

**PUBLIC EMPLOYEES RETIREMENT SYSTEM ASSOCIATION OF MINNESOTA
PUBLIC EMPLOYEES POLICE & FIRE PLAN
ACTUARIAL VALUATION REPORT AS OF JULY 1, 2014**

December 3, 2014

Public Employees Retirement Association of Minnesota
Public Employees Police & Fire Plan
St. Paul, Minnesota

Dear Trustees of the Public Employees Police & Fire Plan:

The results of the July 1, 2014 annual actuarial valuation of the Public Employees Police & Fire Plan are presented in this report. This report was prepared at the request of the Board and is intended for use by the Board and staff and those designated or approved by the Board. This report may be provided to parties other than the Plan only in its entirety. GRS is not responsible for the consequences of any unauthorized use of this report.

The purpose of the valuation is to measure the Plan's funding progress and to determine the required contribution rate for the fiscal year beginning July 1, 2014. Note that we have not attempted to quantify the impact of GASB Statements No. 67 and No. 68 in this report.

The valuation was based upon information furnished by the Public Employees Retirement Association of Minnesota (PERA), concerning benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not otherwise audit the data. We are not responsible for the accuracy or completeness of the information provided by PERA.

Actuarial assumptions, including discount rates, mortality tables and others identified in this report, are prescribed by Minnesota Statutes Section 356.215, the Legislative Commission on Pensions and Retirement (LCPR), and the Trustees. These parties are responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. PERA is solely responsible for communicating to GRS any changes required thereto.

Guidance regarding the selection of economic assumptions for measuring pension obligations is provided by Actuarial Standards of Practice (ASOP) No. 27. A revision of ASOP No. 27, applicable to valuation dates on or after September 30, 2014, will guide assumption setting for future valuations. A recent review of inflation and investment return assumptions for accounting purposes resulted in a recommended range of 7% to 8% for assumed investment return. Additional review and discussion will be required before the next valuation.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

Trustees
December 3, 2014
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This report should not be relied on for any purpose other than the purpose described herein. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.


The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Brian B. Murphy and Bonita J. Wurst are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, Mr. Murphy meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief the information contained in this report is accurate and fairly presents the actuarial position of the Public Employees Police & Fire Plan as of the valuation date and was performed in accordance with the requirements of Minnesota Statutes Section 356.215, and the requirements of the Standards for Actuarial Work established by the LCPR. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

We are available to answer any questions or provide further details.

Respectfully submitted,



Brian B. Murphy, FSA, EA, MAAA



Bonita J. Wurst, ASA, EA, MAAA

BBM/BJW:ah

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Summary of Valuation Results

Contributions

The following table summarizes important contribution information as described in the Development of Costs section.

Contributions	Actuarial Valuation as of	
	July 1, 2014	July 1, 2013
Statutory Contributions - Chapter 353 (% of Payroll)	28.73%	27.25%
Required Contributions - Chapter 356 (% of Payroll)	33.85%	29.89%
Sufficiency / (Deficiency)	(5.12)%	(2.64)%

The contribution deficiency increased from (2.64)% of payroll to (5.12)% of payroll. The primary reason for the increased contribution deficiency is the recognition of additional liability due to the assumption that the post-retirement benefit increase rate will change from 1.0% to 2.5% in 2024.

Based on the actuarial value of assets and scheduled contribution rates, statutory contributions are not sufficient to fully amortize the unfunded actuarial accrued liability over the statutory amortization period of 27 years. However, on a market value of assets basis, contributions are sufficient by 0.68% of payroll. Additionally, member and employer contribution rates are scheduled to increase an additional 0.75% of payroll in total (0.30% member, 0.45% employer) over the next fiscal year.

The Plan Assets section provides detail on the plan assets used for the valuation including a development of the Actuarial Value of Assets (AVA). The Market Value of Assets (MVA) earned approximately 18.6% for the plan year ending June 30, 2014. The AVA earned approximately 14.2% for the plan year ending June 30, 2014 as compared to the assumed rate of 8.0%. The assumed rate is mandated by Minnesota Statutes.

Participant reconciliation and statistics are detailed in the Membership Data section. The Actuarial Basis section includes a summary of plan provisions and actuarial methods and assumptions used for the calculations in this report.

Accounting information prepared according to Statements No. 67 and No. 68 will be provided in a separate report.

Summary of Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in plan provisions, actuarial assumptions or valuation methods and procedures between the two valuations are described after the summary.

	Actuarial Valuation as of	
	July 1, 2014	July 1, 2013
Contributions for FYE 2014 (% of Payroll)		
Statutory - Chapter 353	28.73%	27.25%
Required - Chapter 356	33.85%	29.89%
Sufficiency / (Deficiency)	(5.12)%	(2.64)%
Funding Ratios (dollars in thousands)		
Assets		
- Current assets (AVA)	\$ 6,525,019	\$ 5,932,945
- Current assets (MVA)	7,273,100	6,346,741
Accrued Benefit Funding Ratio		
- Current benefit obligations	\$ 7,870,571	\$ 7,069,407
- Funding ratio (AVA)	82.90%	83.92%
- Funding ratio (MVA)	92.41%	89.78%
Accrued Liability Funding Ratio		
- Actuarial accrued liability	\$ 8,151,328	\$ 7,304,032
- Funding ratio (AVA)	80.05%	81.23%
- Funding ratio (MVA)	89.23%	86.89%
Projected Benefit Funding Ratio		
- Current and expected future assets	\$ 9,076,083	\$ 8,355,999
- Current and expected future benefit obligations	9,736,229	8,688,026
- Projected benefit funding ratio (AVA)	93.22%	96.18%
Participant Data		
Active members		
- Number	10,879	10,940
- Projected annual earnings (000s) *	829,374	822,003
- Average projected annual earnings *	76,334	75,137
- Average age	40.4	40.7
- Average service	12.4	12.7
Service retirements	7,002	6,583
Survivors	1,886	1,865
Disability retirements	1,151	1,131
Deferred retirements	1,481	1,388
Terminated other non-vested	975	988
Total	23,374	22,895

* These values exclude 14 members (18 in 2013) who were merged into PERA P&F in 2012 from Minneapolis Police and Minneapolis Fire Retirement Funds whose benefits are not pay related.

Summary of Valuation Results

Effects of Changes

The following changes in plan provisions, actuarial assumptions, and methods were recognized as of July 1, 2014:

- The interest rate assumption used to determine optional form conversion factors was changed from 7.00% to 6.50% (with a future effective date).
- The methodology for valuing future post-retirement increases was clarified in statutes, and the assumed post-retirement benefit increase rate was changed from 1.0% per year indefinitely to 1.0% per year through 2023 and 2.5% per year thereafter.
- As a result of the additional liability resulting from the change in the assumed post-retirement benefit increase rate, the amortization date was changed from June 30, 2039 to June 30, 2041.
- Separate pre-retirement and post-retirement investment return rates which implicitly valued the post-retirement benefit increases were changed to a single investment return assumption and an explicit assumption for post-retirement benefit increases.

Refer to the Actuarial Basis section of this report for a complete description of these changes.

The combined impact of the above changes was to increase the accrued liability by \$614 million and increase the required contribution by 6.9% of pay, as follows:

	Before Assumption Changes	Reflecting Assumption Changes	Reflecting Assumption and Amortization Changes
Normal Cost Rate, % of Pay	18.7%	21.2%	21.2%
Amortization of Unfunded Accrued Liability, % of pay	8.2%	13.1%	12.6%
Expenses (% of Pay)	0.1%	0.1%	0.1%
Total Required Contribution, % of Pay	27.0%	34.4%	33.9%
Accrued Liability Funding Ratio	86.5%	80.0%	80.0%
Projected Benefit Funding Ratio	102.4%	92.8%	93.2%
Unfunded Accrued Liability (in billions)	\$1.0	\$1.6	\$1.6

Summary of Valuation Results

Valuation of Future Post-Retirement Benefit Increases

Benefit recipients receive a future annual compounding 1.0% post-retirement benefit increase. If the funding ratio reaches 90% (based on a 2.5% post-retirement benefit increase assumption) for two consecutive years, the benefit increase will revert to 2.5%. If after reverting to a 2.5% benefit increase, the funding ratio declines to less than 80% for one year or less than 85% for two consecutive years, the benefit increase rate will decrease to 1.0%.

