

**MINNESOTA STATE RETIREMENT SYSTEM
STATE EMPLOYEES RETIREMENT FUND
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2013**

November 26, 2013

Minnesota State Retirement System
State Employees Retirement Fund
St. Paul, Minnesota

Dear Board of Directors:

The results of the July 1, 2013 annual actuarial valuation of the State Employees Retirement Fund are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report.

The purpose of the valuation is to measure the Fund's funding progress, to determine the required contribution rate for the fiscal year beginning July 1, 2013, and to determine the actuarial information required by Governmental Accounting Standards Board (GASB) Statement No. 25. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

The valuation was based upon information furnished by the Minnesota State Retirement System (MSRS), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not otherwise audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Board of Directors. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. MSRS is solely responsible for communicating to GRS any changes required thereto.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of “approved actuary” under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the State Employees Retirement Fund as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Based on the current statutory contributions, the unfunded liability will not be eliminated if all actuarial assumptions are met.

We are available to answer any questions or provide further details.

Respectfully submitted,


Brian B. Murphy, FSA, EA, MAAA


Bonita J. Wurst, ASA, EA, MAAA

BBM/BJW:sc

Contents

Summary of Valuation Results	1
Supplemental Information	4
Plan Assets.....	5
▪ Statement of Fiduciary Net Position.....	6
▪ Reconciliation of Plan Assets	6
▪ Actuarial Asset Value	7
Membership Data	8
▪ Distribution of Active Members.....	8
▪ Distribution of Service Retirements	9
▪ Distribution of Survivors	10
▪ Distribution of Disability Retirements.....	11
▪ Reconciliation of Members.....	12
Development of Costs	13
▪ Actuarial Valuation Balance Sheet.....	13
▪ Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate	14
▪ Changes in Unfunded Actuarial Accrued Liability.....	15
▪ Determination of Contribution Sufficiency/(Deficiency)	16
▪ Special Groups – Military Affairs Calculation.....	17
▪ Special Groups – Pilots Calculation	18
▪ Special Groups – Fire Marshals Calculation.....	19
▪ Special Groups – Unclassified Plan Contingent Liability Calculation	20
Actuarial Basis.....	21
▪ Actuarial Methods.....	21
▪ Summary of Actuarial Assumptions	23
▪ Summary of Plan Provisions	28
Plan Accounting under GASB No. 25 (as amended by GASB No. 50).....	33
▪ Schedule of Funding Progress	33
▪ Schedule of Contributions from the Employer and Other Contributing Entities	34
Glossary of Terms	35

Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions	Actuarial Valuation as of	
	July 1, 2013	July 1, 2012
Statutory Contributions - Chapter 352 (% of Payroll)	10.00%	10.00%
Required Contributions - Chapter 356 (% of Payroll)	12.45%	12.32%
Sufficiency / (Deficiency)	(2.45)%	(2.32)%

The contribution deficiency increased from (2.32%) of payroll to (2.45%) of payroll. The primary reason for the increased contribution deficiency is the recognition of investment losses from prior years in the actuarial value of assets. The contribution deficiency indicates that without further changes or favorable actuarial experience, the funded status will deteriorate in the future and assets will be depleted.

Statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 27 years. Based on the current member and employer contribution rates and other methods and assumptions described in this report including the actuarial value of assets, an infinite number of years would be required to eliminate the unfunded liability (the unfunded liability will never be eliminated). Furthermore, based on current contributions, the unfunded liability as a percent of pay will increase without limit to an infinite amount.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the actuarial value of assets (AVA). The market value of assets (MVA) earned approximately 14.5% for the plan year ending June 30, 2013. The AVA earned approximately 6.3% for the plan year ending June 30, 2013 as compared to the assumed rate of 8.0%. The assumed rate is mandated by Minnesota Statutes.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

The Plan Accounting sections detail the required accounting information for the Plan under GASB No. 25 (as amended by GASB No. 50). Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25 and No. 27, respectively. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting information prepared according to Statements No. 67 and No. 68 will be provided in a separate report beginning with the July 1, 2014 valuation.

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2013	July 1, 2012
Contributions (<i>% of Payroll</i>)		
Statutory - Chapter 352	10.00%	10.00%
Required - Chapter 356	12.45%	12.32%
Sufficiency / (Deficiency)	(2.45)%	(2.32)%
Funding Ratios (<i>dollars in thousands</i>)		
Assets		
- Current assets (AVA)	\$ 9,375,780	\$ 9,162,301
- Current assets (MVA)	10,033,499	9,098,097
Accrued Benefit Funding Ratio		
- Current benefit obligations	\$ 10,925,146	\$ 10,499,095
- Funding ratio (AVA)	85.82%	87.27%
- Funding ratio (MVA)	91.84%	86.66%
Accrued Liability Funding Ratio		
- Actuarial accrued liability	\$ 11,428,641	\$ 11,083,227
- Funding ratio (AVA)	82.04%	82.67%
- Funding ratio (MVA)	87.79%	82.09%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 11,640,159	\$ 11,369,411
- Current and expected future benefit obligations	12,617,051	12,280,227
- Projected benefit funding ratio (AVA)	92.26%	92.58%
Participant Data		
Active Members		
- Number	49,121	48,207
- Projected annual earnings (<i>000s</i>)	2,553,156	2,463,700
- Average projected annual earnings	51,977	51,107
- Average age	47.1	47.1
- Average service	12.2	12.4
Service Retirements	27,654	26,524
Survivors	3,830	3,701
Disability Retirements	1,802	1,750
Deferred Retirements	16,062	15,702
Terminated Other Non-Vested	5,574	5,788
Total	104,043	101,672

Summary of Valuation Results

Valuation of Future Annual Post-Retirement Benefit Increases

A very important assumption affecting the valuation results is the expectation of future annual post-retirement benefit increases. The plan's accrued liability funding ratio (on a market value of assets basis and assuming 2.0% postretirement benefit increases in all future years) is currently 87.8%. If the plan reaches a funding ratio of 90% (on a market value of assets basis) in the future, post-retirement increases will revert to the 2.5% level.

