MVA) |  | 88.99\% |  | 98.40\% |
| Projected Benefit Funding Ratio |  |  |  |  |
| - Current and expected future assets | \$ | 509,184 | \$ | 458,282 |
| - Current and expected future benefit obligations |  | 506,371 |  | 439,318 |
| - Projected benefit funding ratio (AVA) |  | 100.56\% |  | 104.32\% |
| Participant Data |  |  |  |  |
| Active members |  |  |  |  |
| - Number |  | 3,460 |  | 3,510 |
| - Projected annual earnings (000s) |  | 171,043 |  | 173,157 |
| - Average projected annual earnings |  | 49,434 |  | 49,332 |
| - Average age |  | 40.7 |  | 40.6 |
| - Average service |  | 7.3 |  | 6.9 |
| Service retirements |  | 429 |  | 373 |
| Survivors |  | 25 |  | 22 |
| Disability retirements |  | 153 |  | 133 |
| Deferred retirements |  | 2,091 |  | 1,981 |
| Terminated other non-vested |  | 1,727 |  | 1,624 |
| Total |  | 7,885 |  | 7,643 |

## Summary of Valuation Results

The 2011 valuation was prepared by Mercer. As part of the transition of actuarial work from Mercer to GRS, we replicated the 2011 valuation including a change from beginning of year decrement timing to mid-year decrement timing. The results of this replication are as follows:

|  | Valuation Results <br> As of July 1, 2011 (000's) |  |  |
| :--- | :---: | :---: | :---: |
|  | Mercer |  |  |
| Present Value of Projected Benefits | $\$ 439,318$ | $\$ 441,265$ | Ratio |
| Actuarial Accrued Liability | $\$ 284,593$ | $\$ 284,935$ | $100.4 \%$ |
| Required Contributions (\% of pay) | $13.42 \%$ | $13.16 \%$ | $98.1 \%$ |

Differences in valuation results due to differences in actuarial software are not unexpected. The replication results indicate a high degree of consistency.

## Effects of Changes

The following changes in actuarial assumptions and methods were recognized as of July 1, 2012:

- The investment return assumption was changed from $8.5 \%$ pre-retirement and $6.0 \%$ post-retirement to a 5 -year select and ultimate approach with rates of $8.0 \%$ pre-retirement and $5.5 \%$ post-retirement for the years July 1, 2012 to June 30, 2017 and 8.5\% pre-retirement and 6.0\% post-retirement thereafter.
- Healthy pre-retirement mortality was changed from 1983 Group Annuity Mortality set back one year for males to RP-2000 employee generational mortality, white collar adjustment.
- Healthy post-retirement mortality was changed from 1983 Group Annuity Mortality set forward two years for males and set forward two years for females to RP-2000 annuitant generational mortality, white collar adjustment.
- Disabled retired mortality was changed to RP-2000 disabled mortality. The previous table was the Combined Annuity Mortality table.
- The salary scale rates were adjusted to more closely reflect actual experience.
- The payroll growth assumption was changed from $4.50 \%$ to $3.75 \%$.
- The form of benefit assumption for active married members changed as follows:

|  | Male <br> Assumption <br> Last Year | Female <br> Assumption <br> Last Year | Male <br> Assumption <br> This Year | Female <br> Assumption <br> This Year |
| :--- | :---: | :---: | :---: | :---: |
| Straight Life Annuity | $50 \%$ | $90 \%$ | $40 \%$ | $80 \%$ |
| 25\% Joint \& Survivor | $0 \%$ | $0 \%$ | $5 \%$ | $5 \%$ |
| 50\% Joint \& Survivor | $25 \%$ | $5 \%$ | $10 \%$ | $5 \%$ |
| 75\% Joint \& Survivor | $0 \%$ | $0 \%$ | $10 \%$ | $5 \%$ |
| 100\% Joint \& Survivor | $25 \%$ | $5 \%$ | $35 \%$ | $5 \%$ |

- Retirement, termination and disability rates were adjusted to more closely reflect actual experience. Select termination rates of $25 \%, 20 \%$, and $15 \%$ were adopted for the first three years of employment.


## Summary of Valuation Results

## Effects of Changes (Concluded)

- As per MN Statutes 356.215 subdivision 11(c), a new amortization period is determined by amortizing the unfunded liability before the assumption changes over the original amortization period using original assumptions, amortizing the additional unfunded liability over 30 years using current assumptions, and then determining the equivalent amortization period in whole years. This resulted in a new amortization period of 19 years (previously 11 years).

The combined impact of the above changes was to increase the accrued liability by $\$ 24.9$ million and increase the required contribution by $1.2 \%$ of pay, as follows:

|  | Before <br> Amortization <br> Period and <br> Assumption <br> Changes | Reflecting <br> Reflecting <br> Assumption <br> Changes | Amption <br> and <br> Aertization <br> Changes |
| :--- | :---: | :---: | :---: |
| Normal Cost Rate, \% of pay | $12.3 \%$ | $12.6 \%$ | $12.6 \%$ |
| Amortization of UAL*, \% of pay | $0.8 \%$ | $2.5 \%$ | $1.7 \%$ |
| Expenses (\% of pay) | $0.1 \%$ | $0.1 \%$ | $0.1 \%$ |
| Total Required Contribution, \% of pay | $13.2 \%$ | $15.2 \%$ | $14.4 \%$ |
| Accrued Liability Funding Ratio (AVA) | $96.3 \%$ | $89.3 \%$ | $89.3 \%$ |
| Projected Benefit Funding Ratio | $104.2 \%$ | $98.0 \%$ | $100.6 \%$ |
| UAL* (in millions) | $\$ 11.8$ | $\$ 36.7$ | $\$ 36.7$ |
| *Unfunded Accrued Liability. |  |  |  |

Refer to the Actuarial Basis section of this report for a complete description of these changes.