To determine an assumption regarding a future change in the post-retirement benefit increase, we performed a projection of liabilities and assets based on the following methods and assumptions:

- Future investment returns and liability discount rates of 8.00% through June 30, 2017; 8.50% thereafter;
- Open group; stable active population (new member profile based on average new members hired in recent years);
- The post-retirement benefit increase rate is assumed to be 1.0% per year until the funding ratio threshold required to pay a 2.5% post-retirement benefit increase is reached; and
- Current statutory contribution levels (i.e., not including potential contribution increases under the contribution stabilizer statutes).

Based on these assumptions and methods, the projection indicates that this plan is expected to attain the funding ratio threshold required to pay a 2.5% post-retirement benefit increase in the year 2023, and that the plan would begin paying 2.5% benefit increases on January 1, 2024. This assumption is reflected in our calculations. This is only an assumption; actual timing will depend on actual experience.

Supplemental Information

The remainder of the report includes information supporting the results presented in the previous sections.

- **Plan assets** presents information about the plan's assets as reported by the Public Employees Retirement Association of Minnesota. The assets represent the portion of total fund liabilities that has been funded.
- **Membership data** presents and describes the membership data used in the valuation.
- **Development of costs** shows the liabilities for plan benefits and the derivation of the contribution amount.
- **Actuarial basis** describes the plan provisions, as well as the methods and assumptions used to value the plan. The valuation is based on the premise that the plan is ongoing.
- **Additional schedules** shows the Schedule of Funding Progress and Schedule of Contributions.
- **Glossary** defines the terms used in this report.

Plan Assets

Statement of Fiduciary Net Position *(Dollars in Thousands)*

Assets in Trust	Market Value	
	June 30, 2014	June 30, 2013
Cash, equivalents, short term securities	\$ 188,577	\$ 161,583
Fixed income	1,696,489	1,456,052
Equity	4,458,764	3,797,435
SBI alternative	917,040	919,315
Other	0	0
Total Assets in Trust	\$ 7,260,870	\$ 6,334,385
Assets receivable	15,304 *	15,730 **
Amounts payable	(3,074)	(3,374)
Net Assets Held in Trust for Pension Benefits	\$ 7,273,100	\$ 6,346,741

* Includes \$11,534 million contribution from Minneapolis to be paid by July 15, 2014.

** Includes \$11,534 million contribution from Minneapolis to be paid by July 15, 2013.

Plan Assets

Reconciliation of Plan Assets (*Dollars in Thousands*)

The following exhibit shows the revenue, expenses and resulting assets of the Fund as reported by the Public Employees Retirement Association for the prior two fiscal years.

Change in Assets	Market Value	
	June 30, 2014	June 30, 2013
Year Ending		
1. Fund balance at market value at beginning of year	\$ 6,346,741	\$ 5,772,047
2. Contributions		
a. Member	81,213	76,434
b. Employer	132,632 *	125,995 **
c. Other sources	9,000	0
d. Total contributions	222,845	202,429
3. Investment income		
a. Investment income/(loss)	1,168,495	815,439
b. Investment expenses	(10,106)	(8,697)
c. Net subtotal	1,158,389	806,742
4. Other	18	24
5. Total income: (2.d.) + (3.c.) + (4.)	\$ 1,381,252	\$ 1,009,195
6. Benefits Paid		
a. Annuity benefits	(452,462)	(431,726)
b. Refunds	(1,633)	(2,020)
c. Total benefits paid	(454,095)	(433,746)
7. Expenses		
a. Other	0	0
b. Administrative	(798)	(755)
c. Total expenses	(798)	(755)
8. Total disbursements: (6.c.) + (7.c.)	(454,893)	(434,501)
9. Fund balance at market value at end of year	\$ 7,273,100	\$ 6,346,741
10. Approximate return on market value of assets	18.6%	14.3%

* Includes \$11,534 million contribution from Minneapolis to be paid by July 15, 2014.

** Includes \$11,534 million contribution from Minneapolis to be paid by July 15, 2013.

Plan Assets

Actuarial Asset Value (Dollars in Thousands)

	June 30, 2014	June 30, 2013
1. Market value of assets available for benefits	\$ 7,273,100	\$ 6,346,741
2. Determination of average balance		
a. Total assets available at beginning of year	6,346,741	5,772,047
b. Total assets available at end of year	7,273,100	6,346,741
c. Net investment income for fiscal year	1,158,388	806,742
d. Average balance $[a. + b. - c.] / 2$	6,230,727	5,656,023
3. Expected return $[8.0\% * 2.d.]$	498,458	452,482
4. Actual return	1,158,388	806,742
5. Current year asset gain/(loss) $[4. - 3.]$	659,930	354,260
6. Unrecognized asset returns		
	Original	
	Amount	Unrecognized Amount
a. Year ended June 30, 2014	\$ 659,930	\$ 527,944
b. Year ended June 30, 2013	354,260	212,556
c. Year ended June 30, 2012	(307,690)	(123,076)
d. Year ended June 30, 2011	653,285	130,657
e. Year ended June 30, 2010	268,440	N/A
f. Unrecognized return adjustment		748,081
7. Actuarial value at end of year $(1. - 6.f.)$	\$ 6,525,019	\$ 5,932,945
8. Approximate return on actuarial value of assets during fiscal year	14.2%	6.5%
9. Ratio of actuarial value of assets to market value of assets	0.90	0.93

Membership Data

Distribution of Active Members**

Age	Years of Service as of June 30, 2014									Total
	<3*	3 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	
< 25	211	6								217
Avg. Earnings	37,049	50,910								37,432
25 - 29	613	220	227							1,060
Avg. Earnings	45,561	60,219	66,578							53,104
30 - 34	392	204	1,057	197						1,850
Avg. Earnings	46,464	64,385	70,236	72,393						64,783
35 - 39	174	94	577	836	189					1,870
Avg. Earnings	48,072	61,471	70,389	76,175	78,816					71,303
40 - 44	93	54	309	616	968	111				2,151
Avg. Earnings	45,197	54,562	68,619	75,075	81,198	86,751				75,699
45 - 49	53	27	140	330	626	622	170			1,968
Avg. Earnings	46,567	58,211	69,390	75,542	81,225	86,409	91,979			80,748
50 - 54	25	8	69	121	265	335	347	45		1,215
Avg. Earnings	40,775	54,505	71,689	76,521	81,293	86,176	90,886	91,088		83,711
55 - 59	8	11	27	49	75	92	93	49	6	410
Avg. Earnings	33,738	69,130	66,990	75,633	79,538	90,003	91,513	97,119	90,841	84,403
60 - 64	1	4	7	22	23	12	19	15	7	110
Avg. Earnings	25,088	54,544	64,283	61,577	80,025	77,082	96,313	93,786	92,875	79,094
65 - 69			2	1	2	2	1	1	3	12
Avg. Earnings			33,675	74,580	103,826	75,016	68,932	88,715	82,485	75,393
70+	1		1							2
Avg. Earnings	55,034		16,856							35,945
Total	1,571	628	2,416	2,172	2,148	1,174	630	110	16	10,865
Avg. Earnings	44,790	61,145	69,609	75,282	80,959	86,542	91,402	94,121	90,164	72,281

* This exhibit does not reflect service earned in other PERA or Combined Service Annuity benefits. It should not be relied upon as an indicator of non-vested status.

** This exhibit excludes 14 members who were merged into PERA P&F in 2012 from Minneapolis Police and Minneapolis Fire Retirement Funds whose benefits are not pay related.

In each cell, the top number is the count of active participants for the age/service combination and the bottom number is average valuation earnings for the fiscal year ending on the valuation date.