We performed a projection of liabilities and assets, using the 2013 valuation results as a baseline and assuming future experience follows the valuation assumptions (including future investment returns of 8.0% for four years and 8.5% thereafter). In addition, the projection utilized the following methods and assumptions:

- Liabilities and normal cost assume future COLAs at 2.5% level payable for all years.
- Cash flow assuming future COLAs at current 2.0% level.
- Level normal cost as a percent of pay (assuming total payroll increases as assumed in the valuation for purposes of amortizing the unfunded liability).
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that the funded status of this plan is not expected to reach 90% within the next 15 years of the projection. The liabilities in this report are based on the assumption that the post-retirement benefit increase will remain at the reduced level of 2.0% indefinitely. If we assumed future post-retirement benefit increases of 2.5% instead of 2.0%, the actuarial accrued liability would be \$12.0 billion instead of \$11.4 billion, resulting in a funded ratio of 83.5% (on a market value basis) as of July 1, 2013.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Minnesota State Retirement System. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Plan accounting under GASB No. 25 (as amended by GASB No. 50)** shows the disclosures required by GASB Statement No. 25 as amended by GASB Statement No. 50.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position *(Dollars in Thousands)*

	Market Value	
	June 30, 2013	June 30, 2012
Assets		
Cash, equivalents, short term securities	\$ 254,574	\$ 175,025
Fixed income	2,303,788	2,026,807
Equity	7,462,912	6,889,888
Other*	987,992	832,581
Total cash, investments, and other assets	\$ 11,009,266	\$ 9,924,301
Amounts Receivable	14,012	12,970
Total Assets	\$ 11,023,278	\$ 9,937,271
Amounts Payable*	(989,779)	(839,174)
Net Position Restricted for Pensions	\$ 10,033,499	\$ 9,098,097

* Includes \$978,479 in Securities Lending Collateral as of June 30, 2013 and \$826,547 as of June 30, 2012.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Minnesota State Retirement System for the prior two fiscal years.

Change in Assets	Market Value	
	June 30, 2013	June 30, 2012
Year Ending		
1. Fund balance at market value at beginning of year	\$ 9,098,097	\$ 9,197,664
2. Adjustment to match MSRS fund balance	0	(1,427)
3. Fund balance at market value at beginning of year (1.) + (2.)	\$ 9,098,097	\$ 9,196,237
4. Contributions		
a. Member	124,150	118,358
b. Employer	121,673	115,159
c. Other sources	0	0
d. Total contributions	\$ 245,823	\$ 233,517
5. Investment income		
a. Investment income/(loss)	1,289,067	226,289
b. Investment expenses	(13,759)	(12,402)
c. Net investment income/(loss)	1,275,308	213,887
6. Other	21,511	24,473
7. Total income: (4.d.) + (5.c.) + (6.)	\$ 1,542,642	\$ 471,877
8. Benefits Paid		
a. Annuity benefits	(586,256)	(552,088)
b. Refunds	(12,222)	(11,573)
c. Total benefits paid	(598,478)	(563,661)
9. Expenses		
a. Other	(173)	(15)
b. Administrative	(8,589)	(6,341)
c. Total expenses	(8,762)	(6,356)
10. Total disbursements: (8.c.) + (9.c.)	(607,240)	(570,017)
11. Fund balance at market value at end of year (3.) + (7.) + (10.)	\$ 10,033,499	\$ 9,098,097
12. Approximate return on market value of assets	14.5%	2.6%

Plan Assets

Actuarial Asset Value (Dollars in Thousands)

	<u>June 30, 2013</u>	<u>June 30, 2012</u>			
1. Market value of assets available for benefits	\$ 10,033,499	\$ 9,098,097			
2. Determination of average balance					
a. Total assets available at beginning of year	9,098,097	9,196,237			
b. Total assets available at end of year	10,033,499	9,098,097			
c. Net investment income for fiscal year	1,275,308	213,887			
d. Average balance $[a. + b. - c.] / 2$	8,928,144	9,040,224			
3. Expected return* $[8.0\% \times 2.d.]$ (8.5% in 2012)	714,252	768,419			
4. Actual return	1,275,308	213,887			
5. Current year asset gain/(loss) $[4. - 3.]$	561,056	(554,532)			
6. Unrecognized asset returns					
	Original	Unrecognized Amount	Unrecognized Amount		
	Amount	%	\$	%	\$
a. Year ended June 30, 2013	\$ 561,056	80%	\$ 448,845		N/A
b. Year ended June 30, 2012	(554,532)	60%	(332,719)	80%	\$ (443,626)
c. Year ended June 30, 2011	1,121,457	40%	448,583	60%	672,874
d. Year ended June 30, 2010	465,050	20%	93,010	40%	186,020
e. Year ended June 30, 2009	(2,397,363)		N/A	20%	(479,472)
f. Unrecognized return adjustment			\$ 657,719		\$ (64,204)
7. Actuarial value at end of year (1. - 6.f.)	\$ 9,375,780				\$ 9,162,301
8. Approximate return on actuarial value of assets during fiscal year			6.3%		4.0%
9. Ratio of actuarial value of assets to market value of assets			0.93		1.01

* The expected return is 8.5% prior to fiscal year 2013; beginning with fiscal year 2013 the expected return is 8.0%.

Membership Data

Distribution of Active Members

Age	Years of Service as of June 30, 2013									Total
	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25	1,000	28	6							1,034
Avg. Earnings	22,618	28,900	21,762							22,783
25 - 29	2,551	668	541	4						3,764
Avg. Earnings	31,546	39,360	39,997	38,904						34,155
30 - 34	1,967	800	1,812	306	5					4,890
Avg. Earnings	35,562	42,818	45,185	47,828	56,096					41,104
35 - 39	1,274	571	1,532	967	187					4,531
Avg. Earnings	36,545	46,731	48,418	53,909	55,417					46,328
40 - 44	1,197	506	1,342	1,109	654	140	4			4,952
Avg. Earnings	36,854	46,951	50,363	54,973	60,975	57,709	39,809			49,382
45 - 49	1,067	509	1,315	1,181	891	704	292	25		5,984
Avg. Earnings	37,716	47,628	50,608	55,639	62,090	62,319	59,466	52,380		52,576
50 - 54	1,036	527	1,368	1,232	935	1,078	1,048	616	35	7,875
Avg. Earnings	37,849	47,171	50,145	55,369	59,822	61,212	62,753	56,950	51,682	54,026
55 - 59	827	435	1,170	1,152	970	1,003	1,175	1,074	632	8,438
Avg. Earnings	37,147	47,916	50,219	54,494	58,478	61,217	61,978	60,636	58,223	55,222
60 - 64	443	256	768	853	614	739	752	618	867	5,910
Avg. Earnings	36,572	41,918	49,557	55,934	56,301	60,298	61,648	61,128	62,463	55,859
65 - 69	112	70	218	211	198	164	151	84	226	1,434
Avg. Earnings	30,171	33,098	49,746	53,776	60,981	61,435	64,105	63,204	65,064	55,600
70+	40	33	43	60	31	31	15	15	41	309
Avg. Earnings	14,175	16,198	34,480	44,829	52,983	56,151	57,993	60,213	62,634	42,065
Total	11,514	4,403	10,115	7,075	4,485	3,859	3,437	2,432	1,801	49,121
Avg. Earnings	34,223	44,362	48,413	54,606	59,484	61,082	61,979	59,829	61,096	49,601