## Summary of Valuation Results

## Valuation of Future Post-Retirement Benefit Increases

A very important assumption affecting the valuation results is the expectation of future post-retirement benefit increases. The post-retirement benefit increases changed from $2.5 \%$ to $1.0 \%$ per year beginning January 1, 2011, and from $1.0 \%$ to $2.5 \%$ per year beginning January 1, 2012, after the Plan attained an accrued liability funding ratio of $90 \%$ on a market value of assets basis. The statutes provide for a postretirement benefit increase of $2.5 \%$ per year as long as the funding ratio referenced above remains above 90\%.

As of July 1, 2012, the Plan's accrued liability funding ratio on a market value of assets basis, assuming future post-retirement increases of $2.5 \%$ per year, is $88.99 \%$. If PERA needs additional information from GRS in order to administer the Plan's post-retirement benefit increases, please let us know. We recommend that the process for determining the Plan's post-retirement benefit increases, including the actuarial process, be reviewed before next year's valuation.

## Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- Plan assets presents information about the Plan's assets as reported by the Public Employees Retirement Association of Minnesota. The assets represent the portion of total fund liabilities that has been funded.
- Membership data presents and describes the membership data used in the valuation.
- Development of costs shows the liabilities for plan benefits and the derivation of the contribution amount.
- Actuarial basis describes the Plan provisions, as well as the methods and assumptions used to value the Plan. The valuation is based on the premise that the Plan is ongoing.
- Plan accounting under GASB No. 25 (as amended by GASB No. 50) shows the disclosures required by GASB Statement No. 25 as amended by GASB Statement No. 50.
- Glossary defines the terms used in this report.


## Plan Assets

Statement of Plan Net Assets as of June 30, 2012 (Dollars in Thousands)

| Assets in Trust | Market Value |  |
| :--- | ---: | ---: |
|  |  |  |
| Cash, equivalents, short term securities | $\$$ | 6,942 |
| Fixed income |  | 67,796 |
| Equity |  | 47,603 |
| SBI Alternative |  | 0 |
| Other | $\$$ | $\mathbf{3 0 5 , 2 0 3}$ |
| Total Assets in Trust |  |  |
|  |  | 435 |
| Assets Receivable |  | $(230)$ |
| Amounts Payable | $\$$ | 305,408 |

## Plan Assets

## Reconciliation of Plan Assets (Dollars in Thousands)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Public Employees Retirement Association for the Plan’s fiscal year July 1, 2011 to June 30, 2012.

Change in Assets

1. Fund balance at market value at July 1, 2011
2. Contributions
a. Member
9,581
b. Employer
14,320
c. Other sources
d. Total contributions

| 0 |
| ---: |
| 23,901 |

3. Investment income
a. Investment income/(loss) 8,260
b. Investment expenses
c. Net subtotal
4. Other
5. Total income: (2.d.) + (3.c.) + (4.)
$\begin{array}{r}(414) \\ \hline 7,846\end{array}$
6. Benefits Paid
a. Annuity benefits
b. Refunds
c. Total benefits paid
7. Expenses

| a. Other |  | 0 |
| :--- | ---: | ---: |
| b. Administrative | $(229)$ |  |
| c. Total expenses | $(229)$ |  |
| Total disbursements: $(6 . c)+$. (7.c. $)$ | $(6,370)$ |  |
| Fund balance at market value at July 1, 2012: (1. $)+(5)+$. (8.) | $\$ \mathbf{3 0 5 , 4 0 8}$ |  |

## Plan Assets

## Actuarial Asset Value (Dollars in Thousands)

June 30, 2012

1. Market value of assets available for benefits
\$ 305,408
2. Determination of average balance
a. Total assets available at July 1, 2011
b. Total assets available at June 30, 2012
c. Net investment income for fiscal year ending June 30, 2012

305,408
d. Average balance [a. + b. - c.] / 2

7,846
3. Expected retur $[8.5 \%$ * 2d $]$ 24,548
4. Actual return 7,846
5. Current year asset gain/(loss) [4. - 3.]
6. Unrecognized asset returns
a. Year ended June 30, 2012
b. Year ended June 30, 2011
c. Year ended June 30, 2010
d. Year ended June 30, 2009
e. Unrecognized return adjustment
7. Actuarial value at June 30, 2012 (1. - 6.e.)

| Original Amount | \% Not <br> Recognized |  |
| :---: | :---: | :---: |
| \$ (16,702) | 80\% | $(13,361)$ |
| 31,598 | 60\% | 18,959 |
| 9,703 | 40\% | 3,881 |
| $(52,626)$ | 20\% | $(10,525)$ |
|  |  | $(1,046)$ |

\$ 306,454

## Membership Data

## Distribution of Active Members

Years of Service as of June 30, 2012

| Age | <3* | 3-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | 30-34 | 35+ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $<25$ | 139 | 7 | 1 |  |  |  |  |  |  | 147 |
| Avg. Earnings | 20,020 | 37,264 | 45,033 |  |  |  |  |  |  | 21,012 |
| 25-29 | 264 | 161 | 92 | 1 |  |  |  |  |  | 518 |
| Avg. Earnings | 28,266 | 41,373 | 44,803 | 49,065 |  |  |  |  |  | 35,317 |
| 30-34 | 124 | 112 | 253 | 55 |  |  |  |  |  | 544 |
| Avg. Earnings | 28,987 | 44,519 | 48,872 | 53,872 |  |  |  |  |  | 43,949 |
| 35-39 | 63 | 62 | 163 | 164 |  |  |  |  |  | 452 |
| Avg. Earnings | 27,025 | 40,708 | 49,485 | 57,080 |  |  |  |  |  | 47,906 |
| 40-44 | 74 | 55 | 132 | 248 |  |  |  |  |  | 509 |
| Avg. Earnings | 32,966 | 38,908 | 50,771 | 58,021 |  |  |  |  |  | 50,433 |
| 45-49 | 42 | 32 | 115 | 260 |  |  |  |  |  | 449 |
| Avg. Earnings | 29,933 | 40,024 | 51,819 | 60,939 |  |  |  |  |  | 54,212 |
| 50-54 | 37 | 26 | 83 | 243 |  |  |  |  |  | 389 |
| Avg. Earnings | 29,176 | 39,944 | 52,549 | 59,581 |  |  |  |  |  | 53,876 |
| 55-59 | 23 | 14 | 50 | 199 |  |  |  |  |  | 286 |
| Avg. Earnings | 24,647 | 45,367 | 49,904 | 59,809 |  |  |  |  |  | 54,542 |
| 60-64 | 3 | 9 | 37 | 94 |  |  |  |  |  | 143 |
| Avg. Earnings | 41,859 | 23,629 | 44,978 | 57,236 |  |  |  |  |  | 51,627 |
| 65-69 | 1 | 3 | 3 | 14 |  |  |  |  |  | 21 |
| Avg. Earnings | 8,627 | 21,487 | 39,191 | 52,196 |  |  |  |  |  | 43,876 |
| 70+ | 1 |  |  | 1 |  |  |  |  |  | 2 |
| Avg. Earnings | 19,028 |  |  | 52,665 |  |  |  |  |  | 35,847 |
| Total | 771 | 481 | 929 | 1,279 |  |  |  |  |  | 3,460 |
| Avg. Earnings | 27,287 | 41,171 | 49,405 | 58,757 |  |  |  |  |  | 46,789 |