Membership Data

Distribution of Service Retirements

Age	Years Retired as of June 30, 2014							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<50								
Avg. Benefit								
50 - 54	269	248		1				518
Avg. Benefit	53,315	46,112		55,364				49,870
55 - 59	218	544	342					1,104
Avg. Benefit	60,407	56,450	47,822					54,558
60 - 64	76	267	602	466	1	2		1,414
Avg. Benefit	51,314	54,381	51,816	48,154	53,800	53,800		51,070
65 - 69	13	93	216	813	274		2	1,411
Avg. Benefit	35,139	50,197	45,459	51,826	46,877		53,800	49,632
70 - 74	1	17	40	320	487	101		966
Avg. Benefit	38,027	31,510	35,411	47,803	58,381	50,320		52,589
75 - 79		6	5	152	270	258	5	696
Avg. Benefit		37,920	27,389	50,352	57,157	53,478	38,233	53,792
80 - 84		4	2	61	109	210	105	491
Avg. Benefit		25,559	46,780	51,109	53,080	53,363	51,277	52,321
85 - 89		3	1	34	20	143	91	292
Avg. Benefit		35,452	1,307	56,112	55,500	54,444	56,589	55,002
90+				12	4	46	48	110
Avg. Benefit				53,566	37,930	54,800	38,652	47,006
Total	577	1,182	1,208	1,859	1,165	760	251	7,002
Avg. Benefit	55,295	52,711	48,854	50,160	54,772	53,289	50,549	51,909

In each cell, the top number is the count of retired participants for the age/years retired combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Survivors

Age	Years Since Death as of June 30, 2014							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
<45	11	80	41	12	3			147
Avg. Benefit	18,192	15,090	16,970	21,676	28,445			16,656
45 - 49		5	5	6	2		1	19
Avg. Benefit		28,770	34,854	35,590	38,409		26,126	33,400
50 - 54	2	15	14	3	2	3	1	40
Avg. Benefit	17,410	41,420	32,901	26,411	37,957	35,542	40,951	35,486
55 - 59	4	23	20	14	7	3	2	73
Avg. Benefit	33,408	29,371	32,444	29,558	41,981	53,150	25,526	32,551
60 - 64	19	33	21	21	8	13	13	128
Avg. Benefit	31,556	31,898	32,430	31,322	41,382	38,763	33,630	33,306
65 - 69	19	39	47	43	19	26	11	204
Avg. Benefit	29,457	36,222	28,692	31,647	37,713	35,347	28,988	32,530
70 - 74	15	56	48	65	24	19	12	239
Avg. Benefit	25,474	29,400	30,875	31,858	32,752	32,701	33,297	30,913
75 - 79	13	49	41	61	20	25	18	227
Avg. Benefit	25,139	30,362	35,888	29,868	32,090	31,766	33,242	31,463
80 - 84	8	63	48	65	42	39	23	288
Avg. Benefit	39,165	27,215	31,513	29,551	27,848	31,701	27,535	29,516
85 - 89	12	46	42	81	33	47	28	289
Avg. Benefit	24,910	29,687	25,483	29,866	23,935	28,125	26,220	27,681
90+	4	16	25	68	41	42	36	232
Avg. Benefit	25,584	27,118	24,524	30,360	25,006	29,335	22,983	27,149
Total	107	425	352	439	201	217	145	1,886
Avg. Benefit	27,582	27,674	28,859	30,256	29,811	31,773	28,048	29,219

In each cell, the top number is the count of survivors for the age/years since death combination and the bottom number is the average annual benefit amount.

Membership Data

Distribution of Disability Retirements

Age	Years Disabled* as of June 30, 2014							Total
	<1	1 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	
< 45	10	44	18	7				79
Avg. Benefit	37,705	34,672	31,695	23,887				33,422
45 - 49	7	32	27	19	6	1		92
Avg. Benefit	48,296	40,015	37,641	33,723	33,624	40,063		38,233
50 - 54	8	33	42	31	22	2		138
Avg. Benefit	55,044	41,570	39,472	35,551	37,480	34,832		39,611
55 - 59	8	32	54	67	16	2		179
Avg. Benefit	45,345	49,371	45,473	38,104	43,048	36,724		43,091
60 - 64	5	10	60	106	39	4		224
Avg. Benefit	31,905	37,094	47,099	51,898	47,279	42,610		48,535
65 - 69	3	6	18	113	92	9		241
Avg. Benefit	63,034	45,702	36,142	48,927	52,883	51,118		49,659
70 - 74		2	7	23	67	19	1	119
Avg. Benefit		50,030	54,299	50,015	53,419	45,741	51,298	51,512
75+			1	6	19	38	15	79
Avg. Benefit			63,363	41,166	51,607	46,789	52,491	48,813
Total	41	159	227	372	261	75	16	1,151
Avg. Benefit	45,533	40,899	42,379	45,404	49,747	46,143	52,417	45,320

* Based on effective date as provided by PERA; "Years Disabled" may reflect years since age 65 for members over age 65.

In each cell, the top number is the count of disabled participants for the age/years disabled combination and the bottom number is the average annual benefit amount.

Membership Data

Reconciliation of Members

	Actives	Terminated		Recipients			Total
		Deferred Retirement	Other Non-Vested	Service Retirement	Disability Retirement	Survivor	
Members on 7/1/2013	10,940	1,388	988	6,583	1,131	1,865	22,895
New members	651	0	0	0	0	0	651
Return to active	47	(31)	(16)	0	0	0	0
Terminated non-vested	(50)	0	50	0	0	0	0
Service retirements	(440)	(122)	0	562	0	0	0
Terminated deferred	(203)	203	0	0	0	0	0
Terminated refund/transfer	(26)	(15)	(10)	0	0	0	(51)
Deaths	(6)	(1)	0	(160)	(19)	(85)	(271)
New beneficiary	0	0	0	0	0	116	116
Disabled	(34)	0	0	0	34	0	0
Data adjustments	0	59	(37)	17	5	(10)	34
Net change	(61)	93	(13)	419	20	21	479
Members on 6/30/2014	10,879	1,481	975	7,002	1,151	1,886	23,374

Terminated Member Statistics	Deferred Retirement	Other Non-Vested	Total
Number	1,481	975	2,456
Average age	46.1	45.2	45.7
Average service	8.7	0.7	5.5
Average annual benefit, with augmentation to Normal Retirement Date and 30% Combined Service Annuity (CSA) load	\$26,652	N/A	\$26,652
Average refund value, with 30% CSA load	\$32,254	\$2,319	\$20,370

Development of Costs

Actuarial Valuation Balance Sheet (*Dollars in Thousands*)

The actuarial balance sheet is based on the principle that the long-term projected benefit obligations of the plan should be ideally equal to the long-term resources available to fund those obligations. The resources available to meet projected obligations for current members consist of current fund assets plus the present value of anticipated future contributions intended to fund benefits for current members. In the exhibit below, B.2 is the estimated present value of contributions to fund the normal cost rate for current members until their respective termination dates. Item B.1 is the present value of the total 28.73% statutory contribution net of normal cost and anticipated plan expenses during the period from the valuation date to the statutory unfunded amortization date.

The contributions made in excess of amounts required for current benefit payments are accumulated as a reserve to help meet benefit payments in later years. It is this reserve system which permits the establishment of a level rate of contribution each year.

			<u>June 30, 2014</u>
A. Actuarial Value of Assets			\$ 6,525,019
B. Expected Future Assets			
1. Present value of expected future statutory supplemental contributions*			966,163
2. Present value of future normal cost contributions			1,584,901
3. Total expected future assets: (1.) + (2.)			\$ 2,551,064
C. Total Current and Expected Future Assets (A. + B.3)			\$ 9,076,083
D. Current Benefit Obligations**			
1. Benefit recipients	Non-Vested	Vested	Total
a. Service retirements	\$ 0	\$ 3,915,323	\$ 3,915,323
b. Disability retirements	0	528,814	528,814
c. Survivors	0	444,274	444,274
2. Deferred retirements with augmentation	0	300,764	300,764
3. Former members without vested rights	1,272	0	1,272
4. Active members	35,014	2,645,110	2,680,124
5. Total current benefit obligations	\$ 36,286	\$ 7,834,285	\$ 7,870,571
E. Expected Future Benefit Obligations			\$ 1,865,658
F. Total Current and Expected Future Benefit Obligations***			\$ 9,736,229
G. Unfunded Current Benefit Obligations: (D.5.) - (A.)			\$ 1,345,552
H. Unfunded Current and Future Benefit Obligations: (F.) - (C.)			\$ 660,146
I. Accrued Benefit Funding Ratio: (A.)/(D.5.)			82.90%
J. Projected Benefit Funding Ratio: (C.)/(F.)			93.22%

* Per the LCPR Standards for Actuarial Work, calculated assuming the current contribution toward the unfunded liability continues for the entire amortization period.