* This exhibit does not reflect service earned in other MSRS or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2013							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50								
Avg. Benefit								
50 - 54	10	11	2					23
Avg. Benefit	17,326	12,817	12,833					14,779
55 - 59	368	697	26					1,091
Avg. Benefit	17,573	16,331	12,383					16,656
60 - 64	776	2,470	1,218	17				4,481
Avg. Benefit	18,475	20,162	15,986	13,171				18,708
65 - 69	656	3,303	2,650	940	16			7,565
Avg. Benefit	18,806	19,003	19,131	15,426	16,230			18,580
70 - 74	70	845	2,290	1,845	538	2		5,590
Avg. Benefit	17,546	17,455	17,483	18,673	16,104	11,337		17,737
75 - 79	13	112	460	1,627	1,216	313	2	3,743
Avg. Benefit	10,466	12,947	14,184	16,778	19,608	22,453	14,658	17,715
80 - 84	2	22	78	265	1,254	773	119	2,513
Avg. Benefit	23,278	15,098	13,678	14,036	19,493	22,997	28,137	20,188
85 - 89	1	7	24	55	267	862	466	1,682
Avg. Benefit	5,801	10,542	9,045	13,262	19,767	20,091	23,702	20,611
90+		1	2	9	38	127	789	966
Avg. Benefit		26,005	21,599	9,483	17,308	17,473	18,455	18,212
Total	1,896	7,468	6,750	4,758	3,329	2,077	1,376	27,654
Avg. Benefit	18,317	18,844	17,541	17,026	18,968	21,360	21,064	18,491

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2013							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45	17	56	30	4	1	2		110
Avg. Benefit	6,720	7,724	11,915	3,463	7,966	15,504		8,701
45 - 49	5	21	6	6	2			40
Avg. Benefit	9,594	7,322	7,778	4,313	5,922			7,153
50 - 54	15	49	26	11	7	1	1	110
Avg. Benefit	9,436	7,321	12,075	6,959	5,538	2,369	9,237	8,556
55 - 59	26	86	53	33	14	2	1	215
Avg. Benefit	14,530	11,419	14,320	10,928	6,172	5,446	7,581	12,020
60 - 64	46	166	124	60	26	4	3	429
Avg. Benefit	16,682	13,545	12,791	11,204	11,576	5,400	5,131	13,082
65 - 69	44	161	151	70	30	9	5	470
Avg. Benefit	15,055	14,205	14,851	15,261	15,290	13,806	11,630	14,684
70 - 74	40	157	131	85	54	25	7	499
Avg. Benefit	19,275	15,592	13,602	14,065	16,136	15,565	14,372	15,145
75 - 79	54	129	154	104	52	32	12	537
Avg. Benefit	12,789	20,902	17,796	17,912	16,766	18,325	11,784	17,858
80 - 84	38	134	109	114	65	50	32	542
Avg. Benefit	19,601	20,474	19,004	21,031	18,355	19,727	11,449	19,378
85 - 89	24	99	126	96	77	54	40	516
Avg. Benefit	23,587	21,092	19,891	20,962	20,888	20,592	15,368	20,364
90+	12	46	88	57	63	42	54	362
Avg. Benefit	22,777	16,230	15,818	20,300	19,110	15,569	14,538	17,160
Total	321	1,104	998	640	391	221	155	3,830
Avg. Benefit	16,066	15,566	15,829	16,942	17,016	17,728	13,539	16,097

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Disability Retirements

Age	Years Disabled as of June 30, 2013							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
< 45	3	6	11	2				22
Avg. Benefit	9,452	4,639	3,217	7,356				4,831
45 - 49	6	20	13	6	3			48
Avg. Benefit	11,733	7,478	8,062	5,899	6,767			7,926
50 - 54	21	62	43	22	6	5		159
Avg. Benefit	14,636	13,136	9,982	8,982	9,184	4,057		11,472
55 - 59	30	99	101	53	31	7	1	322
Avg. Benefit	15,585	15,369	13,328	9,898	10,423	7,892	7,082	13,184
60 - 64	26	137	177	94	37	7	1	479
Avg. Benefit	18,883	15,111	15,634	13,439	12,092	10,182	4,363	14,853
65 - 69	3	46	146	105	31	24	4	359
Avg. Benefit	9,285	13,190	14,402	15,437	15,647	15,067	12,191	14,634
70 - 74			31	93	60	18	6	208
Avg. Benefit			12,152	12,725	15,777	12,443	13,404	13,515
75+			2	31	69	60	43	205
Avg. Benefit			11,772	14,682	16,901	15,100	12,573	15,080
Total	89	370	524	406	237	121	55	1,802
Avg. Benefit	15,646	14,028	13,713	13,042	14,531	13,540	12,387	13,777

In each cell, the top number is the count of disabled participants for the age/years since disability combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Terminated*			Recipients**			Total
	Actives	Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on 7/1/2012	48,207	15,702	5,788	26,524	1,750	3,701	101,672
New Members	5,247	0	0	0	0	0	5,247
Return to active	311	(191)	(120)	0	0	0	0
Terminated non-vested	(1,340)	0	1,340	0	0	0	0
Service retirements	(1,169)	(633)	0	1,802	0	0	0
Unclassified retirements	0	0	0	50	0	0	50
Terminated deferred	(1,269)	1,269	0	0	0	0	0
Terminated refund/transfer	(723)	(195)	(1,562)	0	0	0	(2,480)
Deaths	(68)	(32)	(4)	(757)	(55)	(168)	(1,084)
New beneficiary	0	0	0	0	0	295	295
Disabled	(71)	0	0	0	71	0	0
Unclassified disableds	0	0	0	0	0	0	0
Data correction	(4)	142	132	35	36	2	343
Net change	914	360	(214)	1,130	52	129	2,371
Members on 6/30/2013	49,121	16,062	5,574	27,654	1,802	3,830	104,043

* Includes members in the General or Military Affairs Plans.