* This exhibit does not reflect service earned in other PERA plans or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

## Membership Data

## Distribution of Service Retirements

Years Retired as of June 30, 2012

| Age | Years Retired as of June 30, 2012 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | <1 | 1-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25+ | Total |
| <50 |  |  |  |  |  |  |  |  |
| Avg. Benefit |  |  |  |  |  |  |  |  |
| 50-54 | 6 | 9 |  |  |  |  |  | 15 |
| Avg. Benefit | 8,003 | 6,276 |  |  |  |  |  | 6,967 |
| 55-59 | 21 | 48 | 3 |  |  |  |  | 72 |
| Avg. Benefit | 9,919 | 7,899 | 3,358 |  |  |  |  | 8,299 |
| 60-64 | 29 | 69 | 33 |  |  |  |  | 131 |
| Avg. Benefit | 11,315 | 7,758 | 5,174 |  |  |  |  | 7,895 |
| 65-69 | 7 | 60 | 51 | 6 |  |  |  | 124 |
| Avg. Benefit | 9,186 | 7,406 | 4,475 | 1,825 |  |  |  | 6,031 |
| 70-74 | 6 | 8 | 37 | 19 |  |  |  | 70 |
| Avg. Benefit | 7,515 | 4,389 | 4,328 | 1,325 |  |  |  | 3,793 |
| 75-79 |  | 2 | 5 | 8 |  |  |  | 15 |
| Avg. Benefit |  | 4,707 | 3,360 | 996 |  |  |  | 2,279 |
| 80-84 |  |  |  | 2 |  |  |  | 2 |
| Avg. Benefit |  |  |  | 1,118 |  |  |  | 1,118 |
| 85-89 |  |  |  |  |  |  |  |  |
| Avg. Benefit |  |  |  |  |  |  |  |  |
| $90+$ |  |  |  |  |  |  |  |  |
| Total | 69 | 196 | 129 | 35 |  |  |  | 429 |
| Avg. Benefit | 10,056 | 7,448 | 4,543 | 1,324 |  |  |  | 6,494 |

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

## Membership Data

## Distribution of Survivors

| Age | Years Since Death as of June 30, 2012 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | <1 | 1-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25+ | Total |
| $<45$ | 1 | 3 | 3 |  |  |  |  | 7 |
| Avg. Benefit | 7,526 | 5,625 | 3,929 |  |  |  |  | 5,170 |
| 45-49 | 2 |  |  |  |  |  |  | 2 |
| Avg. Benefit | 9,850 |  |  |  |  |  |  | 9,850 |
| 50-54 |  |  | 1 | 1 |  |  |  | 2 |
| Avg. Benefit |  |  | 2,241 | 994 |  |  |  | 1,618 |
| 55-59 |  | 3 | 2 |  |  |  |  | 5 |
| Avg. Benefit |  | 5,738 | 2,344 |  |  |  |  | 4,381 |
| 60-64 | 1 | 2 | 2 |  |  |  |  | 5 |
| Avg. Benefit | 9,230 | 6,497 | 14,683 |  |  |  |  | 10,318 |
| 65-69 | 1 |  | 2 |  |  |  |  | 3 |
| Avg. Benefit | 2,101 |  | 7,555 |  |  |  |  | 5,737 |
| 70-74 |  |  | 1 |  |  |  |  | 1 |
| Avg. Benefit |  |  | 497 |  |  |  |  | 497 |
| 75-79 |  |  |  |  |  |  |  |  |
| Avg. Benefit |  |  |  |  |  |  |  |  |
| 80-84 |  |  |  |  |  |  |  |  |
| Avg. Benefit |  |  |  |  |  |  |  |  |
| 85-89 |  |  |  |  |  |  |  |  |
| Avg. Benefit |  |  |  |  |  |  |  |  |
| 90+ <br> Avg. Benefit |  |  |  |  |  |  |  |  |
| Total | 5 | 8 | 11 | 1 |  |  |  | 25 |
| Avg. Benefit | 7,711 | 5,885 | 5,790 | 994 |  |  |  | 6,013 |

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

## Membership Data

## Distribution of Disability Retirements

Years Disabled as of June 30, 2012

| Age | <1 | 1-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25+ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $<45$ | 1 | 9 | 5 |  |  |  |  | 15 |
| Avg. Benefit | 11,257 | 13,344 | 14,913 |  |  |  |  | 13,728 |
| 45-49 | 2 | 11 | 3 | 2 |  |  |  | 18 |
| Avg. Benefit | 11,748 | 13,984 | 14,584 | 23,452 |  |  |  | 14,888 |
| 50-54 |  | 12 | 6 | 2 |  |  |  | 20 |
| Avg. Benefit |  | 16,718 | 22,870 | 24,278 |  |  |  | 19,320 |
| 55-59 | 2 | 11 | 16 | 4 |  |  |  | 33 |
| Avg. Benefit | 8,836 | 14,516 | 15,939 | 17,608 |  |  |  | 15,237 |
| 60-64 |  | 15 | 22 | 4 |  |  |  | 41 |
| Avg. Benefit |  | 15,945 | 14,965 | 23,875 |  |  |  | 16,193 |
| 65-69 | 6 | 11 | 2 |  |  |  |  | 19 |
| Avg. Benefit | 12,809 | 13,396 | 26,579 |  |  |  |  | 14,598 |
| 70-74 |  | 2 | 3 |  |  |  |  | 5 |
| Avg. Benefit |  | 13,343 | 10,470 |  |  |  |  | 11,620 |
| 75+ |  |  | 2 |  |  |  |  | 2 |
| Avg. Benefit |  |  | 6,692 |  |  |  |  | 6,692 |
| Total | 11 | 71 | 59 | 12 |  |  |  | 153 |
| Avg. Benefit | 11,752 | 14,753 | 15,894 | 21,783 |  |  |  | 15,528 |

In each cell, the top number is the count of disabled participants for the age/years disabled combination and the bottom number is the average annual benefit amount.