** Present value of credited projected benefits (projected compensation, current service).

*** Present value of projected benefits (projected compensation, projected service).

Development of Costs

Determination of Unfunded Actuarial Accrued Liability and Supplemental Contribution Rate (*Dollars in Thousands*)

	Actuarial Present Value of Projected Benefits	Actuarial Present Value of Future Normal Costs	Actuarial Accrued Liability
A. Determination of Actuarial Accrued Liability (AAL)			
1. Active members			
a. Retirement annuities	\$ 3,954,401	\$ 1,203,436	\$ 2,750,965
b. Disability benefits	419,633	243,990	175,643
c. Survivor's benefits	59,274	37,328	21,946
d. Deferred retirements	108,834	90,714	18,120
e. Refunds*	<u>3,640</u>	<u>9,433</u>	<u>(5,793)</u>
f. Total	\$ 4,545,782	\$ 1,584,901	\$ 2,960,881
2. Deferred retirements with future augmentation	300,764	0	300,764
3. Former members without vested rights	1,272	0	1,272
4. Annuitants	<u>4,888,411</u>	<u>0</u>	<u>4,888,411</u>
5. Total	\$9,736,229	\$ 1,584,901	\$ 8,151,328
B. Determination of Unfunded Actuarial Accrued Liability (UAAL)			
1. Actuarial accrued liability			\$ 8,151,328
2. Current assets (AVA)			<u>6,525,019</u>
3. Unfunded actuarial accrued liability			\$ 1,626,309
C. Determination of Supplemental Contribution Rate**			
1. Present value of future payrolls through the amortization date of June 30, 2041			\$ 12,899,372
2. Supplemental contribution rate: $(B.3.) / (C.1.)$			12.61% ***

* Includes non-vested refunds and non-married survivor benefits only.

** The amortization of the Unfunded Actuarial Accrued Liability (UAAL) using the current amortization method results in initial payments less than the "interest only" payment on the UAAL. Payments less than the interest only amount will result in the UAAL increasing for an initial period of time.

*** The amortization factor as of July 1, 2014 is 15.55314.

Development of Costs

Changes in Unfunded Actuarial Accrued Liability (UAAL) (Dollars in Thousands)

	Year Ending June 30, 2014		
	Actuarial Accrued Liability	Current Assets	Unfunded Actuarial Accrued Liability
A. Unfunded actuarial accrued liability at beginning of year	\$ 7,304,032	\$ 5,932,945	\$ 1,371,087
B. Changes due to interest requirements and current rate of funding			
1. Normal cost, including expenses	\$ 156,156	\$ 0	\$ 156,156
2. Benefit payments	(454,095)	(454,095)	0
3. Contributions	0	222,845	(222,845)
4. Interest on A., B.1., B.2. and B.3.	<u>599,594</u>	<u>465,386</u>	<u>134,208</u>
5. Total (B.1. + B.2. + B.3. + B.4.)	301,655	234,136	67,519
C. Expected unfunded actuarial accrued liability at end of year (A. + B.5.)			\$ 1,438,606
D. Increase (decrease) due to actuarial losses (gains) because of experience deviations from expected			
1. Age and service retirements			\$ 22,289
2. Disability retirements			(4,775)
3. Death-in-service benefits			(435)
4. Withdrawals			(4,707)
5. Salary increases			(52,445)
6. Investment income			(358,768)
7. Mortality of annuitants			2,828
8. Other items			<u>(30,021)</u>
9. Total			(426,034)
E. Unfunded actuarial accrued liability at end of year before plan amendments and changes in actuarial assumptions (C. + D.5.)			\$ 1,012,572
F. Change in unfunded actuarial accrued liability due to changes in plan provisions			\$ 0
G. Change in unfunded actuarial accrued liability due to changes in actuarial assumptions			613,737
H. Change in unfunded actuarial accrued liability due to changes in decrement timing and miscellaneous methodology			0
I. Unfunded actuarial accrued liability at end of year (E. + F. + G. + H.)*			\$ 1,626,309

* The unfunded actuarial accrued liability on a market value of assets basis is \$878,228.

Development of Costs

Determination of Contribution Sufficiency/(Deficiency) (*Dollars in Thousands*)

The required contribution is defined in Minnesota statutes as the sum of normal cost, a supplemental contribution to amortize the UAAL, and an allowance for expenses.

	<u>Percent of Payroll</u>	<u>Dollar Amount</u>
A. Statutory contributions - Chapter 353		
1. Employee contributions	10.50%	\$ 87,084
2. Employer contributions	15.75%	130,626
3. Minneapolis Police contributions***	0.92%	7,612
4. Minneapolis Fire contributions***	0.47%	3,922
5. Virginia Fire contributions	0.00%	25
6. State contributions*****	1.09%	9,000
7. Total	<u>28.73%</u>	<u>\$ 238,269</u>
B. Required contributions - Chapter 356		
1. Normal cost		
a. Retirement benefits	16.09%	\$ 133,446
b. Disability benefits	3.27%	27,121
c. Survivors	0.52%	4,313
d. Deferred retirement benefits	1.14%	9,455
e. Refunds*	0.12%	995
f. Total	<u>21.14%</u>	<u>\$ 175,330</u>
2. Supplemental contribution amortization of Unfunded	12.61%	\$ 104,584
3. Allowance for expenses	<u>0.10%</u>	<u>\$ 829</u>
4. Total	33.85% **	\$ 280,743
C. Contribution Sufficiency/(Deficiency) (A.7. - B.4.)	(5.12)%	\$ (42,474)

Note: Projected annual payroll for fiscal year beginning on the valuation date: \$829,374.

* Includes non-vested refunds and non-married survivor benefits only.

** The required contribution on a market value of assets basis is 28.05% of payroll.

*** Contributions due July 15, 2014. 2013 contributions are included in assets as receivable contributions.

**** Contributions paid until both PERA P&F and MSRS State Patrol reach 90% funding (on a Market Value of Assets basis).

Development of Costs

Special Groups – Minneapolis Police Relief Association (000s)

The Minneapolis Police Relief Association was consolidated with the P&F Plan on December 30, 2011, per 2011 legislation. The annual employer contribution after consolidation is defined as the amount necessary to amortize on a level dollar basis the estimated unfunded present value of benefits at consolidation by December 31, 2031. Contributions are payable annually on July 15th.

The employer contribution to be made annually on July 15th beginning in 2013 and ending in 2031 is \$7,612,423 (previously calculated). If, in the future, there are any changes in P&F's statutory discount rate, the contribution amount must be recalculated.

Year Ending June 30, 2014

Group	Number	Annual Benefits	Average Age	Present Value of Projected Benefits
Active Members	2	N/A	61.6	\$ 1,299
Service Retirements	489	\$ 27,729	73.3	283,475
Disability Retirements	11	530	71.7	5,102
Survivors	231	7,360	80.0	53,470
Total	733	\$35,619	75.4	\$343,346

Development of Costs

Special Groups – Minneapolis Firefighters’ Relief Association (000s)

The Minneapolis Firefighters’ Relief Association was consolidated with the P&F Plan on December 30, 2011, per 2011 legislation. The annual employer contribution after consolidation is defined as the amount necessary to amortize on a level dollar basis the estimated unfunded present value of benefits at consolidation by December 31, 2031. Contributions are payable annually on July 15th.

The employer contribution to be made annually on July 15th beginning in 2013 and ending in 2031 is \$3,921,787 (previously calculated). If, in the future, there are any changes in P&F’s statutory discount rate, the contribution amount must be recalculated.

Year Ending June 30, 2014

Group	Number	Annual Benefits	Average Age	Present Value of Projected Benefits
Active Members	12	N/A	60.0	\$ 7,769
Service Retirements	288	\$ 15,227	74.3	162,248
Disability Retirements	41	2,103	72.3	20,147
Survivors	162	4,776	79.5	39,184
Total	503	\$ 22,106	75.5	\$229,348

Development of Costs

Special Groups – Virginia Fire Department Relief Association (000s)

The Virginia Fire Department Relief Association was consolidated with the P&F Plan on June 29, 2012. The annual employer contribution after consolidation is defined as the amount necessary to amortize on a level dollar basis the estimated unfunded present value of benefits at consolidation by December 31, 2020.

The employer contribution to be made annually beginning in 2012 and ending in 2020 is \$25,431 (previously calculated). If, in the future, there are any changes in P&F's statutory discount rate, the contribution amount must be recalculated.

Year Ending June 30, 2014

Group	Number	Annual Benefits*	Average Age	Present Value of Projected Benefits
Service Retirements	7	\$ 186	81.2	\$ 1,249
Survivors	4	62	84.8	346
Total	11	\$ 248	82.5	\$1,595

* *Benefit amounts were provided by PERA for all members. Surviving spouses will receive a benefit equal to 50% of the annuitant benefit amount.*

Development of Costs

Special Groups – Fairmont Police Department Relief Association (000s)

The Fairmont Police Department Relief Association was consolidated with the P&F Plan on June 29, 2012. The assets exceeded the present value of future benefits at consolidation by \$462,639 (previously calculated). PERA credited these assets to an interest bearing suspense account within the P&F Fund and the account will be used to offset any increase in liability for this group of members due to any changes in P&F's statutory discount rate until June 30, 2015. After June 30, 2015, the account will be paid to the City of Fairmont.