** Includes members in the General, Military Affairs or Unclassified Plans.

Terminated Member Statistics on June 30, 2013	Deferred Retirement	Other Non-Vested	Total
Number	16,062	5,574	21,636
Average age	50.4	37.4	47.0
Average service	8.1	1.1	6.3
Average annual benefit, with augmentation to Normal Retirement Date and 40% CSA load	\$15,498	N/A	\$15,498
Average refund value, with 40% CSA load	\$33,449	\$2,565	\$25,493

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 10.00% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

				<u>June 30, 2013</u>
A. Actuarial Value of Assets				\$ 9,375,780
B. Expected Future Assets				
1. Present value of expected future statutory supplemental contributions				1,075,969
2. Present value of future normal cost contributions				1,188,410
3. Total expected future assets: (1.) + (2.)				\$ 2,264,379
C. Total Current and Expected Future Assets				\$ 11,640,159
D. Current Benefit Obligations*				
1. Benefit recipients	Non-Vested	Vested	Total	
a. Service retirements	\$ 0	\$ 5,110,384	\$ 5,110,384	
b. Disability retirements	0	218,509	218,509	
c. Survivors	0	478,488	478,488	
2. Deferred retirements with augmentation	0	1,195,875	1,195,875	
3. Former members without vested rights**	5,325	0	5,325	
4. Active members	56,255	3,860,310	3,916,565	
5. Total Current Benefit Obligations	\$ 61,580	\$ 10,863,566	\$ 10,925,146	
E. Expected Future Benefit Obligations				\$ 1,691,905
F. Total Current and Expected Future Benefit Obligations***				\$ 12,617,051
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)				\$ 1,549,366
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)				\$ 976,892
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)				85.82%
J. Projected Benefit Funding Ratio: (C.)/(F.)				92.26%

* Present value of credited projected benefits (projected compensation, current service).

** Former members who have not satisfied vesting requirements and have not collected a refund of member contributions as of the valuation date.

*** Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate *(Dollars in Thousands)*

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 5,024,851	\$ 827,697	\$ 4,197,154
b. Disability benefits	206,237	66,981	139,256
c. Survivor's benefits	90,151	22,479	67,672
d. Deferred retirements	254,024	193,513	60,511
e. Refunds*	<u>22,628</u>	<u>77,740</u>	<u>(55,112)</u>
f. Total	\$ 5,597,891	\$ 1,188,410	\$ 4,409,481
2. Deferred retirements with future augmentation	1,195,875	0	1,195,875
3. Former members without vested rights	5,325	0	5,325
4. Benefit recipients	5,807,381	0	5,807,381
5. Contingent actuarial accrued liability - UNCL Plan	<u>10,579</u>	<u>0</u>	<u>10,579</u>
6. Total	\$ 12,617,051	\$ 1,188,410	\$ 11,428,641
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 11,428,641
2. Current assets (AVA)			<u>9,375,780</u>
3. Unfunded actuarial accrued liability			\$ 2,052,861
C. Determination of Supplemental Contribution Rate**			
1. Present value of future payrolls through the amortization date of June 30, 2040			\$ 39,850,706
2. Supplemental contribution rate: $(B.3.) / (C.1.)$			5.15% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the unfunded actuarial accrued liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2013 is 15.60841.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	Year Ending June 30, 2013		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$ 11,083,227	\$ 9,162,301	\$ 1,920,926
B. Changes due to interest requirements and current rate of funding			
1. Normal cost and expenses	\$ 185,237	\$ 0	\$ 185,237
2. Benefit payments	(598,478)	(598,478)	0
3. Contributions	0	245,823	(245,823)
4. Interest on A., B.1., B.2. and B.3.	<u>907,109</u>	<u>718,878</u>	<u>188,231</u>
5. Total (B.1. + B.2. + B.3. + B.4.)	493,868	366,223	127,645
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)			\$ 2,048,571
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected			
1. Age and service retirements			\$ (16,734)
2. Disability retirements			456
3. Death-in-service benefits			(40)
4. Withdrawals			2,754
5. Salary increases			(37,388)
6. Investment income			152,744
7. Mortality of annuitants			6,201
8. Other items			<u>(103,703)</u>
9. Total			4,290
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.9.)			\$ 2,052,861
F. Change in unfunded actuarial accrued liability due to changes in plan provisions			0
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions			0
H. Change in unfunded actuarial accrued liability due to changes in decrement timing and miscellaneous methodology			0
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*			\$ 2,052,861

* The unfunded actuarial accrued liability on a market value of assets basis is \$1,395,142.

Development of Costs

Determination of Contribution Sufficiency/(Deficiency) (*Dollars in Thousands*)

The required contribution is defined in statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses.

	<u>Percent of Payroll</u>	<u>Dollar Amount</u>
A. Statutory contributions - Chapter 352		
1. Employee contributions	5.00%	\$ 127,658
2. Employer contributions	5.00%	127,658
3. Total	<u>10.00%</u>	<u>\$ 255,316</u>
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	5.01%	\$ 127,913
b. Disability benefits	0.37%	9,447
c. Survivors	0.13%	3,319
d. Deferred retirement benefits	1.01%	25,787
e. Refunds*	0.43%	10,979
f. Total	<u>6.95%</u>	<u>\$ 177,445</u>
2. Supplemental contribution amortization of Unfunded Actuarial Accrued Liability by June 30, 2040	5.15%	\$ 131,488
3. Allowance for expenses	<u>0.35%</u>	<u>\$ 8,936</u>
4. Total	12.45% **	\$ 317,869
C. Contribution Sufficiency/(Deficiency) (A.3. - B.4.)	(2.45%)	\$ (62,553)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$2,553,156.

*Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a market value of assets basis is 10.80% of payroll.

Development of Costs

Special Groups - Military Affairs Calculation

Section 352.85 of Chapter 352 of Minnesota Statutes provides that certain military affairs personnel may retire, with an unreduced benefit, at age 60. In addition, they may receive disability benefits upon being found disqualified for retention in active military duty. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 60, we have assumed that all military affairs personnel will retire at age 60, or if over age 60, one year from the valuation date.

	Year Ending June 30, 2013
A. Projected annual earnings	\$ 89,569
B. Total normal cost	
1. Dollar amount	\$ 6,198
2. Percent of payroll	6.92%
C. Normal cost of State Employees Retirement Fund (percent of payroll)	6.95%
D. Difference in normal cost (<i>B. - C., not less than zero</i>)	0.00%

Active Military Affairs Statistics	Active Members
Number	2
Average Age, in years	41.5
Average Service, in years	16.7

Development of Costs

Special Groups - Pilots Calculation

Section 352.86 of Chapter 352 of Minnesota Statutes provides that certain transportation department pilots may retire, with an unreduced benefit, at age 62. In addition, they may receive disability benefits upon being found disqualified for retention as pilots. To fund these special benefits, employees and employer contribute an extra 1.60% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 62, we have assumed that all pilots will retire at age 62, or if over age 62, one year from the valuation date.