## Membership Data

## Reconciliation of Members*

A. Number as of June 30, 2011
B. Data Adjustments
$\begin{array}{ccc} & \text { Vested } & \text { Nonvested } \\ \text { Active } & \text { Terminated } & \text { Terminated }\end{array}$ Retired
D. Deletions:

1. Service Retirements
(55)
(19)
(3)
(2)
(5)
(59)
(33)
(15)
(19)
2. Death
(9)

- 

(1)
(8)
(1)
(38)
(22)
-
7. Returned to Active
(200)

正
(2)
E. Preliminary Number as of June 30, 2012*

3,460 2,091
1,729
451
131
(2)
(2)
F. Data Adjustments
G. Disabilility Reclassification
H. Final Number as of June 30, 2012
*Provided by PERA and checked for reasonableness.

|  | Deferred <br> Tetirement | Other Non- <br> Vested | Total |
| :--- | ---: | ---: | ---: |
| Number | 2,091 | 1,727 | 3,818 |
| Average age | 39.7 | 37.8 | 38.8 |
| Average service | 3.0 | 0.8 | 2.0 |
| Average annual benefit, with augmentation to Normal |  |  |  |
| Retirement Date and 30\% CSA load | $\$ 4,618$ | $\mathrm{~N} / \mathrm{A}$ | $\$ 4,618$ |
| Average refund value, with 30\% CSA load | $\$ 8,209$ | $\$ 1,438$ | $\$ 5,146$ |

## Development of Costs

## Actuarial Valuation Balance Sheet (Dollars in Thousands)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the Plan should be ideally equal to the long-term resources available to fund those obligations. The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B. 2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B. 1 is the present value of the total $14.58 \%$ statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.


## Development of Costs

## Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (Dollars in Thousands)



## Development of Costs

## Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

Year Ending
June 30, 2012
A. Unfunded actuarial accrued liability at beginning of year ..... \$ 9,889
B. Changes due to interest requirements and current rate of funding

1. Normal cost and expenses\$ 22,187
2. Contributions$(23,901)$
3. Interest on A., B.1. and B.2. ..... 7684. $\operatorname{Total}$ (B.1. + B.2. + B.3. $)$C. Expected unfunded actuarial accrued liability at end of year (A. + B.4.)\$ 8,943
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected
4. Age and Service Retirements ..... (931)
5. Disability Retirements
6. Death-in-Service Benefits
7. Withdrawals
(561)
8. Salary increases(2)$(1,061)$
9. Investment income ..... 9,938$(6,202)$
10. Motality 7. Mortality of annuitants ..... 88
11. Other items9. Total$\$ \quad 1,814$
\$ 3,083
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.5.) ..... \$ 12,026
F. Change in unfunded actuarial accrued liability due to changes in plan provisions ..... \$ 0
G. Change in unfunded actuarial accrued liability due to changes in actuarialassumptions\$ 24,917
H. Change in unfunded actuarial accrued liability due to changes in decrement timing and miscellaneous methodology ..... (\$198)
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)* ..... \$ 36,745
[^0]
## Development of Costs

## Determination of Contribution Sufficiency/(Deficiency) (Dollars in Thousands)

The required contribution is defined in statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses.

|  | Percent of Payroll | Dollar <br> Amount |  |
| :---: | :---: | :---: | :---: |
| A. Statutory contributions - Chapter 353E |  |  |  |
| 1. Employee contributions | 5.83\% | \$ | 9,972 |
| 2. Employer contributions | 8.75\% |  | 14,966 |
| 3. Total | 14.58\% | \$ | 24,938 |
| B. Required contributions - Chapter 356 |  |  |  |
| 1. Normal cost |  |  |  |
| a. Retirement benefits | 8.28\% | \$ | 14,162 |
| b. Disability benefits | 2.08\% |  | 3,558 |
| c. Survivors | 0.18\% |  | 308 |
| d. Deferred retirement benefits | 1.58\% |  | 2,702 |
| e. Refunds* | 0.52\% |  | 889 |
| f. Total | 12.64\% | \$ | 21,619 |
| 2. Supplemental contribution amortization of Unfunded |  |  |  |
| Actuarial Accrued Liability by June 30, 2031 | 1.68\% | \$ | 2,874 |
| 3. Allowance for expenses | 0.13\% | \$ | 222 |
| 4. Total | $14.45 \%^{* *}$ | \$ | 24,715 |
| C. Contribution Sufficiency/(Deficiency) (A.3. - B.4.) | 0.13\% | \$ | 223 |

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$171,043.

* Includes non-vested refunds and non-married survivor benefits only.
** The required contribution on a market value of assets basis is $14.50 \%$ of payroll.


## Actuarial Basis

## Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the Board of Trustees. Different methodologies may also be reasonable and results based on other methodologies would be different.

## Actuarial Cost Method

Actuarial Accrued Liability and required contributions in this report are computed using the Entry Age Normal Cost Method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants’ expected future benefits, an unfunded actuarial accrued liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

## Select and Ultimate Discount Rate Methodology

Based on direction from the LCPR's actuary, the select and ultimate discount rate methodology was applied to the entry age normal results as follows:

1. The present value of projected benefits was calculated using the prescribed select and ultimate discount rates.
2. An equivalent single interest rate that produced approximately the same present value of projected benefits was determined.
3. The equivalent single interest rate was used to determine the entry age normal accrued liability and normal cost.