Year Ending June 30, 2014

Group	Number	Annual Benefits*	Average Age	Present Value of Projected Benefits
Service Retirements	9	\$ 562	72.9	\$ 5,307
Survivors	3	115	83.8	668
Total	12	\$ 677	75.6	\$5,975

* *Benefit amounts were provided by PERA for all members. Surviving spouses will receive an annual benefit equal to 35 times the unit value.*

Actuarial Basis

Actuarial Methods

All actuarial methods are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement, or the Board of Trustees. Different methodologies may also be reasonable and results based on other methodologies would produce different results.

Actuarial Cost Method

An actuarial cost method is a set of techniques used by the actuary to develop contribution levels under a retirement plan. The actuarial cost method used in this valuation for all purposes is the Entry Age Actuarial Cost Method. Under this method, a normal cost is developed by amortizing the actuarial value of benefits expected to be received by each active participant (as a level percentage of pay) over the total working lifetime of that participant, from hire to termination. Age as of the valuation date was calculated based on the dates of birth provided by the Fund. Entry age for valuation purposes was calculated as the age on the valuation date minus the provided years of service on the valuation date.

To the extent that current assets and future normal costs do not support participants' expected future benefits, an unfunded actuarial accrued liability ("UAAL") develops. The UAAL is amortized over the statutory amortization period using level percent of payroll assuming payroll increases. The total contribution developed under this method is the sum of normal cost, expenses, and the payment toward the UAAL.

Select and Ultimate Discount Rate Methodology

Based on direction from the LCPR's actuary, the select and ultimate discount rate methodology was applied to the entry age normal results as follows:

1. The present value of projected benefits was calculated using the prescribed select and ultimate discount rates.
2. An equivalent single interest rate that produced approximately the same present value of projected benefits was determined.
3. The equivalent single interest rate was used to determine the entry age normal accrued liability and normal cost.

The equivalent single interest rate used in this valuation was 8.41% (8.38% last year).

Valuation of Future Post-Retirement Benefit Increases

If the plan has reached the funding ratio threshold required to pay a 2.5% benefit increase, Minnesota Statutes require the 2.5% benefit increase rate to be reflected in the liability calculations. If the plan has not yet reached the funding ratio threshold required to pay a 2.5% benefit increase, Minnesota Statutes require a projection to be performed to determine the expected attainment of the funding ratio threshold, and the expected reversion to a 2.5% benefit increase rate must be reflected in the liability calculations.

Actuarial Basis

Actuarial Methods (Concluded)

Funding Objective

The fundamental financing objective of the fund is to establish contribution rates which, when expressed as a percentage of active member payroll, will remain approximately level from generation to generation and meet the required deadline for full funding.

Decrement Timing

All decrements are assumed to occur mid-year.

Asset Valuation Method

The assets are valued based on a five-year moving average of expected and market values (five-year average actuarial value) determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year net of investment income for the fiscal year;
- The investment gain or (loss) is taken as the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the market asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four fiscal years.

Payment on the Unfunded Actuarial Accrued Liability

Payment equals a level percentage of payroll each year to the statutory amortization date of June 30, 2041 assuming payroll increases of 3.75% per annum. If there is a negative Unfunded Actuarial Accrued Liability, the surplus amount is amortized over 30 years as a level percentage of payroll. If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date will be re-determined. Projected payroll is multiplied by 0.959 in the determination of the present value of future payroll to account for timing differences (as required by the Standards for Actuarial Work).

Changes in Methods since Prior Valuation

The methodology for valuing future post-retirement increases was clarified in Minnesota Statutes.

Actuarial Basis

Summary of Actuarial Assumptions

The following assumptions were used in valuing the liabilities and benefits under the plan. All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement (LCPR), or the Board of Trustees. These parties are responsible for selecting the assumptions used for this valuation. The assumptions prescribed are based on the last experience study, dated November 2010, prepared by a former actuary.

The Allowance for Combined Service Annuity was also based on a recommendation by a former actuary. We are unable to judge the reasonableness of this assumption without performing a substantial amount of additional work beyond the scope of the assignment.

Investment return	Select and Ultimate Rates: July 1, 2014 to June 30, 2017	8.00% per annum
	July 1, 2017 and later	8.50% per annum
Benefit increases after retirement	1.00% per annum through 2023 and 2.5% per annum thereafter	
Salary increases	Reported salary at valuation date increased according to the rate table, to current fiscal year and annually for each future year. Prior fiscal year salary is annualized for members with less than one year of service earned during the year.	
Payroll growth	3.75% per year.	
Mortality rates		
Healthy pre-retirement	RP-2000 employee generational mortality table projected with scale AA, white collar adjustment, set back two years for males and females.	
Healthy post-retirement	RP-2000 annuitant generational mortality table projected with scale AA, white collar adjustment.	
	The RP-2000 employee mortality table as published by the Society of Actuaries (SOA) contains mortality rates for ages 15 to 70 and the annuitant mortality table contains mortality rates for ages 50 to 95. We have applied the annuitant mortality table for active members beyond age 70 until the assumed retirement age and the employee mortality table for annuitants younger than age 50.	
Disabled	RP-2000 healthy annuitant mortality table, white collar adjustment, set forward eight years for males and females.	
Retirement	Members retiring from active status are assumed to retire according to the age related rates shown in the rate table. Members who have attained the highest assumed retirement age are assumed to retire in one year.	
Withdrawal	Select and Ultimate rates based on actual experience. Ultimate rates after the third year are shown in rate table. Select rates in the first three years are:	
	Year	Select Withdrawal Rates
	1	8.00%
	2	5.00%
	3	3.50%

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Disability	Age-related rates based on experience; see table of sample rates. All incidences are assumed to be duty-related.
Allowance for combined service annuity	Liabilities for former members are increased by 30.00% to account for the effect of some participants having eligibility for a Combined Service Annuity.
Administrative expenses	Prior year administrative expenses expressed as percentage of prior year projected payroll.
Refund of contributions	Account balances accumulate interest until normal retirement date and are discounted back to the valuation date. All employees withdrawing after becoming eligible for a deferred benefit take the larger of their contributions accumulated with interest or the value of their deferred benefit.
Commencement of deferred benefits	Members receiving deferred annuities (including current terminated deferred members) are assumed to begin receiving benefits at age 55.
Percentage married	85% of male and 65% of female active members are assumed to be married. Actual marital status is used for members in payment status.
Age of spouse	Wives are assumed to be three years younger than their husbands for male members, and husbands are assumed to be four years older than their wives for female members. For members in payment status, actual spouse date of birth is used, if provided.
Eligible children	Retiring members are assumed to have no dependent children.
Form of payment	<p>Married members retiring from active status are assumed to elect subsidized joint and survivor form of annuity as follows:</p> <p>Males: 10% elect 25% Joint & Survivor option 20% elect 50% Joint & Survivor option 20% elect 75% Joint & Survivor option 35% elect 100% Joint & Survivor option</p> <p>Females: 5% elect 25% Joint & Survivor option 15% elect 50% Joint & Survivor option 5% elect 75% Joint & Survivor option 15% elect 100% Joint & Survivor option</p> <p>Remaining married members and unmarried members are assumed to elect the Straight Life option.</p> <p>Members receiving deferred annuities (including current terminated deferred members) are assumed to elect a straight life annuity.</p>
Eligibility testing	Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur.
Decrement operation	Withdrawal decrements do not operate during retirement eligibility.
Service credit accruals	It is assumed that members accrue one year of service credit per year.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Unknown data for certain members

To prepare this report, GRS has used and relied on participant data supplied by the Fund. Although GRS has reviewed the data in accordance with Actuarial Standards of Practice No. 23, GRS has not verified or audited any of the data or information provided.

In cases where submitted data was missing or incomplete, the following assumptions were applied:

Data for active members:

There were 19 members reported with a salary less than \$100. We used prior year salary (11 members), if available; otherwise high five salary with a 10% load to account for salary increases (7 members). If neither prior year salary nor high five salary was available, we assumed a value of \$35,000 (1 member). Note former members of either Minneapolis Police or Minneapolis Fire are excluded from these salary counts as salary is not used to calculate the benefit.

There were also 85 members reported without a gender. We assumed male gender. No members were reported without a date of birth.