This group is closed to new entrants effective June 1, 2008.

	Year Ending June 30, 2013
A. Projected annual earnings	\$ 177,695
B. Total normal cost	
1. Dollar amount	\$ 20,364
2. Percent of payroll	11.46%
C. Normal cost of State Employees Retirement Fund (percent of payroll)	6.95%
D. Difference in normal cost (B. - C.)	4.51%

Active Pilots Statistics	Active Members
Number	2
Average Age, in years	67.0
Average Service, in years	20.7

Development of Costs

Special Groups - Fire Marshals Calculation

Section 352.87 of Chapter 352 of Minnesota Statutes provides that deputy state fire marshals may retire, with an unreduced benefit (with respect to service after July 1, 1999), at age 55. Credited Service after July 1, 1999 accrues retirement benefits at a rate of 2.00% per year, and disability benefits are based on a minimum of 15 years of service (20 years if duty related.) To fund these special benefits, members contribute an extra 2.78% of payroll and employers contribute an extra 4.20% of payroll.

To recognize the effect of the unreduced early retirement benefit available at age 55, we have assumed that all fire marshals will retire in accordance with the retirement assumptions which apply to the members of the Correctional Employees Retirement Fund.

	Year Ending June 30, 2013
A. Projected annual earnings	\$ 761,634
B. Total normal cost	
1. Dollar amount	\$ 113,560
2. Percent of payroll	14.91%
C. Normal cost of State Employees Retirement Fund (percent of payroll)	6.95%
D. Difference in normal cost (B. - C.)	7.96%

Active Fire Marshals Statistics	Active Members
Number	12
Average Age, in years	53.2
Average Service, in years	13.1

Development of Costs

Special Groups - Unclassified Plan Contingent Liability Calculation

(Dollars in Thousands)

Section 352D.02 of Chapter 352D of Minnesota Statutes provides that members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund (General Plan) prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service if hired prior to July 1, 2010 and has no more than 7 years of service if hired after June 30, 2010. Unclassified Plan members contribute 5% of payroll and employers contribute 6% of payroll. Certain members (Judges and Legislators) are not eligible to elect coverage under the State Employees Retirement Fund.

To recognize the effect of the option to elect coverage under the General Plan, we have assumed that all eligible Unclassified Plan members will elect coverage under the General Plan if such election provides the member with a greater economic present value than the accumulated contribution balance under the Unclassified Plan. The liabilities were measured using the actuarial assumptions that are applied to the State Employees Retirement Fund.

	Year Ending June 30, 2013
A. Number of active eligible members	1,179
B. Account balances for active members	\$ 142,973
C. Accrued liability for active members	\$ 153,552
D. Number of inactive members and ineligible active members*	2,409
E. Account balances for inactive members	\$ 148,159
F. Net assets held in trust for Unclassified Plan members	\$ 293,241
G. Contingent liability (C. - B.)	\$ 10,579
H. Projected annual earnings for active members	\$ 89,284
I. Normal cost	
1. Dollar amount	\$ 9,852
2. Percent of payroll	11.03%
J. Normal cost of State Employee Retirement Fund (percent of payroll)	6.95%
K. Difference in normal cost (I.2. - J.)	4.08%

* Includes 2,190 terminated members, 201 active Legislators and 18 active Judges that are not eligible to elect coverage.

Unclassified Member Statistics	Active Eligible Members
Number	1,179
Average Age, in years	44.8
Average Service, in years	9.9
Average Unclassified Account Balance	\$ 121,267

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the MSRS Board of Directors. Different methodologies may also be reasonable and results based on other methodologies would be different.

Actuarial Cost Method

Actuarial accrued liability and required contributions in this report are computed using the Entry Age Normal Cost method. This method is prescribed by Minnesota Statute. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an Unfunded Actuarial Accrued Liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of the normal cost, expenses, and the payment toward the UAAL.

Select and Ultimate Discount Rate Methodology

Based on direction from the LCPR's actuary, the select and ultimate discount rate methodology was applied to the entry age normal results as follows:

1. The present value of projected benefits was calculated using the prescribed select and ultimate discount rates.
2. An equivalent single interest rate that produced approximately the same present value of projected benefits was determined.
3. The equivalent single interest rate was used to determine the entry age normal accrued liability and normal cost.

The equivalent single interest rate used in this valuation was 8.37% (8.34% last year).

Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

Decrement Timing

All decrements are assumed to occur mid-fiscal year.

Actuarial Basis

Actuarial Methods (Concluded)

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year;
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

The Minnesota Post Retirement Investment Fund (MPRIF) was dissolved on June 30, 2009. For the purpose of determining the actuarial value of assets, the MPRIF asset loss for the fiscal year ending June 30, 2009 was recognized incrementally over five years at 20% per year, similar to the smoothing described above. Prior to June 30, 2009, MPRIF asset gains and losses were not smoothed.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2040 assuming payroll increases of 3.75% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

None.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the MSRS Board of Directors. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated August 2009, prepared by a former actuary.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment.