The equivalent single interest rate used in this valuation was $8.39 \%$.

## Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

## Decrement Timing

All decrements are assumed to occur mid-year.

## Actuarial Basis

## Actuarial Methods (Concluded)

## Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20\% per year;
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

The Minnesota Post Retirement Investment Fund (Post Fund) was dissolved on June 30, 2009. For the purpose of determining the actuarial value of assets, the Post Fund asset loss for the fiscal year ending June 30, 2009 is recognized incrementally over five years at $20 \%$ per year, similar to the smoothing described above. Prior to June 30, 2009, Post Fund asset gains and losses were not smoothed.

## Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2031 assuming payroll increases of $3.75 \%$ per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

## Changes in Methods since Prior Valuation

Decrement timing was changed from beginning of year to mid-year.

## Actuarial Basis

## Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the Plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the Board of Trustees. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated February 2012, prepared by a former actuary.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment.

| Investment return | Select and Ultimate Rates: <br> July 1, 2012 to June 30, 2017 <br> 5.50\% per annum post-retirement <br> 8.00\% per annum pre-retirement <br> July 1, 2017 and later <br> 6.00\% per annum post-retirement <br> 8.50\% per annum pre-retirement |
| :---: | :---: |
| Benefit increases after retirement | Payment of $2.50 \%$ annual benefit increases after retirement are accounted for by using the $6.00 \%$ post-retirement assumption ( $5.5 \%$ during 5 -year select period), as required by Minnesota Statute. Mathematically, this assumption funds a postretirement benefit increase of $2.4 \%$ instead of $2.5 \%$. |
| Salary increases | Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service earned during the year. |
| Payroll growth | 3.75\% per year. |
| Mortality rates |  |
| Healthy Pre-retirement | RP-2000 employee generational mortality table, white collar adjustment. |
| Healthy Post-retirement | RP-2000 annuitant generational mortality table, white collar adjustment. |
|  | The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 95 . We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50 . |
| Disabled | RP-2000 disabled mortality table. |
| Retirement | Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year. |
| Withdrawal | Select and Ultimate rates based on actual experience. Ultimate rates after the third year are shown in rate table. Select rates in the first three years are: |
|  | $\frac{\text { Year }}{1} \quad \frac{\text { Select Withdrawal Rates }}{}$ |
|  | 1 25\% |
|  | 2 20\% |
|  | 3 15\% |

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

| Disability | Age-related rates based on experience; see table of sample rates. All incidences are assumed to be duty-related. |
| :---: | :---: |
| Allowance for combined service annuity | Liabilities for former members are increased by $30.00 \%$ to account for the effect of some participants having eligibility for a Combined Service Annuity. |
| Administrative expenses | Prior year administrative expenses expressed as percentage of prior year projected payroll. |
| Refund of contributions | All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit. Account balances for deferred members accumulate interest until normal retirement date and are discounted back to the valuation date. |
| Commencement of deferred benefits | Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55 . |
| Percentage married | $85 \%$ of active members are assumed to be married. Actual marital status is used for members in payment status. |
| Age of spouse | Females are assumed to be three years younger than their male spouses. For members in payment status, actual spouse date of birth is used, if provided. |
| Eligible Children | Retiring members are assumed to have no dependent children. |
| Form of payment | Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows: |
|  | Males: $\quad 5 \%$ elect $25 \%$ Joint \& Survivor option $10 \%$ elect $50 \%$ Joint \& Survivor option $10 \%$ elect $75 \%$ Joint \& Survivor option $35 \%$ elect $100 \%$ Joint \& Survivor option |
|  | Females: $\quad 5 \%$ elect $25 \%$ Joint \& Survivor option $5 \%$ elect $50 \%$ Joint \& Survivor option $5 \%$ elect $75 \%$ Joint \& Survivor option $5 \%$ elect $100 \%$ Joint \& Survivor option |
|  | Remaining married members and unmarried members are assumed to elect the Straight Life option. |
|  | Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a straight life annuity. |
| Eligibility testing | Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur. |
| Decrement operation | Withdrawal decrements do not operate during retirement eligibility. |
| Service credit accruals | It is assumed that members accrue one year of service credit per year. |

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

Unknown data for certain To prepare this report, GRS has used and relied on participant data supplied by members the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided

In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:
There were 10 members reported with zero salary. We used prior year salary (six members), if available; otherwise high five salary with a $10 \%$ load to account for salary increases (three members). If neither prior year salary or high five salary was available, we assumed a value of $\$ 35,000$ (one member).

There were also 27 members reported without a gender and three members reported without a date of birth. We assumed a date of birth of July 1, 1966 and male gender.

## Data for terminated members:

We calculated benefits for these members using the reported Average Salary and credited service. There were no members reported without Average Salary. If credited service was not reported (19 members), we used elapsed time from hire date to termination date ( 11 members), otherwise we assumed nine years of service (eight members). If termination date was not reported (nine members), we assumed the termination date was equal to the hire date plus credited service, otherwise the valuation date.

There were no members reported without date of birth. There was one member reported without a gender; male was assumed.

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

| Changes in | The investment return assumption was changed from 8.5\% pre-retirement and 6.0\% post-retirement <br> actuarial <br> to a 5-year select and ultimate approach with rates of 8.0\% pre-retirement and 5.5\% post-retirement <br> assumptions <br> for the period July 1, 2012 to June 30, 2017 and $8.5 \%$ pre-retirement and $6.0 \%$ post-retirement <br> thereafter. |
| :--- | :--- |
|  | Healthy pre-retirement mortality was changed from 1983 Group Annuity Mortality set back one <br> year for males to RP-2000 employee generational mortality, white collar adjustment. |

Healthy post-retirement mortality was changed from 1983 Group Annuity Mortality set forward two years for males and set forward two years for females to RP-2000 annuitant generational mortality, white collar adjustment.

Disabled retired mortality was changed to RP-2000 disabled mortality. The previous table was the Combined Annuity Mortality table.