Data for terminated members:

We calculated benefits for these members using the reported Average Salary and credited service. If Average Salary was not reported (6 members), we assumed a value of \$24,000. If credited service was not reported (15 members), we used elapsed time from hire date to termination date (4 members); otherwise we assumed nine years of service (11 members). If termination date was invalid or not reported (18 members), we assumed the termination date was equal to the hire date plus credited service, otherwise the valuation date.

There were 4 members reported without a gender; male was assumed.

No members were reported without a date of birth.

Data for inactive members:

There were 2 beneficiaries with missing or invalid dates of birth; we assumed a date of birth of July 1, 1943. There were 2 members reported without a gender; male was assumed.

Changes in actuarial assumptions

Separate pre-retirement and post-retirement investment return rates which implicitly valued the post-retirement benefit increases were changed to a single investment return assumption and an explicit assumption for post-retirement benefit increases.

The assumed post-retirement benefit increase rate was changed from 1.0% per year to 1.0% per year through 2023 and 2.5% per year thereafter. See page 4 for additional detail about this assumption.

Actuarial Basis

Summary of Actuarial Assumptions (Continued)

Age	Rate (%)*					
	Healthy		Healthy		Disability	
	Post-Retirement Mortality**	Female	Pre-Retirement Mortality**	Female	Mortality	Female
20	0.03%	0.02%	0.03%	0.02%	0.04%	0.02%
25	0.04	0.02	0.04	0.02	0.05	0.04
30	0.04	0.03	0.04	0.02	0.08	0.06
35	0.06	0.05	0.05	0.04	0.11	0.08
40	0.09	0.06	0.08	0.06	0.17	0.13
45	0.13	0.10	0.11	0.08	0.57	0.29
50	0.60	0.24	0.17	0.13	0.57	0.47
55	0.54	0.35	0.24	0.20	0.92	0.74
60	0.66	0.56	0.35	0.31	1.58	1.24
65	1.16	0.91	0.56	0.50	2.67	2.09
70	1.93	1.52	0.85	0.76	4.75	3.50

* Generally, mortality rates are expected to increase as age increases. Due to the combination of pre-retirement rates, post-retirement rates, the white collar adjustment, and Projection Scale AA, the prescribed mortality tables have a few ages where assumed mortality decreases slightly instead of increases. We have used the rates as prescribed, but note that the prescribed assumption may not be reasonable at every age. If the rates were reasonably adjusted so that they decreased at all ages, we would not expect the valuation results to be materially different.

**These rates were adjusted for mortality improvements using Projection Scale AA.

Age	Withdrawal Rates		Disability Retirement	
	After Third Year			
	Male	Female	Male	Female
20	6.01%	6.01%	0.11%	0.11%
25	3.24	3.24	0.13	0.13
30	1.90	1.90	0.16	0.16
35	1.46	1.46	0.19	0.19
40	1.26	1.26	0.29	0.29
45	0.91	0.91	0.54	0.54
50	0.50	0.50	1.04	1.04
55	0.11	0.11	2.03	2.03
60	0.00	0.00	0.00	0.00

Actuarial Basis

Summary of Actuarial Assumptions (Concluded)

Age	Retirement	Salary Scale	
		Year	Increase
50	13%	1	13.00%
51	10	2	11.00
52	10	3	9.00
53	10	4	8.00
54	13	5	6.50
55	30	6	6.10
56	20	7	5.80
57	20	8	5.60
58	20	9	5.40
59	20	10	5.30
60	25	11	5.20
61	25	12	5.10
62	35	13	5.00
63	35	14	4.90
64	35	15	4.80
65	50	16	4.80
66	50	17	4.80
67	50	18	4.80
68	50	19	4.80
69	50	20	4.80
70+	100	21	4.70
		22	4.60
		23+	4.50

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan

Following is a summary of the major plan provisions used in the valuation of this report. PERA is solely responsible for the validity, accuracy and comprehensiveness of this information. If any of the plan provisions shown below are not accurate and complete, the valuation results may differ significantly from those shown in this report and may require a revision of this report.

Plan year	July 1 through June 30.			
Eligibility	All full-time and certain part-time police officers and fire fighters, and certain paramedics, who are not contributing to any other local retirement fund.			
Contributions		<u>Member</u>	<u>Employer</u>	
	Percent of Salary			
	Current	10.20%	15.30%	
	January 1, 2015 & later	10.80	16.20	
	Member contributions are “picked up” according to the provisions of Internal Revenue Code 414(h).			
State Contributions	\$9 million paid annually on October 1 until both PERA P&F and MSRS State Patrol become 90% funded (on a Market Value of Assets basis).			
Allowable service	Police and Fire service during which member contributions were made. May also include certain leaves of absence and military service.			
Salary	Includes amounts deducted for deferred compensation or supplemental retirement plans, net income from fees and sick leave payments funded by the employer. Excludes unused annual leaves and sick leave payments, severance payments, Workers’ Compensation benefits and employer-paid flexible spending accounts, cafeteria plans, healthcare expense accounts, day-care expenses, fringe benefits and the cost of insurance coverage.			
Average salary	Average of the five highest successive years of salary. Average Salary is based on all Allowable Service if less than five years.			
Vesting		<u>Vesting Percent if First Hired</u>		
	Years of Service	Before 7/1/2010	After 6/30/2010 & before 7/1/2014	After 6/30/2014
	<3	0%	0%	0%
	3 – 4	100	0	0
	5	100	50	0
	6	100	60	0
	7	100	70	0
	8	100	80	0
	9	100	90	0
	10	100	100	50
	11	100	100	55
	12	100	100	60
	13	100	100	65
	14	100	100	70
	15	100	100	75
	16	100	100	80
	17	100	100	85
	18	100	100	90
	19	100	100	95
	20+	100	100	100

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan (Continued)

Retirement

Normal retirement benefit

Age/service requirement Age 55 and at least partially vested. Proportionate Retirement Annuity is available at age 65 and one year of Allowable Service.

Amount 3.0% of Average Salary for each year of Allowable Service (up to 33 years if hired after June 30, 2014), pro-rata for completed months. A pro-rata share of member contributions will be refunded at retirement for excess service.

Early retirement

Age/service requirement Age 50 and at least partially vested.

Amount Normal Retirement Benefit based on Allowable Service and Average Salary at retirement date and 0.10% (0.20% for members enrolled in the plan after June 30, 2007) reduction for each month the member is under age 55. If the effective date of retirement is after June 30, 2019, the reduction is 5/12% for each month that the member is under age 55 at the time of retirement. The change in early retirement factors will be phased-in over a five-year period for retirements occurring between July 1, 2014 and June 30, 2019.

Form of payment Life annuity with return on death of any balance of contributions over aggregate monthly payments. Actuarially equivalent options are:

25%, 50%, 75% or 100% Joint and Survivor with bounce back feature. The Joint and Survivor options are determined on an actuarially equivalent basis, but with no actuarial reduction for the bounce back feature.

Benefit Increases Benefit recipients receive a future annual 1.0% post-retirement benefit increase. The annual adjustment will match inflation, up to 2.5%, any time the fund exceeds a 90% funded ratio for two consecutive years. If the adjustment is increased to 2.5% and the funded ratio falls below 80% for one year or 85% for two consecutive years the post-retirement benefit increase will be lowered to 1.0%.

A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase. For retirements after May 31, 2014, the first increase will be delayed two years.

Members retired under laws in effect before July 1, 1973 receive an additional lump sum payment each year. In 1989, this lump sum payment is the greater of \$25 times each full year of Allowable Service or the difference between \$400 times each full year of Allowable Service and the sum of benefits paid from any Minnesota public pension plan plus cash payments from the Social Security Administration for the preceding fiscal year July 1, 1988 through June 30, 1989. In each following year, the lump sum payment will increase by the same percentage increase that is applied to regular annuities paid from the fund. Effective January 1, 2002, annual lump sum payment is divided by 12 and paid as a monthly life annuity in the annuity form elected.

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan (Continued)

Disability

Duty disability benefit

Age/service requirement Physically or mentally unable to perform normal duties as a police officer or fire fighter as a direct result of an act of duty specific to protecting property and personal safety of others. Members age 55 or older with 20 or more years of Allowable Service are not eligible to apply for duty disability benefits.

Amount 60.00%, plus an additional 3.00% for each year of service in excess of 20 years, of Average Salary paid until Normal Retirement Age, or for 60 months, whichever is later. The retirement benefit is then recalculated but is never lower than the disability benefit.

If a member became disabled prior to July 1, 1997 but did not commence their benefit before July 1, 1997, the benefit is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in post-retirement interest rates from 5.00% to 6.00%.