Investment return	Select and Ultimate Rates: July 1, 2013 to June 30, 2017 6.00% per annum post-retirement 8.00% per annum pre-retirement July 1, 2017 and later 6.50% per annum post-retirement 8.50% per annum pre-retirement
Benefit increases after retirement	Payment of 2.0% annual benefit increases after retirement are accounted for by using the 6.50% post-retirement assumption (6.00% during 4-year select period), as required by Minnesota Statute. Mathematically, this assumption funds a post-retirement benefit increase of 1.9% instead of 2.0%. This valuation does not reflect any potential additional benefit increases payable if the plan's funding ratio exceeds 90%.
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service.
Inflation	3.00% per year.
Payroll growth	3.75% per year.
Mortality rates	
Healthy Pre-retirement	RP-2000 employee generational mortality table projected with mortality improvement scale AA, white collar adjustment, set forward three years for males and set back one year for females.
Healthy Post-retirement	RP-2000 annuitant generational mortality table projected with mortality improvement scale AA, white collar adjustment. The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 95. We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50.
Disabled	RP-2000 disabled mortality table, white collar adjustment, with no setback for males and set forward five years for females.
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Withdrawal	Select and Ultimate rates based on actual experience. Ultimate rates after the third year are shown in rate table. Select rates in the first three years are:												
	<table border="1"> <thead> <tr> <th></th> <th><u>First Year</u></th> <th><u>Second Year</u></th> <th><u>Third Year</u></th> </tr> </thead> <tbody> <tr> <td>Male</td> <td style="text-align: center;">0.45</td> <td style="text-align: center;">0.14</td> <td style="text-align: center;">0.09</td> </tr> <tr> <td>Female</td> <td style="text-align: center;">0.48</td> <td style="text-align: center;">0.15</td> <td style="text-align: center;">0.10</td> </tr> </tbody> </table>		<u>First Year</u>	<u>Second Year</u>	<u>Third Year</u>	Male	0.45	0.14	0.09	Female	0.48	0.15	0.10
	<u>First Year</u>	<u>Second Year</u>	<u>Third Year</u>										
Male	0.45	0.14	0.09										
Female	0.48	0.15	0.10										
Disability	Age-related rates based on experience; see table of sample rates.												
Allowance for Combined Service Annuity	Liabilities for active members are increased by 1.20% and liabilities for former members are increased by 40.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.												
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.												
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.												
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at normal retirement age.												
Percentage married	85% of active male members and 70% of female members are assumed to be married. Actual marital status is used for members in payment status.												
Age of spouse	Male members are assumed to have a beneficiary three years younger and female members are assumed to have a beneficiary two years older.												
Form of payment	<p>Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:</p> <p>Males: 15% elect 50% Joint & Survivor option 10% elect 75% Joint & Survivor option 50% elect 100% Joint & Survivor option</p> <p>Females: 15% elect 50% Joint & Survivor option 0% elect 75% Joint & Survivor option 25% elect 100% Joint & Survivor option</p> <p>Remaining married members and unmarried members are assumed to elect the Straight Life option. Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a life annuity.</p>												
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.												
Decrement operation	Withdrawal decrements do not operate during retirement eligibility.												
Service credit accruals	It is assumed that members accrue one year of service credit per year.												

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

There are no members reported with missing gender or birth dates. In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:

There were 54 members reported with zero or invalid salary. We used prior year salary (28 members), if available, otherwise, high five salary with a 10% load to account for salary increases (24 members). If neither pay nor high five salary was available, we assumed a value of \$35,000.

There were two members reported with zero service; due to the small number of members with zero service, and based on direction from MSRS, we made no adjustment to the reported service data for active members.

Data for terminated members:

There were 1,030 members reported without a benefit. If available, we calculated benefits for these members using the reported Average Salary, Termination Date and Credited Service. If Average Salary was also not reported (997 members), we assumed a value of \$30,000. If termination date was not reported (59 members), we assumed the termination occurred when the member was age 40 (or current age if younger than 40). If credited service was not reported (two members), we assumed a value of 7.5 years.

Data for members receiving benefits:

There were four members reported without a benefit. Due to the small number of members with missing benefits, we made no adjustment to the reported data for members receiving benefits.

There were seven survivors reported on the data file with an expired benefit. These survivors were not included in the data exhibits.

There were 315 retirees reported with a bounce-back annuity but were not reported with a reasonable reduction factor. A factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.

Changes in actuarial assumptions

None.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Age	Rate (%)*					
	Healthy Post-Retirement Mortality**		Healthy Pre-Retirement Mortality**		Disability Mortality	
	Male	Female	Male	Female	Male	Female
20	0.03%	0.02%	0.04%	0.02%	2.26%	0.75%
25	0.04	0.02	0.04	0.02	2.26	0.75
30	0.04	0.03	0.05	0.02	2.26	0.75
35	0.06	0.05	0.08	0.04	2.26	0.75
40	0.09	0.06	0.11	0.06	2.26	0.75
45	0.13	0.10	0.17	0.09	2.26	1.15
50	0.60	0.24	0.24	0.15	2.90	1.65
55	0.54	0.35	0.35	0.22	3.54	2.18
60	0.66	0.56	0.56	0.34	4.20	2.80
65	1.16	0.91	0.85	0.54	5.02	3.76
70	1.93	1.52	2.67	0.82	6.26	5.22

* Generally, mortality rates are expected to increase as age increases. Due to the combination of pre-retirement rates, post-retirement rates, the white collar adjustment, and Projection Scale AA, the prescribed mortality tables have a few ages where assumed mortality decreases slightly instead of increases. We have used the rates as prescribed, but note that the prescribed assumption may not be reasonable at every age. If the rates were reasonably adjusted so that they decreased at all ages, we would not expect the valuation results to be materially different.

** These rates were adjusted for mortality improvements using projection scale AA.

Age	Withdrawal Rates		Disability Retirement	
	After Third Year		Male	Female
	Male	Female		
20	6.90%	8.55%	0.01%	0.01%
25	5.90	7.80	0.01	0.01
30	4.90	7.05	0.01	0.01
35	3.90	5.10	0.03	0.03
40	3.20	4.38	0.08	0.08
45	2.70	3.75	0.13	0.13
50	2.20	3.05	0.29	0.29
55	0.00	0.00	0.50	0.43
60	0.00	0.00	0.78	0.62
65	0.00	0.00	0.00	0.00

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Age	Retirement		Salary Scale	
	Rule of 90 Eligible	All Others	Year	Increase
55	20%	5%	1	10.50%
56	15	5	2	8.10
57	15	5	3	6.90
58	15	5	4	6.20
59	20	6	5	5.70
60	20	7	6	5.30
61	22	12	7	5.00
62	40	22	8	4.70
63	30	16	9	4.50
64	30	18	10	4.40
65	40	40	11	4.20
66	30	30	12	4.10
67	25	25	13	4.00
68	25	25	14	3.80
69	25	25	15	3.70
70	30	30	16	3.60
71+	100	100	17+	3.50

Actuarial Basis

Summary of Plan Provisions

Following is a summary of the major plan provisions used in the valuation of this report. MSRS is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan Year	July 1 through June 30.				
Eligibility	State employees, non-academic staff of the University of Minnesota and employees of certain Metro level government units, unless excluded by law.				
Contributions	Shown as a percent of salary: <table style="margin-left: 40px; border: none;"> <tr> <td style="text-align: center;"><u>Member</u></td> <td style="text-align: center;"><u>Employer</u></td> </tr> <tr> <td style="text-align: center;">5.00%</td> <td style="text-align: center;">5.00%</td> </tr> </table> <p style="margin-left: 40px;">Member contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).</p>	<u>Member</u>	<u>Employer</u>	5.00%	5.00%
<u>Member</u>	<u>Employer</u>				
5.00%	5.00%				
Allowable Service	Service during which member contributions were made. May also include certain leaves of absence, military service and periods while temporary Worker's Compensation is paid. Excludes lump sum vacation and severance pay at termination.				
Average Salary	Average of the five highest years of Salary. Average Salary is based on all Allowable Service if less than five years.				
Salary	Includes wages, allowances and fees. Excludes lump sum payments at separation, employer contributions to deferred compensation and tax-sheltered annuity plans and benevolent vacation and sick leave donation programs.				
Retirement					
<u>Normal retirement benefit</u>					
Age/Service requirement	<p>First hired before July 1, 1989:</p> <p>(a.) Age 65 and three years of Allowable Service.</p> <p>(b.) Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.</p> <p>First hired after June 30, 1989:</p> <p>(a.) The greater of age 65 or the age eligible for full Social Security retirement benefits (but not higher than age 66) and three years of Allowable Service (five years if hired after June 30, 2010).</p> <p>(b.) Proportionate Retirement Annuity is available at normal retirement age and one year of Allowable Service.</p>				
Amount	1.70% of Average Salary for each year of Allowable Service.				