The salary scale rates were adjusted to more closely reflect actual experience.
The payroll growth assumption was changed from $4.50 \%$ to $3.75 \%$.
The form of benefit assumption for active married members changed as follows:

| Form of Payment | Male <br> Assumption <br> Last Year | Female <br> Assumption <br> Last Year | Male <br> Assumption <br> This Year | Female <br> Assumption <br> This Year |
| :--- | :---: | :---: | :---: | :---: |
| Straight Life Annuity | $50 \%$ | $90 \%$ | $40 \%$ | $80 \%$ |
| 25\% Joint \& Survivor | $0 \%$ | $0 \%$ | $5 \%$ | $5 \%$ |
| 50\% Joint \& Survivor | $25 \%$ | $5 \%$ | $10 \%$ | $5 \%$ |
| 75\% Joint \& Survivor | $0 \%$ | $0 \%$ | $10 \%$ | $5 \%$ |
| 100\% Joint \& Survivor | $25 \%$ | $5 \%$ | $35 \%$ | $5 \%$ |

Retirement, termination and disability rates were adjusted to more closely reflect actual experience. Select termination rates of $25 \%, 20 \%$, and $15 \%$ were adopted for the first three years of employment.

## Actuarial Basis

## Summary of Actuarial Assumptions (Continued)

| Age | Rate (\%) |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Healthy <br> Pre-Retirement Mortality* |  | Disability Mortality |  |
|  | Male | Female | Male | Female |
| 20 | 0.03\% | 0.02\% | 2.26\% | 0.75\% |
| 25 | 0.04 | 0.02 | 2.26 | 0.75 |
| 30 | 0.04 | 0.03 | 2.26 | 0.75 |
| 35 | 0.06 | 0.05 | 2.26 | 0.75 |
| 40 | 0.09 | 0.06 | 2.26 | 0.75 |
| 45 | 0.13 | 0.10 | 2.26 | 0.75 |
| 50 | 0.20 | 0.16 | 2.90 | 1.15 |
| 55 | 0.27 | 0.24 | 3.54 | 1.65 |
| 60 | 0.43 | 0.38 | 4.20 | 2.18 |
| 65 | 0.67 | 0.59 | 5.02 | 2.80 |
| 70 | 0.98 | 0.88 | 6.26 | 3.76 |

* These rates were adjusted for mortality improvements using projection scale AA.

| Age | Withdrawal Rates After Third Year |  | Disability Retirement |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Male | Female | Male | Female |
| 20 | 14.70\% | 14.20\% | 0.04\% | 0.04\% |
| 25 | 14.70 | 14.20 | 0.06 | 0.06 |
| 30 | 9.10 | 11.40 | 0.10 | 0.08 |
| 35 | 6.00 | 8.60 | 0.18 | 0.11 |
| 40 | 4.40 | 6.90 | 0.23 | 0.18 |
| 45 | 3.40 | 4.30 | 0.34 | 0.39 |
| 50 | 2.40 | 3.10 | 0.55 | 0.70 |
| 55 | 1.40 | 2.20 | 0.88 | 1.18 |
| 60 | 0.00 | 0.00 | 1.41 | 2.41 |
| 65 | 0.00 | 0.00 | 1.67 | 2.67 |

## Actuarial Basis

## Summary of Actuarial Assumptions (Concluded)

Salary Scale

| Age | Retirement | Age | Increase |
| :---: | :---: | :---: | :---: |
| 50 | 3\% | 20 | 9.00\% |
| 51 | 2 | 25 | 7.75 |
| 52 | 2 | 30 | 6.75 |
| 53 | 2 | 35 | 6.25 |
| 54 | 5 | 40 | 5.75 |
| 55 | 20 | 45 | 5.00 |
| 56 | 8 | 50 | 5.00 |
| 57 | 8 | 55 | 4.75 |
| 58 | 8 | 60 | 4.25 |
| 59 | 8 | 65 | 4.00 |
| 60 | 15 | 70+ | 4.00 |
| 61 | 15 |  |  |
| 62 | 30 |  |  |
| 63 | 30 |  |  |
| 64 | 30 |  |  |
| 65 | 40 |  |  |
| 66 | 40 |  |  |
| 67 | 40 |  |  |
| 68 | 40 |  |  |
| 69 | 40 |  |  |
| 70+ | 100 |  |  |

## Actuarial Basis

## Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. PERA is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

| Plan year | July 1 through June 30. |
| :---: | :---: |
| Eligibility | Local government employees in covered correctional service for a county administered jail or correctional facility or in a regional correctional facility administered by multiple counties, who are directly responsible for security, custody and control of persons confined in jail or facility, who are expected to respond to incidents within the jail or facility, and who are not members of the Public Employees Police and Fire Fund. |
| Contributions | Shown as a percent of salary: |
|  | Member 5.83\% |
|  | Employer 8.75\% |
|  | Member contributions are "picked up" according to the provisions of Internal Revenue Code 414(h). |
| Allowable service | Local Government Correctional Service during which member contributions were made (effective July 1, 1999). May also include certain leaves of absence, military service and periods while temporary Worker's Compensation is paid. |
| Salary | Includes amounts deducted for deferred compensation or supplemental retirement plans, net income from fees and sick leave payments funded by the employer. Excludes unused annual leaves and sick leave payments, severance payments, Workers' Compensation benefits and employer-paid flexible spending accounts, cafeteria plans, healthcare expense accounts, day-care expenses, fringe benefits and the cost of insurance coverage. |
| Average salary | Average of the five highest successive years of salary. Average Salary is based on all Allowable Service if less than five years. |
| Vesting | Hired before July 1, 2010: $100 \%$ vested after 3 years of Allowable Service. Hired after June 30, 2010: $50 \%$ vested after 5 years of Allowable Service; $60 \%$ vested after 6 years of Allowable Service; $70 \%$ vested after 7 years of Allowable Service; $80 \%$ vested after 8 years of Allowable Service; $90 \%$ vested after 9 years of Allowable Service; $100 \%$ vested after 10 years of Allowable Service. |

## Retirement

Normal retirement benefit
Age/service requirement Age 55 and vested. Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.