Regular disability benefit

Age/service requirement Physically or mentally unable to perform normal duties as a police officer or fire fighter with one year of Allowable Service. Members age 55 or older with 15 or more years of Allowable Service are not eligible to apply for regular disability benefits.

Amount 45.00% of Average Salary, paid until Normal Retirement Age, or for 60 months, whichever is later. The retirement benefit is then recalculated but is never lower than the disability benefit. Benefits for total and permanent regular disability are calculated as 3.00% of Average Salary for each year of Allowable Service, with a minimum of 45.00% of Average Salary.

If a member became disabled prior to July 1, 1997 but did not commence his or her benefit before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Retirement benefit

Age/service requirement Upon cessation of disability benefits.

Amount Any optional annuity continues. Otherwise, the larger of the disability benefit paid before age 55 or the normal retirement benefit available at age 55, or an actuarially equivalent optional annuity.

Form of payment Same as for retirement.

Benefit increases Same as for retirement.

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan (Continued)

Death

Surviving spouse benefit

Age/service requirement Death of active member or regular disabled member with surviving spouse whose disability benefit accrued before July 1, 2007, who is vested at death (service requirement is waived if death occurs in the line of duty).

Amount 50.00% of salary (60.00% if death occurs in the line of duty after June 30, 2007) averaged over last six months. Benefit paid until spouse's death but no payments while spouse is remarried prior to July 1, 1991.

If a member becomes deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Surviving dependent children's benefit

Age/service requirement Non-duty related death of active member or regular disabled member with eligible dependent child.

Amount 10.00% of salary averaged over last six months for each child. Family benefit minimum (including spouse's benefit) of 50.00% of salary and maximum of 70.00% of salary. Benefits paid until child marries, dies, or attains age 18 (age 23 if full-time student).

Duty disability surviving spouse benefit

Age/service requirement Member who is totally and permanently disabled who dies before age 55 or within five years of the effective date of the disability benefit, whichever is later.

Amount 60.00% of salary averaged over last six months. Benefits paid until spouse's death but no payments while spouse is remarried prior to July 1, 1991.

Benefit increases Same as for retirement.

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan (Continued)

Death (Continued)

Duty disability surviving dependent children's benefit

Age/service requirement Death of a member with an eligible dependent child who was disabled in the line of duty and died as a direct result of the disability.

Amount 10.00% of salary averaged over last six months for each child. Family benefit minimum (including spouse's benefit) of 60.00% of salary and maximum of 80.00% of salary. Benefits paid until child marries, dies, or attains age 18 (age 23 if full-time student).

If a member became deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Surviving spouse optional annuity

Age/service requirement Active member dies before age 55. Benefits commence when member would have been age 55 or as early as age 50 if qualified for early retirement, benefits commence immediately if member had 30 years of service.

Amount Survivor's payment of the 100% joint and survivor benefit the member could have elected if terminated. Alternatively, spouse may elect refund of deceased's contributions with interest if there are no dependent children.

If a member became deceased prior to July 1, 1997 and the beneficiary was not eligible to commence their survivor benefits before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997, and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Benefit increases Same as for retirement.

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan (Continued)

Termination

Refund of contributions

Age/service requirement Termination of public service.

Amount If member terminated before July 1, 2011, member's contributions credited with 6% interest compounded annually prior to July 1, 2011 and 4% interest thereafter. If member terminated after June 30, 2011, member's contributions credited with 4% interest compounded annually.

A deferred annuity may be elected in lieu of a refund if vested.

Deferred benefit

Age/service requirement Partially or fully vested.

Amount Benefit computed under law in effect at termination and increased by the following percentage (augmentation) compounded annually for terminations prior to 2012:

- (a.) 0.00% before July 1, 1971;
- (b.) 5.00% from July 1, 1971 to January 1, 1981;
- (c.) 3.00% (2.50% if hired after June 30, 2006) thereafter until the earlier of January 1 of the year following attainment of age 55 and January 1, 2012;
- (d.) 5.00% (2.50% if hired after June 30, 2006) thereafter until the earlier of the date the annuity begins and January 1, 2012; and
- (e.) 1.00% from January 1, 2012 thereafter.

Members who terminate after 2011 will receive no future augmentation.

If a member terminated employment prior to July 1, 1997 but was not eligible to commence their pension before July 1, 1997, the benefit payable is calculated under the laws in effect before July 1, 1997 and an actuarial increase shall be made for the change in the post-retirement interest rates from 5.00% to 6.00%.

Form of payment Same as for retirement.

Optional form conversion factors

Actuarially equivalent factors based on RP-2000 for healthy annuitants, white collar adjustment, projected to 2027 using scale AA, no setbacks, blended 90% males, and 7.0% interest. The interest rate assumption will change to 6.5% on the earlier of the effective date of the next mortality adjustment or July 1, 2017.

Actuarial Basis

Summary of Plan Provisions – Police & Fire Plan (Concluded)

Combined service annuity	<p>Members are eligible for combined service benefits if they:</p> <ul style="list-style-type: none">(a.) Meet minimum retirement age for each plan participated in and total public service meets the vesting requirements of each plan; or(b.) Have three or more years of service under PERA and the covered fund(s) (if hired prior to July 1, 2010). <p>Other requirements for combined service include:</p> <ul style="list-style-type: none">(a.) Member must have at least six months of allowable service credit in each plan worked under;(b.) Member may not be in receipt of a benefit from another plan. <p>Members who meet the above requirements must have their benefit based on the following:</p> <ul style="list-style-type: none">(a.) Allowable service in all covered plans is combined in order to determine eligibility for early retirement.(b.) Average salary is based on the high five consecutive years during their entire service in all covered plans.
Changes in plan provisions	<p>The interest rate assumption used to determine optional form conversion factors was changed (with a future effective date).</p>

Actuarial Basis

Summary of Plan Provisions – Minneapolis Police Relief Association

Normal retirement benefit	Monthly benefits are equal to the number of units multiplied by the unit values described herein. Units are based on service, as follows:	
	<u>Service</u>	<u>Units</u>
	20	35.0 units
	21	36.6 units
	22	38.2 units
	23	39.8 units
	24	41.4 units
	25 or more	43.0 units
	Members must be at least age 50 with 5 years of service to receive this benefit.	
Unit values	<u>Calendar Year</u>	<u>Unit Value</u>
	2012	\$ 104.651
	2013	109.011
	2014	114.825
	2015	124.031
	Unit values after 2015 are assumed to increase 1.0% per year.	
Surviving spouse's benefit	Annual benefit based on 23 units for the surviving spouse of an active or retired member. Upon retirement, members may choose an alternative form of payment that provides 50%, 75% or 100% of their benefit to their spouse after their death. The units are adjusted if one of these alternate forms is selected.	
Surviving children's benefit	Annual benefit based on 8 units for each surviving child of an active or retired member. Benefits continue to age 18 or if the child is a full-time student, to age 22. The total benefit for surviving children and spouse combined is limited to 41 units.	
Contributions	Member and employer contributions equal to 8% of the monthly unit value multiplied by 80 are required for each member. After 25 years of service, member contributions are paid to a separate health insurance account.	
Benefit Increases	Benefit recipients receive a future annual 1.0% post-retirement benefit increase. The annual adjustment will match inflation, up to 2.5%, any time the fund exceeds a 90% funded ratio for two consecutive years. If the adjustment is increased to 2.5% and the funded ratio falls below 80% for one year or 85% for two consecutive years the post-retirement benefit increase will be lowered to 1.0%.	

Actuarial Basis

Summary of Plan Provisions – Minneapolis Firefighters’ Relief Association

Normal retirement benefit Monthly benefits are equal to the number of units multiplied by the unit values described herein. Units are based on service, as follows:

<u>Service</u>	<u>Units</u>
15	25.0 units
16	26.6 units
17	28.2 units
18	29.8 units
19	31.4 units
20	35.0 units
21	36.6 units
22	38.2 units
23	39.8 units
24	41.4 units
25 or more	43.0 units

Members must be at least age 50 with 5 years of service to receive this benefit.

Members may choose among alternative survivor payment forms which modify the number of units payable to the member and their spouse. A member who is single at the time of retirement and who has at least 25 years of service may choose to receive 43.3 units on the condition of a reduced survivor payment to any future spouse.

<u>Unit values</u>	<u>Calendar Year</u>	<u>Unit Value</u>
	2013	100.775
	2014	104.264
	2015	124.031

Unit values after 2015 are assumed to increase 1.0% per year.