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement (Continued)

Early retirement

Age/Service requirement

First hired before July 1, 1989:

- (a.) Age 55 and three years of Allowable Service.
- (b.) Any age with 30 years of Allowable Service.
- (c.) Rule of 90: Age plus Allowable Service totals 90.

First hired after June 30, 1989:

- (a.) Age 55 and three years (five years if hired after June 30, 2010) of Allowable Service.

Amount

First hired before July 1, 1989:

The greater of (a) or (b):

- (a.) 1.20% of Average Salary for each of the first ten years of Allowable Service and 1.70% of Average Salary for each subsequent year with reduction of 0.25% for each month the member is under age 65 at time of retirement or under age 62 if 30 or more years of Allowable Service. No reduction if age plus years of Allowable Service totals 90.
- (b.) 1.70% of Average Salary for each year of Allowable Service assuming augmentation to age 65 at 3.00% per year and actuarial reduction for each month the member is under age 65.

First hired after June 30, 1989:

1.70% of Average Salary for each year of Allowable Service assuming augmentation to the age eligible for full Social Security retirement benefit (but not higher than age 66) at 3.00% (2.50% if hired after June 30, 2006) per year and actuarial reduction for each month the member is under the normal retirement age.

Form of payment

Life annuity with return on death of any balance of member contributions over aggregate monthly payments. Actuarially equivalent options are:

- (a.) 50%, 75%, or 100% Joint and Survivor with bounce back feature without additional reduction.
- (b.) 15-year Certain and Life.

Benefit increases

Benefit recipients receive future annual 2.0% benefit increases. When the funding ratio reaches 90% (on a Market Value of Assets basis), the benefit increase will revert to 2.5%. A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase.

Actuarial Basis

Summary of Plan Provisions (Continued)

Retirement (Continued)

Benefit increases (Continued)

Prior to 2002, members who retired under the laws in effect before July 1, 1973 received an additional lump sum payment each year. In 1989, this lump sum payment was the greater of \$25 times each full year of Allowable Service or \$400 per full year of service less any Social Security benefits received or annuity from a Minnesota public employee pension plan. In each following year, the lump sum payment was increased by the same percentage increase that was applied to regular annuities paid from the Minnesota Post-Retirement Investment Fund. Effective January 1, 2002, the annual lump sum payment was divided by 12 and paid as a monthly life annuity in the annuity form elected.

Disability

Disability benefit

Age/Service requirement

Total and permanent disability before normal retirement age with three years of Allowable Service (five years if hired after June 30, 2010).

Amount

Normal Retirement benefit based on Allowable Service and Average Salary at disability without reduction for commencement before normal retirement age.

Payments stop if disability ceases or death occurs. Payments revert to a retirement annuity at normal retirement age. Benefits may be reduced on resumption of partial employment.

Retirement after disability

Age/Service requirement

Normal retirement age with continued disability.

Amount

Any optional annuity continues. Otherwise, a normal retirement benefit equal to the disability benefit paid before normal retirement age, or an actuarially equivalent optional annuity.

Form of payment

Same as for retirement.

Benefit Increases

Same as for retirement.

Death

Surviving spouse optional benefit

Age/Service requirement

Member or former member who dies before retirement or disability benefits commence with three years of Allowable Service (five years if hired after June 30, 2010). If a former member dies before age 55 and has less than 30 years of Allowable Service, benefits commence when the former member would have been age 55. If an active member dies, benefits may commence immediately, regardless of age.

Amount

Surviving spouse receives the 100% joint and survivor benefits using the Normal Retirement formula above. If commencement is prior to age 55, the appropriate early retirement formula described above applies except that one-half the monthly reduction factor is used from age 55 to the commencement age and the Rule of 90 does not apply. In lieu of this benefit, the surviving spouse may elect a refund of member contributions with interest or an actuarially equivalent term certain annuity.

Actuarial Basis

Summary of Plan Provisions (Continued)

Death (Continued)

Amount (Continued) If a member dies prior to July 1, 1997 and the beneficiary was not eligible to commence a survivor benefit as of July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Surviving dependent children's benefit

Age/Service requirement If no surviving spouse, all dependent children (biological or adopted) below age 20 who are dependent for more than half of their support on deceased member.

Amount Actuarially equivalent 100% joint and survivor annuity to surviving spouse payable to the later of age 20 or five years. The amount is proportionally divided among surviving children.

Benefit increases Same as for retirement.

Refund of contributions

Age/Service requirement Active member dies and survivor benefits are not payable or a former member dies before annuity begins or former member who is not entitled to an annuity dies.

Amount Member's contributions with 6.00% interest through June 30, 2011 compounded daily. Beginning July 1, 2011, a member's contributions will increase at 4.00% interest compounded daily.

Age/Service requirement Retired or disabled annuitant who did not select an optional annuity dies, or the remaining recipient of an option dies.

Amount The excess of the member's contributions over all benefits paid.

Unclassified Plan Provision Eligible members credited with employee shares in the Unclassified Plan may elect to terminate participation in the Unclassified Plan and be covered by the State Employees Retirement Fund prior to termination of covered employment assuming that the member has acquired at least 10 years of allowable state service (no more than seven years of service if hired after June 30, 2010).

Termination

Refund of contributions

Age/Service requirement Termination of state service.

Amount Member's contributions with 6.00% interest through June 30, 2011 compounded daily. Beginning July 1, 2011 a member's contributions will increase at 4.00% interest compounded daily. If a member is vested, a deferred annuity may be elected in lieu of a refund.

Actuarial Basis

Summary of Plan Provisions (Concluded)

Termination (Continued)

Deferred benefit

Age/Service requirement Three years of Allowable Service if hired prior to June 30, 2010, five years of Allowable Service if hired after June 30, 2010.