Amount $\quad 1.9 \%$ of Average Salary for each year of Allowable Service, pro rata for completed months.

## Actuarial Basis

## Summary of Plan Provisions (Continued)

| Retirement (Continued) |  |
| :---: | :---: |
| Early Retirement |  |
| Age/service requirement | Age 50 and vested. |
| Amount | Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date with actuarial reduction to commencement age assuming 3\% augmentation to age 55 ( $2.50 \%$ if hired after June 30, 2006). |
| Form of payment | Life annuity. Actuarially equivalent options are: |
|  | $25 \%, 50 \%, 75 \%$ or $100 \%$ Joint and Survivor. If a Joint and Survivor benefit is elected and the beneficiary predeceases the annuitant, the annuitant's benefit increases to the Life Annuity amount. This "bounce back" is subsidized by the plan. |
| Benefit increases | Benefit recipients receive a future annual $2.5 \%$ post-retirement benefit increase. If the accrued liability funding ratio drops below $90 \%$ (on a Market Value of Assets basis), the benefit increase will revert to $1.0 \%$. |
|  | A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase. |

## Disability

## Duty Disability

Age/service requirement
Member who cannot perform his duties as a direct result of a disability relating to an act of duty specific to protecting the property and personal safety of others.

Amount $\quad 47.50 \%$ of Average Salary plus $1.90 \%$ of Average Salary for each year in excess of 25 years of Allowable Service (pro rata for completed months).

Payment begins at disability and ends at age 65 or earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability.

Regular Disability
Age/service requirement
At least one year of Allowable Service and a disability preventing member from performing normal duties that arise out of activities not related to covered employment or while at work, activities related to duties that do not present inherent dangers specific to occupation.

## Actuarial Basis

## Summary of Plan Provisions (Continued)

| Disability (Continued) |  |
| :---: | :---: |
| Amount | Normal Retirement Benefit based on Allowable Service (minimum of 10 years) and Average Salary at disability. |
|  | Payment begins at disability and ends at age 65 or earlier if disability ceases or death occurs. Benefits may be paid upon re-employment but salary plus benefit cannot exceed current salary of position held at time of disability. |
| Retirement benefit |  |
| Age/service requirement | Age 65 with continued disability. |
| Amount | Any optional annuity continues. Otherwise, the larger of the disability benefit paid before age 65 or the normal retirement benefit available at age 65 , or an actuarially equivalent optional annuity. |
| Form of payment | Same as for retirement. |
| Benefit increases | Same as for retirement. |
| Death |  |
| Surviving spouse benefit |  |
| Age/service requirement | Vested active member at any age or vested former member age 50 or older who dies before retirement or disability benefit commences. If an active member dies, benefits may commence immediately, regardless of age. |
| Amount | Surviving spouse receives the $100 \%$ joint and survivor benefit using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 50 to the commencement age. In lieu of this benefit, the surviving spouse may elect a refund of contributions with interest or an actuarially equivalent term certain annuity (lump sum payable to estate at death). |
| Benefit increases | Same as for retirement. |
| Surviving dependent |  |
| children's benefit | If no surviving spouse, all dependent children (biological or adopted) below age |
| Age/service requirement | 20 who are dependent for more than half of their support on deceased member. |
| Amount | Actuarially equivalent to surviving spouse $100 \%$ joint and survivor annuity payable to the later of age 20 or five years. The amount is to be proportionally divided among surviving children. |
| Refund of contributions |  |
| Age/service requirement | Active employee dies and survivor benefits paid are less than member's contributions or a former employee dies before annuity begins. |

## Actuarial Basis

## Summary of Plan Provisions (Continued)

| Death (Continued) |  |
| :---: | :---: |
|  | until June 30, 2011; 4.00\% interest thereafter. If survivor benefits are paid and accumulated contributions exceed total payments to the surviving spouse and children, then the remaining contributions are paid out. |
| Termination |  |
| Refund of contributions |  |
| Age/service requirement | Termination of local government service. |
| Amount | If member terminated before July 1, 2011, member's contributions with $6.00 \%$ interest compounded annually until June 30, 2011; $4.00 \%$ interest thereafter. If member terminated after June 30, 2011, member's contributions credited with $4 \%$ interest compounded annually. |
| Deferred benefit <br> Age/service requirement | A deferred annuity may be elected in lieu of a refund if vested. |
| Amount | Partially or fully vested. |
|  | Benefit computed under law in effect at termination and increased by the following percentage (augmentation), compounded annually, if termination of employment is prior to January 1, 2012: |
|  | (a.) $3.00 \%(2.50 \%$ if hired after June 30,2006$)$ until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012; |
|  | (b.) $5.00 \%(2.50 \%$ if hired after June 30,2006$)$ thereafter until the earlier of the date the annuity begins and January 1, 2012; and <br> (c.) $1.00 \%$ from January 1, 2012 thereafter. |
|  | If a member terminates employment after 2011, they are not eligible for augmentation. |
| Form of payment | Same as for retirement. |
| Optional form conversion factors | Actuarially equivalent factors based on 1983 Group Annuity Mortality blended $85 \%$ male (set forward one year) and $15 \%$ female, and $6 \%$ interest. |

## Actuarial Basis

## Summary of Plan Provisions (Concluded)

## Combined service annuity Members are eligible for combined service benefits if they:

(a.) Meet minimum retirement age for each plan participated in and total public service meets the vesting requirements of each plan;
or
(b.) Have three or more years of service under PERA and the covered fund(s) (if hired prior to July 1, 2010).

Other requirements for combined service include:
(a.) Member must have at least six months of allowable service credit in each plan worked under;
(b.) Member may not be in receipt of a benefit from another plan.

Members who meet the above requirements must have their benefit based on the following:
(a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

## Changes in plan provisions None.

## Plan Accounting Under GASB No. 25 (as amended by GASB No. 50)

Provided below is information required under GASB Statement No. 25 as amended by GASB Statement No. 50 - Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans as amended by GASB Statement No. 50.