Disability benefit	Annual benefit based on 41 units for the disabled member.
Surviving spouse’s benefit	Annual benefit based on 23 units for the surviving spouse of an active or retired member and 22 units for the surviving spouse of a disabled member. Upon retirement, members may choose an alternative form of payment that provides 50%, 75% or 100% of their benefit to their spouse after their death. The units are adjusted if one of these alternate forms is selected.
Surviving children’s benefit	Annual benefit based on 8 units for each surviving child of an active or retired member. Benefits continue to age 18 or if the child is a full-time student, to age 22. The total benefit for surviving children and spouse combined is limited to 43 units.
Contributions	Member and employer contributions equal to 8% of the monthly unit value multiplied by 80 are required for each member. After 25 years of service, member contributions are paid to a separate health insurance account.
Benefit Increases	Benefit recipients receive a future annual 1.0% post-retirement benefit increase. The annual adjustment will match inflation, up to 2.5%, any time the fund exceeds a 90% funded ratio for two consecutive years. If the adjustment is increased to 2.5% and the funded ratio falls below 80% for one year or 85% for two consecutive years the post-retirement benefit increase will be lowered to 1.0%.

Additional Schedules

Schedule of Funding Progress¹ (Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Actual Covered Payroll (Previous FY) (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7-1-1992	\$ 979,981	\$ 888,826	\$ (91,155)	110.26	\$ 239,258	(38.11) %
7-1-1993	1,118,342	1,009,226	(109,116)	110.81	253,666	(43.02)
7-1-1994	1,234,961	1,099,221	(135,740)	112.35	277,566	(48.90)
7-1-1995	1,385,901	1,196,795	(189,106)	115.80	293,919	(64.34)
7-1-1996	1,633,010	1,334,202	(298,808)	122.40	316,189	(94.50)
7-1-1997	1,974,635	1,556,483	(418,152)	126.87	346,319	(120.74)
7-1-1998	2,337,313	1,741,344	(595,969)	134.22	375,131	(158.87)
7-1-1999	3,679,551	3,004,637	(674,914)	122.46	352,066	(191.70)
7-1-2000	4,145,351	3,383,187	(762,164)	122.53	392,796	(194.04)
7-1-2001	4,472,041	3,712,360	(759,681)	120.46	500,839	(151.68)
7-1-2002	4,672,679	3,886,311	(786,368)	120.23	522,153	(150.60)
7-1-2003	4,683,115	4,390,953	(292,162)	106.65	560,503	(52.12)
7-1-2004	4,746,834	4,692,190	(54,644)	101.16	551,266	(9.91)
7-1-2005	4,814,961	4,956,340	141,379	97.15	580,723	24.35
7-1-2006	5,017,951	5,260,564	242,613	95.39	618,435	39.23
7-1-2007	5,198,922	5,669,347	470,425	91.70	648,342	72.56
7-1-2008	5,233,015	5,918,061	685,046	88.42	703,701	97.35
7-1-2009	5,239,855	6,296,274	1,056,419	83.22	733,164	144.09
7-1-2010	5,188,339	5,963,672	775,333	87.00	740,101	104.76
7-1-2011	5,274,602	6,363,546	1,088,944	82.89	775,806	140.36
7-1-2012	5,797,868	7,403,295	1,605,427	78.31	794,417	² 202.09
7-1-2013	5,932,945	7,304,032	1,371,087	81.23	796,188	² 172.21
7-1-2014	6,525,019	8,151,328	1,626,309	80.05	820,333	³ 198.25

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Assumed equal to actual member contributions divided by 9.60%.

³ Assumed equal to actual member contributions divided by 9.90%.

Additional Schedules

Schedule of Contributions from the Employer and Other Contributing Entities¹ (Dollars in Thousands)

Plan Year Ended June 30	Actuarially Required Contribution Rate (a)	Actual Covered Payroll (b)	Actual Member Contributions (c)	Annual Required Contributions [(a)x(b)] - (c) = (d)	Actual Employer Contributions ⁴ (e)	Percentage Contributed (e)/(d)
1992	17.54%	\$ 239,158	\$ 19,217	\$ 22,731	\$ 28,766	126.55%
1993	18.60	253,666	20,406	26,776	30,434	113.66
1994	17.45	277,566	21,806	26,629	32,536	122.18
1995	17.28	293,919	22,356	28,433	33,548	117.99
1996	16.49	316,189	24,065	28,075	36,066	128.46
1997	15.11	346,319	26,354	25,975	39,508	152.10
1998	15.69	375,131	28,552	30,306	42,786	141.18
1999	12.32	352,066	30,897	12,478	46,280	370.89
2000	12.87	392,796	31,214	19,339	53,178	274.98
2001	12.21	500,839	31,341	29,811	52,960	177.65
2002	12.61	522,153	33,801	32,042	90,664	282.95
2003	15.52	560,503	34,751	35,424	50,917	143.74
2004	19.47	551,266	36,313	71,019	52,770	74.30
2005	21.99	580,723	37,873	89,828	55,802	62.12
2006	24.36	618,435	42,970	107,681	63,603	59.07
2007	25.76	648,342	50,688	116,325	74,707	64.22
2008	28.82	703,701	58,259	144,548	87,023	60.20
2009	28.41	733,164	67,701	140,591	101,548	72.23
2010	29.99	740,101	71,736	150,220	107,066	71.27
2011	25.52	775,806	73,702	124,284	109,604	88.19
2012	28.78	794,417 ²	76,264	152,369	121,891	80.00
2013	33.37	796,188 ²	76,434	189,254	125,995	66.57
2014	29.89	820,333 ³	81,213	163,985	141,632	86.37
2015	33.85					

¹ Information prior to 2012 provided by prior actuary. See prior reports for additional detail.

² Assumed equal to actual member contributions divided by 9.60%.

³ Assumed equal to actual member contributions divided by 9.90%.

⁴ Includes contributions from other sources (if applicable).

Glossary of Terms

<i>Accrued Benefit Funding Ratio</i>	The ratio of assets to Current Benefit Obligations.
<i>Accrued Liability Funding Ratio</i>	The ratio of assets to Actuarial Accrued Liability.
<i>Actuarial Accrued Liability (AAL)</i>	The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.
<i>Actuarial Assumptions</i>	Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.
<i>Actuarial Cost Method</i>	A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of Future Normal Costs and the Actuarial Accrued Liability.
<i>Actuarial Equivalent</i>	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
<i>Actuarial Present Value (APV)</i>	The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.
<i>Actuarial Present Value of Projected Benefits</i>	The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
<i>Actuarial Valuation</i>	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 25, such as the Funded Ratio and the Annual Required Contribution (ARC).
<i>Actuarial Value of Assets</i>	The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially required contribution (ARC).

Glossary of Terms (Continued)

<i>Amortization Method</i>	A method for determining the Amortization Payment. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. The stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.
<i>Amortization Payment</i>	That portion of the plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.
<i>Amortization Period</i>	The period used in calculating the Amortization Payment.
<i>Annual Required Contribution (ARC)</i>	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB No. 25. The ARC consists of the Employer Normal Cost and Amortization Payment.
<i>Augmentation</i>	Annual increases to deferred benefits.
<i>Closed Amortization Period</i>	A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.
<i>Current Benefit Obligations</i>	The present value of benefits earned to the valuation date, based on current service and including future salary increases to retirement.
<i>Employer Normal Cost</i>	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
<i>Expected Assets</i>	The present value of anticipated future contributions intended to fund benefits for current members.
<i>Experience Gain/Loss</i>	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

Glossary of Terms (Concluded)

<i>GASB</i>	Governmental Accounting Standards Board.
<i>GASB No. 25 and GASB No. 27</i>	These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.
<i>GASB No. 50</i>	The accounting standard governing a state or local governmental employer's accounting for pensions.
<i>GASB No. 67 and GASB No. 68</i>	Statements No. 67 and No. 68, issued in June 2012, replace the requirements of Statements No. 25 and No. 27, respectively. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves. Accounting information prepared according to Statements No. 67 and No. 68 will be provided in a separate report.
<i>Normal Cost</i>	The annual cost assigned, under the Actuarial Cost Method, to the current plan year.
<i>Projected Benefit Funding Ratio</i>	The ratio of the sum of Actuarial Value of Assets and Expected Assets to the Actuarial Present Value of Projected Benefits.
<i>Unfunded Actuarial Accrued Liability</i>	The difference between the Actuarial Accrued Liability and Actuarial Value of Assets.
<i>Valuation Date</i>	The date as of which the Actuarial Present Value of Future Benefits are determined. The benefits expected to be paid in the future are discounted to this date.