Amount Benefit computed under law in effect at termination and increased by the following annual augmentation percentage:

- (a.) 0.00% before July 1, 1971;
- (b.) 5.00% from July 1, 1971 to January 1, 1981;
- (c.) 3.00% thereafter (2.50% if hired after June 30, 2006) until January 1 of the year following attainment of age 55 or January 1, 2012, whichever is earlier;
- (d.) 5.00% thereafter until the annuity begins (2.50% if hired after June 30, 2006), but before January 1, 2012. Amount is payable as a normal or early retirement;
- (e.) 2.00% from January 1, 2012 thereafter.

Amount is payable at normal or early retirement.

If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Combined Service Annuity

Members are eligible for combined service benefits if they:

- (a.) Have sufficient allowable service in total that equals or exceeds the applicable service credit vesting requirement of the retirement plan with the longest applicable service credit vesting requirement;
- (b.) Have at least six months of allowable service credit in each plan worked under;
- (c.) Are not in receipt of a benefit from another plan, or have applied for benefits with an effective date within one year.

Members who meet the above requirements must have their benefit based on the following:

- (a.) Allowable service in all covered plans are combined in order to determine eligibility for early retirement.
- (b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.

Optional Form Conversion Factors Actuarially equivalent factors based on RP-2000 mortality for healthy annuitants, white collar adjustment, projected to 2025 using scale AA, blended 55% males, and 6.5% interest.

Changes in Plan Provisions None.

Plan Accounting Under GASB No. 25 (as amended by GASB No. 50)

Provided below is information required under GASB Statement No. 25 as amended by GASB Statement No. 50 - Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans as amended by GASB Statement No. 50.

Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1991	\$ 2,304,311	\$ 2,883,603	\$ 579,292	79.91%	\$ 1,370,964	42.25 %
7-1-1992	2,613,472	3,125,299	511,827	83.62	1,409,108	36.32
7-1-1993	2,905,578	3,563,492	657,914	81.54	1,482,005	44.39
7-1-1994	3,158,068	3,876,584	718,516	81.47	1,536,978	46.75
7-1-1995	3,462,098	3,795,926	333,828	91.21	1,514,177	22.05
7-1-1996	3,975,832	4,087,273	111,441	97.27	1,560,369	7.14
7-1-1997	4,664,519	4,519,542	(144,977)	103.21	1,568,747	(9.24)
7-1-1998	5,390,526	5,005,165	(385,361)	107.70	1,557,880	(24.74)
7-1-1999	5,968,692	5,464,207	(504,485)	109.23	1,649,469	(30.58)
7-1-2000	6,744,165	6,105,703	(638,462)	110.46	1,733,054	(36.84)
7-1-2001	7,366,673	6,573,193	(793,480)	112.07	1,834,042	(43.26)
7-1-2002	7,673,028	7,340,397	(332,631)	104.53	1,915,350	(17.37)
7-1-2003	7,757,292	7,830,671	73,379	99.06	2,009,975	3.65
7-1-2004	7,884,984	7,878,363	(6,621)	100.08	1,965,546	(0.34)
7-1-2005	8,081,736	8,455,336	373,600	95.58	1,952,320	19.14
7-1-2006	8,486,756	8,819,161	332,405	96.23	2,016,588	16.48
7-1-2007	8,904,517	9,627,305	722,788	92.49	2,095,310	34.50
7-1-2008	9,013,456	9,994,602	981,146	90.18	2,256,528	43.48
7-1-2009	9,030,401	10,512,760	1,482,359	85.90	2,329,499	63.63
7-1-2010	8,960,391	10,264,071	1,303,680	87.30	2,327,398	56.01
7-1-2011	9,130,011	10,576,481	1,446,470	86.32	2,440,580	59.27
7-1-2012	9,162,301	11,083,227	1,920,926	82.67	2,367,160 ²	81.15
7-1-2013	9,375,780	11,428,641	2,052,861	82.04	2,483,000 ²	82.68

¹ Information prior to 2012 provided by prior actuaries. See prior reports for additional detail.

² Assumed equal to actual member contributions divided by 5.00%.

Plan Accounting Under GASB No. 25 (as amended by GASB No. 50)

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

The GASB Statement No. 25 required and actual contributions are as follows:

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ² (e)	Percentage Contributed (e)/(d)
1991	8.17%	\$ 1,370,964	\$ 56,895	\$ 55,113	\$ 57,986	105.21%
1992	7.86	1,409,108	58,478	52,278	59,244	113.33
1993	8.27	1,482,005	59,132	63,430	58,982	92.99
1994	8.93	1,536,978	62,555	74,697	60,741	81.32
1995	9.15	1,514,177	61,627	76,920	63,161	82.11
1996	8.05	1,560,369	63,507	62,103	65,557	105.56
1997	7.21	1,568,747	63,848	49,259	66,568	135.14
1998	7.13	1,557,880	62,901	48,176	62,315	129.35
1999	6.48	1,649,469	66,823	40,063	65,979	164.69
2000	6.12	1,733,054	70,378	35,685	69,322	194.26
2001	7.12	1,834,042	74,364	56,220	73,362	130.49
2002	6.79	1,915,350	79,487	50,565	76,614	151.52
2003	8.34	2,009,975	83,850	83,782	80,399	95.96
2004	9.43	1,965,546	82,103	103,248	78,622	76.15
2005	9.33	1,952,323	83,101	99,051	80,312	81.08
2006	10.55	2,016,588	85,379	127,371	82,645	64.88
2007	10.11	2,095,310	89,447	122,389	86,492	70.67
2008	11.76	2,256,528	99,280	166,088	96,746	58.25
2009	12.39	2,329,499	108,866	179,759	107,211	59.64
2010	14.85	2,327,398	115,180	230,439	113,716	49.35
2011	10.99	2,440,580	122,029	146,191	118,563	81.10
2012	11.03	2,367,160 ³	118,358	142,740	115,159	80.68
2013	12.32	2,483,000 ³	124,150	181,756	121,673	66.94
2014	12.45	N/A	N/A	N/A	N/A	N/A

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Includes contributions from other sources (if applicable).

³ Assumed equal to actual member contributions divided by 5.00%.

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB No. 25. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB No. 25 and GASB No. 27</i>	These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.
<i>GASB No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions.
<i>GASB No. 67 and GASB No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25 and No. 27, respectively. Statement No. 68, effective for the fiscal year beginning July 1, 2014, sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67, effective for the fiscal year beginning July 1, 2013, sets the rules for the systems themselves. Accounting information prepared according to Statements No. 67 and No. 68 will be provided in a separate report beginning with the July 1, 2014 valuation.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.