Schedule of Funding Progress ${ }^{1}$ (Dollars in Thousands)

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial <br> Accrued <br> Liability (AAL) <br> (b) | Unfunded (Overfunded) AAL (UAAL) <br> (b) - (a) | Funded <br> Ratio <br> (a)/(b) | Actual Covered Payroll (Previous FY) (c) | UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 7-1-2000 | \$ 11,116 | \$ 10,195 | \$ (921) | 109.03 \% | \$ 70,690 | (1.30) \% |
| 7-1-2001 | 25,014 | 25,453 | 439 | 98.28 | 91,025 | 0.48 |
| 7-1-2002 | 40,105 | 42,144 | 2,039 | 95.16 | 101,309 | 2.01 |
| 7-1-2003 | 56,487 | 62,542 | 6,055 | 90.32 | 110,296 | 5.49 |
| 7-1-2004 | 75,515 | 85,693 | 10,178 | 88.12 | 109,600 | 9.29 |
| 7-1-2005 | 98,156 | 108,926 | 10,770 | 90.11 | 116,849 | 9.22 |
| 7-1-2006 | 125,776 | 133,306 | 7,530 | 94.35 | 125,189 | 6.01 |
| 7-1-2007 | 159,548 | 162,169 | 2,621 | 98.38 | 134,117 | 1.95 |
| 7-1-2008 | 192,937 | 192,572 | (365) | 100.19 | 154,202 | (0.24) |
| 7-1-2009 | 217,577 | 229,383 | 11,806 | 94.85 | 154,650 | 7.63 |
| 7-1-2010 | 242,019 | 248,867 | 6,848 | 97.25 | 154,777 | 4.42 |
| 7-1-2011 | 274,704 | 284,593 | 9,889 | 96.53 | 165,077 | 5.99 |
| 7-1-2012 | 306,454 | 343,199 | 36,745 | 89.29 | 164,340 | 22.36 |

[^1]
## Plan Accounting Under GASB No. 25 (as amended by GASB No. 50)

## Schedule of Contributions from the Employer and Other Contributing Entities ${ }^{1}$ (Dollars in Thousands)

The GASB Statement No. 25 required and actual contributions are as follows:

| Plan Year <br> Ended <br> June 30 | Actuarially Required Contribution Rate (a) | Actual Covered Payroll (b) | Actual <br> Member <br> Contributions <br> (c) | Annual Required Contributions $[(\mathrm{a}) \mathbf{x}(\mathrm{b})]-(\mathrm{c})=(\mathrm{d})$ | Actual Employer Contributions ${ }^{2}$ (e) | Percentage Contributed (e)/(d) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2000 | 15.03 \% | \$ 70,690 | \$ 4,382 | \$ 6,243 | \$ 6,487 | 103.91\% |
| 2001 | 14.36 | 91,025 | 5,308 | 7,763 | 8,054 | 103.75 |
| 2002 | 14.21 | 101,309 | 5,882 | 8,514 | 8,830 | 103.71 |
| 2003 | 14.10 | 110,296 | 6,430 | 9,122 | 9,645 | 105.74 |
| 2004 | 14.15 | 109,600 | 6,672 | 8,837 | 10,029 | 113.50 |
| 2005 | 13.06 | 116,849 | 7,192 | 8,068 | 10,814 | 134.03 |
| 2006 | 13.09 | 125,189 | 7,881 | 8,507 | 11,826 | 139.02 |
| 2007 | 12.71 | 134,117 | 8,335 | 8,712 | 12,499 | 143.48 |
| 2008 | 12.37 | 154,202 | 8,922 | 10,153 | 13,388 | 131.87 |
| 2009 | 13.50 | 154,650 | 9,409 | 11,469 | 14,124 | 123.15 |
| 2010 | 14.03 | 154,777 | 9,442 | 12,273 | 14,170 | 115.46 |
| 2011 | 13.21 | 165,077 ${ }^{3}$ | 9,624 | 12,183 | 14,289 | 117.29 |
| 2012 | 13.42 | 164,340 ${ }^{3}$ | 9,581 | 12,473 | 14,320 | 114.80 |
| 2013 | 14.45 |  |  |  |  |  |
| $\begin{array}{ll} 1 & \text { Informati } \\ 2 & \text { Includes } \\ 3 & \text { Ascumed } \end{array}$ | on prior to 2012 provided contributions from other | d by prior actuary sources (if applica | y. See prior repo cable). $\qquad$ | orts for additional detail |  |  |

## Glossary of Terms

Accrued Benefit Funding Ratio<br>Accrued Liability Funding Ratio<br>Actuarial Accrued Liability (AAL)

## Actuarial Assumptions

## Actuarial Cost Method

## Actuarial Equivalent

## Actuarial Present Value (APV)

## Actuarial Present Value of Projected Benefits

## Actuarial Valuation

## Actuarial Value of Assets

The ratio of assets to Current Benefit Obligations.

The ratio of assets to Actuarial Accrued Liability.

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).

The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

## Glossary of Terms (Continued)

Amortization Method<br>Amortization Payment<br>Amortization Period<br>Annual Required<br>Contribution (ARC)<br>Augmentation<br>Closed Amortization Period

Current Benefit Obligations

Employer Normal Cost

Expected Assets

Experience Gain/Loss

A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

The period used in calculating the Amortization Payment.
The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB No. 25. The ARC consists of the Employer Normal Cost and Amortization Payment.

Annual increases to deferred benefits.

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

The present value of anticipated future contributions intended to fund benefits for current members.

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

## Glossary of Terms (Concluded)

GASB
GASB No. 25 and GASB No. 27

GASB No. 50

## Normal Cost

Projected Benefit Funding Ratio

Unfunded Actuarial Accrued Liability

## Valuation Date

Governmental Accounting Standards Board.
These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.

The accounting standard governing a state or local governmental employer's accounting for pensions.

The annual cost assigned, under the Actuarial Cost Method, to the current plan year.

The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits.

The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.

The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.


[^0]:    * The unfunded actuarial accrued liability on a market value of assets basis is \$37,791.

[^1]:    ${ }^{1}$ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.
    ${ }^{2}$ Assumed equal to actual member contributions divided by $5.83 \%$.

